Upon reflection the view first stated seems to be the correct one. The underlying intention of the administrative code seems to be to unify, consolidate and co-ordinate the powers and functions of state government, rather than to make for a further distribution of those powers and functions among independent state agencies.

Accordingly, it is believed that the board of trustees of the Bowling Green State Normal College were without authority on August 10, 1921, to enter into a contract involving the expenditure of moneys for the services of a private architect or engineer in preparing plans for the development of grounds, or for such services in the preparation of plans, specifications, etc., having to do with drainage of the grounds of the institution, and that the contract of the board made on that date with Mr. Brandt, was, in attempting to cover these things, invalid.

The same view is entertained by this department respecting that portion of the contract in question which has to do with the work of supervising the execution of the various improvements therein mentioned. While the word "supervise", present in the description of powers enumerated under (2), (3), (7) and (11) of section 154-40 G. C., is not found in the description of powers enumerated in (4) and (6), having to do, respectively, with the preparation of plans for development of grounds, and the preparation of plans for the drainage of grounds, it is thought that this difference is one of phraseology only, and that the intent of the legislature was to give the department of highways and public works authority both to plan and supervise the development of grounds of state institutions.

Respectfully,

JOHN G. PRICE,

Attorney-General.

2414.

APPROVAL, FINAL RESOLUTIONS FOR ROAD IMPROVEMENTS, WILLIAMS AND COSHOCTON COUNTIES.

Columbus, Ohio, September 13, 1921.

Department of Highways and Public Works, Division of Highways, Columbus, Ohio.

2415.

APPROVAL, BONDS OF MUSKINGUM COUNTY IN AMOUNT OF \$149,500 FOR ROAD IMPROVEMENTS.

Columbus, Ohio, September 16, 1921.

Department of Industrial Relations, Industrial Commission of Ohio, Columbus, Ohio.