OPINIONS

OF THE

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ATTORNEY GENERAL

OF

OHIO

FOR THE

PERIOD FROM JANUARY 1, 1941 TO DECEMBER 31, 1941

Pages 1-1322 Index 1099-1322 Opinions 3353-4685

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ATTORNEYS GENERAL OF OHIO

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HENRY STANBERY	
JOSEPH McCORMICK	1851-1852
GEORGE E. PUGH	1852-1854
GEORGE W. McCOOK	1854-1856
FRANCIS D. KIMBALL	1856-1857
C. P. WOLCOTT	1857-1861
JAMES MURRAY	1861 - 1863
LYMAN R. CRITCHFIELD	1863-1865
WILLIAM P. RICHARDSON	1865-
CHAUNCEY N. OLDS	. 1865-1866
WILLIAM H. WEST	1866-1870
FRANCIS B. POND	1870-1874
JOHN LITTLE	. 1874-1878
ISAIAH PILLARS	1878-1880
GEORGE K. NASH	1880-1883
D. A. HOLLINGSWORTH	. 1883-1884
JAMES LAWRENCE	. 1884-1886
JACOB KOHLER	1886-1888
DAVID K. WATSON	1888-1892
JOHN K. RICHARDS	1892-1896
F. S. MONNETT	1896-1900
J. M. SHEETS	. 1900-1904
WADE H. ELLIS	1904-1908
U. G. DENMAN	1908-1911
TIMOTHY S. HOGAN	1911 - 1915
EDWARD C. TURNER	1915 - 1917
JOSEPH McGHEE	1917 - 1919
JOHN G. PRICE	1919 - 1923
C. C. CRABBE	1923 - 1927
EDWARD C. TURNER	
GILBERT BETTMAN	1929-1933
JOHN W. BRICKER	
HERBERT S. DUFFY	. 1937-1939
THOMAS J. HERBERT	. 1939-

STAFF OF THE OFFICE OF THE ATTORNEY GENERAL

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FRED W. EDMONSTON		,,	,,
EDWARD P. FELKER		,,	"
ARTHUR W. GALLOWAY		,,	"
PERRY L. GRAHAM		,,	31
ROBERT E. HALL		,,	"
BURTON T. HORD		,,	"
THOMAS F. JOSEPH		,,	39
ALLYN D. KENDIS		,,	,,
		,,	**
GEORGE A. LUTZ	•	"	,,
JOHN E. MILLER		,,	••
RICHARD A. MORRIS	•	,	11
HARRY C. NAIL, Jr.*	•	,,	,,
ROBERT J. ODELL	•	,,	27
CHARLES F. OHL		,,	,,
BENJAMIN M. PATTERSON	•	,, ,,	,,
JOSEPH C. ROBINSON	•	,,	,, ,,
ROBERT SCHECK**	•	,,	,,
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-		Cincinnati	
PERCY R. TAYLOR Special			
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Appointed February, 1941. "Appointed September, 1941. "Appointed June, 1941.

INDEX 1941

OHIO STATE Associations Boards Bureaus Colleges Commissions Departments Elective Officers Institutions Penal Institutions Public Welfare Retirement Systems University

ABSENCE -

Page

- 1. Coroner County less than one hundred thousand population — Office not vacated through absence, military forces, United States.
- Inquests in such county Justice of peace has power and duty to hold inquests in presence of sheriff or deputy sheriff during such temporary absence.
 813
- 1. United States, armed forces Enlistment or conscription Person absent vacates position in Cleveland city council by specific terms of charter.

ABSENCE --- LEAVE ---

Adjutant General's Department:

- Officers on full pay Status, including Adjutant General, Assistant Adjutant General and Assistant Quartermaster General — Not entitled to "drill and camp pay" in addition to statutory salary.
- Employes of state, including civilian employes in said department, members of Ohio State Guard or Ohio Naval Militia entitled to compensation for drill in addition to fixed salaries Section 5224 G.C. — Amended Senate Bill 247, 94 General Assembly.
- 3. State employes, employes political subdivision, including civilian employes, said department, members Ohio National Guard. Ohio State Guard, Naval Militia or Ohio State Naval Militia, entitled to leave of absence with pay, while on training duty, not to exceed thirty-one days per year.....

657

Leave of absence with pay — Section 5201-4a G.C., Amended Senate Bill 247, 94th General Assembly, does not prohibit em-

ABSENCE, LEAVE — Concluded. ployers, who have employes under contracts of hire, from granting such leave — Attendance, weekly drills, encamp- ments, training periods — Ohio State Guard — Ohio State Naval Militia — "Contribution or gift"	Page 499
Reserve officer, United States — Employed by Bureau of Un- employment Compensation or any department, division or of- fice of state or political subdivision — Not entitled to leave of absence with pay for periods of time as provided in section 5273-2 G.C. — Amended Senate Bill 247, 94 General Assembly — Active duty, Selective Training and Service Act of 1940, amended by Service Extension Act of 1941 — 50 U.S.C.A. Ap- pendix 303, amended Public Law 213-77 Congress.	805
ABSENCE — PENAL INSTITUTIONS — SEE INSTITU- TIONS	234
ABSTRACT — CONVICTION — Traffic Act, Uniform — Abstract, record of convictions for viola- tion, shall be transmitted to Bureau of Motor Vehicles — Violations, ordinances regulating parking, overtime parking, restricted areas, etc., within provisions section 6307-110 Gen- eral Code	882
ACCIDENT — Patrolman, state highway — Where accident not witnessed by him, after investigation made, he may sign affidavit against offender if there is reasonable and probable cause to believe person named in affidavit, is the offender — Affidavit must be sworn to positively, need not be made on personal knowledge — In absence of malice, no liability in event patrolman were mistaken — Citation, issued at scene of accident, command to appear in court, not arrest or restraint of liberty and no cause of action would arise against officer.	212
ACCOUNTS — SHORTAGE — 1. Tax receipts — Agent of treasurer of state, section 5546-7 General Code, required to account each week for sales, pre- paid tax receipts, sold by him — Shall pay into state treasury, face value of such stamps, less discounts to wholesale purchas- ers, and less amounts paid to licensed vendors for statutory redemption.	
2. Where agent is deficient in amount of cash in possession he may not account for such shortage by substituting uncanceled prepaid tax receipts.	
3. No legal authority for auditor of state to confiscate prepaid tax receipts illegally held by sales tax agent	1008
ADMINISTRATOR — RELIEF — Compatible office — Probation officer, juvenile court and relief administrator of city — May be held by one person at same time, unless physically impossible to faithfully and efficiently	
discharge duties of both positions	44

AFFIDAVIT —	Page
Patrolman, state highway — Where accident not witnessed by him, after investigation made, he may sign affidavit against offender if there is reasonable and probable cause to believe person named in affidavit, is the offender — Affidavit must be sworn to positively, need not be made on personal knowledge — In absence of malice, no liability in event patrolman were mistaken — Citation, issued at scene of accident, command to appear in court, not arrest or restraint of liberty and no cause of action would arise against officer	212
Recorder, county — Indexing and filing affidavits of assignment of accounts receivable — Required to use separate series of file numbers and to maintain separate index — Section 8509-3 General Code	059
General Code	853
AGENCY, GOVERNMENTAL — Relief area, local — Section 3391-1 G.C.—Agency of govern- ment — Exists to establish and conduct uniform, coordinated and efficient system, poor relief — Not entity or unit, local government, against which legal or moral obligation may be created — Not liable where employer's negligence resulted in personal injury and property damage to another	116
AGENCY — STATE — Injuries sustained, result negligence of officers and employes, acting within scope of duties — The Ohio State Archaeological and Historical Society — Private corporation — Liable for such injuries — Not excepted because agency, state, in per- formance governmental function — State Memorials	384
AGENT	
 Tax receipts —Agent of treasurer of state, section 5546-7 General Code, required to account each week for sales, prepaid tax receipts, sold by him — Shall pay into state treasury, face value of such stamps, less discounts to wholesale purchasers, and less amounts paid to licensed vendors for statutory redemption. 	
2. Where agent is deficient in amount of cash in possession he may not account for such shortage by substituting uncanceled prepaid tax receipts.	
3. No legal authority for auditor of state to confiscate prepaid tax receipts illegally held by sales tax agent	1008
AGREEMENT — CONTRACT — Felon, convicted — Serving sentence in Ohio penal institution — Legally competent to agree to surrender his or her child for permanent placement or guardianship — Section 1352-12 Gen- eral Code	088
	988
AGRICULTURAL ADJUSTMENT ACT — 1. Agricultural Adjustment Act of 1938 as amended — Regulates marketing of wheat in interstate and foreign commerce — Status, wheat produced on farm.	

 AGRICULTURAL ADJUSTMENT ACT — Concluded. 2. Act imposes no penalty upon production, wheat upon farm when producer consumes wheat in raw or manufactured form — Regulation when product fed to or consumed by animals or poultry intended to be placed in commerce. 	Page
3. "Marketing card"—"Farm marketing quota"—No requirement for such card where county home raises wheat, use, inmates or patients.	
4. Regulation 507, Secretary of Agriculture — Processing wheat — Miller, without penalty, may grind such wheat for county home	778
AGRICULTURAL SEED LAW — Establishment or place of business, where seeds offered for sale, must have on hand stock of seeds from which purchase orders are filled to be subject to license requirements — Section 5805-13 G.C.	359
AGRICULTURAL SOCIETY, COUNTY— Regular class premiums paid in 1939 — County commissioners may appropriate funds in 1941, not to exceed \$800.00 to reim- burse society — Section 9880 G.C.	613
AID FOR THE AGED — Income — Cash bequest to recipient of aid for the aged — Must be reported to Division of Aid for the Aged — Sections 1359-4, 1359-14 G. C.	135
Old age and survivor's insurance payments — Section 1345-7 G.C. limits weekly amount of benefits — Does not limit or re- duce total amount individual entitled to receive within benefit year.	478
Wife, living with and supported by husband, who receives aid for the aged — Section 1359-1 G.C. — May not obtain "legal settlement" in any county in this state as term is defined, section 3477 G.C.	307
AID TO BLIND County employe Attendance association meetings or conven- tions County commissioners required to approve expendi- ture if such attendance performed at county expense	966
 AID, FEDERAL — Board of education — May declare emergency and place before electors at special election, question, bond issue: When school buildings destroyed. Building condemned by duly constituted public authority. When buildings partially constructed, certain named exigencies require additional funds. Section 2293-15a G.C. — Powers and authority granted not enlarged or increased when board contemplates federal aid to build garage, landscape grounds and manufacture equipment 	
by National Youth Administration	174

•

AID — SEE RELIEF ALSO ALFALFA HAY —	Page
Farm truck license plates — Trucks owned by corporation used to transport alfalfa hay — Such hay purchased as growing crop, cut and handled by corporation employes — Such equip- ment not "farm trucks" and may not be so licensed — Section 6292 General Code.	878
0252 General Code	010
ANALYSIS — COAL — Contracts — Coal purchased by city for various departments — Specified mine — Analysis requirements — Provision, city shall monthly procure analysis by independent laboratory — Contractor liable for cost of one monthly analysis — When contractor otherwise liable — When bonus may be legally claimed by coal dealer.	763
 ANNUAL SALARY — 1. Federal census, sixteenth, 1940 — Date April 1, 1940, legal ascertainment, population of counties, to fix salaries, certain public officers. 	
 Compensation, precinct judges and clerks of elections primary election May, 1940 — Sections 4785-28, 4785-25b, 4785-25c, 4785-25d G.C. 	
 How compensation determined for those who served, regular election, November 5, 1940. County boards of elections - Clerks - "Annual" salary - 	
 County boards of elections — Clerks — Annual salary — Sections 4785-18, 4785-19 G.C. "Calendar year"—County board of elections. How to compute "annual salary" based on population, federal 	
census. 7. When 1940 census applies.	
8. Incumbents now in office — 1940 census	684
Salary — Elective county officers — Receive four full annual salaries — Commence first day of term — End same day four years thereafter — Period, greater or less than four full cal- endar years.	529
APPEAL	
1. Elevator — Owner or operator — Industrial Commission of Ohio — Where inspector makes report of inspection, approved by chief of division of factory and building inspection, how appeal may be perfected — Section 1038-13 General Code.	
2. Where elevator operated in violation of statutes or code of specific safety requirements, and owner or operator failed or refused to comply with orders and directions, status as to sec- ond or subsequent inspection.	
 When compliance with rules of procedure, status to continue to operate elevator. Appeal authorized by no person other than owner or operator 	
Status as to changes or repairs for reasonably safe opera-	
tion Tax Appeals, Board of — and Trial Examiner — Expenses — Hearings, tax exemptions, real property — Chargeable against	1047
county where property located	850

APPOINTEE Unclassified Civil Service, State of Ohio:	Page
 Board of Review of Bureau of Unemployment Compensation — May appoint two secretaries, assistants or clerks and one per- sonal stenographer. 	
2. Each board member may appoint private secretary.	
3. Referee comes within purview of "assistant" — Sections 486-8(a)8, 1346-3 General Code	990
Vacancy — Office, village clerk — Person appointed three days prior to general election, November 1941 — No candidate elected — Appointee may retain office until successor elected and qualified — November election, 1943	983
APPOINTMENT — Coroner — Person who previously served eligible to be elected or appointed — Time, previous service, not essence — Not re- quired to be licensed physician — Section 2856 General Code relates to eligibility and not method of selection for office	1070
Jail matron — Probate judge — Discretionary power to approve or disapprove appointment — Section 3178 G.C. — When judge approves appointment and fixes salary of such matron, appointed by sheriff, mandatory for county commissioners to make appropriation to pay such salary	336
 Village marshal — Tenure of office — Amended Senate Bill 3, 94 General Assembly — Where term expires December 31, 1941 — Incumbent remains until successor appointed — Section 4384 G.C. — When mayor may appoint village marshal who shall be designated chief of police — Probationary period — Those permanently appointed on and after September 5, 1941 — Removal from office — Sections 4263 to 4267 G.C 	702
 Village marshal — Vacancy in office — September 5-December 31, 1941 — Filled under provisions section 4252 not as pre- scribed in section 4384-2 General Code. 	
2. Village marshal, existent chief of police, appointed pursuant to section 4384 General Code, is "official"— Not entitled to participate in state insurance fund as village employe — Sec- tion 1465-61, paragraph 1, General Code	896
APPOINTMENT — FAMILY — SPOUSE — County officers enumerated in sections 2637, 2981 G.C. includ- ing county treasurer, authorized to appoint and employ cer- tain deputies and employes — County commissioners may not lawfully interfere with or limit such officers in selection and appointment of such deputies and employes — Resolution to diminish compensation of deputy or employe who is spouse or member of appointing officer's family, not lawful — Remedy where such resolution passed — Courts interfere only where county officers usurp or exercise unlawful power, fraud or abuse of discretion which amounts to fraud	190

•

APPROPRIATION ---

Appropriation measure, annual — County commissioners re- quired to first make provision for expenditures made manda- tory by statute — Law librarian, duly appointed by county law library association — When common pleas court fixed com- pensation, section 3054 G.C. — Mandatory for county commis- sioners to appropriate funds for compensation — County com- missioners, limitation, general revenue fund — Budget commis- sion — Where appeal, Board of Tax Appeals	299
 Drivers' License Fees — Registrar of Motor Vehicles without authority to expend such funds whether collected prior or sub- sequent to amendment, section 6296-22 G.C., Amended Senate Bill 78, 94 General Assembly — Such fees paid into and are in state treasury — Expended "in pursuance of a specific ap- propriation made by law." 	
2. Certain new duties created — No moneys appropriated.	
3. Emergency Board without authority to allow moneys to "Bureau of Motor Vehicles-Drivers License Division" to cover such new duties.	
4. House Bill 665, Section 8, 94 General Assembly — Con- trolling Board — Authority to transfer certain funds to said Bureau and License Division	736
Jail matron — Probate judge — Discretionary power to approve or disapprove appointment — Section 3178 G.C. — When judge approves appointment and fixes salary of such matron, appointed by sheriff, mandatory for county commissioners to make appropriation to pay such salary	336
Tax Commission of Ohio, Delinquent:	
1. Voucher issued by its secretary, not required to be submitted to or approved by Department of Finance — Sections 154-28, 154-30 G.C.	
2. No power or authority to employ its own counsel.	
3. Person employed as executive secretary and compensated therefor, may also be compensated for drafting prepared leg- islation, the law requires to be prepared by Commission — Ap- propriation — Compensation.	144
ARREST —	
Constable — "Peace officer" — Precluded from making arrests on state highways outside municipalities for violation of sec- tions enumerated in section 6297 General Code	926
Patrolman, state highway — Where accident not witnessed by him, after investigation made, he may sign affidavit against offender if there is reasonable and probable cause to believe person named in affidavit, is the offender — Affidavit must be sworn to positively, need not be made on personal knowledge — In absence of malice, no liability in event patrolman were mistaken — Citation, issued at scene of accident, command to appear in court, not arrest or restraint of liberty and no cause	

of action would arise against officer

.

212

Page

ARTIFICIAL LIMBS —	Page
Prison labor — Relief areas are political subdivisions of the state — Production of artificial limbs, proper subject for industrial training and instruction to develop skilled artisans — Not un- lawful for prisoners, Ohio Penitentiary, to engage in manufac- turing such limbs to be sold or disposed of to local relief areas for free distribution to relief wards.	363
ASSESSMENT —	
1. Taxes, current — May be paid without prejudice to complaint	
on an assessment for prior year.	
2. Status, delinquent taxes, interest and penalties where pending complaint.	
3. Special assessments may not be paid pending litigation in court, without prejudice, unless such litigation be part of appeal or complaint filed as to annual assessment of real estate — Sec- tions 5609-2, 5609-3, 5609, 5610, 5611-4 General Code	844
1. Taxes, delinquent real estate, assessments, penalties, interest	
 No authority to accept compromise settlement. When foreclosure action instituted for collection, property to 	
be sold by sheriff includes land, buildings, structures, improve- ments and fixtures — Sections 5718-3, 5719 G.C.	773
ASSESSMENT — ILLEGAL — SPECIAL —	
1. Taxes and assessments erroneously assessed and collected — Result clerical error — May be refunded to taxpayer — Where fundamental error, remedy, if any, action for recovery com- menced within one year — Sections 2588, 2589, 2590, 12075 General Code.	
2. How illegal special assessment for municipal improvements	
 may be corrected, error, clerical or fundamental. 3. Procedure where special assessment certified to county auditor Duty county treasurer to collect — May omit collection only when legally enjoined — Section 3892 General Code 	828
ASSIGNMENT —	
Recorder, county — Indexing and filing affidavits of assignment of accounts receivable — Required to use separate series of file numbers and to maintain separate index — Section 8509-3	
General Code	853
ASSISTANT —	
Unclassified Civil Service, State of Ohio:	
 Board of Review of Bureau of Unemployment Compensation May appoint two secretaries, assistants or clerks and one personal stenographer. Each heard member men appoint private secretary. 	
 Each board member may appoint private secretary. Referee comes within purview of "assistant" — Sections 486-8 (a) 8, 1346-3 General Code (a) 8, 1346-3 General Code 	990
ASSOCIATION	
Aid to blind — County employe — Attendance association meet- ings or conventions — County commissioners required to ap-	

ASSOCIATION — Concluded. prove expenditure if such attendance performed at county	Pa
expense Membership dues or fees in association or conference of munic- ipalities — In absence of express enabling charter provisions, municipality lacks authority to adopt ordinance to pay from public funds such dues	9 9
ATHLETICS — Students attending state controlled colleges and universities — Managing authorities may collect reasonable incidental fees to cover costs and expenses necessary to accomplish objects for which such institutions founded — Where fees collected for varsity athletics, intermural athletics, entertainments, social functions, managing authorities may use reasonable discretion to allocate funds — Subject to proper and reasonable rules in absence of constitutional or statutory inhibitions	4
 ATTORNEY — Attorney and counsellor at law — Entitled to apply for and receive either state-wide or county-wide notarial commission or both — Sections 119, 123, 124 General Code — House Bill 177, 94 General Assembly. 	10
Conservancy District — Board of directors — May hire same per- son as attorney and secretary — Proviso secretary does not serve as treasurer	6
1. State Fire Marshal — Investigation to determine cause, origin and circumstances of fire — Section 824 et seq., G.C. — Dis- cretion of fire marshal to privately conduct investigation — Section 832 G.C. — Witness not entitled to counsel, counsel may not appear with witness and speak for witness, if fire marshal holds investigation to be private.	
 Provisions section 832 G.C. do not contravene. Article I, section 10, Ohio Constitution. At common law and under Constitution of Ohio, no person can be compelled to be a witness against himself. Personal privilege to be claimed by interested person. Status, testimony given by witness in public or private investigation of fire, one for Ohio courts to determine rather than attacement. 	
 attorney general	1
therefor, may also be compensated for drafting prepared legis- lation, the law requires to be prepared by Commission — Ap- propriation — Compensation	1
AUTHORITY —	

Degrees conferred by a college, university or other institution

AUTHORITY — Concluded. of learning — Director of Education without authority to re- voke power to confer such degrees where college or university was incorporated prior to enactment Am. Sub. Senate Bill 299, 92nd General Assembly and met requirements sections 9922, 9923 General Code, as they existed prior to enactment of said bill if instruction offered or degrees conferred any time within two years immediately preceding July 26, 1937	Page 921
Fire Insurance Companies — Home Owners' Loan Corporation — Stock Company Association — State — Contract — Power or authority to regulate, tax, limit or prohibit transactions between Federal government, person or corporation	952
Membership dues or fees in association or conference of muni- cipalities — In absence of express enabling charter provisions, municipality lacks authority to adopt ordinance to pay from public funds such dues	947
 Motor vehicle, certificate of title — Must be typed — Regulation, registrar of motor vehicles — Authority, section 6290-7 G.C. Clerk of courts or person delegated by him, required to prepare all certificates of title and note all liens — No such authority vested in any other person — Section 6290-2 et seq., G.C. 	311
Partition fence — Township trustees — No authority to cause construction of such fence where boundary line is in dispute between properties of adjoining landowners — Sections 5910, 5913 G.C.	47
United States Government — Property acquired in Ohio under Article I, section 8, Constitution of Ohio under Article I, sec- tion 8, Constitution of United States — Authority to enforce health laws not vested in State Departments of Health, nor district health boards	319
 AUTOMOBILE DEALERS' AND SALESMENS' LICENSING ACT 1. Automobile Dealers' and Salesmens' Licensing Act Placards, section 6301-2 General Code, may be used on motor vehicles held exclusively for sale, being transported, or used to test or 	

isolated.
Motor vehicles rebuilt or repaired sold in connection with business of dismantling, salvaging or rebuilding, where sale is recurrent and made in continuous succession, violation sections 6302-2, 6302-18 General Code.

demonstrate for purpose of sale or lease, if sale is casual or

- 3. Partnership, classified as dealers to sell motor vehicles or as salvagers making casual or isolated sales, not required to be licensed as salesmen, section 6302-4 General Code.
- 4. Requirements to qualify as dealers to sell, display, offer for sale or deal in motor vehicles.
- 5. Sales tax levy Casual or isolated sales Vendor engaged in business of selling — Question of fact — Dependence on element of continuity and systematic recurrence of sales.....

912

AUTOMOBILE - SEE MOTOR VEHICLE -

BANK —

County funds in hands and possession of county treasurer ----Where lost or disappear during flood - County commissioners without jurisdiction to release and discharge treasurer and sureties from liability in absence of showing loss resulted from fire, robbery, burglary, or inability of bank to refund public money --- County commissioners without authority to reimburse treasurer in amount of shortage - Sections 2303 to 2306, 2633, 2639 G.C.

BANK LIQUIDATION ---

Bank, taken over for liquidation - County treasurer received sum of money, payment of note and interest for use and benefit of subdivisions, owners of undivided tax funds, on deposit, time bank closed — Such moneys should be placed in undivided tax fund of county - Upon settlement with county auditor, moneys should be distributed to subdivisions, owners of funds deposited in closed bank at time taken over for liquidation ----In year 1933, money on deposit, such subdivisions owners of account, entitled to any dividends - In settlement of claim, county treasurer holds any moneys for various subdivisions. owners of account, not for benefit general fund of county......

BANKING BUSINESS -

- 1. Insurance company Fire Company, member of rating bureau, where premiums paid at inception date of policy may effect a plan to collect premiums on fire risks where total of installment premiums equals or is more than short rate earned premium for time policy has been in effect --- Notice of plan must be filed with superintendent of insurance and rating bureau pursuant to section 9592-9 General Code.
- 2. Note to pay premium on fire insurance policy does not constitute investment --- Sections 9518, 9519, 9607-11 General Code.
- 3. Insurance company, foreign state or foreign country, doing fire insurance business in Ohio, does not engage in banking business where it takes a note from policy holder to pay insurance premium.....

BANKS - DITCH - LEVEL -

- 1. Ditch, county In construction, county general fund charged only for benefits accruing to public or to roads or other county property.
- 2. Leveling off of banks -- If new and separate project from original work, where statutory procedure followed, same procedure anew.....

BALLOT ----

Election - Ballot - Nominating petition -- Ensuing primary election - Where identity of person not questioned, signature is valid, if name signed as person is commonly known --- Candidate, councilman, Columbus -- "Frank H. Karns" name to appear on ballot, notwithstanding name registered "Francis H. Karns"..... 902

494

49

407

1110	
lected by executo	EASED — School Employes — Benefits erroneously col- or of estate of deceased beneficiary — Pro- d
through false stat Bureau of Unemp of such benefits	efits — Where obtained from another state ements contained in weekly report filed with ployment Compensation of Ohio — Recipient violates section 13104 G.C. not section
institutions — Pa — Persons legally	ement law — Inmates, publicly owned penal atients under police guard — Convalescence y responsible, payment hospital services to includes inmate's spouse, or parents, where
the court - When	aries — Hospital services — Minors, wards of n cared for privately, parents, guardian or ith minor's support liable for payment.
	hospital services — Inmates privately owned ations.
be reported to Div	uest to recipient of aid for the aged — Must rision of Aid for the Aged — Sections 1359-4,
hibits possession,	plumage — Section 1408 General Code pro- non-game birds, native to Ohio and those ross the state
BOARD OF EDUCAT	ION — SEE EDUCATION —
during registratio incident to attend not arbitrary reg for continuous att — Creditors — Un	upported colleges and universities — Where on period, they contract financial obligations lance, which they fail to meet, by reasonable, ulation, shall be refused right to re-register tendance — Jurisdiction, trustees and faculty niversity, approved rooming or boarding
demption No lo	Federal government — When called for re- onger interest bearing — Obligation no longer te taxation — United States Code, Title 31,

2. Such items "deposits" rather than "moneys" when listed and assessed for taxation --- Sections 5324, 5326 General Code...... 1061

.

,

BONDS — Concluded.

- 1. Bonds issued by political subdivisions, six per cent Not paid at maturity, lack of funds, unless provision to contrary, continue to draw interest --- Name and address holder unknown.
- 2. Where funds provided, place of payment at maturity, interest ceases to run, if bonds not presented for payment.....
- 1. "Foreign Corporation Act"- To come within purview, not necessary that foreign corporation transact all of its business in this state --- Sufficient that it transacts some of its business in state.
- 2. Foreign corporation engaging in business of "holding company"- Status where business and corporate affairs conducted without state --- Office maintained in state, secretary and three or four employes keep books and records --- Bank account used to pay only expenses of office -- Company does not transact business within state - Section 8625-4 General Code.
- 3. When foreign corporation engaging in business of "holding company" pledges assets with trustees as security for bonds, the trustees to receive all income, fruits and profits to pay outstanding bonds and office maintained in Ohio, such corporation is transacting business in Ohio - Required to obtain license
- Mortgage revenue bonds --- May be purchased and held as investment by trustees, sinking fund of municipality ---- Where issued by municipality to acquire, construct or extend public utility - Article XVIII, Section 12, Constitution of Ohio.....
- Relief Effect Amended Senate Bill 462, section 2, 117 O.L. 868 - Amended 118 O.L. 133 - Notes - Since December 31, 1939, proceeds derived from sale such notes must be placed in fund for their retirement and for retirement of bonds — March 1, 1943, limitation, final maturity date..... 517
- Taxes, uncollected --- No vested rights exist in same --- When bonds issued to anticipate collection of such taxes, section 2293-43 G.C., to pay indebtedness political subdivision, and provide funds for poor relief, "firemen's relief and pension fund," operated under section 4600 et seq., G.C., not entitled to any part of such delinquent tax collections.
- State civil service laws Jurisdiction, appointing authority to suspend member fire department in classified service - Time - Days of suspension - Section 486-17 et seq., G.C. 71
- To permit deputy sheriff to go armed County commissioners may not pay premium from public funds - Section 12819 General Code

BONDED INDEBTEDNESS -

School districts, parts of which have been incorporated in new school district, section 4736, G.C. - County board of education has discretion to make equitable distribution of funds and indebtedness --- In absence of fraud or abuse of discretion, such distribution is final - No statutory method for review or appeal - Remedy, proper court action - Bonded indebtedness — Tax Levy.....

491

1111

Page

929

100

BONUS — Contract — Coal purchased by city for various departments —	Page
Specified mine — Analysis requirements — Provision, city shall monthly procure analysis by independent laboratory — Con- tractor liable for cost of one monthly analysis — When con- tractor otherwise liable — When bonus may be legally claimed	
by coal dealer	763
BOOKLET Pamphlet Printed booklet More than two leaves or four pages Four or more leaves or eight or more pages Stitched or otherwise bound together Contract, state print- ing	140
BOUNDARY LINE — Deed — Description — Where words interspersed appear: "At the point where the south bank of": "To the south bank": "Thence westerly along said south bank", of a creek to place of beginning, the northerly boundary line of such real estate is the southern edge or border of creek, at low water mark, when water is at average and ordinary stage, during entire year — No reference to extraordinary freshets of winter and spring or extreme droughts of summer or autumn — Town Creek, Van Wert County.	532
Partition fence — Township trustees — No authority to cause construction of such fence where boundary line is in dispute between properties of adjoining landowners — Sections 5910, 5913 G.C.	47
J. W. BROWN, ATTORNEY AT LAW, CINCINNATI — Petition: To amend sections 1008-1, 6064-17, General Code — To pro- hibit employment of females in certain occupations or capac- ities — In re issuance of permits by Department of Liquor Control — Citizens of United States	735
BUDGET COMMISSION — Appropriation measure, annual — County commissioners required to first make provision for expenditures made mandatory by statute — Law librarian, duly appointed by county law library association — When common pleas court fixed compensation, section 3054 G.C.—Mandatory for county commissioners to ap- propriate funds for compensation — County commissioners, limitation, general revenue fund — Budget commission — Where appeal, Board of Tax Appeals	299
BUILDING — Township trustees — Without authority to lease portion town- ship building, term ninety-nine years	393
 BUILDING AND LOAN ASSOCIATION — 1. May not lawfully accept subscriptions to capital stock in excess of authorized capital — No exception if sums paid in total less than authorized capital. 	

BUILDING AND LOAN ASSOCIATION — Concluded.	Page
2. No authority to reduce number of shares where subscription	
exceeds authorized capital unless subscriber consents — No re-	
duction may be made if subscription held out as bona fide for	
full amount to induce additional stock subscriptions	792

BUREAU, RATING -

- Insurance company Fire Company, member of rating bureau, where premiums paid at inception date of policy may effect a plan to collect premiums on fire risks where total of installment premiums equals or is more than short rate earned premium for time policy has been in effect — Notice of plan must be filed with superintendent of insurance and rating bureau pursuant to section 9592-9 General Code.
- 2. Note to pay premium on fire insurance policy does not constitute investment — Sections 9518, 9519, 9607-11 General Code.
- 3. Insurance company, foreign state or foreign country, doing fire insurance business in Ohio, does not engage in banking business where it takes a note from policy holder to pay insurance premium

BUS SERVICE -

Periodic operation, not available to general public, conducted between fixed termini, over regular route, compensation paid by someone other than passengers, is "contract carriage"— Not a charter service — Section 614-103a G.C.

BUS - SEE EDUCATION - SUBDIVISION BUS -

- ccc
 - Tax: Sales, purchases, storage and use, personal property, income, gross receipts — Persons, firms, corporations — Federal property in state. H.R. 6687, 76th Congress — Act, not consent to levy or collect such tax from or against government — Exception, sales to persons other than authorized purchasers — Status: Sales, order of War Department to personnel of post or camp — Jurisdiction, state to tax private individuals, firms or corporations who operate concessions upon Federal areas — Status: Civilian conservation corps post exchange, operated by director, sales to members and attaches of corps distinguished from sales in camps by person who operates concession.

CALENDAR YEAR ----

- 1. Federal census, sixteenth, 1940 Date April 1, 1940, legal ascertainment, population of counties, to fix salaries, certain public officers.
- Compensation, precinct judges and clerks of elections, primary election May, 1940 — Sections 4785-28, 4785-25b, 4785-25c, 4785-25d G.C.
- 3. How compensation determined for those who served, regular election, November 5, 1940.
- 4. County boards of elections Clerks "Annual" salary Sections 4785-18, 4785-19 G.C.
- 5. "Calendar year"- County board of elections.

544

17

 CALENDAR YEAR — Concluded. 6. How to compute "annual salary" based on population, federal census. 	Page
7. When 1930 census applies.	
8. Incumbents now in office — 1940 census	684
Salary — Elective county officers — Receive four full annual sal- aries — Commence first day of term — End same day four years thereafter — Period, greater or less than four full cal- endar years	529
CAMPS, TRAILER — Health — District boards of health of general health districts — Inspection trailer camps — May impose reasonable standards by order or regulation — Health measure to prevent or restrict disease — Costs of inspection and permit chargeable to op- erators of camps.	886
 CAPITAL STOCK — 1. Building and loan association — May not lawfully accept subscriptions to capital stock in excess of authorized capital — No exception if sums paid in total less than authorized capital. 2. No authority to reduce number of shares where subscription 	
exceeds authorized capital unless subscriber consents — No re- duction may be made if subscription held out as bona fide for full amount to induce additional stock subscriptions	792
 CENSUS FEDERAL — , 1. Federal census, sixteenth, 1940 — Date April 1, 1940, legal ascertainment, population of counties, to fix salaries, certain public officers. 	
2. Compensation, precinct judges and clerks of elections, primary election May, 1940 — Sections 4785-28, 4785-25b, 4785-25c, 4785-25d G.C.	
3. How compensation determined for those who served, regular election, November 5, 1940.	
4. County boards of elections — Clerks — "Annual" salary — Sections 4785-18, 4785-19 G.C.	
5. "Calendar year" — County board of elections.	
6. How to compute "annual salary" based on population, federal census.	
7. When 1930 census applies.	
8. Incumbents now in office — 1940 census	684
 Salary — Sheriff, clerk of courts, probate judge, judges courts common pleas, county treasurer, recorder, commissioners, engineer — April 1, 1940, date to determine result sixteenth federal decennial census, basis to compute such salaries — Coroners, elected November 5, 1940, paid under section 2866-1 G.C.— Status certain officials elected 1938, how paid — Additional compensation judges, courts common pleas elected 1936, 	
1938 — How compensation computed.	551

.

•

 CERTIFICATE — CERTIFIED PUBLIC ACCOUNTANT — 1. Certified Public Accountant — Applicant for certificate to practice as public expert accountant — Ohio State Board of Accountancy has sound discretion to determine if such applicant is of good moral character. 2. Applicant who seeks re-examination more than eighteen months after date of application must pay fee, \$25.00. 3. Said Board without authority to extend eighteen month limitation — Section 1375 General Code 	Page 861
CERTIFICATE OF TITLE	
sale.	
 Claim of ownership, applicant to certificate of title to motor vehicle upon sale to satisfy storage and repair charges, must be based on court order — Section 6290-10 General Code Motor vehicle, certificate of title — Must be typed — Regula- tion, registrar of motor vehicles — Authority, section 6290-7 	857
G.C.	
2. Clerk of courts or person delegated by him, required to pre- pare all certificates of title and note all liens — No such au- thority vested in any other person — Section 6290-2 et seq., G.C.	311
CHARGES, REPAIR —	
1. Lien — Garage man for repairs — Possessory — No right of sale.	
2. Claim of ownership, applicant to certificate of title to motor vehicle upon sale to satisfy storage and repair charges, must be based on court order — Section 6290-10 General Code	857
CHARTER CLEVELAND	
1. United States, armed forces — Enlistment or conscription — Person absent vacates position in Cleveland city council by specific terms of charter —	
2. Such person may be candidate for office, member Cleveland city council — May not qualify for that office, if elected	707
CHARTER — MUNICIPALITY —	
Village operated under charter — Becomes city through increase in population — May immediately function as city under Con- stitution or State laws — Appointments and promotions in civil service — Article XV, Section 10, Constitution of Ohio — Board of Health — Section 4404, G.C. — Poor relief, appoint- ment of relief director	426
CHILD — Felon, convicted — Serving sentence in Ohio penal institution —	
Legally competent to agree to surrender his or her child for permanent placement or guardianship — Section 1352-12 Gen- eral Code	988
"Foster home"— Family home where persons who maintain home, rear child or children of another as their own— Relationship in loco parentis— Juvenile court empowered to commit child	

CHILD —Concluded. to such home — When children so committed, with or without allowance to home, they should receive public school education in school district where home located without payment of tuition	Page
 CHILD, DEPENDENT — 1. Juvenile court act — Illegitimate dependent child — Expenses, commitment and support, institution for feeble minded, chargeable, county, child's legal settlement — Where child transferred to foster parent, in foreign county and mother, later renouncement and transfer establishes child, legal settlement, mother. 2. Child under jurisdiction probate court — Residence determined by commissioner of mental diseases — Section 1890-33 G.C 	673
CHILD WELFARE BOARD, COUNTY — Incompatible office — County auditor, member county child wel- fare board — May not legally be held by one person at same time.	256
 CHILDREN — CRIPPLED — 1. Relief — Crippled children — Aid furnished by Department of Public Welfare — Chargeable to parents — Element in deter- mining loss or acquisition of legal settlement — Section 3477 General Code. 2. County of commitment primarily responsible to Division of Social Administration for expense, care and treatment of crip- plied children — Legal settlement — Financial responsibility 	
 of county — Jurisdiction, judge of juvenile court CHILDREN'S HOME — COUNTY — Equipment — Installation where no such type existed before Replacement, existing equipment with new and superior equipment, different in quality and function from original is a "betterment and addition." 2. "Maintenance and ordinary repair"— Restoration to sound and good state after decay, injury, dilapidation or partial destruction — Section 3119 G.C. — Children's Home 	968 379
Gift, lands in fee, subject to reservation — County commission- ers may accept — Rent to donors, duration, their lives, limited by and issue out of proceeds of donation — Transactions shall be reasonable — Section 18 General Code	825
CITY — SEE MUNICIPALITY — CIVIL SERVICE — Village operated under charter — Becomes city through increase in population — May immediately function as city under Con- stitution or state laws — Appointments and promotions in civil service — Article XV, Section 10, Constitution of Ohio —	

ment of relief director.....

426

•

 CIVIL SERVICE — UNCLASSIFIED — 1. Board of Review of Bureau of Unemployment Compensation — May appoint two secretaries, assistants or clerks and one personal stenographer. 2. Each board member may appoint private secretary. 	Page
3. Referee comes within purview of "assistant"— Sections 486-8(a)8, 1346-3 General Code	990
CLAIM 1. Lien Garage man for repairs Possessory No right of sale.	
2. Claim of ownership, applicant to certificate of title to motor vehicle upon sale to satisfy storage and repair charges, must be based on court order — Section 6290-10 General Code	857
Public Utilities Commission — No power to examine claims against motor transportation companies — Loss or damage to property or unreasonable delay in transportation and delivery or overcharges upon shipment — Claims against railroads — Section 579 G.C.	540
CLEAN — REPAIR — Ditches, county, drains or water courses — Cost to clean and re- pair after division and allotment of working sections — May be assessed against benefited property without further notice or hearing to property owners	592
 CLERK — Unclassified Civil Service, State of Ohio: 1. Board of Review of Bureau of Unemployment Compensation — May appoint two secretaries, assistants or clerks and one personal stenographer. 	
2. Each board member may appoint private secretary.	
3. Referee comes within purview of "assistant"— Sections 486-8 (a) 8, 1346-3 General Code	99 0
CLERK, COURT — SEE COURT, CLERK OF COURTS.	
CLERK, TOWNSHIP SEE TOWNSHIP	
CLEVELAND — CITY COUNCIL — 1. United States, armed forces — Enlistment or conscription — Person absent vacates position in Cleveland city council by specific terms of charter —	
 Such person may be candidate for office, member Cleveland city council — May not qualify for that office, if elected 	707
CLUB — Bus service — Periodic operation, not available to general pub- lic, conducted between fixed termini, over regular route, com- pensation paid by someone other than passengers, is "con- tract carriage"— Not a charter service — Section 614-103a	

ø

COAL — Contract — Coal purchased by city for various departments — Specified mine — Analysis requirements — Provision, city shall monthly procure analysis by independent laboratory — Con- tractor liable for cost of one monthly analysis — When con- tractor otherwise liable — When bonus may be legally claimed by coal dealer	Page 763
COLD STORAGE — Cold storage locker plant — Subject to provisions sections 1155-1 to 1155-19 General Code — Rented or leased lockers to con- sumers — Storage of food — Such plant not required to com- ply with provisions sections 1155-9, 1155-10, 1155-11 General Code	1018
COLLEGE SEE UNIVERSITY	
COMMERCE — INTERSTATE — FOREIGN — 1. Agricultural Adjustment Act of 1938 as amended — Regulates marketing of wheat in interstate and foreign commerce — Status, wheat produced on farm.	
2. Act imposes no penalty upon production, wheat upon farm when producer consumes wheat in raw or manufactured form — Regulation when product fed to or consumed by animals or poultry intended to be placed in commerce.	
3. "Marketing card"—"Farm marketing quota"— No require- ment for such card where county home raises wheat, use, in- mates or patients.	
4. Regulation 507, Secretary of Agriculture — Processing wheat — Miller, without penalty, may grind such wheat for county home	778
COMMISSARY FUND SEE FUND PENAL INSTITU TIONS	234
COMMISSION — NOTARIAL — Attorney and counsellor at law — Entitled to apply for and re- ceive either state-wide or county-wide notarial commission or both — Sections 119, 123, 124 General Code — House Bill 177, 94 General Assembly.	1076
 COMMON CARRIER — "Trolley coaches" or "trackless trolleys"— Propelled by electric motors, power supplied through overhead rails — "Street or suburban railroad company"—Section 614-2 G.C.—Any person or persons * * company or corporation, engaged in business, operating as a common carrier. 	219
COMMON PLEAS JUDGE - SEE COURT -	

,

COMPATIBLE — Mayor of village, chief clerk, office of county engineer — May become incompatible if duties of each become numerous or arduous and interfere with proper execution of both	Page 445
Conservancy district, board of directors — May hire same per- son as attorney and secretary — Proviso, secretary does not serve as treasurer	669
Person may be employed by general health district and city health district at same time — Investigations — Sanitary milk regu- lations of each district	1067
Probation officer, juvenile court and relief administrator of city — May be held by one person at same time, unless physically impossible to faithfully and efficiently discharge duties of both positions	44
Township trustee — Village marshal — May be held simul- taneously by same person	1079
INCOMPATIBLE OFFICE — County auditor, member county child welfare board — May not legally be held by one person at same time	256
COMPENSATION — Appropriation measure, annual — County commissioners required to first make provision for expenditures made mandatory by statute — Law librarian, duly appointed by county law library association — When common pleas court fixed compensation, section 3054 G.C.— Mandatory for county commissioners to appropriate funds for compensation — County commissioners, limitation, general revenue fund — Budget commission — Where appeal, Board of Tax Appeals.	299
Firemen's relief and pension fund — Under section 4609 et seq., G.C., volunteer firemen not required to contribute 2% or any other amount to such fund — May voluntarily contribute — Boards of trustees of such fund may adopt rules and regula- tions to distribute fund to volunteer or part time firemen and determine amount of compensation — Sections 4612-4, 4612-5, 4612-6, G.C.	37
Metropolitan Housing Authority — Not subject to payment un- employment contributions — May not elect to become subject to Ohio unemployment compensation laws — Sections 1078-29 et seq., 1345-4 G.C.	505
Salary — Sheriff, clerk of courts, probate judge, judges courts common pleas, county treasurer, recorder, commissioners, en- gineer — April 1, 1940, date to determine result sixteenth fed- eral decennial census, basis to compute such salaries — Cor- oners, elected November 5, 1940, paid under section 2866-1 G.C. — Status certain officials elected 1938, how paid — Addi- tional compensation judges, courts common pleas elected 1936,	

1938 — How compensation computed.....

•

COMPENSATION — Concluded.	Page
 Tax Commission of Ohio, Delinquent: 1. Voucher issued by its secretary, not required to be submitted to or approved by Department of Finance — Sections 154-28, 154-30 G.C. 	
2. No power or authority to employ its own counsel.	
3. Person employed as executive secretary and compensated therefor, may also be compensated for drafting prepared legis- lation, the law requires to be prepared by commission — Ap- propriation — Compensation	144
COMPLAINT —	
1. Taxes, current — May be paid without prejudice to complaint on an assessment for prior year.	
2. Status, delinquent taxes, interest and penalties where pending complaint.	
3. Special assessments may not be paid pending litigation in court, without prejudice, unless such litigation be part of appeal or complaint filed as to annual assessment of real estate — Sec- tions 5609-2, 5609-3, 5609, 5610, 5611-4, General Code	844
CONCESSION —	
 Board of Park Commissioners, section 2976-6 G.C.: 1. May not expend park district funds for insurance, public liability and property damage on motor vehicles used solely in performance of governmental function. 	
2. Where golf course operated and fees charged, proprietary func- tion — Such insurance on such motor vehicles, where used on golf course may be purchased.	
3. Board may operate upon its land concessions to sell merchan- dise, food and drinks — Such use may not interfere with oper- ation of park for park purposes	109
Tax: Sales, purchases, storage and use, personal property, in- come, gross receipts — Persons, firms, corporations — Federal property in state. H.R. 6687, 76th Congress — Act, not con- sent to levy or collect such tax from or against government — Exception, sales to persons other than authorized purchasers — Status: Sales, order of War Department to personnel of post or camp — Jurisdiction, state to tax private individuals, firms or corporations who operate concessions upon Federal areas — Status: Civilian conservation corps post exchange, operated by director, sales to members and attaches of corps distinguished	
from sales in camps by person who operates concession	17
CONSERVANCY DISTRICT — Board of directors — May hire same person as attorney and sec- retary — Proviso, secretary does not serve as treasurer	669
CONSTABLE — "Peace officer"— Precluded from making arrests on state high- ways outside municipalities for violation of sections en- umerated in section 6297 General Code	926

1120

·

CONSUMERS — Cold storage locker plant — Subject to provisions sections 1155-1 to 1155-19 General Code — Rented or leased lockers to con- sumers — Storage of food — Such plant not required to com- ply with provisions sections 1155-9, 1155-10, 1155-11 General	Page
Code	1018
CONSUMER — TAX — Internal Revenue Code, section 3406 — Ohio sales tax computa- tion — SEE — TAX.	836
CONTAGION — Indigent — Medical service — Hospital service — Municipality or other political subdivisions such as townships, not liable for costs where compliance with statutory requirements as to notice — Where services performed in county other than legal settlement, county of legal settlement liable for costs — Cases other than contagious — Section 3484-2 General Code	974
CONTRACT — AGREEMENT — Felon, convicted — Serving sentence in Ohio penal institution — Legally competent to agree to surrender his or her child for permanent placement or guardianship — Section 1352-12 Gen- eral Code	988
CONTRACT CARRIAGE — Bus service — Periodic operation, not available to general public, conducted between fixed termini, over regular route, com- pensation paid by someone other than passengers, is "contract carriage" — Not a charter service — Section 614-103a G.C	544
CONTRACTS, CONTINUING — TEAECHERS SEE — EDUCA SUBDIVISIONS, CONTRACT — TEACHERS —	TION,
CONTRACT — HIRE — Leave of absence with pay — Section 5201-4a G.C., Amended Senate Bill 247, 94th General Assembly, does not prohibit em- ployers, who have employes under contracts of hire, from granting such leave — Attendance, weekly drills, encamp- ments, training periods — Ohio State Guard — Ohio State Naval Militia — "Contribution or gift."	499
CONTRACT — Coal purchased by city for various departments — Specified mine — Analysis requirements — Provision, city shall monthly pro- cure analysis by independent laboratory — Contractor liable for cost of one monthly analysis — When contractor otherwise liable — When bonus may be legally claimed by coal dealer	763
 Fire insurance — Authority, board county commissioners to enter into such contract — Premiums — Five year period 1. Group life insurance — Municipal corporation may authorize payment of all or part of premium covering lives of employes 	585

CONTRACT — Concluded. — Part of compensation of employes — Police and fire depart- ments excepted.	Page
2. Entire premium on contract, life insurance policy, must be paid by employes	1091
Insurance — Transportation, moneys to and from duly designated depository, received by county recorder, county clerk, probate judge or county treasurer — Funds may not be expended from county treasury for such purpose.	c
County commissioners neither alone nor jointly with recorder, clerk or probate judge may contract with corporation for such transportation of moneys, nor pay cost from county treasury	94
1. Lease, county commissioners — May become lessee of real estate to acquire road material — To process and remove gravel — Reasonable period of years, option to renew, proviso, cancel upon due notice.	
2. Consideration, may pay annual rental one dollar plus monthly payments on royalty basis — Sections 7214, 2414, 5625-33 G.C.	341
Pamphlet — Printed booklet — More than two leaves or four pages — Four or more leaves or eight or more pages — Stitched or otherwise bound together — Contract, state print- ing	140
'fownship trustees, board of — Charged with duty to maintain and repair township roads within township — Duty to act per- sonally or through duly appointed and qualified township high- way superintendent — May not delegate such duty to individ- ual by contract, for stipulated sum, fixed period of time, to maintain and repair such roads	63
CONTRIBUTING MEMBERS — Ohio National Guard — May not enlist contributing members while in active service of United States, pursuant to lawful call and order of president.	605
CONTRIBUTION — Metropolitan Housing Authority — Not subject to payment un- employment contributions — May not elect to become subject to Ohio unemployment compensation laws — Sections 1078-29 et seq., 1345-4 G.C.	505
Unemployment Compensation Act — Contribution from employer — Failure of employer to pay contributions, who operates un- der Liquor Control Act, is sufficient cause to suspend or revoke permit — Section 1345-4 G.C.	536
CONVENTION — Aid to blind — County employe — Attendance association meet- ings or conventions — County commissioners required to ap- prove expenditure if such attendance performed at county ex-	
pense	966

CONVERSION —	Page
 Pawnbroker — Repledge articles left as security — Must have authority to sell or dispose of property of United States. 	-
 No duty upon pawnbroker to ascertain pawnee is licensed pawnbroker — Licensed pawnee. 	
3. Procedure, notice upon default, pawnee, pawnor.	
4. Licensed pawnbrokers governed by section 6341-1 G.C.	
5. Pawned article, repledged, assignment, final pawnbroker must hold surplus proceeds one year — If not claimed, absolute prop- erty final pawnbroker.	
6. Where repledge, conditional conveyance, how surplus gov- erned.	
7. When excessive loan may be conversion — Sections 6337 to 6346 G.C.	617
CORPORAL PUNISHMENT	
Teacher in public schools — Board of education — Not liable in damages to pupil subjected to undue and excessive punishment by teacher — Time of employment, board had knowledge high temper of teacher and prior acts, excessive punishment	89
CORPORATION —	
Farm truck license plates — Trucks owned by corporation used to transport alfalfa hay — Such hay purchased as growing crop cut and handled by corporation employes — Such equipment not "farm trucks" and may not be so licensed — Section 6292	
General Code	878
Fee — Consolidation agreement, constituent corporations, domes- tic and foreign — Secretary of state — Section 176 G.C.— In- crease, number of shares — Credit to be allowed — Rates set forth in said section — Authorized shares, domestic constituent corporations	120
Fire Insurance Companies — Home Owners' Loan Corporation —	
Stock Company Association — State — Contract — Power or authority to regulate, tax, limit or prohibit transactions be- tween Federal government, person or corporation	952
1. "Foreign Corporation Act"— To come within purview, not ne- cessary that foreign corporation transact all of its business in this state — Sufficient that it transacts some of its business in state.	
2. Foreign corporation engaging in business of "holding com- pany"— Status where business and corporate affairs conducted without state — Office maintained in state, secretary and three or four employes keep books and records — Bank account used to pay only expenses of office — Company does not transact business within state — Section 8625-4 General Code.	
3. When foreign corporation engaging in business of "holding company" pledges assets with trustees as security for bonds,	

the trustees to receive all income, fruits and profits to pay outstanding bonds and office maintained in Ohio, such corporation is transacting business in Ohio — Required to obtain license....

1124 INDEX	— 1941
CORPORATION — Concluded. "Trolley coaches" or "trackless tro motors, power supplied through suburban railroad company"— S son or persons * * * company or ness, operating as a common car	overhead rails — "Street or lection 614-2 G.C. — Any per- corporation, engaged in busi-
CORPORATION — OHIO — NEW Y Motor vehicle — Use, intrastate and — Owned by Ohio corporation — Subject to license tax — Section	l interstate — Ohio, New York - Kept in New York garage —
COST — Health, State Department of — Se G.C. — Justice of peace — No ju ment in criminal proceeding, vio Said department, not liable for inspector instituted criminal proc violation, section 1261-14 G.C., jury, no indictment.	risdiction to render final judg- lation section 1261-14 G.C. — costs where deputy plumbing seeding before justice of peace, accused bound over to grand
Highway — Necessary repair — R able and immediately required t condition for traveling — Emer not more than \$200.00; does r 2792-1 G.C.	epair, unavoidable, indispens- o maintain highway in proper gency repair — Phrases: Cost not exceed \$200.00 — Section
Indigent — Medical service — Ho or other political subdivisions su costs where compliance with s notice — Where services perform settlement, county of legal settle other than contagious — Section	ch as townships, not liable for statutory requirements as to ned in county other than legal ement liable for costs — Cases
COST — CONSTRUCTION — Highway — When portion improve tem located within limits of mu mines certain designated proper or interferes with reconstruction may require the public utility to expense such property — Sector director to proceed at expense with order — How cost paid	unicipality and director deter- ty of a public utility obstructs or use of highway the director remove or relocate at its own on 1199 G.C. authorizes the of owner if failure to comply
COUNCIL, CITY — Poor relief — Board of county co legislative body of city may bo ceipt of revenues produced by 2 authorized — Notes issued must fore March 1, 1942 — Amende 868 — House Bill 741, section stitute House Bill 172, 94th Gene	rrow money to anticipate re- levy of excise taxes — Extent be due and payable on or be- d Senate Bill 462, 117 O.L. 1, 117 O.L. 753, 868 — Sub-

.

COUNCIL, CLEVELAND CITY — 1. United States, armed forces — Enlistment or conscription —

COUNCIL, CLEVELAND CITY — Concluded. Person absent vacates position in Cleveland city council by specific terms of charter —	Page
2. Such person may be candidate for office, member Cleveland city council — May not qualify for that office, if elected	707
COUNCIL — VILLAGE — Where population increased to become city thirty days after proclamation, secretary of state, section 3498 G.C. — Village continues, part general health district, until election and qualification of mayor and council as city officers, municipal corporation	9
COUNTY —	
 Attorney and counsellor at law — Entitled to apply for and receive either state-wide or county-wide notarial commission or both — Sections 119, 123, 124 General Code — House Bill 177, 94 General Assembly. 	1076
Indigent — Medical service — Hospital service — Municipality or other political subdivisions such as townships, not liable for costs where compliance with statutory requirements as to notice — Where services performed in county other than legal settlement, county of legal settlement liable for costs — Cases other than contagious — Section 3484-2 General Code	974
1. Juvenile court act — Illegitimate dependent child — Expenses, commitment and support, institution for feeble minded, charge- able, county, child's legal settlement — Where child trans- ferred to foster parent, in foreign county and mother, later re- nouncement and transfer establishes child, legal settlement, mother.	
 Child under jurisdiction probate court — Residence determined by commissioner of mental diseases — Section 1890-33 G.C. 	673
1. National Youth Administration — Municipal corporations and counties may not legally expend public funds to contribute to- ward acquisition of building to house work project and claims in vocational education.	
2. Board of education may spend school funds to purchase, con- struct, enlarge, extend, complete, improve, equip and furnish buildings for public school purposes — Section 7625 General Code.	
 Board of education, funds may be expended to purchase build- ing, use, plan for employes of NYA to acquire vocational ed- ucation and work experience under defense training program — Employes may be adults who reside outside school district 	1029
 Partnership: Business, breeding dogs for hunting or for sale — Part of dogs kept at home of each partner in different counties — Kennel license required in each county — Where part of dogs kept at home of each partner in same county, only one 	
kennel license required	294

1. Relief — Crippled children — Aid furnished by Department of Public Welfare — Chargeable to parents — Element in de-

COUNTY Continued.	Page
termining loss or acquisition of legal settlement — Section 3477 General Code.	
2. County of commitment primarily responsible to Division of Social Administration for expense, care and treatment of crip- pled children — Legal settlement — Financial responsibility of county — Jurisdiction, judge of juvenile court	968
Wife, living with and supported by husband, who receives aid for the aged — Section 1359-1 G.C. — May not obtain "legal set- tlement" in any county in this state as term is defined, section 3477 G.C.	307
AGRICULTURAL SOCIETY, COUNTY — Policing fair grounds, county agricultural society, during annual fair — County commissioners not prohibited from appropriat- ing funds to sheriff to pay necessary expenses — Sections 9912, 9913 G.C.	216
Regular class premiums paid in 1939 — County commissioners may appropriate funds in 1941, not to exceed \$800.00 to reim- burse society — Section 9880 G.C.	613
 AUDITOR, COUNTY — Bank, taken over for liquidation — County treasurer received sum of money, payment of note and interest for use and benefit of subdivisions, owners of undivided tax funds, on deposit, time bank closed — Such moneys should be placed in undivided tax fund of county — Upon settlement with county auditor, moneys should be distributed to subdivisions, owners of funds deposited in closed bank at time taken over for liquidation — In year 1933, money on deposit, such subdivisions owners of account, entitled to any dividends — In settlement of claim, county treasurer holds any moneys for various subdivisions, owners of account, not for benefit general fund of county. 	407
 Sewer rental charges, delinquent — Where city certified same to county auditor for collection, item erroneously included, no authority to strike such item from general tax list and duplicate — Section 3891-1 G.C. — Corrections of clerical errors — After entry on general tax list and duplicate for collection — Made by county auditor, section 2589 G.C. 	198
Tax Appeals, Board of — and Trial Examiner — Expenses — Hearings, tax exemptions, real property — Chargeable against county where property located	850
1. Taxes and assessments erroneously assessed and collected — Result clerical error — May be refunded to taxpayer — Where fundamental error, remedy, if any, action for recovery com- menced within one year — Sections 2588, 2589, 2590, 12075 General Code.	
2. How illegal special assessment for municipal improvements may be corrected, error, clerical or fundamental.	
3. Procedure where special assessment certified to county auditor — Duty county treasurer to collect — May omit collection	

only when legally enjoined. Section 3892 General Code 828

.

1126

Page
256
445
94
n 613
966
299
822
202

COMMISSIONERS, COUNTYContinued.	Page
County funds in hands and possession of county treasurer — Where lost or disappear during flood — County commissioners without jurisdiction to release and discharge treasurer and sureties from liability in absence of showing loss resulted from fire, robbery, burglary, or inability of bank to refund public money — County commissioners without authority to reim- burse treasurer in amount of shortage — Sections 2303 to 2306, 2633, 2639 G.C.	49
County officers enumerated in sections 2637, 2981 G.C. includ- ing county treasurer, authorized to appoint and employ certain deputies and employes — County commissioners may not law- fully interfere with or limit such officers in selection and ap- pointment of such deputies and employes—Resolution to dimin- ish compensation of deputy or employe who is spouse or mem- ber of appointing officer's family, not lawful — Remedy where such resolution passed — Courts interfere only where county officers usurp or exercise unlawful power, fraud or abuse of discretion which amounts to fraud.	190
County vehicles required to be plainly and conspicuously lettered as county property: Those purchased by county commissioners, or by commission- ers with approval of common pleas judge, use, sheriff or county engineer, their deputies or necessary employes, board of county commissioners or any department under its control Sections 2412-1, 2412-2 G.C.	372
Fire insurance — Authority, board county commissioners to enter into such contract — Premiums — Five year period	585
Former, county commissioner — Section 2407 G.C. grants no authority to sign his name, after term expired, to minutes, board of county commissioners, meetings held during his term of office — Validity of resolutions adopted, by board, not af- fected, where one commissioner failed to sign record of min- utes of board meeting.	105
Gift, lands in fee, subject to reservation — County commission- ers may accept — Rent to donors, duration, their lives, limited by and issue out of proceeds of donation — Transactions shall be reasonable — Section 18 General Code	825
Insurance — Transportation, moneys to and from duly designated depository, received by county recorder, county clerk, probate judge or county treasurer — Funds may not be expended from county treasury for such purpose.	
County commissioners neither alone nor jointly with recorder, clerk or probate judge may contract with corporation for such transportation of moneys, nor pay cost from county treasury	94
Jail matron — Probate judge — Discretionary power to approve or disapprove appointment — Section 3178 G.C.— When judge approves appointment and fixes salary of such matron, ap- pointed by sheriff, mandatory for county commissioners to make appropriation to pay such salary	336

 COUNTY — Continued. COMMISSIONERS, COUNTY — Concluded. 1. Lease, county commissioners — May become lessee of real estate to acquire road material — To process and remove gravel — Reasonable period of years, option to renew, proviso, cancel upon due notice. 	Page
2. Consideration, may pay annual rental one dollar plus monthly payments on royalty basis — Sections 7214, 2414, 5625-23 G.C.	341
Policing fair grounds, county agricultural society, during annual fair — County commissioners not prohibited from appro- priating funds to sheriff to pay necessary expenses — Sections 9912, 9913 G.C.	216
 Poor relief — Board of county commissioners, council or other legislative body of city may borrow money to anticipate receipt of revenues produced by levy of excise taxes — Extent authorized — Notes issued must be due and payable on or before March 1, 1942 — Amended Senate Bill 462, 117 O.L. 868 — House Bill 741, section 1, 117 O.L. 753, 868 — Substitute House Bill 172, 94th General Assembly 	451
 Sentence to county jail — Where persons found guilty, viola- tion of municipal ordinances — Cost to keep and feed such prisoners — Determined by county commissioners — Section 2850 G.C.— Borne by municipal corporation. 	
2. Where board of county commissioners, lessors, lease quarters to confine prisoners in municipal jail or station house, amount to maintain such prisoners, limited to forty cents per day — Section 4126 G.C.	78
Trucks for repair and maintenance of highway — County com- missioners may purchase under section 7200 G.C.— Commis- sioners not bound by section 2412-1 G.C., which requires ap- proval judge, common pleas court — Commissioners bound to have approval all three members or lapse of twenty days since introduction of proposition — Section 2414 G.C	588
CORONER	
1. County less than one hundred thousand population — Office not vacated through absence, military forces, United States.	
2. Inquests in such county — Justice of peace has power and duty to hold inquests in presence sheriff or deputy sheriff during such temporary absence	813
Person who previously served eligible to be elected or appointed — Time, previous service, not essence — Not required to be licensed physician — Section 2856 General Code relates to	1050
eligibility and not method of selection for office	1070
COUNTY DITCH	
Ditches, county, drains or water courses — Cost to clean and re- pair after division and allotment of working sections — May be assessed against benefited property without further notice	

or hearing to property owners.....

592

*

COUNTY — Continued.	Page
COUNTY DITCH — Concluded. 1. In construction, county general fund charged only for benefits accruing to public or to roads or other county property.	
2. Leveling off of banks — If new and separate project from original work, where statutory procedure followed, same pro- cedure anew	494
Obstruction, causes waters flowing through to overflow upon lands of another — Remove obstruction, section 6443 G.C. — Such power not granted by sections 6693, 6694, 6695 G.C	470
COUNTY BOARD OF EDUCATION SEE EDUCATION	
COUNTY BOARD OF ELECTIONS	
 Federal census, sixteenth, 1940 — Date April 1, 1940, legal ascertainment, population of counties, to fix salaries, certain public officers. 	
 Compensation, precinct judges and clerks of elections, primary election May, 1940 — Sections 4785-28, 4785-25b, 4785-25c, 4785-25d G.C. 	
3. How compensation determined for those who served, regular election, November 5, 1940.	
4. County boards of elections — Clerks — "Annual" salary — Sections 4785-18, 4785-19 G.C.	
5. "Calendar year" — County board of elections.	
6. How to compute "annual salary" based on population, federal census.	
7. When 1930 census applies.	
8. Incumbents now in office — 1940 census	684
ENGINEER, COUNTY Compatible office Mayor of village, chief clerk, office of county engineer May become incompatible if duties of each become numerous or arduous and interfere with proper execu- tion of both.	445
County vehicles required to be plainly and conspicuously let- tered as county property: Those purchased by county commissioners, or by commis- sioners with approval of common pleas judge, use, sheriff or county engineer, their deputies or necessary employes, board of county commissioners or any department under its control — Sections 2412-1, 2412-2 G.C.	372
Township trustees — Township roads — Authority to hire labor, maintenance work, township roads — Plans and specifications, approved by county engineer must be filed with township clerk before obligations incurred to construct, widen and recon-	

COUNTY — Continued.

COUNTY HOME ---

- 1. Agricultural Adjustment Act of 1938 as amended Regulates marketing of wheat in interstate and foreign commerce — Status, wheat produced on farm.
- Act imposes no penalty upon production, wheat upon farm when producer consumes wheat in raw or manufactured form

 Regulation when product fed to or consumed by animals or poultry intended to be placed in commerce.
- "Marketing card" "Farm marketing quota" No requirement for such card where county home raises wheat, use, inmates or patients.

COUNTY LAW LIBRARY ASSOCIATIONS ----

- 1. Annual refunds Should be made to treasurers of contributing political subdivisions pro rata — Basis, actual payments — Section 3058 G.C.

COUNTY OFFICERS ----

- County officers enumerated in sections 2637, 2981 G.C. including county treasurer, authorized to appoint and employ certain deputies and employes — County commissioners may not lawfully interfere with or limit such officers in selection and appointment of such deputies and employes — Resolution to diminish compensation of deputy or employe who is spouse or member of appointing officer's family, not lawful — Remedy where such resolution passed — Courts interfere only where county officers usurp or exercise unlawful power, fraud or abuse of discretion which amounts to fraud.....
- Salary Elective county officers Receive four full annual salaries — Commence first day of term — End same day four years thereafter — Period, greater or less than four full calendar years.....

COUNTY OFFICIAL ----

Witness fees — County official subpoenaed, other than one in discharge of official duties required to attend upon court, entitled to usual witness fees — Sections 3012, 3014, G.C.— 190

529
.

COUNTY — Continued.	Page
COUNTY OFFICIAL — Concluded. Entitled to such 'fees when subpoenaed as witness in county other than one in which he was elected or appointed — When paid regular salary and travel allowance, witness fees re- ceived should be turned back to county treasury, origin of salary and expenses.	438
COUNTY — POPULATION — 1. Coroner — County less than one hundred thousand population — Office not vacated through absence, military forces, United States.	
2. Inquests in such county — Justice of peace has power and duty to hold inquests in presence sheriff or deputy sheriff dur- ing such temporary absence	813
RECORDER, COUNTY — Duty to charge fees, recording notice of lien filed by Bureau.of Unemployment Compensation as prescribed by section 2778 General Code pursuant to section 1345-4 (a) (4) General Code, Amended Substitute Senate Bill 187, 94 General As- sembly.	871
 Fees — No authority to charge and receive any fees to record, file, index and cancel liens arising with execution of criminal recognizance by surety as provided in section 13435-7 G.C. — Legislature failed to make such provision — Such recorder not relieved of mandatory duties imposed by said section 	206
Indexing and filing affidavits of assignment of accounts receiv- able — Required to use separate series of file numbers and to maintain separate index — Section 8509-3 General Code	853
Insurance — Transportation, moneys to and from duly designated depository, received by county recorder, county clerk, probate judge or county treasurer — Funds may not be expended from county treasury for such purpose.	
County commissioners neither alone nor jointly with recorder, clerk or probate judge may contract with corporation for such transportation of moneys, nor pay cost from county treasury	94
Not legally entitled to charge twenty-five cents for separate marginal release of each instrument, number oil and gas leases presented for blanket cancellation — Section 2779 G.C.	
 Legal charge, twelve cents, each one hundred words for re- cording, five cents each grantor and each grantee to index — "Other instruments of writing"— Section 2778 G.C. 	713
SHERIFF — Constable — "Peace officer" — Precluded from making arrests on state highways outside municipalities for violation of sec- tions enumerated in section 6297 General Code	926
County vehicles required to be plainly and conspicuously lettered	

as county property:

.

.

COUNTY - Continued.

SHERIFF — Concluded.

OUNTY — Continued.	Page
IERIFF — Concluded. Those purchased by county commissioners, or by commis- sioners with approval of common pleas judge, use, sheriff or county engineer, their deputies or necessary employes, board of county commissioners or any department under its control — Sections 2412-1, 2412-2 G.C	372
Jail matron — Probate judge — Discretionary power to approve or disapprove appointment — Section 3178 G.C.— When judge approves appointment and fixes salary of such matron, appoint- ed by sheriff, mandatory for county commissioners to make appropriation to pay such salary	336
Policing fair grounds, county agricultural society, during an- nual fair — County commissioners not prohibited from appro- priating funds to sheriff to pay necessary expenses — Sections 9912, 9913 G.C.	216
1. Taxes, delinquent real estate, assessments, penalties, interest — No authority to accept compromise settlement.	
2. When foreclosure action instituted for collection, property to be sold by sheriff includes land, buildings, structures, im-	

- SHERIFF. DEPUTY ----
 - Bond to permit deputy sheriff to go armed County commissioners may not pay premium from public funds — Section 12819 General Code.....

provements and fixtures --- Sections 5718-3, 5719 G.C.

- 1. Coroner County less than one hundred thousand population - Office not vacated through absence, military forces, United States.
- 2. Inquests in such county Justice of peace has power and duty to hold inquests in presence sheriff or deputy sheriff during such temporary absence.....

- Bank, taken over for liquidation County treasurer received sum of money, payment of note and interest for use and benefit of subdivisions, owners of undivided tax funds, on deposit, time bank closed --- Such moneys should be placed in undivided tax fund of county --- Upon settlement with county auditor, monevs should be distributed to subdivisions, owners of funds deposited in closed bank at time taken over for liquidation - In year 1933, money on deposit, such subdivisions owners of account, entitled to any dividends - In settlement of claim, county treasurer holds any moneys for various subdivisions, owners of account, not for benefit general fund of county......
- County funds in hands and possession of county treasurer ----Where lost or disappear during flood - County commissioners without jurisdiction to release and discharge treasurer and sureties from liability in absence of showing loss resulted from fire, robbery, burglary, or inability of bank to refund public money - County commissioners without authority to reimburse treasurer in amount of shortage --- Sections 2303 to 2306, 2633, 2639 G.C.

773

822

813

COUNTY --- Continued.

TREASURER, COUNTY — Concluded.

- County officers enumerated in sections 2637, 2981 G.C. including county treasurer, authorized to appoint and employ certain deputies and employes — County commissioners may not lawfully interfere with or limit such officers in selection and appointment of such deputies and employes — Resolution to diminish compensation of deputy or employe who is spouse or member of appointing officer's family, not lawful — Remedy where such resolution passed — Courts interfere only where county officers usurp or exercise unlawful power, fraud or abuse of discretion which amounts to fraud.....
- Taxes and assessments erroneously assessed and collected Result clerical error — May be refunded to taxpayer — Where fundamental error, remedy, if any, action for recovery commenced within one year — Sections 2588, 2589, 2590, 12075 General Code.
- 2. How illegal special assessment for municipal improvements may be corrected, error, clerical or fundamental.
- 3. Procedure where special assessment certified to county auditor — Duty county treasurer to collect — May omit collection only when legally enjoined. Section 3892 General Code.....

TREASURY, COUNTY -

- Insurance Transportation, moneys to and from duly designated depository, received by county recorder, county clerk, probate judge or county treasurer — Funds may not be expended from county treasury for such purpose.
- County commissioners neither alone nor jointly with recorder, clerk or probate judge may contract with corporation for such transportation of moneys, nor pay cost from county treasury....
- Witness fees County official subpoenaed, other than one in discharge of official duties required to attend upon court, entitled to usual witness fees — Sections 3012, 3014, G.C. — Entitled to such fees when subpoenaed as witness in county other than one in which he was elected or appointed — When paid regular salary and travel allowance, witness fees received should be turned back to county treasury, origin of salary and expenses.

COURT ----

- Patrolman, state highway Where accident not witnessed by him, after investigation made, he may sign affidavit against offender if there is reasonable and probable cause to believe person named in affidavit, is the offender — Affidavit must be sworn to positively, need not be made on personal knowledge — In absence of malice, no liability in event patrolman were mistaken — Citation, issued at scene of accident, command to appear in court, not arrest or restraint of liberty and no cause of action would arise against officer.....
- Witness fees County official subpoenaed, other than one in discharge of official duties required to attend upon court, en-

Page

190

828

94

438

COUNTY - Continued.

COURT — Concluded. titled to usual witness fees — Sections 3012, 3014, G.C.— En- titled to such fees when subpoenaed as witness in county other than one in which he was elected or appointed — When paid regular salary and travel allowance, witness fees received should be turned back to county treasury, origin of salary and expenses.	438
COURT, CLERK OF Monies paid to person who escorted prisoner, a witness	234
1. Motor vehicle, certificate of title — Must be typed — Regula- tion, registrar of motor vehicles — Authority, section 6290-7 G.C.	
2. Clerk of courts or person delegated by him, required to pre- pare all certificates of title and note all liens — No such au- thority vested in any other person — Section 6290-2 et seq., G.C.	311
Traffic Act, Uniform — Abstract, record of convictions for viola- tion, shall be transmitted to Bureau of Motor Vehicles — Viola- tions, ordinances regulating parking, overtime parking, re- stricted areas, etc., within provisions section 6307-110 Gen- eral Code	882
COURT, COMMON PLEAS — Appropriation measure, annual — County commissioners required to first make provision for expenditures made mandatory by statute — Law librarian, duly appointed by county law library association — When common pleas court fixed compensation, section 3054 G.C.— Mandatory for county commissioners to appropriate funds for compensation — County commission- ers, limitation, general revenue fund — Budget commission — Where appeal, Board of Tax Appeals	299
 Salary — Sheriff, clerk of courts, probate judge, judges courts common pleas, county treasurer, recorder, commissioners, engineer — April 1, 1940, date to determine result sixteenth federal decennial census, basis to compute such salaries — Coroners, elected November 5, 1940, paid under section 2866-1 G.C.— Status certain officials elected 1938, how paid — Additional compensation judges, courts common pleas elected 1936, 1938 — How compensation computed	551
COMMON PLEAS COURT, JUDGE — County vehicles required to be plainly and conspicuously lettered as county property: Those purchased by county commissioners, or by commis- sioners with approval of common pleas judge, use, sheriff or county engineer, their deputies or necessary employes, board of county commissioners or any department under its con- trol — Sections 2412-1, 2412-2 G.C.	372
Salary — Sheriff, clerk of courts, probate judge, judges courts common pleas, county treasurer, recorder, commissioners,	

COUNTY - Continued.

1136

COMMON PLEAS COURT, JUDGE — Concluded. engineer — April 1, 1940, date to determine result sixteenth federal decennial census, basis to compute such salaries — Coroners, elected November 5, 1940, paid under section 2866-1 G.C.— Status certain officials elected 1938, how paid — Additional compensation judges, courts common pleas elected 1936, 1938 — How compensation computed.

Trucks for repair and maintenance of highway — County commissioners may purchase under section 7200 G.C.— Commissioners not bound by section 2412-1 G.C., which requires approval of judge, common pleas court — Commissioners bound to have approval all three members or lapse of twenty days since introduction of proposition — Section 2414 G.C.....

COURT - JURISDICTION -

County officers enumerated in sections 2637, 2981 G.C. including county treasurer, authorized to appoint and employ certain deputies and employes — County commissioners may not lawfully interfere with or limit such officers in selection and appointment of such deputies and employes — Resolution to diminish compensation of deputy or employe who is spouse or member of appointing officer's family, not lawful — Remedy where such resolution passed — Courts interfere only where county officers usurp or exercise unlawful power, fraud or abuse of discretion which amounts to fraud.....

JUVENILE COURT —

Compatible office — Probation officer, juvenile court and relief
administrator of city — May be held by one person at same
time, unless physically impossible to faithfully and efficiently
discharge duties of both positions

- "Foster home"— Family home where persons who maintain home, rear child or children of another as their own — Relationship in loco parentis — Juvenile court empowered to commit child to such home — When children so committed, with or without allowance to home, they should receive public school education in school district where home located without payment of tuition.
- 1. Illegitimate dependent child Expenses, commitment and support, institution for feeble minded, chargeable, county, child's legal settlement — Where child transferred to foster parent, in foreign county and mother, later renouncement and transfer establishes child, legal settlement, mother.
- 2. Child under jurisdiction probate court Residence determined by commissioner of mental diseases — Section 1890-33 G.C....

JUDGE - JUVENILE COURT -

1. Relief — Crippled children — Aid furnished by Department of Public Welfare — Chargeable to parents — Element in determining loss or acquisition of legal settlement — Section 3477 General Code. 551

588

1

673

COUNTY — Continued.	Page
 JUDGE — JUVENILE COURT — Concluded. 2. County of commitment primarily responsible to Division of Social Administration for expense, care and treatment of crippled children — Legal settlement — Financial responsibil- ity of county — Jurisdiction, judge of juvenile court 	968
 PROBATE COURT — 1. Juvenile court act — Illegitimate dependent child — Expenses, commitment and support, institution for feeble minded, chargeable, county, child's legal settlement — Where child transferred to foster parent, in foreign county and mother, later renouncement and transfer establishes child, legal settlement, mother. 	
2. Child under jurisdiction probate court — Residence determined by commissioner of mental diseases — Section 1890-33 G.C	673
PROBATE JUDGE — Jail matron — Probate judge — Discretionary power to approve or disapprove appointment — Section 3178 G.C. — When judge approves appointment and fixes salary of such matron, ap- pointed by sheriff, mandatory for county commissioners to make appropriation to pay such salary	336
COURT — FINIS —	
CREDITOR — DEBTOR — Students — State supported colleges and universities — Where during registration period, they contract financial obligations incident to attendance, which they fail to meet, by reasonable, not arbitrary regulation, shall be refused right to re-register for continuous attendance — Jurisdiction, trustees and faculty — Creditors — University, approved rooming or broading houses.	153
CREEK — Deed — Description — Where words interspersed appear: "At the point where the south bank of": "To the south bank": "Thence westerly along said south bank", of a creek to place of beginning, the northerly boundary line of such real estate is the southern edge or border of creek, at low water mark, when water is at average and ordinary stage, during entire year — No reference to extraordinary freshets of winter and spring or extreme droughts of summer or autumn — Town Creek, Van Wert County.	532
CRIME SENTENCE SEE SENTENCE	
CRIMINAL PROCEEDING — Health, State Department of — Section 13422-2, paragraph 13,	

G.C. — Justice of peace — No jurisdiction to render final judgment in criminal proceeding, violation section 1261-14 G.C. — Said department, not liable for costs where deputy plumbing inspector instituted criminal proceeding before justice of peace,

CRIMINAL PROCEEDING — Concluded. violation, section 1261-14 G.C., accused bound over to grand jury, no indictment	Page
CRIMINAL RECOGNIZANCE — Fees — County recorder — No authority to charge and receive any fees to record, file, index and cancel liens arising with execution of criminal recognizance by surety as provided in section 13435-7 G.C. — Legislature failed to make such pro- vision — Such recorder not relieved of mandatory duties im- posed by said section.	206
 CRIPPLED CHILDREN — 1. Relief — Crippled children — Aid furnished by Department of Public Welfare — Chargeable to parents — Element in deter- mining loss or acquisition of legal settlement — Section 3477 General Code. 	
2. County of commitment primarily responsible to Division of Social Administration for expense, care and treatment of crip- pled children — Legal settlement — Financial responsibility of county — Jurisdiction, judge of juvenile court	968
DAMAGE — Mahoning Valley Sanitary District — Proprietary functions — May purchase insurance, against liability, damage, in exercise of functions	474
Relief area, local — Section 3391-1 G.C.—Agency of government — Exists to establish and conduct uniform, coordinated and ef- ficient system, poor relief — Not entity or unit, local govern- ment, against which legal or moral obligation may be created — Not liable where employer's negligence resulted in personal injury and property damage to another	116
Teacher in public schools — Board of education — Not liable in damages to pupil subjected to undue and excessive punishment by teacher — Time of employment, board had knowledge high temper of teacher and prior acts, excessive punishment	89
 DEALER — 1. Automobile Dealers' and Salesmens' Licensing Act — Placards, section 6301-2 General Code, may be used on motor vehicles held exclusively for sale, being transported, or used to test or demonstrate for purpose of sale or lease, if sale is casual or isolated. 	
2. Motor vehicles rebuilt or repaired sold in connection with busi-	

ness of dismantling, salvaging or rebuilding, where sale is recurrent and made in continuous succession, violation sections 6302-2, 6302-18 General Code.

3. Partnership, classified as dealers to sell motor vehicles or as salvagers making casual or isolated sales, not required to be licensed as salesmen, section 6302-4 General Code.

DEALER — Concluded. 4. Requirements to qualify as dealers to sell, display, offer for	Page
sale or deal in motor vehicles.	
5. Sales tax levy — Casual or isolated sales — Vendor engaged in business of selling — Question of fact — Dependence on element of continuity and systematic recurrence of sales	912
Motor vehicle — Passenger car owned by dealer, bearing dealers' license plates, duly assigned, may be operated by any person for any lawful purpose — Section 6301-1a, G.C.	448
 DEBTOR — CREDITOR — Students — State supported colleges and universities — Where during registration period, they contract financial obligations incident to attendance, which they fail to meet, by reasonable, not arbitrary regulation, shall be refused right to re-register for continuous attendance — Jurisdiction, trustees and faculty — Creditors — University, approved rooming or boarding houses. 	153
DECEASED BENEFICIARY — Retirement System, School Employes — Benefits erroneously collected by executor of estate of deceased beneficiary — Pro- cedure for refund.	423
DEED — Description — Where words interspersed appear: "At the point where the south bank of": "To the south bank": "Thence westerly along said south bank", of a creek to place of begin- ning, the northerly boundary line of such real estate is the southern edge or border of creek, at low water mark, when water is at average and ordinary stage, during entire year — No reference to extraordinary freshets of winter and spring or extreme droughts of summer or autumn — Town Creek, Van Wert County.	532
DE FACTO OFFICER — Removal from office — Director, public service and safety — Constitutes removal for current term — Officer may not there- after be reappointed for that term — Sections 4670 to 4675, G.C. — De facto officer — How voucher claims approved — Action for recovery of salary — Cannot be maintained by de facto officer holding office — If salary paid for actual services, it may not be recovered back by political subdivision	455
DEFAULT — Delinquent taxes, assessments, penalties, interest, etc. — When person entered into undertaking to pay such charges, section 2672-3 G.C. or similar provisions, Whittemore Acts, and un- dertaking canceled for default, installment payments, such person eligible to enter new undertaking — Unpaid interest due, rate, date of default — Where new undertaking — How	

DEFENSE TRAINING PROGRAM ---

- 1. National Youth Administration Municipal corporations and counties may not legally expend public funds to contribute toward acquisition of building to house work project and claims in vocational education.
- 2. Board of education may spend school funds to purchase, construct, enlarge, extend, complete, improve, equip and furnish buildings for public school purposes — Section 7625 General Code.
- Board of education, funds may be expended to purchase building, use, plan for employes of NYA to acquire vocational education and work experience under defense training program — Employes may be adults who reside outside school district....

DEGREES —

Conferred by a college, university or other institution of learning — Director of Education without authority to revoke power to confer such degrees where college or university was incorporated prior to enactment Am. Sub. Senate Bill 299, 92nd General Assembly and met requirements sections 9922, 9923 General Code, as they existed prior to enactment of said bill if instruction offered or degrees conferred any time within two years immediately preceding July 26, 1937.....

DELINQUENT SEWER RENTAL ---

Sewer rental charges, delinquent — Where city certified same to county auditor for collection, item erroneously included, no authority to strike such item from general tax list and duplicate — Section 3891-1 G.C. — Corrections of clerical errors — After entry on general tax list and duplicate for collection — Made by county auditor, section 2589 G.C.

DEMOUNTABLE CONTAINER - TRUCK -

Motor vehicle equipment — Use to which demountable container put, question of fact — Status, demountable container placed on truck chassis or semi-trailer, held in place by own weight and by corner angle irons — Total weight of vehicle — Motor vehicle license tax.

DEPOSIT -

- 1. Bonds issued by Federal government When called for redemption — No longer interest bearing — Obligation no longer exempt from state taxation — United States Code, Title 31, Section 742.
- 2. Such items "deposits" rather than "moneys" when listed and assessed for taxation — Sections 5324, 5326 General Code...... 1061

DEPOSITORY -

Bank, taken over for liquidation — County treasurer received sum of money, payment of note and interest for use and benefit of subdivisions, owners of undivided tax funds, on deposit, time bank closed — Such moneys should be placed in undivided 1029

921

198

•

DEPOSITORY — Concluded.	Page
tax fund of county — Upon settlement with county auditor, moneys should be distributed to subdivisions, owners of funds deposited in closed bank at time taken over for liquidation — In year 1933, money on deposit, such subdivisions owners of account, entitled to any dividends — In settlement of claim, county treasurer holds any moneys for various subdivisions, owners of account, not for benefit general fund of county	407
Insurance — Transportation, moneys to and from duly desig- nated depository, received by county recorder, county clerk, probate judge or county treasurer — Funds may not be ex- pended from county treasury for such purpose.	
County commissioners neither alone nor jointly with recorder, clerk or probate judge may contract with corporation for such transportation of moneys, nor pay cost from county treasury	94
Metropolitan Housing Authority: Expenditure funds — Insurance, employes' automobiles — Dinners, employes who work overtime — To purchase toys, baseballs, checkers, volley balls, tricycles, etc., use, children who live in housing project — Salary or compensation em- ployes to instruct residents in project to mend or repair fur- niture — Transportation, funds from project offices to de- positories for such funds.	226
DEPRECIATION — DONATIONS — Tuition — To compute amount payable by district, residence of pupil, attendance foreign school district, base charges, actual expense to district — Depreciation — Exclude donations: in- dividual, federal government, any other source — Section 7595-1d G.C.	485
ΠΙΝΙΤΡΟ	
DINNERS — Metropolitan Housing Authority: Expenditure funds — Insurance, employes' automobiles — Dinners, employes who work overtime — To purchase toys, baseballs, checkers, volley balls, tricycles, etc., use, children who live in housing project — Salary or compensation em- ployes to instruct residents in project to mend or repair furniture — Transportation, fund from project offices to de- positories for such funds	226
 DISTRIBUTORS, WHOLESALE — Beer, ale, lager, stout and other malt liquor, containing not more than 7% alcohol by weight — Wholesale distributors — B-1, B-2 permits — Effect, amendment, June 4, 1935, to section 6064-15 G.C. — Proportional refunder permit fees — Additional fees — Section 6064-66 G.C., effective September 5, 1935, since repealed. 	82
DITCH, COUNTY — SEE COUNTY DITCH —	
DOGS —	
Partnership: Business, breeding dogs for hunting or for sale — Part of	

DOGS — Concluded.	Pag
dogs kept at home of each partner in different counties — Kennel license required in each county — Where part of dogs kept at home of each partner in same county, only one kennel license required	29
DOMESTIC CORPORATION — Fee — Consolidation agreement, constituent corporations, do- mestic and foreign — Secretary of state — Section 176 G.C. Increase, number of shares — Credit to be allowed — Rates set forth in said section — Authorized shares, domestic con- stituent corporations	12
DONATIONS — DEPRECIATION — Tuition — To compute amount payable by district, residence of pupil, attendance foreign school district, base charges, actual expense to district — Depreciation — Exclude donations: in- dividual, federal government, any other source — Section 7595-1d G.C.	48
"DRILL AND CAMP PAY" — Adjutant General's Department:	
1. Officers on full pay — Status, including Adjutant General, Assistant Adjutant General and Assistant Quartermaster Gen- eral — Not entitled to "drill and camp pay" in addition to statutory salary.	
 Employes of state, including civilian employes in said department, members of Ohio State Guard or Ohio Naval Militia entitled to compensation for drill in addition to fixed salaries	
3. State employes, employes political subdivision, including civil- ian employes, said department, members Ohio National Guard, Ohio State Guard, Naval Militia or Ohio State Naval Militia, entitled to leave of absence with pay, while on training duty, not to exceed thirty-one days per year	65
 DRIVERS' LICENSE FEES — 1. Registrar of Motor Vehicles without authority to expend such funds whether collected prior or subsequent to amendment, section 6296-22 G.C., Amended Senate Bill 78, 94 General Assembly — Such fees paid into and are in state treasury — Expended "in pursuance of a specific appropriation made by law." 	
 Certain new duties created — No moneys appropriated. Emergency Board without authority to allow moneys to "Bureau of Motor Vehicles-Drivers License Division" to cover such new duties. 	
4. House Bill 665, Section 8, 94 General Assembly — Control- ling Board — Authority to transfer certain funds to said	

Bureau and License Division

DUES — Membership dues or fees in association or conference of mu- nicipalities in absence of expense enabling charter provisions, municipality lacks authority to adopt ordinance to pay from public funds such dues.	Page 947
 DUTY, TRAINING — Adjutant General's Department: 1. Officers on full pay — Status, including Adjutant General, Assistant Adjutant General and Assistant Quartermaster General — Not entitled to "drill and camp pay" in addition to statutory salary. 	
 Employes of state, including civilian employes in said department, members of Ohio State Guard or Ohio Naval Militia entitled to compensation for drill in addition to fixed salaries Section 5224 G.C. — Amended Senate Bill 247, 94 General Assembly. 	
3. State employes, employes political subdivision, including civilian employes, said department, members Ohio National Guard, Ohio State Guard, Naval Militia or Ohio State Naval Militia, entitled to leave of absence with pay, while on training duty, not to exceed thirty-one days per year	657
EDUCATION —	
 ABSENCE — LEAVE OF — 1. Board of education — May legally allow pupils leave of absence for moral or religious instruction — One hour each week — Instructors, not regular teachers engaged by board — Such absence not to injuriously affect class work standing of pupils. 	
2. Use of school building or rooms in school building — Relig- ious instruction to school pupils and others	160
1. Teachers in public schools — Employed during each of five school years preceding passage of House Bill 121, 94 General Assembly — Did not give actual service for board of educa- tion, at least 120 days, including leave of absence, not qualified for "continuing" service status — "Continuing contracts."	

ATTENDANCE, AVERAGE DAILY ---

section 7690-2 General Code.

- 1. Fund, state public school Average daily attendance Pupils in district where school maintained more than 180 days in school year — To compute, divide total daily pupil attendance for each day school in session by number of those days — Result — Average daily attendance.
- 2. Amount, apportioned and paid Multiply sum equal to amount fixed by statute for day, average daily attendance, in classes and grades in district by average daily attendance in classes and grades as above set out — Result, multiplied

.

EDUCATION — Continued.	Page
ATTENDANCE, AVERAGE DAILY — Concluded. by 180, amount apportioned and paid to such district — Sec- tion 7595-1 G.C.	513
BOND ISSUE — Board of education — May declare emergency and place before · electors at special election, question, bond issue:	
. 1. When school buildings destroyed.	
2. Buildings condemned by duly constituted public authority.	
3. When buildings partially constructed, certain named exigencies require additional funds.	
Section 2293-15a G.C. — Powers and authority granted not en- larged or increased when board contemplates federal aid to build garage, landscape grounds and manufacture equipment by National Youth Administration.	174
BUS — Bus — Not "school bus" when used to transport children to and from Sunday school — Section 6295-1 G.C.	510
BUS, SCHOOL — Education, board of — May in its discretion procure insurance, liability and property damage, to cover conveyances used to transport school pupils — Same as to accident insurance cov- ering all children transported under authority such board — Section 7781-5 G.C.	347
 BUDGET COMMISSION — School district — Budget commission — To compute average levy, current expense and debt service, fifteen mill limitation, to school district during last five years fifteen mill limitation was in effect, 2.65 mills levied pursuant to the then section 7575 G.C. must be considered part of levy for current expense and debt service for aforesaid five years, section 5625-23 G.C. 	67
 BUILDING, SCHOOL — 1. Board of education — May legally allow pupils leave of absence for moral or religious instruction — One hour each week — Instructors, not regular teachers engaged by board — Such absence not to injuriously affect class work standing of pupils. 	
2. Use of school building or rooms in school building — Religious instruction to school pupils and others	160
 CERTIFICATE, LIFE — 1. Teachers in public schools — Contract system — Exception, section 7690-2 G.C., House Bill 121, 94 General Assembly — Applies to "new teachers" and "beginning teachers" in districts under eight hundred pupils. 	
2. "Continuing contracts."	

1144

3. Construction: "at the time of the passage of this act" - Act

CERTIFICATE, LIFE — Concluded. approved by governor June 2, 1941.

- 4. Mandatory duty, boards of education in state to tender continuing contracts to teachers who hold professional, permanent or life certificates, who completed five consecutive years of employment, expiration school year 1940-1941.....
- Teachers in public schools "At the time of the passage of this act" — June 2, 1941, House Bill 121, 94 General Assembly — Section 7690-2 G.C.
- 2. Where current contract expires August 31, 1941, at which time five consecutive years of employment completed, teacher so qualified entitled to tender of continuing contract, September 1, 1941.
- 3. Teacher who qualifies as to certificate and years of service must be tendered continuing contract, September 1, 1941, by board of education in district where teacher qualifies, without regard to contract 1941-1942.
- 4. Status, married women teachers.
- 5. All qualified teachers in district must be offered continuing contracts — Procedure under regulation teachers must retire upon attainment of certain age.....
- 648
- Teacher in public schools Board of education may award continuing contract to teacher holding a life certificate — Requirement — Prior to April 1938 completion two consecutive years of teaching in part of a school district which was transferred to district of such board of education — Teacher was reemployed — Employment continued until passage of House Bill 121, 94 General Assembly — Sections 7690-2, 4692 General Code.
- 2. Status, teacher employed prior to May, 1938 Section 4736 General Code.
- 3. Superintendent of schools Recommendation to reemploy such teachers — Vote, three-fourths entire membership of board, required to reject recommendation — No mandatory duty of board to offer continuing contract

978

CERTIFICATE — TEACHER —

- Teachers in public schools Employed during each of five school years preceding passage of House Bill 121, 94 General Assembly — Did not give actual service for board of education, at least 120 days, including leave of absence, not qualified for "continuing" service status — "Continuing contracts," section 7690-2 General Code.
- 2. Status teacher under contract with two boards of education Half days' service — Full time basis — 1935-1941.....
- 1. Teachers in public schools "Substitute teachers" "Regular teachers" — Certification, years of service — Continuing contracts — Board of education, power to employ teachers on

627

CERTIFICATE — TEACHER — Concluded.

- yearly contracts, substitutes for absent teachers Compensation, per diem — School enrollment for current year, measure to determine if school district under eight hundred pupils — When "beginning teacher" eligible for "Second contract" — "New teacher" or "beginning teacher" when eligible for "five year contract' — Qualifications for re-employment.
- County superintendents of schools, "teachers" entitled to employment under "continuing contract", same extent, same manner as other teachers — Section 7690-2 G.C. House Bill 121, 94 General Assembly.

CITATION ----

- 1. Transfer, territory by county board of education Where misnomer of district in petition and resolution — If identity of district known or established, acts are effective — Section 4696 General Code.
- 2. Where transfer proceedings are regular, not necessary for petition or resolution to cite as authority, section of General Code.
- 3. Where county board of education orders certain territory of county school district to be transferred to adjacent exempted village school district, under regular proceedings — If transfer accepted, county board of education may not subsequently set aside such action

CONTRACT —

- Contract, amount exceeds fifty dollars Teacher in rural or village schools, employed by board of education — Violation of section 12911 G.C. if such teacher interested in such contract for sale of bridge lumber, or other property, supplies or fire insurance to county commissioners — Teachers are appointed and employed for terms not less than one nor more than four years — Contract entered into when schools not in session, between May and September does not affect ruling.....
- Married women teachers in public schools Contracts of employment — Limited or continuing — Policy against employment not unreasonable, unlawful, arbitrary, irrational or irrelevant act of board of education — Sound discretion of board — Status where teacher marries in violation of contract not to marry — Sections 7690-1, 7690-6 G.C.— House Bill 121, 94 General Assembly.....

CONTRACT --- "CONTINUING" ---

- 1. Teachers in public schools Contract system Exception, section 7690-2 G.C., House Bill 121, 94 General Assembly — Applies to "new teachers" and "beginning teachers" in districts under eight hundred pupils.
- 2. "Continuing contracts."
- 3. Construction: "at the time of the passage of this act" Act

997

749

575

CONTRACT — "CONTINUING" — Continued. approved by governor June 2, 1941.

- 4. Mandatory duty, boards of education in state to tender continuing contracts to teachers who hold professional, permanent or life certificates, who completed five consecutive years of employment, expiration school year 1940-1941.....
- Teachers in public schools "At the time of the passage of this act" — June 2, 1941, House Bill 121, 94 General Assembly — Section 7690-2 G.C.
- 2. Where current contract expires August 31, 1941, at which time five consecutive years of employment completed, teacher so qualified entitled to tender of continuing contract, September 1, 1941.
- 3. Teacher who qualifies as to certificate and years of service must be tendered continuing contract, September 1, 1941, by board of education in district where teacher qualifies, without regard to contract 1941-1942.
- 4. Status, married women teachers.
- 5. All qualified teachers in district must be offered continuing contracts — Procedure under regulation teachers must retire upon attainment of certain age.
- Teachers in public schools "Substitute teachers" "Regular teachers" Certification, years of service Continuing contracts Board of education, power to employ teachers on yearly contracts, substitutes for absent teachers Compensation, per diem School enrollment for current year, measure to determine if school district under eight hundred pupils When "beginning teacher" eligible for "second contract" "New teacher" or "beginning teacher" when eligible for "five year contract" Qualifications for re-employment.
- County superintendents of schools, "teachers" entitled to employment under "continuing contract", same extent, same manner as other teachers Section 7690-2 G.C., House Bill 121, 94 General Assembly.
- Teachers in public schools Employed during each of five school years preceding passage of House Bill 121, 94 General Assembly — Did not give actual service for board of education, at least 120 days, including leave of absence, not qualified for "continuing" service status — "Continuing contracts," section 7690-2 General Code.
- 2. Status teacher under contract with two boards of education Half days' service — Full time basis — 1935-1941.....
- Teacher in public schools Board of education may award continuing contract to teacher holding a life certificate — Requirement — Prior to April 1938 completion two consecutive years of teaching in part of a school district which was transferred to district of such board of education — Teacher was reemployed — Employment continued until passage of House

1147

627

891

- CONTRACT "CONTINUING" Concluded. Bill 121, 94 General Assembly — Sections 7690-2, 4692 Gen-
 - 2. Status, teacher employed prior to May, 1938 Section 4736 General Code.

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DEBT SERVICE ----
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eral Code.

School district — Budget commission — To compute average levy, current expense and debt service, fifteen mill limitation, to school district during last five years fifteen mill limitation was in effect, 2.65 mills levied pursuant to the then section 7575 G.C. must be considered part of levy for current expense and debt service for aforesaid five years, section 5625-23 G.C.

67

Page

DISSOLUTION - SCHOOL DISTRICT -

- School district, new When created by county board of education — Consists of or embraces part of territory of existing school district — Portion, remaining district is old district, which exists and functions.
- 2. No vested legal power in county board of education to create new school district, dissolve existing district and abolish its board.
- 3. No authority, section 4736 G.C., or any other provision of law, to dissolve school district and abolish board by changing name and thus assume to create new school district.

EDUCATION, BOARD OF ---

Married women teachers in public schools — Contracts of employment — Limited or continuing — Policy against employment not unreasonable, unlawful, arbitrary, irrational or irrelevant act of board of education — Sound discretion of board — Status where teacher marries in violation of contract not to marry — Sections 7690-1, 7690-6 G.C. — House Bill 121, 94 General Assembly.

575

- May declare emergency and place before electors at special election, question, bond issue:
- 1. When school buildings destroyed.
- 2. Buildings condemned by duly constituted public authority.
- 3. When buildings partially constructed, certain named exigencies require additional funds.
- Section 2293-15a G.C. Powers and authority granted not enlarged or increased when board contemplates federal aid to

Page 174	DUCATION, BOARD OF — Concluded. build garage, landscape grounds and manufacture equipment by National Youth Administration
	 May legally allow pupils leave of absence for moral or religious instruction — One hour each week — Instructors, not regular teachers engaged by board — Such absence not to injuriously affect class work standing of pupils.
160	2. Use of school building or rooms in school building — Religious instruction to school pupils and others
347	May in its discretion procure insurance, liability and property damage, to cover conveyances used to transport school pupils — Same as to accident insurance covering all children trans- ported under authority such board — Section 7731-5 G.C
	1. National Youth Administration — Municipal corporations and counties may not legally expend public funds to contribute toward acquisition of building to house work project and claims in vocational education.
	2. Board of education may spend school funds to purchase, con- struct, enlarge, extend, complete, improve, equip and furnish buildings for public school purposes — Section 7625 General Code.
1029	3. Board of education, funds may be expended to purchase build- ing, use, plan for employes of NYA to acquire vocational edu- cation and work experience under defense training program — Employes may be adults who reside outside school district
	1. School district, new — When created by county board of ed- ucation — Consists of or embraces part of territory of exist- ing school district — Portion, remaining district is old district, which exists and functions.
	2. No vested legal power in county board of education to create new school district, dissolve existing district and abolish its board.
	3. No authority, section 4736 G.C., or any other provision of law, to dissolve school district and abolish board by changing name and thus assume to create new school district.
728	4. Duty county board of education to appoint board for new dis- trict — Election of members — Terms of office
	School districts parts of which have been incorporated in new school district, section 4736, G.C. — County board of educa- tion has discretion to make equitable distribution of funds and indebtedness — In absence of fraud or abuse of dis- cretion, such distribution is final — No statutory method for review or appeal — Remedy, proper court action — Bonded
461	indebtedness — Tax levy

EDUCATION, BOARD OF — TEACHERS IN PUBLIC SCHOOLS -Board of education — Not liable in damages to pupil subjected to undue and excessive punishment by teacher — Time of

•

EDUCATION, BOARD OF TEACHERS IN PUBLIC SCHOOLS Continued. employment, board had knowledge high temper of teacher and prior acts, excessive punishment	Page
 Contract system — Exception, section 7690-2 G.C., House Bill 121, 94 General Assembly — Applies to "new teachers" and "beginning teachers" in districts under eight hundred pupils. 	
2. "Continuing contracts."	
3. Construction: "at the time of the passage of this act" — Act approved by governor June 2, 1941.	
4. Mandatory duty, boards of education in state to tender con- tinuing contracts to teachers who hold professional, perma- nent or life certificates, who completed five consecutive years of employment, expiration school year 1940-1941	627
1. "At the time of the passage of this act" — June 2, 1941, House Bill 121, 94 General Assembly — Section 7690-2 G.C.	
2. Where current contract expires August 31, 1941, at which time five consecutive years of employment completed, teacher so qualified entitled to tender of continuing contract, Sep- tember 1, 1941.	
3. Teacher who qualifies as to certificate and years of service must be tendered continuing contract, September 1, 1941, by board of education in district where teacher qualifies, without regard to contract 1941-1942.	
4. Status, married women teachers.	
5. All qualified teachers in district must be offered continuing contracts — Procedure under regulation teachers must retire upon attainment of certain age	648
 "Substitute teachers" — "Regular teachers" — Certification, years of service — Continuing contracts — Board of Educa- tion, power to employ teachers on yearly contracts, substitutes for absent teachers — Compensation, per diem — School en- rollment for current year, measure to determine if school dis- trict under eight hundred pupils — When "beginning teacher" eligible for "second contract" — "New teacher" or "beginning teacher" when eligible for "five year contract" — Qualifica- tions for re-employment. 	
 County superintendents of schools, "teachers" entitled to employment under "continuing contract", same extent, same manner as other teachers — Section 7690-2 G.C., House Bill 121, 94 General Assembly. 	749
1. Employed during each of five school years preceding passage of House Bill 121, 94 General Assembly — Did not give actual	

House Bill 121, 94 General Assembly — Did not give actual service for board of education, at least 120 days, including leave of absence, not qualified for "continuing" service status — "Continuing contracts," section 7690-2 General Code.

.

EDUCATION, BOARD OF — TEACHERS IN PUBLIC SCHOOLS — Concluded.

- Board of education may award continuing contract to teacher holding a life certificate — Requirement — Prior to April 1938 completion two consecutive years of teaching in part of a school district which was transferred to district of such board of education — Teacher was reemployed — Employment continued until passage of House Bill 121, 94 General Assembly — Sections 7690-2, 4692 General Code.
- 2. Status, teacher employed prior to May, 1938 Section 4736 General Code.
- 3. Superintendent of schools Recommendation to reemploy such teachers — Vote, three-fourths entire membership of board, required to reject recommendation — No mandatory duty of board to offer continuing contract

EDUCATION, COUNTY BOARD OF -

- 1. Transfer, territory by county board of education Where misnomer of district in petition and resolution — If identity of district known or established, acts are effective — Section 4696 General Code.
- 2. Where transfer proceedings are regular, not necessary for petition or resolution to cite as authority, section of General Code.
- 3. Where county board of education orders certain territory of county school district to be transferred to adjacent exempted village school district, under regular proceedings — If transfer accepted, county board of education may not subsequently set aside such action.....

997

ELECTION - BOARD OF EDUCATION --

- 1. School district, new When created by county board of education — Consists of or embraces part of territory of existing school district — Portion, remaining district is old district, which exists and functions.
- 2. No vested legal power in county board of education to create new school district, dissolve existing district and abolish its board.
- 3. No authority, section 4736 G.C., or any other provision of law, to dissolve school district and abolish board by changing name and thus assume to create new school district.

EMERGENCY ----

- Board of education May declare emergency and place before electors at special election, question, bond issue:
- 1. When school buildings destroyed.
- 2. Buildings condemned by duly constituted public authority.

Page

1154		
EDUCATION (EMERGENCY 3. When buildir require addit	Concluded. ngs partially constructed, certain named exigencies	Page
Section 2293-1 larged or in build garage	5a G.C. — Powers and authority granted not en- creased when board contemplates federal aid to , landscape grounds and manufacture equipment Youth Administration.	174
Married women ployment — ment not un relevant act board — Sta not to marr	CMPLOYE — TEACHERS IN PUBLIC SCHOOLS in teachers in public schools — Contracts of em- Limited or continuing — Policy against employ- preasonable, unlawful, arbitrary, irrational or ir- ir of board of education — Sound discretion of tus where teacher marries in violation of contract cy — Sections 7690-1, 7690-6 G.C. — House Bill teral Assembly.	575
121, 94 Gen	tem — Exception, section 7690-2 G.C., House Bill heral Assembly — Applies to "new teachers" and seachers" in districts under eight hundred pupils.	
3. Construction	a: "at the time of the passage of this act" — Act r governor June 2, 1941.	
tinuing contr or life certifi	duty, boards of education in state to tender con- racts to teachers who hold professional, permanent icates, who completed five consecutive years of em- xpiration school year 1940-1941	627
	e of the passage of this act" — June 2, 1941, House General Assembly — Section 7690-2 G.C.	
five consecu	ent contract expires August 31, 1941, at which time tive years of employment completed, teacher so titled to tender of continuing contract, September	
must be ten board of edu	o qualifies as to certificate and years of service dered continuing contract, September 1, 1941, by ucation in district where teacher qualifies, without ontract 1941-1942.	
4. Status, marn 5. All qualified contracts —	ried women teachers. I teachers in district must be offered continuing Procedure under regulation teachers must retire ment of certain age	648
years of se tion, power for absent rollment for trict under eligible for	teachers" — "Regular teachers" — Certification, rvice — Continuing contracts — Board of educa- to employ teachers on yearly contracts, substitutes teachers — Compensation, per diem — School en- current year, measure to determine if school dis- eight hundred pupils — When "beginning teacher" "second contract" — "New teacher" or "beginning nen eligible for "five year contract" — Qualifica- employment.	

EMPLOYER - EMPLOYE - TEACHERS IN PUBLIC

EDUCATION --- Continued.

SCHOOLS - Concluded.

.

 County superintendents of schools, "teachers" entitled to employment under "continuing contract", same extent, same manner as other teachers — Section 7690-2 G.C., House Bill 121, 94 General Assembly. 	749
 Employed during each of five school years preceding passage of House Bill 121, 94 General Assembly — Did not give actual service for board of education, at least 120 days, including leave of absence, not qualified for "continuing" service status — "Continuing contracts," section 7690-2 General Code. 	
2. Status teacher under contract with two boards of education — Half days' service — Full time basis — 1935-1941	891
 Board of education may award continuing contract to teacher holding a life certificate — Requirement — Prior to April 1938 completion two consecutive years of teaching in part of a school district which was transferred to district of such board of education — Teacher was reemployed — Employment con- tinued until passage of House Bill 121, 94 General Assembly — Sections 7690-2, 4692 General Code. 	
2. Status, teacher employed prior to May, 1938 — Section 4736 General Code.	
3. Superintendent of schools — Recommendation to reemploy such teachers — Vote, three-fourths entire membership of board, required to reject recommendation — No mandatory duty of board to offer continuing contract	978
 ENROLLMENT — "Substitute teachers" — "Regular teachers" — Certification, years of service — Continuing contracts — Board of education, power to employ teachers on yearly contracts, substitutes for absent teachers — Compensation, per diem — School enrollment for current year, measure to determine if school district under eight hundred pupils — When "beginning teacher" eligible for "second contract" — "New teacher" or "beginning teacher" when eligible for "five year contract" — Qualifications for re-employment. County superintendents of schools, "teachers" entitled to employment under "continuing contract", same extent, same manner as other teachers — Section 7690-2 G.C., House Bill 121, 94 General Assembly. 	749
EXPENSE, CURRENT — School district — Budget commission — To compute average levy, current expense and debt service, fifteen mill limitation, to school district during last five years fifteen mill limitation was in effect, 2.65 mills levied pursuant to the then section 7575 G.C. must be considered part of levy for current expense and debt service for aforesaid five years, section 5625-23 G.C	67
FUNDS — DISTRIBUTION — School districts, parts of which have been incorporated in new	

1153

Page

EDUCATION — Continued.	Page
FUNDS — DISTRIBUTION — Concluded.	
school district, section 4736, G.C. — County board of educa- tion has discretion to make equitable distribution of funds and indebtedness — In absence of fraud or abuse of discretion, such distribution is final — No statutory method for review or appeal — Remedy, proper court action — Bonded indebted- ness — Tax levy.	461
FUND	
Teachers Retirement System — Board: Duty of board to return or tender return, accumulated con- tributions to all teachers who have ceased active service for ten year period — After tender, accumulated contributions, interest will cease — H.B. 268, 94 G.A., sections 7896-25, 7896-40 G.C.	396
 FUND, STATE PUBLIC SCHOOL — 1. Average daily attendance — Pupils in district where school maintained more than 180 days in school year — To compute, divide total daily pupil attendance for each day school in session by number of those days — Result — Average daily attendance. 	
2. Amount, apportioned and paid — Multiply sum equal to amount fixed by statute for day, average daily attendance, in classes and grades in district by average daily attendance in classes and grades as above set out — Result, multiplied by 180, amount apportioned and paid to such district — Section 7595-1 G.C.	513
 INSTRUCTION, RELIGIOUS — Board of education — May legally allow pupils leave of absence for moral or religious instruction — One hour each week Instructors, not regular teachers engaged by board — Such absence not to injuriously affect class work standing of pupils. 	
2. Use of school building or rooms in school building — Religious instruction to school pupils and others	160
LEVY — School district — Budget commission — To compute average levy, current expense and debt service, fifteen mill limitation, to school district during last five years fifteen mill limitation was in effect, 2.65 mills levied pursuant to the then section 7575 G.C. must be considered part of levy for current expense and debt service for aforesaid five years, section 5625-23 G.C.	67
School districts, parts of which have been incorporated in new school district, section 4736, G.C. — County board of educa- tion has discretion to make equitable distribution of funds and indebtedness — In absence of fraud or abuse of discretion, such distribution is final — No statutory method for review or appeal — Remedy, proper court action — Bonded indebted- ness — Tax levy.	
ness — tax levy	461

•

.

LIABILITY - BOARD OF EDUCATION -

Teacher in public schools — Board of education — Not liable in damages to pupil subjected to undue and excessive punishment by teacher — Time of employment, board had knowledge high temper of teacher and prior acts, excessive punishment......

LIFE CERTIFICATE - SEE CERTIFICATE - LIFE -

MARRIED WOMAN TEACHER ---

- Teachers, married in public schools, women Contracts of employment Limited or continuing Policy against employment not unreasonable, unlawful, arbitrary, irrational or irrelevant act of board of education Sound discretion of board Status where teacher marries in violation of contract not to marry Sections 7690-1, 7690-6 G.C. House Bill 121, 94 General Assembly.
- Teachers in public schools "At the time of the passage of this act" — June 2, 1941, House Bill 121, 94 General Assembly — Section 7690-2 G.C.
- 2. Where current contract expires August 31, 1941, at which time five consecutive years of employment completed, teacher so qualified entitled to tender of continuing contract, September 1, 1941.
- 3. Teacher who qualifies as to certificate and years of service must be tendered continuing contract, September 1, 1941, by board of education in district where teacher qualifies, without regard to contract 1941-1942.
- 4. Status, married women teachers.
- 5. All qualified teachers in district must be offered continuing contracts — Procedure under regulation teachers must retire upon attainment of certain age.....

MISNOMER -

- Transfer, territory by county board of education Where misnomer of district in petition and resolution — If identity of district known or established, acts are effective — Section 4696 General Code.
- 2. Where transfer proceedings are regular, not necessary for petition or resolution to cite as authority, section of General Code.
- 3. Where county board of education orders certain territory of county school district to be transferred to adjacent exempted village school district, under regular proceedings — If transfer accepted, county board of education may not subsequently set aside such action

997

NAME — CHANGE — SCHOOL DISTRICT —

 School district, new — When created by county board of education — Consists of or embraces part of territory of existing school district — Portion, remaining district is old district, which exists and functions. 1155

89

575

NAME - CHANGE - SCHOOL DISTRICT - Concluded.

- 2. No vested legal power in county board of education to create new school district, dissolve existing district and abolish its board.
- 3. No authority, section 4736 G.C., or any other provision of law, to dissolve school district and abolish board by changing name and thus assume to create new school district.

PENSION -

Teachers Retirement System - Board:

Duty of board to return or tender return, accumulated contributions to all teachers who have ceased active service for ten year period — After tender, accumulated contributions, interest will cease — H. B. 268, 94 G.A., sections 7896-25, 7896-40 G.C.

PER DIEM -

- Teachers in public schools "Substitute teachers" "Regular teachers" Certification, years of service Continuing contracts Board of education, power to employ teachers on yearly contracts, substitutes for absent teachers Compensation, per diem School enrollment for current year, measure to determine if school district under eight hundred pupils When "beginning teacher" eligible for "second contract" "New teacher" or "beginning teacher" when eligible for "five year contract" Qualifications for re-employment.
- County superintendents of schools, "teachers" entitled to employment under "continuing contract", same extent, same manner as other teachers Section 7690-2 G.C., House Bill 121, 94 General Assembly.

PETITION ----

- 1. Transfer, territory by county board of education Where misnomer of district in petition and resolution — If identity of district known or established, acts are effective — Section 4696 General Code.
- 2. Where transfer proceedings are regular, not necessary for petition or resolution to cite as authority, section of General Code.
- 3. Where county board of education orders certain territory of county school district to be transferred to adjacent exempted village school district, under regular proceedings — If transfer accepted, county board of education may not subsequently set aside such action

PUPILS -

Education, board of — May legally allow pupils leave of absence for moral or religious instruction — One hour each week

 Instructors, not regular teachers engaged by board — Such absence not to injuriously affect class work standing of pupils.

1156

396

749

EDUCATION — Continued.	Page
 PUPILS — Concluded. 2. Use of school building or rooms in school building — Religious instruction to school pupils and others 	160
Education, board of — May in its discretion procure insurance, liability and property damage, to cover conveyances used to transport school pupils — Same as to accident insurance cov- ering all children transported under authority such board — Section 7731-5 G.C.	347
1. Fund, state public school — Average daily attendance — Pupils in district where school maintained more than 180 days in school year — To compute, divide total daily pupil attendance for each day school in session by number of those days — Re- sult — Average daily attendance.	
2. Amount, apportioned and paid —Multiply sum equal to amount fixed by statute for day, average daily attendance, in classes and grades in district by average daily attendance in classes and grades as above set out — Result, multiplied by 180, amount apportioned and paid to such district — Section 7595-1 G.C.	513
Teacher in public schools — Board of education — Not liable in damage to pupil subjected to undue and excessive punish- ment by teacher — Time of employment, board had knowledge high temper of teacher and prior acts, excessive punishment	89
 RELIGIOUS INSTRUCTION — 1. Board of education — May legally allow pupils leave of absence for moral or religious instruction — One hour each week — Instructors, not regular teachers engaged by board — — Such absence not to injuriously affect class work standing of pupils. 	
2. Use of school building or rooms in school building — Religious instruction to school pupils and others	160
RESIDENCE — PUPIL — TUITION — Tuition — To compute amount payable by district, residence of pupil, attendance foreign school district, base charges, actual expense to district — Depreciation — Exclude donations: in- dividual, federal government, any other source — Section 7595-1d G.C.	485
RESOLUTION — 1. Transfer, territory by county board of education — Where misnomer of district in petition and resolution — If identity of district known or established, acts are effective — Section 4696 General Code.	
2. Where transfer proceedings are regular, not necessary for peti- tion or resolution to cite as authority, section of General Code.	

.

3. Where county board of education orders certain territory of county school district to be transferred to adjacent exempted village school district, under regular proceedings — If trans-

1157

.

EDUCATION — Continued.	Page
RESOLUTION — Concluded. fer accepted, county board of education may not subsequently set aside such action	997
RURAL SCHOOL DISTRICT — School districts, parts of which have been incorporated in new school district, section 4736, G.C. — County board of educa- tion has discretion to make equitable distribution of funds and indebtedness — In absence of fraud or abuse of discretion, such distribution is final — No statutory method for review or appeal — Remedy, proper court action — Bonded indebted- ness — Tax levy.	461
SCHOOL — Bus — Not "school bus" when used to transport children to and from Sunday school — Section 6295-1 G.C	510
SCHOOL BUS	347
SCHOOL DISTRICT — Budget commission — To compute average levy, current expense and debt service, fifteen mill limitation, to school district dur- ing last five years fifteen mill limitation was in effect, 2.65 mills levied pursuant to the then section 7575 G.C. must be consid- ered part of levy for current expense and debt service for aforesaid five years, section 5625-23 G.C.	67
"Foster home" — Family home where persons who maintain home, rear child or children of another as their own — Rela- tionship in loco parentis — Juvenile court empowered to com- mit child to such home — When children so committed, with or without allowance to home, they should receive public school education in school district where home located without payment of tuition	
Tuition — To compute amount payable by district, residence of pupil, attendance foreign school district, base charges, ac- tual expense to district — Depreciation — Exclude donations: individual, federal government, any other source — Section 7595-1d G.C.	485
SCHOOL DISTRICT, NEW — School districts, parts of which have been incorporated in new school district, section 4736, G.C. — County board of educa- tion has discretion to make equitable distribution of funds and indebtedness — In absence of fraud or abuse of discretion, such distribution is final — No statutory method for review or appeal — Remedy, proper court action — Bonded indebted- ness — Tax levy	461
 When created by county board of education — Consists of or embraces part of territory of existing school district — Portion, remaining district is old district, which exists and functions. No vested legal power in county board of education to create 	

.

.

.

- SCHOOL DISTRICT, NEW Concluded. new school district, dissolve existing district and abolish its board.
 - 3. No authority, section 4736 G.C., or any other provision of law, to dissolve school district and abolish board by changing name and thus assume to create new school district.

SCHOOL DISTRICT, PUBLIC LIBRARY ---

- Public Employes Retirement System Persons, within provisions, any other retirement system "established under state law or charter", not required to become members — Those not required to contribute to system — Public libraries, school district, employes — Laws defining pension, group insurance, annuity, retirement system — Sections 486-33c, 7889 G.C.
- 2. "Any other retirement system" established under laws, state or charter — Members actually employed — New employes — School district public library.
- 3. Public employes retirement system members, required to remain members, when employed by such library where a retirement system established.

SHCOOL - STATE - PUBLIC - FUND -

- 1. Average daily attendance Pupils in district where school maintained more than 180 days in school year To compute, divide total daily pupil attendance for each day school in session by number of those days Result Average daily attendance.
- Amount, apportioned and paid Multiply sum equal to amount fixed by statute for day, average daily attendance, in classes and grades in district by average daily attendance in classes and grades as above set out — Result, multiplied by 180, amount apportioned and paid to such district — Section 7595-1 G.C.

SCHOOL - VACATION -

Contract, amount exceeds fifty dollars — Teacher in rural or village schools, employed by board of education — Violation of section 12911 G.C. if such teacher interested in such contract for sale of bridge lumber, or other property, supplies or fire insurance to county commissioners — Teachers are appointed and employed for terms not less than one nor more than four years — Contract entered into when schools not in session, between May and September does not affect ruling....... 202

SCHOOL YEAR — SEE — SCHOOL — STATE — PUBLIC —	
FUND	513

SUPERINTENDENT OF SCHOOLS, COUNTY ----

1. Teachers in public schools -- "Substitute teachers" -- "Regu-

718

SUPERINTENDENT OF SCHOOLS, COUNTY - Concluded.

lar teachers" — Certification, years of service — Continuing contracts — Board of education, power to employ teachers on yearly contracts, substitutes for absent teachers — Compensation, per diem — School enrollment for current year, measure to determine if school district under eight hundred pupils — When "beginning teacher" eligible for "second contract" — "New teacher" or "beginning teacher" when eligible for "five year contract" — Qualifications for re-employment.

2. County superintendents of schools, "teachers" entitled to employment under "continuing contract", same extent, same manner as other teachers — Section 7690-2 G.C., House Bill 121, 94 General Assembly......

TEACHER —

Contract, amount exceeds fifty dollars — Teacher in rural or village schools, employed by board of education — Violation of section 12911 G.C. if such teacher interested in such contract for sale of bridge lumber, or other property, supplies or fire insurance to county commissioners — Teachers are appointed and employed for terms not less than one nor more than four years — Contract entered into when schools not in session, between May and September does not affect ruling....

- Education, board of May legally allow pupils leave of absence for moral or religious instruction — One hour each week — Instructors, not regular teachers engaged by board — Such absence not to injuriously affect class work standing of pupils.
- Married women teachers in public schools Contracts of employment —Limited or continuing —Policy against employment not unreasonable, unlawful, arbitrary, irrational or irrelevant act of board of education — Sound discretion of board — Status where teacher marries in violation of contract not to marry — Sections 7690-1, 7690-6 G.C. — House Bill 121, 94 General Assembly
- Teacher in public schools Board of education Not liable in damages to pupil subjected to undue and excessive punishment by teacher — Time of employment, board had knowledge high temper of teacher and prior acts, excessive punishment......
- Teachers in public schools Contract system Exception, section 7690-2 G.C., House Bill 121, 94 General Assembly — Applies to "new teachers" and "beginning teachers" in districts under eight hundred pupils.
- 2. "Continuing contracts".
- 3. Construction: "at the time of the passage of this act" Act approved by governor June 2, 1941.
- 4. Mandatory duty, boards of education in state to tender continuing contracts to teachers who hold professional, perma-

575

89

749

TEACHER — Continued. nent or life certificates, who completed five consecutive years of employment, expiration school year 1940-1941.....

- Teachers in public schools "At the time of the passage of this act" — June 2, 1941, House Bill 121, 94 General Assembly — Section 7690-2 G.C.
- 2. Where current contract expires August 31, 1941, at which time five consecutive years of employment completed, teacher so qualified entitled to tender of continuing contract, September 1, 1941.
- 3. Teacher who qualifies as to certificate and years of service must be tendered continuing contract, September 1, 1941, by board of education in district where teacher qualifies, without regard to contract 1941-1942.
- 4. Status, married women teachers.
- 5. All qualified teachers in district must be offered continuing contracts — Procedure under regulation teachers must retire upon attainment of certain age.....
- Teachers in public schools "Substitute teachers" "Regular teachers" Certification, years of service Continuing contracts Board of education, power to employ teachers on yearly contracts, substitutes for absent teachers Compensation, per diem School enrollment for current year, measure to determine if school district under eight hundred pupils When "beginning teacher" eligible for "second contract" "New teacher" or "beginning teacher" when eligible for "five year contract" Qualifications for re-employment.
- County superintendents of schools, "teachers" entitled to employment under "continuing contract", same extent, same manner as other teachers Section 7690-2 G.C., House Bill 121, 94 General Assembly.
- Teachers in public schools Employed during each of five years preceding passage of House Bill 121, 94 General Assembly — Did not give actual service for board of education, at least 120 days, including leave of absence, not qualified for "continuing" service status — "Continuing contracts," section 7690-2 General Code.
- 2. Status teacher under contract with two boards of education Half days' service — Full time basis — 1935-1941.....
- Teacher in public schools Board of education may award continuing contract to teacher holding a life certificate — Requirement — Prior to April 1938 completion two consecutive years of teaching in part of a school district which was transferred to district of such board of education — Teacher was reemployed — Employment continued until passage of House Bill 121, 94 General Assembly — Sections 7690-2, 4692 General Code.
- 2. Status, teacher employed prior to May, 1938 Section 4736 General Code.

749

627

648

EDUCATION — Continued.	Page
 TEACHER — Concluded. 3. Superintendent of schools — Recommendation to reemploy such teachers — Vote, three-fourths entire membership of board, required to reject recommendation — No mandatory duty of board to offer continuing contract 	978
Teachers Retirement System — Board: Duty of board to return or tender return, accumulated con- tributions to all teachers who have ceased active service for ten year period — After tender, accumulated contributions, interest will cease — H.B. 268, 94 G.A., sections 7896-25, 7896-40 G.C.	390
TRANSFER —	
 Transfer, territory by county board of education — Where misnomer of district in petition and resolution — If identity of district known or established, acts are effective — Section 4696 General Code. 	
2. Where transfer proceedings are regular, not necessary for petition or resolution to cite as authority, section of General Code.	
3. Where county board of education orders certain territory of county school district to be transferred to adjacent exempted village school district, under regular proceedings — If trans- fer accepted, county board of education may not subsequently set aside such action	997
TRANSPORTATION — Bus — Not "school bus" when used to transport children to and from Sunday school — Section 6295-1 G.C	510
Education, board of — May in its discretion procure insurance, liability and property damage, to cover conveyances used to transport school pupils — Same as to accident insurance cov- ering all children transported under authority such board — Section 7731-5 G.C.	347
MILIMION	
TUITION — "Foster home" — Family home where persons who maintain home, rear child or children of another as their own — Rela- tionship in loco parentis — Juvenile court empowered to com- mit child to such home — When children so committed, with or without allowance to home, they should receive public school education in school district where home located without pay- ment of tuition.	1
To compute amount payable by district, residence of pupil, at- tendance foreign school district, base charges, actual expense to district — Depreciation — Exclude donations: individual, federal government, any other source — Section 7595-1d G.C.	485

ELECTION —	Page
 Coroner — Person who previously served eligible to be elected or appointed — Time, previous service, not essence — Not required to be licensed physician — Section 2856 General Code relates to eligibility and not method of selection for office Vacancy — Office, village clerk — Person appointed three days prior to general election, November 1941 — No candidate elected — Appointee may retain office until successor elected and qualified — November election, 1943 	1070 983
 ELECTION — EMPLOYES — 1. Federal census, sixteenth, 1940 — Date April 1, 1940, legal ascertainment, population of counties, to fix salaries, certain public officers. 	
2. Compensation, precinct judges and clerks of elections, primary election May, 1940 — Sections 4785-28, 4785-25b, 4785-25c, 4785-25d G.C.	
3. How compensation determined for those who served, regular election, November 5, 1940.	
4. County boards of elections — Clerks — "Annual" salary — Sections 4785-18, 4785-19 G.C.	
5. "Calendar year" — County board of elections.	
6. How to compute "annual salary" based on population, federal census.	
7. When 1930 census applies.	
8. Incumbent now in office — 1940 census	684
ELECTION, PRIMARY — Ballot — Nominating petition — Ensuing primary election — Where identity of person not questioned, signature is valid, if name signed as person is commonly known — Candidate, councilman, Columbus — "Frank H. Karns" name to appear on ballot, notwithstanding name registered "Francis H. Karns"	641
Elector — Person who will attain age twenty-one years, on or be- fore date, next general election, may be candidate in party primary — Opinions Attorney General, 1928, page 1345, over- ruled	596
 ELECTION, SPECIAL — Board of education — May declare emergency and place before electors at special election, question, bond issue: When school buildings destroyed. Buildings condemned by duly constituted public author- 	
ity. 3. When buildings partially constructed, certain named ex- igencies require additional funds.	
Section 2293-15a G.C. — Powers and authority granted not en- larged or increased when board contemplates federal aid to build garage, landscape grounds and manufacture equipment by National Youth Administration	· 174

1163

.

ELECTIVE COUNTY OFFICERS — Salary — Elective county officers — Receive four full annual salaries — Commence first day of term — End same day four years thereafter — Period, greater or less than four full cal- endar years	Page
 Salary — Sheriff, clerk of courts, probate judge, judges courts common pleas, county treasurer, recorder, commissioners, engineer — April 1, 1940, date to determine result sixteenth federal decennial census, basis to compute such salaries — Coroners, elected November 5, 1940, paid under section 2866-1 G.C. — Status certain officials elected 1938, how paid — Additional compensation judges, courts common pleas elected 1936, 1938 — How compensation computed. 	55:
ELECTOR — Person who will attain age twenty-one years, on or before date, next general election, may be candidate in party primary — Opinions Attorney General, 1928, page 1345, overruled	596
 ELECTRIC MOTORS — "Trolley coaches" or "trackless trolleys" — Propelled by electric motors, power supplied through overhead rails — "Street or suburban railroad company" — Section 614-2 G.C. — Any person or persons * * * company or corporation, engaged in business, operating as a common carrier. 	21:
 ELEVATOR — 1. Owner or operator — Industrial Commission of Ohio — Where inspector makes report of inspection, approved by chief of division of factory and building inspection, how appeal may be perfected — Section 1038-13 General Code. 	
2. Where elevator operated in violation of statutes or code of specific safety requirements, and owner or operator failed or refused to comply with orders and directions, status as to sec- ond or subsequent inspection.	
3. When compliance with rules of procedure, status to continue to operate elevator.	
4. Appeal authorized by no person other than owner or operator — Status as to changes or repairs for reasonably safe opera- tion	1047
EMERGENCY REPAIR — Highway — Necessary repair — Repair, unavoidable, indispens- able and immediately required to maintain highway in proper condition for traveling — Emergency repair — Phrases: Cost not more than \$200.00; does not exceed \$200.00 — Section 2792-1 G.C.	132
EMPLOYER — EMPLOYE — Adjutant General's Department:	

Adjutant General's Department: 1. Officers on full pay — Status, including Adjutant General, As-

EMPLOYER — EMPLOYE — Continued. sistant Adjutant General and Assistant Quartermaster Gen- eral — Not entitled to "drill and camp pay" in addition to statutory salary.	Page
2. Employes of state, including civilian employes in said depart- ment, members of Ohio State Guard or Ohio Naval Militia en- titled to compensation for drill in addition to fixed salaries — Section 5224 G.C. — Amended Senate Bill 247, 94 General Assembly.	
3. State employes, employes political subdivision, including civil- ian employes, said department, members Ohio National Guard, Ohio State Guard, Naval Militia or Ohio State Naval Militia, entitled to leave of absence with pay, while on training duty, not to exceed thirty-one days per year	657
Aid to blind — County employe — Attendance association meet- ings or conventions — County commissioners required to ap- prove expenditure if such attendance performed at county ex- pense.	966
Compatible — Person may be employed by general health district and city health district at same time — Investigations — Sani- tary milk regulations of each district	1067
Contract, amount exceeds fifty dollars — Teacher in rural or vil- age schools, employed by board of education — Violation of section 12911 G.C. if such teacher interested in such contract for sale of bridge lumber, or other property, supplies or fire insurance to county commissioners — Teachers are appointed and employed for terms not less than one nor more than four years — Contract entered into when schools not in session, be- tween May and September does not affect ruling	202
County officers enumerated in sections 2637, 2981 G.C. includ- ing county treasurer, authorized to appoint and employ certain deputies and employes — County commissioners may not law- fully interfere with or limit such officers in selection and ap- pointment of such deputies and employes — Resolution to diminish compensation of deputy or employe who is spouse or member of appointing officer's family, not lawful — Remedy where such resolution passed — Courts interfere only where county officers usurp or exercise unlawful power, fraud or abuse of discretion which amounts to fraud	190
Employment in or around mine — May not be engaged in by per- son under 18 years of age — Office employment — Such minor may not be employed to do "strictly office work" — Sections 898-139, 898-1 General Code	942
Farm truck license plates — Trucks owned by corporation used to transport alfalfa hay — Such hay purchased as growing crop, cut and handled by corporation employes — Such equip- ment not "farm trucks" and may not be so licensed — Section	
6292, General Code	878

•

1. Federal census, sixteenth, 1940 - Date April 1, 1940, legal

EMPLOYER — EMPLOYE — Continued.

Page

929

- ascertainment, population of counties, to fix salaries, certain public officers.
- Compensation, precinct judges and clerks of elections, primary election May, 1940 — Sections 4785-28, 4785-25b, 4785-25c, 4785-25d G.C.
- 3. How compensation determined for those who served, regular election, November 5, 1940.
- 4. County boards of elections Clerks "Annual" salary Sections 4785-18, 4785-19 G.C.
- 5. "Calendar year" County board of elections.
- 6. How to compute "annual salary" based on population, federal census.
- 7. When 1930 census applies.
- "Foreign Corporation Act" To come within purview, not necessary that foreign corporation transact all of its business in this state — Sufficient that it transacts some of its business in state.
- 2. Foreign corporation engaging in business of "holding company" — Status where business and corporate affairs conducted without state — Office maintained in state, secretary and three or four employes keep books and records — Bank account used to pay only expenses of office — Company does not transact business within state — Section 8625-4 General Code.
- 3. When foreign corporation engaging in business of "holding company" pledges assets with trustees as security for bonds, the trustees to receive all income, fruits and profits to pay outstanding bonds and office maintained in Ohio, such corporation is transacting business in Ohio — Required to obtain license....
- Group life insurance Municipal corporation may authorize payment of all or part of premium covering lives of employes — Part of compensation of employes — Police and fire departments excepted.
- Incompatible office County auditor, member county child welfare board — May not legally be held by one person at same time 256
- Injuries sustained, result negligence of officers and employes, acting within scope of duties — The Ohio State Archaeological and Historical Society — Private corporation — Liable for such injuries — Not excepted because agency, state, in performance governmental function — State Memorials.....
- Leave of absence with pay Section 5201-4a G.C., Amended Senate Bill 247, 94th General Assembly, does not prohibit em-

Page	EMPLOYER — EMPLOYE — Continued. ployers, who have employes under contracts of hire, from granting such leave — Attendance, weekly drills, encampments,
499	training periods — Ohio State Guard — Ohio State Naval Militia — "Contribution or gift"
226	Metropolitan Housing Authority: Expenditure funds — Insurance, employes' automobiles — Dinners, employes who work overtime — To purchase toys, baseballs, checkers, volley balls, tricycles, etc., use, children who live in housing project — Salary or compensation em- ployes to instruct residents in project to mend or repair furniture — Transportation, funds from project offices to depositories for such funds
	1. National Youth Administration — Municipal corporations and counties may not legally expend public funds to contribute to- ward acquisition of building to house work project and claims in vocational education.
	2. Board of education may spend school funds to purchase, con- struct, enlarge, extend, complete, improve, equip and furnish buildings for public school purposes — Section 7625 General Code.
·1029	3. Board of education, funds may be expended to purchase build- ing, use, plan for employes of NYA to acquire vocational ed- ucation and work experience under defense training program — Employes may be adults who reside outside school district
234	 Penal Institutions — Ohio State Reformatory, et al.: Monies in commissary fund and entertainment and amusement fund — Trust funds — Operation of commissary — Status, employes — Authority superintendent to delegate person to escort or guard prisoner: escape, witness, attendance at funeral
287	Police, sanitary — Members Public Employes Retirement Sys- tem — Employed in municipalities where no sanitary police pension fund established — Where not exempted under section 486-33a G.C. — While under jurisdiction said retirement sys- tem, may not withdraw membership and establish local sanitary police pension fund to later merge with local police relief fund.
363	Prison labor — Relief areas are political subdivisions of the state — Production of artificial limbs, proper subject for industrial training and instruction to develop skilled artisans — Not un- lawful for prisoners, Ohio Penitentiary, to engage in manu- facturing such limbs to be sold or disposed of to local relief areas for free distribution to relief wards
	1. Public Employes Retirement System — Persons, within pro- visions, any other retirement system "established under state law or charter", not required to become members — Those not required to contribute to system — Public libraries, school district, employes — Laws defining pension, group insurance, annuity, retirement system — Sections 486-33c, 7889 G.C.

2. "Any other retirement system" established under laws, state
| Page | MPLOYER — EMPLOYE — Continued.
or charter — Members actually employed — New employes —
School district public library. |
|------|--|
| 718 | 3. Public employes retirement system members, required to re-
main members, when employed by such library where a retire-
ment system established |
| 871 | Recorder, county — Duty to charge fees, recording notice of lien filed by Bureau of Unemployment Compensation as prescribed by section 2778 General Code pursuant to section 1345-4 (a) (4) General Code, Amended Substitute Senate Bill 187, 94 General Assembly. |
| 116 | Relief area, local — Section 3391-1 G.C. — Agency of govern-
ment — Exists to establish and conduct uniform, coordinated
and efficient system, poor relief — Not entity or unit, local
government, against which legal or moral obligation may be
created — Not liable where employer's negligence resulted in
personal injury and property damage to another |
| 805 | Reserve officer, United States — Employed by Bureau of Un-
ployment Compensation or any department, division or office
of state or political subdivisions — Not entitled to leave of ab-
sence with pay for periods of time as provided in section
5273-2 G.C. — Amended Senate Bill 247, 94 General Assembly
— Active duty, Selective Training and Service Act of 1940,
amended by Service Extension Act of 1941 — 50 U.S.C.A.
Appendix 303, amended, Public Law 213-77 Congress |
| | Township trustees — Two of three at properly called board
meeting may hire all labor, maintenance work, township roads One of members may be authorized to hire either for en-
tire township or for particular road district assigned — Sec-
tion 3370 General Code, paragraph 2. |
| | 2. Resolution to place members in charge of designated road dis-
trict not authorization to hire labor. |
| | 3. General fund of township may not be utilized to employ labor
for road maintenance and repair. |
| | 4. Labor may be paid out of township's share of gasoline excise
tax funds for road maintenance and repair — Sections 5541,
5541-8 General Code. |
| 1081 | 5. Plans and specifications, approved by county engineer must be
filed with township clerk before obligations incurred to con-
struct, widen and reconstruct township roads |
| 536 | Unemployment Compensation Act — Contribution from employ-
er — Failure of employer to pay contributions, who operates
under Liquor Control Act, is sufficient cause to suspend or re-
voke permit — Section 1345-4 G.C. |
| | Village marshal — Vacancy in office — September 5-December
31, 1941 — Filled under provisions section 4252 not as pre-
scribed in section 4384-2 General Code. |

2. Village marshal, existent chief of police, appointed pursuant

1168

.

.

EMPLOYER — EMPLOYE — Concluded. to section 4384 General Code, is "official" — Not entitled to participate in state insurance fund as village employe — Sec- tion 1465-61, paragraph 1, General Code	Page 896
Village operated under charter — Becomes city through increase in population — May immediately function as city under Con- stitution or State Laws — Appointments and promotions in civil service — Article XV, Section 10, Constitution of Ohio — Board of Health — Section 4404, G.C. — Poor relief, ap- pointment of relief director	426
Workmen's Compensation Act — Where employes, state highway department, are transported in state highway trucks, from highway garage and return, to work in county, if injured, in- jury is "in course of employment" — If legal requirements met, such injured employes would be entitled to participate in state insurance fund.	138
EQUIPMENT — 1. Installation where no such type existed before — Replacement, existing equipment with new and superior equipment, different in quality and function from original is a "betterment and ad- dition."	
2. "Maintenance and ordinary repair" — Restoration to a sound and good state after decay, injury, dilapidation or partial de- struction — Section 3119 G.C. — Children's home	379
EQUIPMENT — MOTOR VEHICLE — Motor vehicle equipment — Use to which demountable container put, question of fact — Status, demountable container placed on truck chassis or semi-trailer, held in place by own weight and by corner angle irons — Total weight of vehicle — Motor vehicle license tax	666
EQUITABLE LIFE ASSURANCE SOCIETY OF THE UNITED STATES, THE — Legality of Assured Home Ownership Plan	261
 ERROR — MISTAKE — 1. Taxes and assessments erroneously assessed and collected — Result clerical error — May be refunded to taxpayer — Where fundamental error, remedy, if any, action for recovery com- menced within one year — Sections 2588, 2589, 2590, 12075 General Code. 	201
2. How illegal special assessment for municipal improvements may be corrected, error, clerical or fundamental.	
 Procedure where special assessment certified to county auditor Duty county treasurer to collect — May omit collection only when legally enjoined. Section 3892 General Code 	828
EXAMINATION — 1. Certified Public Accountant — Applicant for certificate to	

EXAMINATION — Continued. practice as public expert accountant — Ohio State Board of Accountancy has sound discretion to determine if such appli- cant is of good moral character.	Page
 Applicant who seeks re-examination more than eighteen months after date of application must pay fee, \$25.00. 	
3. Said Board without authority to extend eighteen month limita- tion — Section 1375 General Code	861
EXAMINER, TRIAL — Tax Appeals, Board of — and Trial Examiner — Expenses — Hearings, tax exemptions, real property — Chargeable against county where property located	850
 EXPENDITURES — Metropolitan Housing Authority: Expenditure funds — Insurance, employes' automobiles — Dinners, employes who work overtime — To purchase toys, baseballs, checkers, volley balls, tricycles, etc., use, children who live in housing project — Salary or compensation employes to instruct residents in project to mend or repair furniture — Transportation, fund from project offices to depositories for such funds. 	226
EXPENSE — Aid to blind — County employe — Attendance association meet- ings or conventions — County commissioners required to ap- prove expenditure if such attendance performed at county expense	966
Highway — When portion improved, part of state highway sys- tem located within limits of municipality and director deter- mines certain designated property of a public utility obstructs or interferes with reconstruction or use of highway the director may require the public utility to remove or relocate at its own expense such property — Section 1199 G.C. authorizes the director to proceed at expense of owner if failure to comply with order — How cost paid	351
1. Juvenile court act — Illegitimate dependent child — Expenses, commitment and support, institution for feeble minded, charge- able, county, child's legal settlement — Where child trans- ferred to foster parent, in foreign county and mother, later renouncement and transfer establishes child, legal settlement, mother.	
 Child under jurisdiction probate court — Residence determined by commissioner of mental diseases — Section 1890-33 G.C 	673
Policing fair grounds, county agricultural society, during an- nual fair — County commissioners not prohibited from appro- priating funds to sheriff to pay necessary expenses — Sections 9912, 9913 G.C.	216
Tax Appeals, Board of — and Trial Examiner — Expenses —	

•

EXPENSE — Concluded. Hearings, tax exemptions, real property — Chargeable against county where property located	Pag 85
Witness fees — County official subpoenaed, other than one in discharge of official duties required to attend upon court, en- titled to usual witness fees — Sections 3012, 3014, G.C. — Entitled to such fees when subpoenaed as witness in county other than one in which he was elected or appointed — When paid regular salary and travel allowance, witness fees received should be turned back to county treasury, origin of salary and expenses.	43
EXPIRATION — TERM OF OFFICE — County commissioner, former — Section 2407 G.C. grants no authority to sign his name, after term expired, to minutes, board of county commissioners, meetings held during his term of office — Validity of resolutions adopted, by board, not af- fected, where one commissioner failed to sign record of min- utes of board meeting.	10
 FACTORY AND BUILDING INSPECTION — 1. Elevator — Owner or operator — Industrial Commission of Ohio — Where inspector makes report of inspection, approved by chief of division of factory and building inspection, how appeal may be perfected — Section 1038-13 General Code. 	
2. Where elevator operated in violation of statutes or code of specific safety requirements, and owner or operator failed or refused to comply with orders and directions, status as to second or subsequent inspection.	
3. When compliance with rules of procedure, status to continue to operate elevator.	
4. Appeal authorized by no person other than owner or operator — Status as to changes or repairs for reasonably safe opera- tion	104
FAIR — Policing fair grounds, county agricultural society, during annual fair — County commissioners not prohibited from appropriat- ing funds to sheriff to pay necessary expenses — Sections 9912, 9913 G.C.	21
FALSE STATEMENT — Unemployment benefits — Where obtained from another state through false statements contained in weekly report filed with Bureau of Unemployment Compensation of Ohio — Recipient of such benefits violates section 13104 G.C. not section 1345-26	
G.C FAMILY — SPOUSE — APPOINTMENT —	31

County officers enumerated in sections 2637, 2981 G.C. including county treasurer, authorized to appoint and employ certain

FAMILY — SPOUSE — APPOINTMENT — Concluded. deputies and employes — County commissioners may not law- fully interfere with or limit such officers in selection and ap- pointment of such deputies and employes — Resolution to diminish compensation of deputy or employe who is spouse or member of appointing officer's family, not lawful — Remedy where such resolution passed — Courts interfere only where county officers usurp or exercise unlawful power, fraud or abuse of discretion which amounts to fraud	Page 190.
 FARM MARKETING QUOTA — Agricultural Adjustment Act of 1938 as amended — Regulates marketing of wheat in interstate and foreign commerce — Status, wheat produced on farm. "Marketing card" — "Farm marketing quota" — No requirement for such card where county home raises wheat, use, inmates or patients. 	778
FARM TRUCK — Farm truck license plates — Trucks owned by corporation used to transport alfalfa hay — Such hay purchased as growing crop, cut and handled by corporation employes — Such equip- ment not "farm trucks" and may not be so licensed — Section 6292 General Code	878
 FEDERAL AID — Board of education — May declare emergency and place before electors at special election, question, bond issue: 1. When school buildings destroyed. 2. Buildings condemned by duly constituted public authority. 3. When buildings partially constructed, certain named exigencies require additional funds. 	
Section 2293-15a G.C. — Powers and authority granted not en- larged or increased when board contemplates federal aid to build garage, landscape grounds and manufacture equipment by National Youth Administration	174
 FEDERAL AREA — Tax: Sales, purchases, storage and use, personal property, income, gross receipts — Persons, firms, corporations — Federal property in state. H.R. 6687, 76th Congress — Act, not consent to levy or collect such tax from or against government — Exception, sales to persons other than authorized purchasers — Status: Sales, order of War Department to personnel of post or camp — Jurisdiction, state to tax private individuals, firms or corporations 	•
who operate concessions upon Federal areas — Status: Civilian conservation corps post exchange, operated by director, sales to members and attaches of corps distinguished from sales in camps by person who operates concession	17

FEDERAL CENSUS ----

1. Federal census, sixteenth, 1940 — Date April 1, 1940, legal

•

FEDERAL CENSUS --- Concluded.

ascertainment, population of counties, to fix salaries, certain public officers.

- Compensation, precinct judges and clerks of elections, primary election May, 1940 — Sections 4785-28, 4785-25b, 4785-25c, 4785-25d G.C.
- 3. How compensation determined for those who served, regular election, November 5, 1940.
- 4. County boards of elections Clerks "Annual" salary Sections 4785-18, 4785-19 G.C.
- 5. "Calendar year" County board of elections.
- 6. How to compute "annual salary" based on population, federal census.
- 7. When 1930 census applies.
- Salary Sheriff, clerk of courts, probate judge, judges courts common pleas, county treasurer, recorder, commissioners, engineer April 1, 1940, date to determine result sixteenth federal decennial census, basis to compute such salaries Coroners, elected November 5, 1940, paid under section 2866-1
 G.C. Status certain officials elected 1938, how paid Additional compensation judges, courts common pleas elected 1936, 1938 How compensation computed.

FEDERAL GOVERNMENT -

- Bonds issued by Federal government When called for redemption — No longer interest bearing — Obligation no longer exempt from state taxation — United States Code, Title 31, Section 742.
- 2. Such items "deposits" rather than "moneys" when listed and assessed for taxation Sections 5324, 5326, General Code ... 1061

FEEBLE	MINDED — SEE	STATE — FEEBLE	MINDED,	IN-	
STITUTIO	N FOR				673

FEES -

- 82
- Corporation Consolidation agreement, constituent corporations, domestic and foreign — Secretary of state — Section 176 G.C. — Increase, number of shares — Credit to be al-

Page

FEES — Continued. owed — Rates set forth in said section — Authorized shares, domestic constituent corporations	Page 120
County recorder — No authority to charge and receive any fees to record, file, index and cancel liens arising with execution of criminal recognizance by surety as provided in section 13435-7 G.C. — Legislature failed to make such provision — Such recorder not relieved of mandatory duties imposed by said section	206
1. County recorder — Not legally entitled to charge twenty-five cents for separate marginal release of each instrument, num- ber oil and gas leases presented for blanket cancellation — Section 2779 G.C.	
2. Legal charge, twelve cents, each one hundred words for record- ing, five cents each grantor and each grantee to index — "Other instruments of writing" —Section 2778 G.C	713
1. Drivers' license fees — Registrar of Motor Vehicles without authority to expend such funds whether collected prior or sub- sequent to amendment, section 6296-22 G.C., Amended Senate Bill 78, 94 General Assembly — Such fees paid into and are in state treasury — Expended "in pursuance of a specific ap- propriation made by law."	
2. Certain new duties created — No moneys appropriated.	
3. Emergency Board without authority to allow moneys to "Bureau of Motor Vehicles-Drivers License Division" to cover such new duties.	
4. House Bill 665, Section 8, 94 General Assembly — Controlling Board — Authority to transfer certain funds to said Bureau and License Division	736
Membership dues or fees in association or conference of municipalities — In absence of express enabling charter pro- visions, municipality lacks authority to adopt ordinance to pay from public funds such dues	947
Recorder, county — Duty to charge fees, recording notice of lien filed by Bureau of Unemployment Compensation as pre- scribed by section 2778 General Code pursuant to section 1345-4 (a) (4) General Code, Amended Substitute Senate Bill 187, 94 General Assembly	871
Recorder, county — Indexing and filing affidavits of assignment of accounts receivable — Required to use separate series of file numbers and to maintain separate index — Section 8509-3 General Code	853
Students attending state controlled colleges and universities — Managing authorities may collect reasonable incidental fees to cover costs and expenses necessary to accomplish objects for which such institutions founded — Where fees collected for varsity athletics, intermural athletics, entertainments, social functions, managing authorities may use reasonable discretion	

		1	•

FEES — Concluded.	Page
to allocate funds — Subject to proper and reasonable rules in absence of constitutional or statutory inhibitions	417
Witness fees — County official subpoenaed, other than one in discharge of official duties required to attend upon court, en- titled to usual witness fees — Sections 3012, 3014, G.C. — Entitled to such fees when subpoenaed as witness in county other than one in which he was elected or appointed — When paid regular salary and travel allowance, witness fees received should be turned back to county treasury, origin of salary and expenses.	438
FELON —	
Felon, convicted — Serving sentence in Ohio penal institution — Legally competent to agree to surrender his or her child for permanent placement or guardianship — Section 1352-12 Gen- eral Code.	988
FENCE —	
Partition fence — Township trustees — No authority to cause construction of such fence where boundary line is in dispute between properties of adjoining landowners — Sections 5910, 5913 G.C.	47
FILE — INDEX — Recorder, county — Indexing and filing affidavits of assignment of accounts receivable — Required to use separate series of file numbers and to maintain separate index — Section 8509-3 General Code	853
FILE — INDEX — CANCEL — Fees — County recorder — No authority to charge and receive any fees to record, file, index and cancel liens arising with ex- ecution of criminal recognizance by surety as provided in sec- tion 13435-7 G.C. — Legislature failed to make such provision — Such recorder not relieved of mandatory duties imposed by said section.	206
FILE — RULES AND REGULATIONS — Public Utilities Commission of Ohio — House Bill 239, 94 Gen- eral Assembly — Requires filing, rules and regulations, which have general and uniform operation	696
 FINDING — REVIEW — ORDER — 1. "Commission", section 5517 General Code, must be read as though it were "Tax Commissioner" — Section 1464 et seq. 	
General Code.	
 Public utility company — Applications to Tax Commissioner in re finding or order, values, tangible property, proportion cap- ital stock, gross receipts or gross earnings — Auditor of State — Computation, excise tax. 	

INDEX — 1941

FINDING — REVIEW — ORDER — Concluded.	Page
 Section 5517 General Code, not repealed by implication — Public utility authorized to obtain review or redetermination by Tax Commissioner of his determinations, findings or orders — See Opinions Attorney General 1921, Vol. 1, page 647 	1020
FIRE —	
1. State Fire Marshal — Investigation to determine cause, origin and circumstances of fire — Section 824 et seq., G.C. — Discre- tion of fire marshal to privately conduct investigation — Sec- tion 832 G.C. — Witness not entitled to counsel, counsel may not appear with witness and speak for witness, if fire marshal holds investigation to be private.	- - - -
2. Provisions section 832 G.C., do not contravene Article I, sec- tion 10, Ohio Constitution.	
3. At common law and under Constitution of Ohio, no person can be compelled to be a witness against himself. Personal priv- ilege to be claimed by interested person.	
4. Status, testimony given by witness in public or private in- vestigation of fire, one for Ohio courts to determine rather than attorney general	178
 FIRE DEPARTMENT — 1. Group life insurance — Municipal corporation may authorize payment of all or part of premium covering lives of employes — Part of compensation of employes — Police and fire departments excepted. 	
2. Entire premium on contract, life insurance policy, must be paid by employes	1091
FIRE INSURANCE COMPANIES — Home Owners' Loan Corporation — Stock Company Association — State — Contract — Power or authority to regulate, tax, limit or prohibit transactions between Federal government, person or corporation	952
FIREMEN'S RELIEF AND PENSION FUND — Rule, board of trustees, that widow of deceased fireman, who re- ceives death benefits from Workmen's Compensation Fund of Ohio shall not be eligible to receive pension from such fund, is valid rule — No application for pension shall be entertained "until such widow shall have been denied death benefits by In- dustrial Commission of Ohio" — Section 4612-5 G.C. does not nullify section 4612-4 G.C	- 330
Taxes, uncollected — No vested rights exist in same — When bonds issued to anticipate collection of such taxes, section 2293-43 G.C., to pay indebtedness political subdivision, and provide funds for poor relief, "firemen's relief and pension fund," operated under section 4600 et seq., G.C., not entitled	

to any part of such delinquent tax collections.

FIREMEN'S RELIEF AND PENSION FUND — Concluded. State civil service laws — Jurisdiction, appointing authority to suspend member fire department in classified service — Time — Days of suspension — Section 486-17 et seq., G.C.	Page 71
Under section 4609 et seq., G.C., volunteer firemen not required to contribute 2% or any other amount to such fund — May voluntarily contribute — Boards of trustees of such fund may adopt rules and regulations to distribute fund to volunteer or part time firemen and determine amount of compensation — Sections 4612-4, 4612-5, 4612-6, G.C.	37
 FIXTURE — 1. Taxes, delinquent real estate, assessments, penalties, interest — No authority to accept compromise settlement. 	
2. When foreclosure action instituted for collection, property to be sold by sheriff includes land, buildings, structures, improve- ments and fixtures — Sections 5718-3, 5719 G.C.	773
 FLOOD — County funds in hands and possession of county treasurer — Where lost or disappear during flood — County commissioners without jurisdiction to release and discharge treasurer and sureties from liability in absence of showing loss resulted from fire, robbery, burglary, or inability of bank to refund public money — County commissioners without authority to reimburse treasurer in amount of shortage — Sections 2303 to 2306, 2633, 2639 G.C. 	49
 FOOD — Cold storage locker plant — Subject to provisions sections 1155-1 to 1155-19 General Code — Rented or leased lockers to con- sumers — Storage of food — Such plant not required to com- ply with provisions sections 1155-9, 1155-10, 1155-11 Gen- eral Code	1018
FOOD — DRINK — Board of Park Commissioners, section 2976-6 G.C.:	
 May not expend park district funds for insurance, public lia- bility and property damage on motor vehicles used solely in performance of governmental function. 	
 Where golf course operated and fees charged, proprietary function — Such insurance on such motor vehicles, where used on golf course may be purchased. 	
 Board may operate upon its land, concessions to sell mer- chandise, food and drinks — Such use may not interfere with operation of park for park purposes. 	109

FORECLOSURE —

.

.

Tax lien foreclosure — Lands sold under section 5719 General Code — Where proceeds insufficient to satisfy in full, costs,

FORECLOSURE — Concluded. taxes, assessments, penalties, interest and charges, lands	Page
charged with taxes and assessments for current year — Opera- tive where sale prior to October 1 — Where sale on or after October 1 taxes and assessments deemed satisfied	937
Taxes and assessments, delinquent — Mortgagee, who entered into written undertaking to pay, plus penalties, interest and other charges, and who later brings foreclosure action on mortgage and purchases property at judicial sale, may upon court order, continue to make payments, if undertaking not in default — If undertaking in default, charges paid out of pro- ceeds, judicial sale — Section 2672-3 G.C.	747
 Taxes, delinquent real estate, assessments, penalties, interest No authority to accept compromise settlement. 	
 When foreclosure action instituted for collection, property to be sold by sheriff includes land, buildings, structures, improve- ments and fixtures — Sections 5718-3, 5719 G.C. 	773
FOREIGN CORPORATION — Fee — Consolidation agreement, constituent corporations domes- tic and foreign — Secretary of state — Section 176 G.C. — In- crease, number of shares — Credit to be allowed — Rates set forth in said section — Authorized shares, domestic constituent corporations	120
1. "Foreign Corporation Act" — To come within purview, not necessary that foreign corporation transact all of its business in this state — Sufficient that it transacts some of its business in state.	
2. Foreign corporation engaging in business of "holding company" — Status where business and corporate affairs conducted with- out state — Office maintained in state, secretary and three or four employes keep books and records — Bank account used to pay only expenses of office — Company does not transact business within state — Section 8625-4 General Code.	
3. When foreign corporation engaging in business of "holding company" pledges assets with trustees as security for bonds, the trustees to receive all income, fruits and profits to pay outstanding bonds and office maintained in Ohio, such corpora- tion is transacting business in Ohio — Required to obtain li- cense	929
FOREIGN INSURANCE 1. Insurance company Fire Company, member of rating	
bureau, where premiums paid at inception date of policy may effect a plan to collect premiums on fire risks where total of	

- bureau, where premiums paid at inception date of policy may effect a plan to collect premiums on fire risks where total of installment premiums equals or is more than short rate earned premium for time policy has been in effect — Notice of plan must be filed with superintendent of insurance and rating bureau pursuant to section 9592-9 General Code.
- 2. Note to pay premium on fire insurance policy does not con-

FOREIGN INSURANCE — Concluded. stitute investment — Sections 9518, 9519, 9607-11 General Code.	Page
3. Insurance company, foreign state or foreign country, doing fire insurance business in Ohio, does not engage in banking business where it takes a note from policy holder to pay in- surance premium.	902
FOREIGN STATE — Unemployment benefits — Where obtained from another state through false statements contained in weekly report filed with Bureau of Unemployment Compensation of Ohio — Recipient of such benefits violates section 13104 G.C. not section 1345-26 G.C.	315
FOSTER HOME — Family home where persons who maintain home, rear child or children of another as their own — Relationship in loco par- entis — Juvenile court empowered to commit child to such home — When children so committed, with or without allow- ance to home, they should receive public school education in school district where home located without payment of tuition.	1
 HUGH M. FOSTER, COLUMBUS Petition: To amend Article XV, section 6, Constitution To license and tax gaming equipment, paraphernalia, machines, devices Not certified 	416
Petition — To amend Constitution of Ohio — Article XV, section 6 — To license and tax lottery and gaming equipment and paraphernalia, gaming machines and de- vices and to issue permits for their operation	437
FOSTER PARENT — 1. Juvenile court act — Illegitimate dependent child — Expens- es, commitment and support, institution for feeble minded, chargeable, county, child's legal settlement — Where child transferred to foster parent, in foreign county and mother, later renouncement and transfer establishes child, legal set- tlement, mother.	
2. Child under jurisdiction probate court — Residence determined by commissioner of mental diseases — Section 1890-33 G.C	673
FRAUD — School districts, parts of which have been incorporated in new school district, section 4736, G.C. — County board of educa- tion has discretion to make equitable distribution of funds and indebtedness — In absence of fraud or abuse of discre- tion, such distribution is final — No statutory method for re- view or appeal — Remedy, proper court action — Bonded in-	

debtedness — Tax levy.....

1179

	Page
Agricultural society, county — Regular class premiums paid in 1939 — County commissioners may appropriate funds in 1941, not to exceed \$800.00 to reimburse society — Section 9880 G.C.	613
Aid to blind — County employe — Attendance association meet- ings or conventions — County commissioners required to ap- prove expenditure if such attendance performed at county expense.	966
Appropriation measure, annual — County commissioners re- quired to first make provision for expenditures made manda- tory by statute — Law librarian, duly appointed by county law library association — When common pleas court fixed compensation, section 3054 G.C. — Mandatory for county commissioners to appropriate funds for compensation — County commissioners, limitation, general revenue fund — Budget commission — Where appeal, Board of Tax Appeals	299
 Bank, taken over for liquidation — County treasurer received sum of money, payment of note and interest for use and benefit of subdivisions, owners of undivided tax funds, on deposit, time bank closed — Such moneys should be placed in undivided tax fund of county — Upon settlement with county auditor, moneys should be distributed to subdivisions, owners of funds deposited in closed bank at time taken over for liquidation — In year 1933, money on deposit, such subdivisions owners of account, entitled to any dividends — In settlement of claim, county treasurer holds any moneys for various subdivisions, owners of account, not for benefit general fund of county. 	407
 Board of Park Commissioners, section 2976-6 G.C.: 1. May not expend park district funds for insurance, public liability and property damage on motor vehicles used solely in performance of governmental function. 	
 Where golf course operated and fees charged, proprietary function — Such insurance on such motor vehicles, where used on golf course, may be purchased. 	
3. Board may operate upon its land, concessions to sell merchan- dise, food and drinks — Such use may not interfere with op- eration of park for park purposes	109
Bond to permit deputy sheriff to go armed — County commis- sioners may not pay premium from public funds — Section 12819 General Code	822
County funds in hands and possession of county treasurer — Where lost or disappear during flood — County commissioners without jurisdiction to release and discharge treasurer and sureties from liability in absence of showing loss resulted from fire, robbery, burglary, or inability of bank to refund public money — County commissioners without authority to reim- burse treasurer in amount of shortage — Sections 2303 to 2306, 2633, 2639 G.C.	49

.

FUND - Continued.

INDEA 1941	1
 JND — Continued. 1. Ditch, county — In construction, county general fund charged only for benefits accruing to public or to roads or other county property. 	1
2. Leveling off of banks — If new and separate project from original work, where statutory procedure followed, same pro- cedure anew	
Firemen's pension fund — Rule, board of trustees, that widow of deceased fireman, who receives death benefits from Workmen's Compensation Fund of Ohio shall not be eligible to receive	

Firemen's pension fund - Rule, board o deceased fireman, who receives death Compensation Fund of Ohio shall n pension from such fund, is valid rule - No application for pension shall be entertained "until such widow shall have been denied death benefits by Industrial Commission of Ohio"-Section 4612-5 G.C. does not nullify section 4612-4 G.C.

- Firemen's relief and pension fund Under section 4609 et seq., G.C., volunteer firemen not required to contribute 2% or any other amount to such fund - May voluntarily contribute ---Boards of trustees of such fund may adopt rules and regulations to distribute fund to volunteer or part time firemen and determine amount of compensation - Sections 4612-4, 4612-5, 4612-6, G.C.
- Insurance --- Transportation, moneys to and from duly designated depository, received by county recorder, county clerk, probate judge or county treasurer --- Funds may not be expended from county treasury for such purpose.
- County commissioners neither alone nor jointly with recorder. clerk or probate judge may contract with corporation for such transportation of moneys, nor pay cost from county treasury....
- Membership dues or fees in association or conference of municipalities --- In absence of express enabling charter provisions, municipality lacks authority to adopt ordinance to pay from public funds such dues.....
- 1. National Youth Administration -- Municipal corporations and counties may not legally expend public funds to contribute toward acquisition of building to house work project and claims in vocational education.
- 2. Board of education may spend school funds to purchase, construct, enlarge, extend, complete, improve, equip and furnish buildings for public school purposes - Section 7625 General Code.
- 3. Board of education, funds may be expended to purchase building, use, plan for employes of NYA to acquire vocational education and work experience under defense training program -Employes may be adults who reside outside school district 1029
- Penal Institutions Ohio State Reformatory, et al.: Monies in commissary fund and entertainment and amusement fund — Trust funds — Operation of commissary — Status, employes --- Authority superintendent to delegate person to

94

947

Page

494

330

UND — Concluded.	Page
escort or guard prisoner: escape, witness, attendance at funeral — Monies paid by clerk of courts to person who escorted pris- oner, a witness — Disposition, monies paid to private person or guard for attendance upon prisoner when away from such institution — Responsibility or liability of superintendent, ex- penditure of monies	234
Police, sanitary — Members Public Employes Retirement Sys- tem — Employed in municipalities where no sanitary police pension fund established — Where not exempted under section 486-33a G.C. — While under jurisdiction said retirement sys- tem, may not withdraw membership and establish local sanitary police pension fund to later merge with local police relief fund.	287
Policing fair grounds, county agricultural society, during annual fair — County commissioners not prohibited from appropriat- ing funds to sheriff to pay necessary expenses — Sections 9912, 9913 G.C.	216
Relief — Effect Amended Senate Bill 462, section 2, 117 O.L. 868 — Amended 118 O.L. 133 — Notes — Since December 31, 1939, proceeds derived from sale such notes must be placed in fund for their retirement and for retirement of bonds — March 1, 1943, limitation, final maturity date	517
Taxes, uncollected — No vested rights exist in same — When bonds issued to anticipate collection of such taxes, section 2293-43 G.C., to pay indebtedness political subdivision, and provide funds for poor relief, "firemen's relief and pension- fund," operated under section 4600 et seq., G.C., not entitled to any part of such delinquent tax collections.	
State civil service laws — Jurisdiction, appointing authority to suspend member fire department in classified service — Time — Days of suspension — Section 486-17 et seq., G.C	71
 Township trustees — Two of three at properly called board meeting may hire all labor, maintenance work, township roads One of members may be authorized to hire either for entire township or for particular road district assigned — Section 3370 General Code, paragraph 2. 	
2. Resolution to place members in charge of designated road dis- trict not authorization to hire labor.	
3. General fund of township may not be utilized to employ labor for road maintenance and repair.	
4. Labor may be paid out of township's share of gasoline excise tax funds for road maintenance and repair Sections 5541, 5541-8 General Code.	
5. Plans and specifications, approved by county engineer must be filed with township clerk before obligations incurred to con- struct, widen and reconstruct township roads	1081
UND — METROPOLITAN HOUSING AUTHORITY — Expenditure — Insurance, employes' automobiles — Dinners, em- ployes who work overtime — To purchase toys, baseballs,	

FUND — METROPOLITAN HOUSING AUTHORITY — Concluded. checkers, volley balls, tricycles, etc., use, children who live in housing project — Salary or compensation employes to instruct residents in project to mend or repair furniture — Transporta- tion, funds from project offices to depositories for such funds.	Page 22 6
 FUNDS — TRANSFER — 1. Drivers' License Fees — Registrar of Motor Vehicles without authority to expend such funds whether collected prior or subsequent to amendment, section 6296-22 G.C., Amended Senate Bill 78, 94 General Assembly — Such fees paid into and are in state treasury — Expended "in pursuance of a specific appropriation made by law." 	
2. Certain new duties created — No moneys appropriated.	
3. Emergency Board without authority to allow moneys to "Bu- reau of Motor Vehicles-Drivers License Division" to cover such new duties.	
4. House Bill 665, Section 8, 94 General Assembly — Controlling Board — Authority to transfer certain funds to said Bureau and License Division	736
FUNERAL — PRISONER, ATTENDANCE AT — SEE INSTITU- TIONS	234
GAME — BIRDS — Birds, game, wild, plumage — Section 1408 General Code pro- hibits possession, non-game birds, native to Ohio and those which migrate across the state	818
GARAGE — Motor vehicle — Use, intrastate and interstate — Ohio, New York — Owned by Ohio corporation — Kept in New York gar- age — Subject to license tax — Section 6291 et seq., G.C	522
	•
GARAGE MAN 1. Lien Garage man for repairs Possessory No right of sale.	
2. Claim of ownership, applicant to certificate of title to motor vehicle upon sale to satisfy storage and repair charges, must be based on court order — Section 6290-10 General Code	857
 GASOLINE TAX — 1. Township trustees — Two of three at properly called board meeting may hire all labor, maintenance work, township roads — One of members may be authorized to hire either for entire township or for particular road district assigned — Section 3370 General Code, paragraph 2. 	
2. Resolution to place members in charge of designated road dis- trict not authorization to hire labor.	

3. General fund of township may not be utilized to employ labor for road maintenance and repair.

 GASOLINE TAX —Concluded. 4. Labor may be paid out of township's share of gasoline excise tax funds for road maintenance and repair — Sections 5541, 5541-8 General Code. 	Page
5. Plans and specifications, approved by county engineer must be filed with township clerk before obligations incurred to con- struct, widen and reconstruct township roads	1081
GENERAL ASSEMBLY — SEE STATE — GENERAL AS- SEMBLY —	
BLAINE R. GERNON, COLUMBUS, OHIO — Petition, to define and regulate business of lending in amount, five hundred dollars or less — Repeal, sections 6346-1 to 6346-11, 9857 to 9863 G.C.	350
GIFT — Gift, lands in fee, subject to reservation — County commission- ers may accept — Rent to donors, duration, their lives, limited by and issue out of proceeds of donation — Transactions shall be reasonable — Section 18 General Code	825
GOLF COURSE — SEE — GOVERNMENTAL FUNCTION	109
GOVERNMENTAL AGENCY — Relief area, local — Section 3391-1 G.C. — Agency of govern- ment — Exists to establish and conduct uniform, coordinated and efficient system, poor relief — Not entity or unit, local government, against which legal or moral obligation may be created — Not liable where employer's negligence resulted in personal injury and property damage to another	116
 GOVERNMENTAL FUNCTION — Board of Park Commissioners, section 2976-6 G.C.: 1. May not expend park district funds for insurance, public liability and property damage on motor vehicles used solely in performance of governmental function. 	
 Where golf course operated and fees charged, proprietary function — Such insurance on such motor vehicles, where used on golf course, may be purchased. 	
3. Board may operate upon its land, concessions to sell mer- chandise, food and drinks — Such use may not interfere with operation of park for park purposes	109
Injuries sustained, result negligence of officers and employes, acting within scope of duties — The Ohio State Archaeological and Historical Society — Private corporation — Liable for such injuries — Not excepted because agency, state, in per- formance governmental function — State Memorials	384

•

.

GRAND JURY — Health, State Department of — Section 13422-2, paragraph 13, G.C. — Justice of peace — No jurisdiction to render final judgment in criminal proceeding, violation section 1261-14 G.C. — Said department, not liable for costs where deputy plumbing inspector instituted criminal proceeding before jus- tice of peace, violation, section 1261-14 G.C., accused bound over to grand jury, no indictment.	Page
GRANT'S SCHOOL HOUSE Deed, to state, from Brown County U.S. Grant Memorial Asso- ciation, inlot 35, Georgetown, Brown County	816
 GRAVEL — SAND — 1. Lease, county commissioners — May become lessee of real estate to acquire road material — To process and remove gravel — Reasonable period of years, option to renew, proviso, cancel upon due notice. 	
2. Consideration, may pay annual rental one dollar plus monthly payments on royalty basis — Sections 7214, 2414, 5625-33 G.C.	341
 GUARD — Penal Institutions — Ohio State Reformatory, et al.: Monies in commissary fund and entertainment and amusement fund — Trust funds — Operation of commissary — Status, employes — Authority superintendent to delegate person to escort or guard prisoner: escape, witness, attendance at funeral — Monies paid by clerk of courts to person who escorted prisoner, a witness — Disposition, monies paid to private person or guard for attendance upon prisoner when away from such institution — Responsibility or liability of superintendent, expenditure of monies. 	234
GUARDIAN — Felon, convicted — Serving sentence in Ohio penal institution — Legally competent to agree to surrender his or her child for permanent placement or guardianship — Section 1352-12 Gen- eral Code	988
1. Hospital reimbursement law — Inmates, publicly owned penal institutions — Patients under police guard — Convalescence — Persons legally responsible, payment hospital services to such patients — Includes inmate's spouse, or parents, where inmate or patient, minor.	
2. Motor vehicle injuries — Hospital services — Minors, wards of the court — When cared for privately, parents, guardian or person charged with minor's support liable for payment.	
3. Status, payment hospital services — Inmates privately owned benevolent institutions	570
HAY, ALFALFA — Farm truck license plates — Trucks owned by corporation used	

.

HAY, ALFALFA — Concluded. to transport alfalfa hay — Such hay purchased as growing crop, cut and handled by corporation employes — Such equip- ment not "farm trucks" and may not be so licensed — Section 6292 General Code.	Page 878
HAZARD — Insurance — Mutual protective associations organized under sec- tion 9593 General Code — Powers — Risks — Hazards	868
HEALTH — Health, Department of — Power delegated under section 1261-2 General Code — Public Health Council not authorized to adopt rules and regulations, plumbing and drainage in private dwel- lings, municipalities or political subdivisions where ordinances or resolutions not adopted or enforced.	1005
 HEALTH, BOARD OF — Village operated under charter — Becomes city through increase in population — May immediately function as city under Con- stitution or State Laws — Appointments and promotions in civil service — Article XV, Section 10, Constitution of Ohio — Board of Health — Section 4404, G.C. —Poor relief, ap- pointment of relief director. 	426
HEALTH BOARDS — DISTRICT — STATE — United States Government — Property acquired in Ohio under Article I, section 8, Constitution of United States — Authority to enforce health laws not vested in State Departments of Health, nor district health boards	319
HEALTH COUNCIL PUPLIC SEE HEALTH	1005
HEALTH DISTRICT — Compatible — Person may be employed by general health district and city health district at same time — Investigations — Sani- tary milk regulations of each district	1067
Inspection trailer camps — May impose reasonable standards by order or regulation — Health measure to prevent or restrict disease — Costs of inspection and permit chargeable to oper- ators of camps	886
HEIRS — ASSIGNS — SURVIVOR — Taxable succession — When property is conveyed to husband and wife and to the survivor and to heirs and assigns of survivor, upon death of one of such grantees, taxable succession passes to survivor — Section 5332, paragraph 5 G.C.	164
 HEARING — 1. State Fire Marshal — Investigation to determine cause, origin and circumstances of fire — Section 824 et seq., G.C. — Dis- 	

cretion of fire marshal to privately conduct investigation --

HEARING — Concluded. Section 832 G.C. — Witness not entitled to counsel, counsel may not appear with witness and speak for witness, if fire marshal holds investigation to be private.	Page
2. Provisions section 832 G.C. do not contravene Article I, sec- tion 10, Ohio Constitution.	
3. At common law and under Constitution of Ohio, no person can be compelled to be a witness against himself. Personal privilege to be claimed by interested person.	
4. Status, testimony given by witness in public or private inves- tigation of fire, one for Ohio courts to determine rather than attorney general	178
Tax Appeals, Board of - and Trial Examiner — Expenses — Hearings, tax exemptions, real property — Chargeable against county where property located	850
HIGHWAY — Constable — "Peace officer" — Precluded from making arrests on state highways outside municipalities for violation of sec- tions enumerated in section 6297 General Code	926
Necessary repair — Repair, unavoidable, indispensable and im- mediately required to maintain highway in proper condition for traveling — Emergency repair — Phrases: Cost not more than \$200.00; does not exceed \$200.00 — Section 2792-1 G.C.	132
Trucks for repair and maintenance of highway — County com- missioners may purchase under section 7200 G.C. — Commis- sioners not bound by section 2412-1 G.C., which requires ap- proval judge, common pleas court — Commissioners bound to have approval all three members or lapse of twenty days since introduction of proposition — Section 2414 G.C.	588
When portion improved, part of state highway system located within limits of municipality and director determines certain designated property of a public utility obstructs or interferes with reconstruction or use of highway the director may re- quire the public utility to remove or relocate at its own ex- pense such property — Section 1199 G.C. authorizes the di- rector to proceed at expense of owner if failure to comply with order — How cost paid	351
HIGHWAY GARAGE—STATE—WORKMEN'S COMPENSATION	
Where employes, state highway department, are transported in state highway trucks, from highway garage and return, to work in county, if injured, injury is "in course of employment" — If legal requirements met, such injured employes would be entitled to participate in state insurance fund	138
HIGHWAY PATROL, STATE — SEE — STATE PATROL, HIGHWAY —	

HIGHWAY SUPERINTENDENT ----

.

.

Township trustees, board of --- Charged with duty to maintain

.

HIGHWAY SUPERINTENDENT — Concluded. and repair township roads within township — Duty to act per- sonally or through duly appointed and qualified township high- way superintendent — May not delegate such duty to individ- ual by contract, for stipulated sum, fixed period of time, to maintain and repair such roads.	Page 63
 HOLDING COMPANY — 1. "Foreign Corporation Act" — To come within purview, not necessary that foreign corporation transact all of its business in this state — Sufficient that it transacts some of its business in state. 	
2. Foreign corporation engaging in business of "holding com- pany" — Status where business and corporate affairs conducted without state — Office maintained in state, secretary and three or four employes keep books and records — Bank account used to pay only expenses of office — Company does not trans- act business within state — Section 8625-4 General Code.	
3. When foreign corporation engaging in business of "holding company" pledges assets with trustees as security for bonds, the trustees to receive all income, fruits and profits to pay outstanding bonds and office maintained in Ohio, such corpora- tion is transacting business in Ohio — Required to obtain license	929
HOME, FOSTER — "Foster home" — Family home where persons who maintain home, rear child or children of another as their own — Rela- tionship in loco parentis — Juvenile court empowered to com- mit child to such home — When children so committed, with or without allowance to home, they should receive public school education in school district where home located without pay- ment of tuition.	1
HOME OWNERS' LOAN CORPORATION — Fire Insurance Companies — Home Owners' Loan Corporation — Stock Company Association — State — Contract — Power or authority to regulate, tax, limit or prohibit transactions be- tween Federal government, person or corporation	952
HOME OWNERSHIP PLAN — Equitable Life Assurance Society of the United States, The — Legality of Assured Home Ownership Plan	261
 HOSPITAL REIMBURSEMENT LAW — 1. Inmates, publicly owned penal institutions — Patients under police guard — Convalescence — Persons legally responsible, payment hospital services to such patients — Includes inmate's spouse, or parents, where inmate or patient, minor. 	
 Motor vehicle injuries — Hospital services — Minors, wards of the court — When cared for privately, parents, guardian or person charged with minor's support liable for payment. 	

•

1188

.

.

HOSPITAL REIMBURSEMENT LAW — Concluded.	Page
3. Status, payment hospital services — Inmates privately owned	
benevolent institutions	570

HOSPITAL SERVICE -

HOUSE OF REPRESENTATIVES --- SEE STATE --- GENERAL ASSEMBLY ---

HUSBAND - WIFE - SEE SPOUSE -

ILLEGITIMATE CHILD -

- 1. Juvenile court act Illegitimate dependent child Expenses, commitment and support, institution for feeble minded, chargeable, county, child's legal settlement — Where child transferred to foster parent, in foreign county and mother, later renouncement and transfer establishes child, legal settlement, mother.
- Child under jurisdiction probate court Residence determined by commissioner of mental diseases — Section 1890-33 G.C..... 673

INCOME -

Cash bequest to recipient of aid for the aged Must be re-	
ported to Division of Aid for the Aged — Sections 1359-4,	
1359-19 G.C.	135

INCOMPATIBLE — SEE COMPATIBLE AND INCOMPATIBLE OFFICE —

INDEX - FILE -

Recorder, county — Indexing and filing affidavits of assignment
of accounts receivable — Required to use separate series of
file numbers and to maintain separate index — Section 8509-3
General Code

INDICTMENT -

Health, State Department of — Section 13422-2, paragraph 13,
G.C. — Justice of peace — No jurisdiction to render final judgment in criminal proceeding, violation section 1261-14
G.C. — Said department, not liable for costs where deputy plumbing inspector instituted criminal proceeding before justice of peace, violation, section 1261-14 G.C., accused bound over to grand jury, no indictment.

INDIGENT -

Medical service — Hospital service — Municipality or other

1189

(

853

Page

political subdivisions such as townships, not liable for costs where compliance with statutory requirements as to notice — Where services performed in county other than legal settle- ment, county of legal settlement liable for costs — Cases other than contagious — Section 3484-2 General Code	974
INDIGENT — SEE RELIEF — ALSO —	
 INDIVIDUAL — Township trustees, board of — Charged with duty to maintain and repair township roads within township — Duty to act per- sonally or through duly appointed and qualified township high- way superintendent — May not delegate such duty to individ- ual by contract, for stipulated sum, fixed period of time, to maintain and repair such roads INITIATIVE PETITION — SEE PETITION — 	63
 INJURY — 1. Hospital reimbursement law — Inmates, publicly owned penal institutions — Patients under police guard — Convalescence — Persons legally responsible, payment hospital services to such patients — Includes inmate's spouse, or parents, where inmate or patient, minor. 	•
 Motor vehicle injuries — Hospital services — Minors, wards of the court — When cared for privately, parents, guardian or person charged with minor's support liable for payment. 	
3. Status, payment hospital services — Inmates privately owned benevolent institutions	570
Injuries sustained, result negligence of officers and employes, acting within scope of duties — The Ohio State Archaeological and Historical Society — Private corporation — Liable for such injuries — Not excepted because agency, state, in per- formance governmental function — State Memorials	384
Workmen's Compensation Act — Where employes, state highway department, are transported in state highway trucks, from highway garage and return, to work in county, if injured, in- jury is "in course of employment" — If legal requirements met, such injured employes would be entitled to participate in state insurance fund.	138
INQUESTS	
 Coroner — County less than one hundred thousand population — Office not vacated through absence, military forces, United States. 	
2. Inquests in such county — Justice of peace has power and duty to hold inquests in presence sheriff or deputy sheriff during such temporary absence	813
INSPECTION — Health — District boards of health of general health districts —	

.

INDIGENT — Concluded.

INSPECTION — Concluded.	Page
Inspection trailer camps - May impose reasonable standards	
by order or regulation — Health measure to prevent or re- strict disease — Costs of inspection and permit chargeable	
to operators of camps	886

INSPECTOR -

- Elevator Owner or operator Industrial Commission of Ohio — Where inspector makes report of inspection, approved by chief of division of factory and building inspection, how appeal may be perfected — Section 1038-13 General Code.
- 2. Where elevator operated in violation of statutes or code of specific safety requirements, and owner or operator failed or refused to comply with orders and directions, status as to second or subsequent inspection.
- 3. When compliance with rules of procedure, status to continue to operate elevator.

INSTALLMENT --- INSURANCE ---

- Insurance company Fire Company, member of rating bureau, where premiums paid at inception date of policy may effect a plan to collect premiums on fire risks where total of installment premiums equals or is more than short rate earned premium for time policy has been in effect — Notice of plan must be filed with superintendent of insurance and rating bureau pursuant to section 9592-9 General Code.
- 2. Note to pay premium on fire insurance policy does not constitute investment — Sections 9518, 9519, 9607-11 General Code.
- 3. Insurance company, foreign state or foreign country, doing fire insurance business in Ohio, does not engage in banking business where it takes a note from policy holder to pay insurance premium.

902

570

INSTITUTION — BENEVOLENT —

- 1. Hospital reimbursement law Inmates, publicly owned penal institutions — Patients under police guard — Convalescence — Persons legally responsible, payment hospital services to such patients — Includes inmate's spouse, or parents, where inmate or patient, minor.
- 2. Motor vehicle injuries Hospital services Minors, wards of the court — When cared for privately, parents, guardian or person charged with minor's support liable for payment.
- 3. Status, payment hospital services Inmates privately owned benevolent institutions.....

INSTITUTIONS, PENAL — Ohio State Reformatory, et al.:	Page
Monies in commissary fund and entertainment and amusement fund — Trust funds — Operation of commissary — Status, em- ployes — Authority superintendent to delegate person to escort or guard prisoner: escape, witness, attendance at funeral — Monies paid by clerk of courts to person who escorted pris- oner, a witness — Disposition, monies paid to private person or guard for attendance upon prisoner when away from such institution — Responsibility or liability of superintendent, expenditure of monies.	234
INSURANCE —	
 Board of Park Commissioners, section 2976-6 G.C.: 1. May not expend park district funds for insurance, public liability and property damage on motor vehicles used solely in performance of governmental function. 	
 Where golf course operated and fees charged, proprietary function — Such insurance on such motor vehicles, where used on golf course, may be purchased. 	
3. Board may operate upon its land, concessions to sell mer- chandise, food and drinks — Such use may not interfere with operation of park for park purposes	109
Education, board of — May in its discretion procure insurance, liability and property damage, to cover conveyances used to transport school pupils — Same as to accident insurance cov- ering all children transported under authority such board — Section 7731-5 G.C.	347
Equitable Life Assurance Society of the United States, The — Legality of Assured Home Ownership Plan	261
INSURANCE, FIRE —	
Authority, board county commissioners to enter into such con- tract — Premiums — Five year period	585
Contract, amount exceeds fifty dollars — Teacher in rural or village schools, employed by board of education — Violation of section 12911 G.C. if such teacher interested in such con- tract for sale of bridge lumber, or other property, supplies or fire insurance to county commissioners — Teachers are ap- pointed and employed for terms not less than one nor more than four years — Contract entered into when schools not in session, between May and September does not affect ruling.	202
1. Insurance company — Fire — Company, member of rating bureau, where premiums paid at inception date of policy may effect a plan to collect premiums on fire risks where total of installment premiums equals or is more than short rate earned premium for time policy has been in effect — Notice of plan must be filed with superintendent of insurance and rating bureau pursuant to section 9592-9 General Code.	

2. Note to pay premium on fire insurance policy does not con-

INSURANCE, FIRE — Concluded. stitute investment — Sections 9518, 9519, 9607-11 General Code.	
3. Insurance company, foreign state or foreign country, doing fire insurance business in Ohio, does not engage in banking business where it takes a note from policy holder to pay in- surance premium	
 INSURANCE FUND, STATE — 1. Village marshal — Vacancy in office — September 5-December 31, 1941 — Filled under provisions section 4252 not as pre- scribed in section 4384-2 General Code. 	
2. Village marshal, existent chief of police, appointed pursuant to section 4384 General Code, is "official"—Not entitled to participate in state insurance fund as village employe — Sec- tion 1465-61, paragraph 1, General Code	;
Workmen's Compensation Act — Where employes, state highway department, are transported in state highway trucks, from highway garage and return, to work in county, if injured, in- jury is "in course of employment" — If legal requirements met, such injured employes would be entitled to participate in state insurance fund.	
 INSURANCE, GROUP — 1. Public Employes Retirement System — Persons, within provisions, any other retirement system "established under state law or charter", not required to become members — Those not required to contribute to system — Public libraries, school district, employes — Laws defining pension, group insurance, annuity, retirement system — Sections 486-33c, 7889 G.C. 	
 "Any other retirement system" established under laws, state or charter — Members actually employed — New employes— School district public library. 	
3. Public employes retirement system members, required to re- main members, when employed by such library where a retire- ment system established	7
 Group life insurance — Municipal corporation may authorize payment of all or part of premium covering lives of employes — Part of compensation of employes — Police and fire depart- ments excepted. 	
2. Entire premium on contract, life insurance policy, must be paid by employes	1(
INSURANCE — Mahoning Valley Sanitary District — Proprietary functions — May purchase insurance, against liability, damage, in exercise of functions	4
Mutual protective associations organized under section 9593 General Code — Powers — Risks — Hazards	8

PREMIUM ----

1194

- Group life insurance Municipal corporation may authorize payment of all or part of premium covering lives of employes — Part of compensation of employes — Police and fire departments excepted.
- Insurance company Fire Company, member of rating bureau, where premiums paid at inception date of policy may effect a plan to collect premiums on fire risks where total of installment premiums equals or is more than short rate earned premium for time policy has been in effect — Notice of plan must be filed with superintendent of insurance and rating bureau pursuant to section 9592-9 General Code.
- 2. Note to pay premium on fire insurance policy does not constitute investment — Sections 9518, 9519, 9607-11 General Code.

INSURANCE ----

- Transportation, moneys to and from duly designated depository, received by county recorder, county clerk, probate judge or county treasurer — Funds may not be expended from county treasury for such purpose.
- County commissioners neither alone nor jointly with recorder, clerk or probate judge may contract with corporation for such transportation of moneys, nor pay cost from county treasury.

INTEREST ----

- Bonds issued by Federal government When called for redemption — No longer interest bearing — Obligation no longer exempt from state taxation — United States Code, Title 31, Section 742.
- 2. Such items "deposits" rather than "moneys" when listed and assessed for taxation Sections 5324, 5326 General Code..... 1061
- 1. Bonds issued by political subdivision, six per cent Not paid at maturity, lack of funds, unless provision to contrary, continue to draw interest — Name and address holder unknown.
- 2. Where funds provided, place of payment at maturity, interest ceases to run, if bonds not presented for payment.....
- Delinquent taxes, assessments, penalties, interest, etc.— When person entered into undertaking to pay such charges, section 2672-3 G.C. or similar provisions, Whittemore Acts, and undertaking canceled for default, installment payments, such person eligible to enter new undertaking — Unpaid interest due, rate, date of default — Where new undertaking — How

Page

94 .

INTEREST — Concluded. charges, interest, etc., computed	Page 31
 Taxes, delinquent real estate, assessments, penalties, interest — No authority to accept compromise settlement. 	
2. When foreclosure action instituted for collection, property to be sold by sheriff includes land, buildings, structures, improve- ments and fixtures — Sections 5718-3, 5719 G.C.	773
INTERNAL REVENUE — Tax, Internal Revenue Code, section 3406 —Ohio sales tax, com- putation.	
1. Tax on certain articles sold by manufacturer, producer, im- porter, is excise tax for privilege of selling — Becomes part of purchase price of such articles, where sold to consumers — Should be included in "price" as defined, section 5546-1 Gen- eral Code.	•
2. Tax, Internal Revenue Code, Chapter 19, upon retail sale, jewelry, furs, toilet preparations, interpreted, Commissioner Internal Revenue, Internal Revenue Regulation 51, section 320.7, tax upon purchase even though collected through retailer — Should be excluded from "price" as defined, section 5546-1 General Code.	836
 INTERSTATE COMMERCE — FOREIGN — 1. Agricultural Adjustment Act of 1938 as amended — Regulates marketing of wheat in interstate and foreign commerce — Status, wheat produced on farm. 	
 Act imposes no penalty upon production, wheat upon farm when producer consumes wheat in raw or manufactured form — Regulation when product fed to or consumed by animals or poultry intended to be placed in commerce. 	!
 "Marketing card" — "Farm marketing quota" — No requirement for such card where county home raises wheat, use, inmates or patients. 	
 Regulation 507, Secretary of Agriculture — Processing wheat — Miller, without penalty, may grind such wheat for county home	778
INTRASTATE — INTERSTATE — Motor vehicle — Use, intrastate and interstate — Ohio, New York — Owned by Ohio corporation — Kept in New York garage — Subject to license tax — Section 6291 et seq., G.C.	522
 INVESTIGATION — FIRE — 1. State Fire Marshal — Investigation to determine cause, origin and circumstances of fire — Section 824 et seq., G.C. — Discretion of fire marshal to privately conduct investigation — Section 832 G.C. — Witness not entitled to counsel, counsel may not appear with witness and speak for witness, if fire marshal holds investigation to be private. 	

 INVESTIGATION FIRE Concluded. 2. Provisions section 832 G.C. do not contravene Article I, section 10, Ohio Constitution. 	Page
3. At common law and under Constitution of Ohio, no person can be compelled to be a witness against himself. Personal privilege to be claimed by interested person.	
4. Status, testimony given by witness in public or private inves- tigation of fire, one for Ohio courts to determine rather than attorney general	178
INVESTIGATOR — Compatible — Person may be employed by general health district and city health district at same time — Investigations — Sani- tary milk regulations of each district	1067 -
 INVESTMENT — 1. Insurance company — Fire — Company, member of rating bureau, where premiums paid at inception date of policy may effect a plan to collect premiums on fire risks where total of installment premiums equals or is more than short rate earned premium for time policy has been in effect — Notice of plan must be filed with superintendent of insurance and rating bureau pursuant to section 9592-9 General Code. 	
 Note to pay premium on fire insurance policy does not constitute investment — Sections 9518, 9519, 9607-11 General Code. Insurance company, foreign state or foreign country, doing fire insurance business in Ohio, does not engage in banking business where it takes a note from policy holder to pay insurance premium. 	. 902
 JAIL, COUNTY — MUNICIPAL — 1. Sentence to county jail — Where persons found guilty, violation of municipal ordinances — Cost to keep and feed such prisoners — Determined by county commissioners — Section 2850 G.C. — Borne by municipal corporation. 	
2. Where board of county commissioners, lessors, lease quarters to confine prisoners in municipal jail or station house, amount to maintain such prisoners, limited to forty cents per day — Section 4126 G.C.	78
JAIL — MATRON — Probate judge — Discretionary power to approve or disapprove appointment — Section 3178 G.C. — When judge approves appointment and fixes salary of such matron, appointed by sheriff, mandatory for county commissioners to make appro- priation to pay such salary	336
JUDGMENT — Health, State Department of — Section 13422-2, paragraph 13, G.C. — Justice of peace — No jurisdiction to render final	į

JUDGMENT — Concluded. judgment in criminal proceeding, violation section 1261-14 G.C. — Said department, not liable for costs where deputy plumbing inspector instituted criminal proceeding before jus- tice of peace, violation, section 1261-14 G.C., accused bound	Page
over to grand jury, no indictment	125
JUDICIAL SALE — Taxes and assessments, delinquent — Mortgagee, who entered into written undertaking to pay, plus penalties, interest and other charges, and who later brings foreclosure action on mort-	
gage and purchases property at judicial sale, may upon court	

JURISDICTION - COURT -

County officers enumerated in sections 2637, 2981 G.C. including county treasurer, authorized to appoint and employ certain deputies and employes — County commissioners may not lawfully interfere with or limit such officers in selection and appointment of such deputies and employes — Resolution to diminish compensation of deputy or employe who is spouse or member of appointing officer's family, not lawful — Remedy where such resolution passed — Courts interfere only where county officers usurp or exercise unlawful power, fraud or abuse of discretion which amounts to fraud.....

order, continue to make payments, if undertaking not in default — If undertaking in default, charges paid out of proceeds, judicial sale — Section 2672-3 G.C.

JURISDICTION ----

Health, State Department of — Section 13422-2, paragraph 13, G.C. — Justice of peace — No jurisdiction to render final judgment in criminal proceeding, violation section 1261-14 G.C. — Said department, not liable for costs where deputy plumbing inspector instituted criminal proceeding before justice of peace, violation, section 1261-14 G.C., accused bound over to grand jury, no indictment.

Highway Patrol:

- 1. May exercise authority conferred by section 1181-3 G.C. under territorial limits otherwise specified — Jurisdiction, roads, highways, streets of a municipal corporation.
- 2. Authority to enforce laws as to size, weight and speed of commercial vehicles Roads and highways, state system, state routes inside municipal corporations.
- 3. Authority as to registration and licensing of motor vehicles on all roads and highways in state.

678

JUSTICE OF PEACE —

Health, State Department of - Section 13422-2, paragraph 13,

190

JUSTICE OF PEACE — Concluded.	Page
G.C. — Justice of peace — No jurisdiction to render final judg-	
ment in criminal proceeding, violation section 1261-14 G.C.	
- Said department, not liable for costs where deputy plumb-	
ing inspector instituted criminal proceeding before justice of peace, violation, section 1261-14 G.C., accused bound over to	
grand jury, no indictment	125
Traffic Act, Uniform — Abstract, record of convictions for viola-	
tion, shall be transmitted to Bureau of Motor Vehicles — Vio-	
lations, ordinances regulating parking, overtime parking, re-	
stricted areas, etc., within provisions section 6307-110 Gen-	
eral Code	882

JUVENILE COURT - SEE COURT -

KENNEL -

- Partnership:
 - Business, breeding dogs for hunting or for sale Part of dogs kept at home of each partner in different counties — Kennel license required in each county — Where part of dogs kept at home of each partner in same county, only one ken-• nel license required.

294

363

LABOR ----

- Township trustees Two of three at properly called board meeting may hire all labor, maintenance work, township roads

 One of members may be authorized to hire either for entire township or for particular road district assigned — Section 3370 General Code, paragraph 2.
- 2. Resolution to place members in charge of designated road district not authorization to hire labor.
- 3. General fund of township may not be utilized to employ labor for road maintenance and repair.
- 4. Labor may be paid out of township's share of gasoline excise tax funds for road maintenance and repair — Sections 5541, 5541-8 General Code.

LABOR, PRISON ----

Prison labor — Relief areas are political subdivisions of the state — Production of artificial limbs, proper subject for industrial training and instruction to develop skilled artisans — Not unlawful for prisoners, Ohio Penitentiary, to engage in manufacturing such limbs to be sold or disposed of to local relief areas for free distribution to relief wards.....

LABORATORY — COAL ANALYSIS — Contract — Coal purchased by city for various departments — Specified mine — Analysis requirements — Provision, city shall monthly procure analysis by independent laboratory — Con- tractor liable for cost of one monthly analysis — When con- tractor otherwise liable — When bonus may be legally claimed by coal dealer	Page 763
LAKE WHITE Pike County	270
LAND SEE REAL ESTATE	
LANDOWNERS — Partition fence — Township trustees — No authority to cause con- struction of such fence where boundary line is in dispute be- tween properties of adjoining landowners — Sections 5910, 5913 G.C.	47
 LAW LIBRARY ASSOCIATIONS, COUNTY — 1. Annual refunds — Should be made to treasurers of contributing political subdivisions pro rata — Basis, actual payments — Section 3058 G.C. 	
2. Municipal corporation and county law library association — May not compromise or settle for less amount owing by mu- nicipality — Section 3056 G.C.	563
LAW LIBRARIAN — Appropriation measure, annual — County commissioners re- quired to first make provision for expenditures made manda- tory by statute — Law librarian, duly appointed by county law library association — When common pleas court fixed compensation, section 3054 G.C. — Mandatory for county com- missioners to appropriate funds for compensation — County commissioners, limitation, general revenue fund — Budget commission — Where appeal, Board of Tax Appeals	299
LEASE —	•
 Lease, county commissioners — May become lessee of real es- tate to acquire road material — To process and remove gravel — Reasonable period of years, option to renew, proviso, cancel upon due notice. 	
2. Consideration, may pay annual rental one dollar plus monthly payments on royalty basis — Sections 7214, 2414, 5625-23 G.C.	341
1. Oil and gas — County recorder — Not legally entitled to charge twenty-five cents for separate marginal release of each instrument, number oil and gas leases presented for blanket cancellation — Section 2779 G.C.	
2. Legal charge, twelve cents, each one hundred words for re-	

. cording, five cents each grantor and each grantee to index ---

.

LEASE — Concluded. "Other instruments of writing" — Section 2778 G.C.	Page 713
1. Sentence to county jail — Where persons found guilty, viola- tion of municipal ordinances — Cost to keep and feed such prisoners — Determined by county commissioners — Section 2850 G.C. — Borne by municipal corporation.	
2. Where board, county commissioners, lessors, lease quarters to confine prisoners in municipal jail or station house, amount to maintain such prisoners, limited to forty cents per day — Section 4126 G.C.	78
Township trustees — Without authority to lease portion township building, term ninety-nine years	393
LEASE RENT Cold storage locker plant Subject to provisions sections 1155-1 to 1155-19 General Code Rented or leased lockers to consumers Storage of food Such plant not required to comply with provisions sections 1155-9, 1155-10, 1155-11 Gen- eral Code	1018
LEAVE OF ABSENCE — SEE ABSENCE — LEAVE OF ABSENCE —	
LEGAL OBLIGATION — Relief area, local — Section 3391-1 G.C. — Agency of govern- ment — Exists to establish and conduct uniform, coordinated and efficient system, poor relief — Not entity or unit, local government, against which legal or moral obligation may be created — Not liable where employer's negligence resulted in personal injury and property damage to another	116
LEGAL SETTLEMENT — Indigent — Medical service — Hospital service — Municipality or other political subdivisions such as townships, not liable for costs where compliance with statutory requirements as to notice — Where services performed in county other than legal settlement, county of legal settlement liable for costs — Cases other than contagious — Section 3484-2 General Code	974
1. Juvenile court act — Illegitimate dependent child — Expenses, commitment and support, institution for feeble minded, charge- able, county, child's legal settlement — Where child trans- ferred to foster parent, in foreign county and mother, later renouncement and transfer establishes child, legal settlement, mother.	
2. Child under jurisdiction probate court — Residence determined by commissioner of mental diseases — Section 1890-33 G.C	673
1. Relief Crippled children Aid furnished by Department of	

 Relief — Crippled children — Aid furnished by Department of Public Welfare — Chargeable to parents — Element in determining loss or acquisition of legal settlement — Section 3477 General Code.

.

 LEGAL SETTLEMENT — Concluded. 2. County of commitment primarily responsible to Division of Social Administration for expense, care and treatment of crippled children — Legal settlement — Financial responsibil- ity of county — Jurisdiction, judge of juvenile court 	Page 968
Wife, living with and supported by husband, who receives aid for the aged — Section 1359-1 G.C. — May not obtain "legal set- tlement" in any county in this state as term is defined, section 3477 G.C.	307
 LEGISLATION — Tax Commission of Ohio, Delinquent: 1. Voucher issued by its secretary, not required to be submitted to or approved by Department of Finance — Sections 154-28, 154-30 G.C. 	
2. No power or authority to employ its own counsel. 3. Person employed as executive secretary and compensated	
therefor, may also be compensated for drafting prepared legis- lation, the law requires to be prepared by commission — Ap- propriation — Compensation	144

LEGISLATURE --- SEE STATE --- GENERAL ASSEMBLY --- SUBDIVISION --- LEGISLATURE ---

LEVY, TAX - SEE TAX LEVY -

LIABILITY - ARREST -

Patrolman, state highway — Where accident not witnessed by him, after investigation made, he may sign affidavit against offender if there is reasonable and probable cause to believe person named in affidavit, is the offender — Affidavit must be sworn to positively, need not be made on personal knowledge — In absence of malice, no liability in event patrolman were mistaken — Citation, issued at scene of accident, command to appear in court, not arrest or restraint of liberty and no cause of action would arise against officer.

LIABILITY ----

County funds in hands and possession of county treasurer — Where lost or disappear during flood — County commissioners without jurisdiction to release and discharge treasurer and sureties from liability in absence of showing loss resulted from fire, robbery, burglary, or inability of bank to refund public money — County commissioners without authority to reimburse treasurer in amount of shortage — Sections 2303 to 2306, 2633, 2639 G.C.

Injuries sustained, result negligence of officers and employes, acting within scope of duties — The Ohio State Archaeological and Historical Society — Private corporation — Liable for such injuries — Not excepted because agency, state, in performance governmental function — State Memorials 49

384

LIABILITY — Concluded. Penal Institutions — Ohio State Reformatory, et al.: Responsibility or liability of superintendent, expenditure of monies	Page 234
Relief area, local — Section 3391-1 G.C. — Agency of govern- ment — Exists to establish and conduct uniform, coordinated and efficient system, poor relief — Not entity or unit, local government, against which legal or moral obligation may be created — Not liable where employer's negligence resulted in personal injury and property damage to another	116
LIBRARY ASSOCIATIONS, COUNTY LAW — 1. Annual refunds — Should be made to treasurers of contribut- ing political subdivisions pro rata —Basis, actual payments — Section 3058 G.C.	
2. Municipal corporation and county law library association — May not compromise or settle for less amount owing by municipality — Section 3056 G.C.	563
LIBRARY, LAW — Appropriation measure, annual — County commissioners required to first make provision for expenditures made mandatory by statute — Law librarian, duly appointed by county law library association — When common pleas court fixed compensation, section 3054 G.C. — Mandatory for county commissioners to appropriate funds for compensation — County commissioners, limitation, general revenue fund — Budget commission — Where appeal, Board of Tax Appeals	299
 LIBRARY, PUBLIC — SCHOOL DISTRICT — 1. Public Employes Retirement System — Persons, within provisions, any other retirement system "established under state law or charter", not required to become members — Those not required to contribute to system — Public libraries, school district, employes — Laws defining pension, group insurance, annuity, retirement system — Sections 486-33c, 7889 G.C. 2. "Ann other actionment emptor" actablished and here actable 	
 "Any other retirement system" established under laws, state or charter — Members actually employed — New employes — School district public library. 	
3. Public employes retirement system members, required to re- main members, when employed by such library where a retire- ment system established.	718
LICENSE — Agricultural seed law — Establishment or place of business, where seeds offered for sale, must have on hand stock of seeds from which purchase orders are filled to be subject to license requirements — Section 5805-13 G.C.	359
1. "Foreign Corporation Act" — To come within purview, not necessary that foreign corporation transact all of its business in this state — Sufficient that it transacts some of its business in state.	-

•

•

LICENSE — Continued.	Page
 Foreign corporation engaging in business of "holding com- pany" — Status where business and corporate affairs conducted without state — Office maintained in state, secretary and three or four employes keep books and records — Bank account used to pay only expenses of office — Company does not transact business within state — Section 8625-4 General Code. 	1 490
3. When foreign corporation engaging in business of "holding company" pledges assets with trustees as security for bonds, the trustees to receive all income, fruits and profits to pay outstanding bonds and office maintained in Ohio, such corpora- tion is transacting business in Ohio — Required to obtain license.	929
Partnership:	
Business, breeding dogs for hunting or for sale — Part of dogs kept at home of each partner in different counties — Kennel license required in each county — Where part of dogs kept at home of each partner in same county, only one kennel	
license required	294
LICENSE PLATES — Farm truck license plates — Trucks owned by corporation used to transport alfalfa hay — Such hay purchased as growing	
crop, cut and handled by corporation employes — Such equip- ment not "farm trucks" and may not be so licensed — Sec- tion 6292 General Code	878
Motor vehicle — Passenger car owned by dealer, bearing dealers' license plates, duly assigned, may be operated by any person for any lawful purpose — Section 6301-1a, G.C	448
LICENSE, SALESMAN —	
1. Automobile Dealers' and Salesmens' Licensing Act — Placards, section 6301-2 General Code, may be used on motor vehicles held exclusively for sale, being transported, or used to test or demonstrate for purpose of sale or lease, if sale is casual or isolated.	
2. Motor vehicles rebuilt or repaired sold in connection with busi- ness of dismantling, salvaging or rebuilding, where sale is re- current and made in continuous succession, violation sections 6302-2, 6302-18 General Code.	
3. Partnership, classified as dealers to sell motor vehicles or as salvagers making casual or isolated sales, not required to be licensed as salesmen, section 6302-4 General Code.	
4. Requirements to qualify as dealers to sell, display, offer for sale or deal in motor vehicles.	
5. Sales tax levy — Casual or isolated sales — Vendor engaged in business of selling — Question of fact — Dependence on element of continuity and systematic recurrence of sales	912

LICENSE TAX ---

Motor vehicle --- Use, intrastate and interstate --- Ohio, New
LICENSE TAX — Concluded. York — Owned by Ohio corporation — Kept in New York gar- age — Subject to license tax — Section 6291 et seq. G.C	Page 522
Motor vehicle equipment — Use to which demountable container put, question of fact — Status, demountable container placed on truck chassis or semi-trailer, held in place by own weight and by corner angle irons — Total weight of vehicle — Motor vehicle license tax.	666
 LICENSE — Unemployment Compensation Act — Contribution from employer — Failure of employer to pay contributions, who operates under Liquor Control Act, is sufficient cause to suspend or revoke permit — Section 1345-4 G.C. 	536
LIEN — Delinquent taxes, assessments, penalties, interest, etc. — When person entered into undertaking to pay such charges, section 2672-3 G.C. or similar provisions, Whittemore Acts, and un- dertaking canceled for dafault, installment payments, such person eligible to enter new undertaking — Unpaid interest due, rate, date of default — Where new undertaking — How charges, interest, etc., computed.	31
Fees — County recorder — No authority to charge and receive any fees to record, file, index and cancel liens arising with ex- ecution of criminal recognizance by surety as provided in sec- tion 13435-7 G.C. — Legislature failed to make such provision — Such recorder not relieved of mandatory duties imposed by said section.	206
1. Garage man for repairs — Possessory — No right of sale.	
2. Claim of ownership, applicant to certificate of title to motor vehicle upon sale to satisfy storage and repair charges, must be based on court order Section 6290-10 General Code	857
1. Motor vehicle, certificate of title — Must be typed — Regula- tion, registrar of motor vehicles — Authority, section 6290-7 G.C.	
 Clerk of courts or person delegated by him, required to pre- pare all certificates of title and note all liens — No such au- thority vested in any other person — Section 6290-2 et seq., G.C. 	311
 Recorder, county — Duty to charge fees, recording notice of lien filed by Bureau of Unemployment Compensation as prescribed by section 2778 General Code pursuant to section 1345-4 (a) (4) General Code, Amended Substitute Senate Bill 187, 94 General Assembly. 	871
Tax lien foreclosure — Lands sold under section 5719 General Code — Where proceeds insufficient to satisfy in full, costs, taxes, assessments, penalties, interest and charges, lands charged with taxes and assessments for current year — Oper- ative where sale prior to October 1 — Where sale on or after	
October 1 taxes and assessments deemed satisfied	937

•

.

LIMBS, ARTIFICIAL — Prison labor — Relief areas are political subdivisions of the state — Production of artificial limbs, proper subject for industrial training and instruction to develop skilled artisans — Not unlawful for prisoners, Ohio Penitentiary, to engage in manu- facturing such limbs to be sold or disposed of to local relief areas for free distribution to relief wards	Page
LIMITATION - EXAMINATION -	363
1. Certified Public Accountant — Applicant for certificate to practice as public expert accountant — Ohio State Board of Accountancy has sound discretion to determine if such ap- plicant is of good moral character.	
2. Applicant who seeks re-examination more than eighteen months after date of application must pay fee, \$25.00.	
3. Said Board without authority to extend eighteen month lim- itation — Section 1375 General Code	861
LIMITATION, FIFTEEN MILLS — School district — Budget commission — To compute average levy, current expense and debt service, fifteen mill limitation, to school district during last five years fifteen mill limitation was in effect, 2.65 mills levied pursuant to the then section 7575 G.C. must be considered part of levy for current expense and debt service for aforesaid five years, section 5625-23 G.C.	67
LIMITATION — FIVE YEARS — Fire insurance — Authority, board county commissioners to en- ter into such contract — Premiums — Five year period	585
LINE — BOUNDARY — Deed — Description — Where words interspersed appear: "At the point where the south bank of:" "To the south bank": "Thence westerly along said south bank", of a creek to place of begin- ning, the northerly boundary line of such real estate is the southern edge or border of creek, at low water mark, when water is at average and ordinary stage, during entire year — No reference to extraordinary freshets of winter and spring or extreme droughts of summer or autumn — Town Creek, Van Wert County.	532
Partition fence — Township trustees — No authority to cause construction of such fence where boundary line is in dispute between properties of adjoining landowners — Sections 5910, 5913 G.C.	47
LIQUIDATED BANK — Bank, taken over for liquidation — County treasurer received sum of money, payment of note and interest for use and bene- fit of subdivisions, owners of undivided tax funds, on deposit, time bank closed — Such moneys should be placed in undivided tax fund of county — Upon settlement with county auditor,	

LIQUIDATED BANK — Concluded. moneys should be distributed to subdivisions, owners of funds deposited in closed bank at time taken over for liquidation — In year 1933, money on deposit, such subdivisions owners of account, entitled to any dividends — In settlement of claim, county treasurer holds any moneys for various subdivisions, owners of account, not for benefit general fund of county	Page
 LIQUOR — Beer, ale, lager, stout and other malt liquor, containing not more than 7% alcohol by weight — Wholesale distributors — B-1, B-2 permits — Effect, amendment, June 4, 1935, to section 6064-15 G.C. — Proportional refunder permit fees — Additional fees — Section 6064-66 G.C., effective September 5, 1935, since repealed. 	82
LIQUOR PERMIT Unemployment Compensation Act Contribution from employer Failure of employer to pay contributions, who operates under Liquor Control Act, is sufficient cause to suspend or revoke permit Section 1345-4 G.C.	536
LOCKER PLANT — Cold storage locker plant — Subject to provisions sections 1155-1 to 1155-19 General Code — Rented or leased lockers to cor sumers — Storage of food — Such plant not required to com- ply with provisions sections 1155-9, 1155-10, 1155-11 Gen- eral Code	n- 1018
MAHONING VALLEY SANITARY DISTRICT — Proprietary functions — May purchase insurance, against lia- bility, damage, in exercise of functions	474
 MAINTENANCE — Equipment — Installation where no such type existed before Replacement, existing equipment with new and superior equipment, different in quality and function from original is a "betterment and addition." "Maintenance and ordinary repair" — Restoration to a sound and good state after decay, injury, dilapidation or partial destruction — Section 3119 G.C. — Children's home 	379
 MAINTENANCE — PRISONER — 1. Sentence to county jail — Where persons found guilty, violation of municipal ordinances — Cost to keep and feed such prisoners — Determined by county commissioners — Section 2850 G.C. — Borne by municipal corporation. 	·
 Where board, county commissioners, lessors, lease quarters to confine prisoners in municipal jail or station house, amount to maintain such prisoners, limited to forty cents per day - Section 4126 G.C. 	78

.

.

MAINTENANCE - REPAIR -

- Township trustees Two of three at properly called board meeting may hire all labor, maintenance work, township roads

 One of members may be authorized to hire either for entire township or for particular road district assigned — Section 3370 General Code, paragraph 2.
- 2. Resolution to place members in charge of designated road district not authorization to hire labor.
- 3. General fund of township may not be utilized to employ labor for road maintenance and repair.
- 4. Labor may be paid out of township's share of gasoline excise tax funds for road maintenance and repair — Sections 5541, 5541-8 General Code.
- Township trustees, board of Charged with duty to maintain and repair township roads within township — Duty to act personally or through duly appointed and qualified township highway superintendent — May not delegate such duty to individual by contract, for stipulated sum, fixed period of time, to maintain and repair such roads.....

MALT LIQUORS -

Beer, ale, lager, stout and other malt liquor, containing not more than 7% alcohol by weight — Wholesale distributors — B-1,
B-2 permits — Effect, amendment, June 4, 1935, to section 6064-15 G.C. — Proportional refunder permit fees — Additional fees — Section 6064-66 G.C., effective September 5, 1935, since repealed.

MANUFACTURER - TAX -

- Internal Revenue Code, section 3406 Ohio sales tax computation.

MARKETING WHEAT - CARD -

- 1. Agricultural Adjustment Act of 1938 as amended Regulates marketing of wheat in interstate and foreign commerce — Status, wheat produced on farm.
- 2. "Marketing card" "Farm marketing quota" No requirement for such card where county home raises wheat, use, in-

63

.

MARKETING WHEAT — CARD — Concluded. mates or patients
MARRIED WOMAN TEACHER - SEE EDUCATION Subdivision -
MARSHAL, VILLAGE — SEE VILLAGE MARSHAL —
MATRON — JAIL — Jail matron — Probate judge — Discretionary power to approve or disapprove appointment — Section 3178 G.C. —When judge approves appointment and fixes salary of such matron, ap- pointed by sheriff, mandatory for county commissioners to make appropriation to pay such salary
MAYOR — Traffic Act, Uniform — Abstract, record of convictions for vio- tion, shall be transmitted to Bureau of Motor Vehicles — Violations, ordinances regulating parking, overtime parking, restricted areas, etc., within provisions section 6307-110 Gen- eral Code
MAYOR, VILLAGE SEE VILLAGE, MAYOR
MEDICAL SERVICE — Indigent — Medical service — Hospital service — Municipality or other political subdivisions such as townships, not liable for costs where compliance with statutory requirements as to notice — Where services performed in county other than legal settlement, county of legal settlement liable for costs — Cases other than contagious — Section 3484-2 General Code
MEMBERS, CONTRIBUTING — Ohio National Guard — May not enlist contributing members while in active service of United States, pursuant to lawful call and order of president.
MEMBERSHIP — ASSOCIATION — Membership dues or fees in association or conference of mu- nicipalities — In absence of express enabling charter pro- visions, municipality lacks authority to adopt ordinance to pay from public funds such dues.
MEMORIALS, STATE — Injuries sustained, result negligence of officers and employes, acting within scope of duties — The Ohio State Archaeological and Historical Society — Private corporation — Liable for such injuries — Not excepted because agency, state, in per- formance governmental function — State Memorials
METROPOLITAN HOUSING AUTHORITY — Expenditure funds — Insurance, employes' automobiles — Din-

METROPOLITAN HOUSING AUTHORITY — Concluded. ners, employes who work overtime — To purchase toys, base- balls, checkers, volley balls, tricycles, etc., use, children who live in housing project — Salary or compensation employes to instruct residents in project to mend or repair furniture — Transportation, funds from project offices to depositories for such funds.	Page 226
Not subject to payment unemployment contributions — May not elect to become subject to Ohio unemployment compensation laws — Sections 1078-29 et seq., 1345-4 G.C	505
MIGRATORY BIRDS — Birds, game, wild, plumage — Section 1408 General Code pro- hibits possession, none-game birds, native to Ohio and those which migrate across the state	818
 MILITARY SERVICE — Pawnbroker — No authority to sell at private sale, pawned article, where pawner joined military service — Soldiers' and Sailors' Civil Relief Act, Public No. 861, approved October 17, 1940 — Limitation during military service and three months thereafter — Pawned article may be sold only upon order of sale previously granted, return thereof and approval of court — Section 6341-1 G.C. 	799
MILK — SANITARY — Compatible — Person may be employed by general health dis- trict and city health district at same time — Investigations — Sanitary milk regulations of each district	1067
 MILLER — Agricultural Adjustment Act of 1938 as amended — Regulates marketing of wheat in interstate and foreign commerce — Status, wheat produced on farm. Act imposes no penalty upon production, wheat upon farm when producer consumes wheat in raw or manufactured form — Regulation when product fed to or consumed by animals or poultry intended to be placed in commerce. "Marketing card" — "Farm marketing quota" — No requirement for such card where county home raises wheat, use, inmates or patients. Regulation 507, Secretary of Agriculture — Processing wheat — Miller, without penalty, may grind such wheat for county home. 	778
MINE — Employment in or around mine — May not be engaged in by person under 18 years of age — Office employment — Such minor may not be employed to do "strictly office work" — Sections 898-139, 898-1 General Code	942
MINOD	

MINOR ---Elector --- Person who will attain age twenty-one years, on or be-

MINOR — Concluded. fore date, next general election, may be candidate in party primary — Opinions Attorney General, 1928, page 1345, over- ruled.	Page 596
Employment in or around mine — May not be engaged in by person under 18 years of age — Office employment — Such minor may not be employed to do "strictly office work" — Sections 898-139, 898-1 General Code	942
1. Hospital reimbursement law — Inmates, publicly owned penal institutions — Patients under police guard — Convalescence — Persons legally responsible, payment hospital services to such patients — Includes inmate's spouse, or parents, where inmate or patient, minor.	
 Motor vehicle injuries — Hospital services — Minors, wards of the court — When cared for privately, parents, guardian or person charged with minor's support liable for payment. 	
3. Status, payment hospital services — Inmates privately owned benevolent institutions	570
MINUTES — MEETING COUNTY COMMISSIONERS — County commissioner, former — Section 2407 G.C. grants no authority to sign his name, after term expired, to minutes, board of county commissioners, meetings held during his term of office — Validity of resolutions adopted, by board, not af- fected, where one commissioner failed to sign record of min- utes of board meeting.	105
MISDEMEANOR — Constable — "Peace officer" — Precluded from making arrests on state highways outside municipalities for violation of sec- tions enumerated in section 6297 General Code	926
 MISTAKE — ARREST — Patrolman, state highway — Where accident not witnessed by him, after investigation made, he may sign affidavit against offender if there is reasonable and probable cause to believe person named in affidavit, is the offender — Affidavit must be sworn to positively, need not be made on personal knowledge — In absence of malice, no liability in event patrolman were mistaken — Citation, issued at scene of accident, command to appear in court, not arrest or restraint of liberty and no cause of action would arise against officer. 	212
MISTAKE — ERROR — 1. Taxes and assessments erroneously assessed and collected —	

- Taxes and assessments erroneously assessed and collected Result clerical error — May be refunded to taxpayer — Where fundamental error, remedy, if any, action for recovery commenced within one year — Sections 2588, 2589, 2590, 12075 General Code.
- 2. How illegal special assessment for municipal improvements

MISTAKE — ERROR — Concluded. may be corrected, error, clerical or fundamental.	Page
 Procedure where special assessment certified to county audi- tor — Duty county treasurer to collect — May omit collec- tion only when legally enjoined. Section 3892 General Code 	828
MISTAKE — Retirement System, School Employes — Benefits erroneously col- lected by executor of estate of deceased beneficiary — Pro- cedure for refund	423
 Sewer rental charges, delinquent — Where city certified same to county auditor for collection, item erroneously included, no authority to strike such item from general tax list and duplicate — Section 3891-1 G.C. — Corrections of clerical errors — After entry on general tax list and duplicate for collection — Made by county auditor, section 2589 G.C. 	198
 MONEY — 1. Bonds issued by Federal government — When called for redemption — No longer interest bearing — Obligation no longer exempt from state taxation — United States Code, Title 31, Section 742. 	
2. Such items "deposits" rather than "moneys" when listed and assessed for taxation — Sections 5324, 5326 General Code	1061
MONEY — TRANSPORTATION — Insurance — Transportation, moneys to and from duly desig- nated depository, received by county recorder, county clerk, probate judge or county treasurer — Funds may not be ex- pended from county treasury for such purpose.	
County commissioners neither alone nor jointly with recorder, clerk or probate judge may contract with corporation for such transportation of moneys, nor pay cost from county treasury	94
MORAL CHARACTER, GOOD — 1. Certified Public Accountant — Applicant for certificate to practice as public expert accountant — Ohio State Board of Accountancy has sound discretion to determine if such ap- plicant is of good moral character.	
2. Applicant who seeks re-examination more than eighteen months after date of application must pay fee, \$25.00.	
3. Said Board without authority to extend eighteen month lim- itation — Section 1375 General Code	861
MORAL OBLIGATION — Relief area, local — Section 3391-1 G.C. — Agency of govern- ment — Exists to establish and conduct uniform, coordinated and efficient system, poor relief — Not entity or unit, local government, against which legal or moral obligation may be created — Not liable where employer's negligence resulted in	

.

MORTGAGE — Taxes and assessments, delinquent — Mortgagee, who entered into written undertaking to pay, plus penalties, interest and other charges, and who later brings foreclosure action on mort- gage and purchases property at judicial sale, may upon court order, continue to make payments, if undertaking not in de- fault — If undertaking in default, charges paid out of pro-	Page
ceeds, judicial sale — Section 2672-3 G.C.	747
MORTGAGE REVENUE BONDS — May be purchased and held as investment by trustees, sinking fund of municipality — Where issued by municipality to ac- quire, construct or extend public utility — Article XVIII, Sec- tion 12, Constitution of Ohio	100
MOTORS, ELECTRIC — "Trolley coaches" or "trackless trolleys" — Propelled by elec- tric motors, power supplied through overhead rails — "Street or suburban railroad company" — Section 614-2 G.C. — Any person or persons * * * company or corporation, engaged in business, operating as a common carrier.	219
MOTOR TRANSPORTATION — Bus service — Periodic operation, not available to general public, conducted between fixed termini, over regular route, compensa- tion paid by someone other than passengers, is "contract car- riage" — Not a charter service — Section 614-103a G.C	544
Public Utilities Commission — No power to examine claims against motor transportation companies — Loss or damage to property or unreasonable delay in transportation and deliv- ery or overcharges upon shipment — Claims against railroads — Section 579 G.C.	540
MOTOR VEHICLE — 1. Automobile Dealers' and Salesmens' Licensing Act — Placards, section 6301-2 General Code, may be used on motor vehicles	

- section 6301-2 General Code, may be used on motor vehicles held exclusively for sale, being transported, or used to test or demonstrate for purpose of sale or lease, if sale is casual or isolated.
- 2. Motor vehicles rebuilt or repaired sold in connection with business of dismantling, salvaging or rebuilding, where sale is recurrent and made in continuous succession, violation sections 6302-2, 6302-18 General Code.
- 3. Partnership, classified as dealers to sell motor vehicles or as salvagers making casual or isolated sales, not required to be licensed as salesmen, section 6302-4 General Code.
- 4. Requirements to qualify as dealers to sell, display, offer for sale or deal in motor vehicles.
- 5. Sales tax levy Casual or isolated sales Vendor engaged in business of selling — Question of fact — Dependence on element of continuity and systematic recurrence of sales.....

INDEX — 1941	1213
 MOTOR VEHICLE — Continued. Board of Park Commissioners, section 2976-6 G.C.: 1. May not expend park district funds for insurance, public liability and property damage on motor vehicles used solely in performance of governmental function. 	Page
 Where golf course operated and fees charged, proprietary function — Such insurance on such motor vehicles, where used on golf course may be purchased. 	
3. Board may operate upon its land, concessions to sell mer- chandise, food and drinks — Such use may not interfere with operation of park for park purposes	109
County vehicles required to be plainly and conspicuously lettered as county property:	
Those purchased by county commissioners, or by commis- sioners with approval of common pleas judge, use, sheriff or county engineer, their deputies or necessary employes, board of county commissioners or any department under its control — Sections 2412-1, 2412-2 G.C.	372
Farm truck license plates — Trucks owned by corporation used to transport alfalfa hay — Such hay purchased as growing crop, cut and handled by corporation employes — Such equip- ment not "farm trucks" and may not be so licensed — Section 6292 General Code	878
 Highway Patrol. 1. May exercise authority conferred by section 1181-3 G.C. under territorial limits otherwise specified — Jurisdiction, roads, highways, streets of a municipal corporation. 	
 Authority to enforce laws as to size, weight and speed of commercial vehicles — Roads and highways, state system, state routes inside municipal corporation. Authority as to registration and licensing of motor vehicles on all roads and highways in state. 	
4. Uniform Traffic Act — Senate Bill 29, 94 General Assembly — Authority to enforce law on roads and highways outside municipal corporations — Section 1181-3 G.C	678
1. Hospital reimbursement law — Inmates, publicly owned penal institutions — Patients under police guard — Convalescence — Persons legally responsible, payment hospital services to such patients — Includes inmate's spouse, or parents, where inmate or patient, minor.	
 Motor vehicle injuries — Hospital services — Minors, wards of the court — When cared for privately, parents, guardian or person charged with minor's support liable for payment. 	
3. Status, payment hospital services — Inmates privately owned benevolent institutions	570

1. Lien — Garage man for repairs — Possessory — No right of sale.

•

 MOTOR VEHICLE — Concluded. 2. Claim of ownership, applicant to certificate of title to motor vehicle upon sale to satisfy storage and repair charges, must be based on court order — Section 6290-10 General Code 	Page 857
 Metropolitan Housing Authority: Expenditure funds — Insurance, employes' automobiles — Dinners, employes who work overtime — To purchase toys, baseballs, checkers, volley balls, tricycles, etc., use children who live in housing project — Salary or compensation employes to instruct residents in project to mend or repair furniture — Transportation, funds from project offices to depositories for such funds 	226
1. Motor vehicle, certificate of title — Must be typed — Regula- tion, registrar of motor vehicles — Authority, section 6290-7 G.C.	
2. Clerk of courts or person delegated by him, required to pre- pare all certificates of title and note all liens — No such authority vested in any other person — Section 6290-2 et seq., G.C.	311
Motor vehicle equipment — Use to which demountable container put, question of fact — Status, demountable container placed on truck chassis or semi-trailer, held in place by own weight and by corner angle irons — Total weight of vehicle — Motor vehicle license tax	666
Passenger car owned by dealer, bearing dealers' license plates, duly assigned, may be operated by any person for any law- ful purpose — Section 6301-1a, G.C.	448
Relief area, local — Section 3391-1 G.C. — Agency of govern- ment — Exists to establish and conduct uniform, coordinated and efficient system, poor relief — Not entity or unit, local government, against which legal or moral obligation may be created — Not liable where employer's negligence resulted in personal injury and property damage to another	116
Traffic Act, Uniform — Abstract, record of convictions for violation, shall be transmitted to Bureau of Motor Vehicles — Violations, ordinances regulating parking, overtime parking, restricted areas, etc., within provisions section 6307-110 Gen- eral Code.	882
Use, intrastate and interstate — Ohio, New York — Owned by Ohio corporation — Kept in New York garage — Subject to license tax — Section 6291 et seq., G.C.	522
MUNICIPALITY — CHARTER — Village operated under charter — Becomes city through increase in population — May immediately function as city under Con- stitution or state laws — Appointments and promotions in civil service — Article XV, Section 10, Constitution of Ohio — Board of Health — Section 4404, G.C. — Poor relief, ap-	

pointment of relief director

1214

.

•

•

•

MUNICIPALITY — Compatible — Person may be employed by general health dis- trict and city health district at same time — Investigations — Sanitary milk regulations of each district	Page 1067
Constable — "Peace officer" — Precluded from making arrests on state highways outside municipalities for violation of sec- tions enumerated in section 6297 General Code	926
Contract — Coal purchased by eity for various departments — Specified mine — Analysis requirements — Provision, city shall monthly procure analysis by independent laboratory — Con- tractor liable for cost of one monthly analysis — When con- tractor otherwise liable — When bonus may be legally claimed by coal dealer.	763
 County law library associations — Annual refunds — Should be made to treasurers of contributing political subdivisions pro rata — Basis, actual payments — Section 3058 G.C. 	
2. Municipal corporation and county law library association — May not compromise or settle for less amount owing by municipality — Section 3056 G.C.	563
 Group life insurance — Municipal corporation may authorize payment of all or part of premium covering lives of employes — Part of compensation of employes — Police and fire depart- ments excepted. 	
2. Entire premium on contract, life insurance policy, must be paid by employes	1091
Health, Department of — Power delegated under section 1261-2 General Code — Public Health Council not authorized to adopt rules and regulations, plumbing and drainage in private dwellings, municipalities or political subdivisions where or- dinances or resolutions not adopted or enforced	1005
Highway — When portion improved, part of state highway sys- tem located within limits of municipality and director de- termines certain designated property of a public utility ob- structs or interferes with reconstruction or use of highway the director may require the public utility to remove or re- locate at its own expense such property — Section 1199 G.C. authorizes the director to proceed at expense of owner if fail- ure to comply with order — How cost paid	351
 Highway Patrol: 1. May exercise authority conferred by section 1181-3 G.C. under territorial limits otherwise specified — Jurisdiction, roads, highways, streets of a municipal corporation. 	
2. Authority to enforce laws as to size, weight and speed of commercial vehicles — Roads and highways, state system, state routes inside municipal corporation.	

- 3. Authority as to registration and licensing of motor vehicles on all roads and highways in state.
- 4. Uniform Traffic Act --- Senate Bill 29, 94 General Assembly

•

MUNICIPALITY — Concluded.	Page
- Authority to enforce law on roads and highways outside mu- nicipal corporations - Section 1181-3 G.C.	678
Indigent — Medical service — Hospital service — Municipality or other political subdivisions such as townships, not liable for costs where compliance with statutory requirements as to notice — Where services performed in county other than legal settlement, county of legal settlement liable for costs — Cases other than contagious — Section 3484-2 General Code	974
Membership dues or fees in association or conference of mu- nicipalities — In absence of express enabling charter pro- visions, municipality lacks authority to adopt ordinance to pay from public funds such dues	947
1. National Youth Administration — Municipal corporations and counties may not legally expend public funds to contribute to- ward acquisition of building to house work project and claims in vocational education.	
2. Board of education may spend school funds to purchase, con- struct, enlarge, extend, complete, improve, equip and furnish buildings for public school purposes — Section 7625 General Code.	
3. Board of education, funds may be expended to purchase build- ing, use, plan for employes of NYA to acquire vocational ed- ucation and work experience under defense training program — Employes may be adults who reside outside school district.	1029
Police, sanitary — Members Public Employes Retirement System — Employed in municipalities where no sanitary police pension fund established — Where not exempted under section 486-33a G.C. — While under jurisdiction said retirement system, may not withdraw membership and establish local sanitary police pension fund to later merge with local police relief fund	287
Poor relief — Board of county commissioners, council or other legislative body of city may borrow money to anticipate re- ceipt of revenues produced by levy of excise taxes — Extent authorized — Notes issued must be due and payable on or before March 1, 1942 — Amended Senate Bill 462, 117 O.L. 868 — House Bill 741, section 1, 117 O.L. 753, 868 — Sub- stitute House Bill 172, 94th General Assembly	451
1. Sentence to county jail — Where persons found guilty, vio- lation of municipal ordinances — Cost to keep and feed such prisoners — Determined by county commissioners — Section 2850 G.C. — Borne by municipal corporation.	
2. Where board, county commissioners, lessors, lease quarters to confine prisoners in municipal jail or station house, amount to maintain such prisoners, limited to forty cents per day — Section 4126 G.C.	78
 Sewer rental charges, delinquent — Where city certified same to county auditor for collection, item erroneously included, no authority to strike such item from general tax list and duplicate — Section 3891-1 G.C. — Corrections of clerical errors — After entry on general tax list and duplicate for collection 	
- Made by county auditor, section 2589 G.C.	198

,

MUNICIPALITY — SINKING FUND — Mortgage revenue bonds — May be purchased and held as in- vestment by trustees, sinking fund of municipality — Where issued by municipality to acquire, construct or extend public utility — Article XVIII, Section 12, Constitution of Ohio	Page 100
MUNICIPALITY — Tax levy — Municipality, generally, may levy in any field, not already occupied — If specifically empowered, may simul- taneously levy in an occupied field — Taxing units, section 5625-1 G.C., other than municipalities, may only levy taxes when directly authorized by the General Assembly in fields unrestricted by Constitution — Effect, proposed Senate Bill 85	322
1. Taxes and assessments erroneously assessed and collected — Result clerical error — May be refunded to taxpayer — Where fundamental error, remedy, if any, action for recovery com- menced within one year — Sections 2588, 2589, 2590, 12075 General Code.	
2. How illegal special assessment for municipal improvements may be corrected, error, clerical or fundamental.	
 Procedure where special assessment certified to county auditor Duty county treasurer to collect — May omit collection only when legally enjoined — Section 3892 General Code 	828
 United States, armed forces — Enlistment or conscription — Person absent vacates position in Cleveland city council by specific terms of charter. 	
2. Such person may be candidate for office, member Cleveland city council — May not qualify for that office, if elected	707
Village — Where population increased to become city thirty days after proclamation, secretary of state, section 3498 G.C. — Village continues, part general health district, until election and qualification of mayor and council as city officers, mu- nicipal corporation.	9
MUTUAL PROTECTIVE ASSOCIATIONS — Insurance — Mutual protective associations organized under section 9593 General Code — Powers — Risks — Hazards	868
NAME — ELECTION BALLOT — Election — Ballot — Nominating petition — Ensuing primary election — Where identity of person not questioned, signa- ture is valid, if name signed as person is commonly known — Candidate, councilman, Columbus — "Frank H. Karns" name to appear on ballot, notwithstanding name registered "Francis H. Karns."	641
NATIONAL YOUTH ADMINISTRATION — Board of education — May declare emergency and place before electors at special election, question, bond issue:	

NATIONAL YOUTH ADMINISTRATION --- Concluded.

- 1. When school buildings destroyed.
- 2. Buildings condemned by duly constituted public authority.
- 3. When buildings partially constructed, certain named exigencies require additional funds.
- Section 2293-15a G.C. Powers and authority granted not enlarged or increased when board contemplates federal aid to build garage, landscape grounds and manufacture equipment by National Youth Administration 174
- 1. Municipal corporations and counties may not legally expend public funds to contribute toward acquisition of building to house work project and claims in vocational education.
- 2. Board of education may spend school funds to purchase, construct, enlarge, extend, complete, improve, equip and furnish buildings for public school purposes - Section 7625 General Code.
- 3. Board of education, funds may be expended to purchase building, use, plan for employes of NYA to acquire vocational education and work experience under defense training program - Employes may be adults who reside outside school districts. 1029

NEGLIGENCE -

- Injuries sustained, result negligence of officers and employes. acting within scope of duties --- The Ohio State Archaeological and Historical Society --- Private corporation --- Liable for such injuries --- Not excepted because agency, state, in performance governmental function - State Memorials.....
- Relief area, local --- Section 3391-1 G.C. --- Agency of government - Exists to establish and conduct uniform, coordinated and efficient system, poor relief - Not entity or unit, local government, against which legal or moral obligation may be created --- Not liable where employer's negligence resulted in personal injury and property damage to another.....

NEW YORK --- OHIO --- CORPORATION ---

Motor vehicle --- Use, intrastate and interstate --- Ohio, New York - Owned by Ohio corporation - Kept in New York garage - Subject to license tax - Section 6291 et seq. G.C.

NEWSPAPER ----

House of Representatives --- Senate --- Ratio of representation — Governor required to publish, four consecutive weeks. in three newspapers, Cincinnati, Cleveland, Columbus, number representatives and senators each county or district entitled to elect, next ensuing ten years - Section 143 G.C. -Constitution of Ohio, Article XI, section 11.....

NOMINATING PETITION -

Election — Ballot — Nominating petition — Ensuing primary election --- Where identity of person not questioned, signa-

384

522

602

NOMINATING PETITION — Concluded. ture is valid, if name signed as person is commonly known — Candidate, councilman, Columbus — "Frank H. Karns" name to appear on ballot, notwithstanding name registered "Francis H. Karns"	Page 641
NOTARIAL COMMISSION — Attorney and counsellor at law — Entitled to apply for and re- ceive either state-wide or county-wide notarial commission or both — Sections 119, 123, 124 General Code — House Bill 177, 94 General Assembly	1076
 NOTE — Bank, taken over for liquidation — County treasurer received sum of money, payment of note and interest for use and benefit of subdivisions, owners of undivided tax funds, on deposit, time bank closed — Such moneys should be placed in undivided tax funds of county — Upon settlement with county auditor, moneys should be distributed to subdivisions, owners of funds deposited in closed bank at time taken over for liquidation — In year 1933, money on deposit, such subdivisions owners of account, entitled to any dividends — In settlement of claim, county treasurer holds any moneys for various subdivisions, owners of account, not for benefit general fund of county 1. Insurance company — Fire — Company, member of rating bureau, where premiums paid at inception date of policy may effect a plan to collect premiums on fire risks where total of installment premiums equals or is more than short rate earned premium for time policy has been in effect — Notice of plan must be filed with superintendent of insurance and rating bureau pursuant to section 9592-9 General Code. 2. Note to pay premium on fire insurance policy does not con- 	407
 21. Note to pay premium on mic instruct policy does not consistitute investment — Sections 9518, 9519, 9607-11 General Code. 3. Insurance company, foreign state or foreign country, doing fire insurance business in Ohio, does not engage in banking business where it takes a note from policy holder to pay insurance premium. Relief — Board of county commissioners, council or other legislative body of city may borrow money to anticipate receipt of revenues produced by levy of excise taxes — Extent authorized — Notes issued must be due and payable on or before March 1, 1942 — Amended Senate Bill 462, 117 O.L. 868—House Bill 741, section 1, 117 O.L. 753, 868 — Substitute House Bill 172, 94th General Assembly. Relief — Effect Amended Senate Bill 462, section 2, 117 O.L. 868 — Amended 118 O.L. 133 — Notes — Since December 31, 1939, proceeds derived from sale such notes must be placed in fund for their retirement and for retirement of bonds — March 1, 1943, limitation, final maturity date. 	902 451 517

OBLIGATION — LEGAL — MORAL — Relief area, local — Section 3391-1 G.C. — Agency of govern-

INDEX — 1941

OBLIGATION — LEGAL — MORAL —Concluded. ment — Exists to establish and conduct uniform, coordinated and efficient system, poor relief — Not entity or unit, local government, against which legal or moral obligation may be created — Not liable where employer's negligence resulted in personal injury and property damage to another	Page 116
OFFICE — COMPATIBLE — INCOMPATIBLE — SEE COMPATIBLE — INCOMPATIBLE —	
OFFICE — Coroner — Person who previously served eligible to be elected or appointed — Time, previous service, not essence — Not required to be licensed physician — Section 2856 General Code relates to eligibility and not method of selection for office	1070
OFFICE EMPLOYMENT — Employment in or around mine — May not be engaged in by person under 18 years of age — Office employment — Such minor may not be employed to do "strictly office work" — Sections 898-139, 898-1 General Code	942
 OFFICE — 1. Federal census, sixteenth, 1940 — Date April 1, 1940, legal ascertainment, population of counties, to fix salaries, certain public officers. 	
2. Compensation, precinct judges and clerks of election, primary election May, 1940 — Sections 4785-28, 4785-25b, 4785-25c, 4785-25d G.C.	
3. How compensation determined for those who served, regular election, November 5, 1940.	
4. County boards of elections Clerks "Annual" salary Sections 4785-18, 4785-19 G.C.	
5. "Calendar year" — County board of elections.	
6. How to compute "annual salary" based on population, fed- eral census.	
7. When 1930 census applies.	
8. Incumbents now in office — 1940 census	684
 OFFICE — "OFFICIAL" — 1. Village marshal — Vacancy in office — September 5-December 31, 1941 — Filled under provisions section 4252 not as pre- scribed in section 4384-2 General Code. 	
2. Village marshal, existent chief of police, appointed pursuant to section 4384 General Code, is "official" — Not entitled to participate in state insurance fund as village employe — Sec-	

tion 1465-61, paragraph 1, General Code

1220

OFFICE — REMOVAL — Removal from office — Director, public service and safety — Constitutes removal for current term — Officer may not there- after be reappointed for that term — Sections 4670 to 4675, G.C. — De Facto officer — How voucher claims approved — Action for recovery of salary — Cannot be maintained by de facto officer holding office — If salary paid for actual services, it may not be recovered back by political subdivision	Page 455
OFFICE — TERM — County commissioner, former — Section 2407 G.C. grants no authority to sign his name, after term expired, to minutes, board of county commissioners, meetings held during his term of office — Validity of resolutions adopted, by board, not af- fected, where one commissioner failed to sign record of min- utes of board meeting.	105
OFFICE — Vacancy — Office, village clerk — Person appointed three days prior to general election, November 1941 — No candidate elected — Appointee may retain office until successor elected and qualified — November election, 1943	983
 Village marshal — Tenure of office — Amended Senate Bill 3, 94 General Assembly — Where term expires December 31, 1941 — Incumbent remains until successor appointed — Section 4384 G.C. — When mayor may appoint village marshal who shall be designated chief of police — Probationary period — Those permanently appointed on and after September 5, 1941 — Removal from office — Sections 4263 to 4267 G.C 	983 702
OFFICERS — CITY — Village — Where population increased to become city thirty days after proclamation, secretary of state, section 3498 G.C. — Village continues, part general health district, until election and qualification of mayor and council as city officers, mu- nicipal corporation.	9
OFFICERS — COUNTY — Salary — Elective county officers — Receive four full annual salaries — Commence first day of term — End same day four years thereafter — Period, greater or less than four full cal- endar years	529
Salary — Sheriff, clerk of courts, probate judge, judges courts common pleas, county treasurer, recorder, commissioners, en- gineer — April 1, 1940, date to determine result sixteenth federal decennial census, basis to compute such salaries — Cor- oners, elected November 5, 1940, paid under section 2866-1 G.C. — Status certain officials elected 1938, how paid — Addi- tional compensation judges, courts common pleas elected	
1936-1938 — How compensation computed	551

OFFICER, PEACE —

Constable --- "Peace officer" -- Precluded from making arrests

OFFICER, PEACE — Concluded. on state highways outside municipalities for violation of sec-	Page
tions enumerated in section 6297 General Code	926
OFFICER, PROBATION — Compatible office — Probation officer, juvenile court and relief administrator of city — May be held by one person at same time, unless physically impossible to faithfully and efficiently discharge duties of both positions	44
OFFICIAL, COUNTY — Witness fees — County official subpoenaed, other than one in discharge of official duties required to attend upon court, en- titled to usual witness fees — Sections 3012, 3014, G.C. — Entitled to such fees when subpoenaed as witness in county other than one in which he was elected or appointed — When paid regular salary and travel allowance, witness fees received should be turned back to county treasury, origin of salary and expenses.	438
OHIO SEE STATE OFFICIALS	
OHIO NATIONAL GUARD - SEE OHIO STATE GUARD -	
OHIO NAVAL MILITIA - SEE OHIO STATE GUARD -	
OHIO STATE NAVAL MILITIA — SEE OHIO STATE GUARD —	
OHIO — NEW YORK CORPORATION — Motor vehicle — Use, intrastate and interstate — Ohio, New York — Owned by Ohio corporation — Kept in New York garage — Subject to license tax — Section 6291 et seq., G.C	522
 OIL AND GAS LEASES — 1. County recorder — Not legally entitled to charge twenty-five cents for separate marginal release of each instrument, number oil and gas leases presented for blanket cancellation — Section 2779 G.C. 	
2. Legal charge, twelve cents, each one hundred words for re- cording, five cents each grantor and each grantee to index —	
"Other instruments of writing" — Section 2778 G.C	713
OLD AGE PENSION - SEE AID FOR THE AGED -	
OPERATOR — 1. Elevator — Owner or operator — Industrial Commission of Ohio — Where inspector makes report of inspection, approved	

appeal may be perfected — Section 1038-13 General Code. 2. Where elevator operated in violation of statutes or code of

by chief of division of factory and building inspection, how

OPERATOR — Concluded. specific safety requirements, and owner or operator failed or refused to comply with orders and directions, status as to second or subsequent inspection.	Page
3. When compliance with rules of procedure, status to continue to operate elevator.	
 Appeal authorized by no person other than owner or operator Status as to changes or repairs for reasonably safe oper- ation 	1047
ORDERS — SEEDS — Agricultural seed law — Establishment or place of business, where seeds offered for sale, must have on hand stock of seeds from which purchase orders are filled to be subject to license requirements — Section 5805-13 G.C.	359
ORDINANCE — RESOLUTION — Health, Department of — Power delegated under section 1261-2 General Code — Public Health Council not authorized to adopt rules and regulations, plumbing and drainage in private dwellings, municipalities or political subdivisions where or- dinances or resolutions not adopted or enforced.	1005
ORDINANCE — Membership dues or fees in association or conference of mu- nicipalities — In absence of express enabling charter pro- visions, municipality lacks authority to adopt ordinance to pay from public funds such dues	947
Traffic Act, Uniform — Abstract, record of convictions for vio- lation, shall be transmitted to Bureau of Motor Vehicles — Violations, ordinances regulating parking, overtime parking, restricted areas, etc., within provisions section 6307-110 Gen- eral Code.	882
OVERFLOW — WATER — Ditch, county — Obstruction, causes waters flowing through to	
overflow upon lands of another — Remove obstruction, sec- tion 6443 G.C. — Such power not granted by sections 6693, 6694, 6695 G.C.	470
 OWNER — 1. Elevator — Owner or operator — Industrial Commission of Ohio — Where inspector makes report of inspection, approved by chief of division of factory and building inspection, how appeal may be perfected — Section 1038-13 General Code. 	
2. Where elevator operated in violation of statutes or code of specific safety requirements, and owner or operator failed or refused to comply with orders and directions, status as to second or subsequent inspection.	

3. When compliance with rules of procedure, status to continue to operate elevator.

.

.

 OWNER — Concluded. 4. Appeal authorized by no person other than owner or operator — Status as to changes or repairs for reasonably safe op- eration	
PAMPHLET — Printed booklet — More than two leaves or four pages — Four or more leaves or eight or more pages — Stitched or other- wise bound together — Contract, state printing	
PARENT — Felon, convicted — Serving sentence in Ohio penal institution — Legally competent to agree to surrender his or her child for permanent placement or guardianship — Section 1352-12 General Code	
 Hospital reimbursement law — Inmates, publicly owned penal institutions — Patients under police guard — Convalescence — Persons legally responsible, payment hospital services to such patients — Includes inmate's spouse, or parents, where inmate or patient, minor. 	
2. Motor vehicle injuries — Hospital services — Minors, wards of the court — When cared for privately, parents, guardian or person charged with minor's support liable for payment.	
3. Status, payment hospital services — Inmates privately owned benevolent institutions.	
1. Juvenile court act — Illegitimate dependent child — Expenses, commitment and support, institution for feeble minded, charge- able, county, child's legal settlement — Where child trans- ferred to foster parent, in foreign county and mother, later renouncement and transfer establishes child, legal settlement, mother.	
2. Child under jurisdiction probate court — Residence determined by commissioner of mental diseases — Section 1890-33 G.C	
 PARK COMMISSIONERS, BOARD OF — Section 2976-6 G.C.: 1. May not expend park district funds for insurance, public liability and property damage on motor vehicles used solely in performance of governmental function. 	
2. Where golf course operated and fees charged, proprietary function — Such insurance on such motor vehicles, where used on golf course, may be purchased.	
3. Board may operate upon its land, concessions to sell mer- chandise, food and drinks — Such use may not interfere with operation of park for park purposes	
PARTNERSHIP 1. Automobile Dealers' and Salesmens' Licensing Act Placards.	

.

Automobile Dealers' and Salesmens' Licensing Act — Placards, section 6301-2 General Code, may be used on motor vehicles held exclusively for sale, being transported, or used to test or

PARTNERSHIP — Concluded.

demonstrate for purpose of sale or lease, if sale is casual or isolated.

- 2. Motor vehicles rebuilt or repaired sold in connection with business of dismantling, salvaging or rebuilding, where sale is recurrent and made in continuous succession, violation sections 6302-2, 6302-18 General Code.
- 3. Partnership, classified as dealers to sell motor vehicles or as salvagers making casual or isolated sales, not required to be licensed as salesmen, section 6302-4 General Code.
- 4. Requirements to qualify as dealers to sell, display, offer for sale or deal in motor vehicles.
- 5. Sales tax levy Casual or isolated sales Vendor engaged in business of selling — Question of fact — Dependence on element of continuity and systematic recurrence of sales
- 912

PATIENT ----

- Hospital reimbursement law Inmates, publicly owned penal institutions — Patients under police guard — Convalescence — Persons legally responsible, payment hospital services to such patients — Includes inmate's spouse, or parents, where inmate or patient, minor.
- 2. Motor vehicle injuries Hospital services Minors, wards of the court — When cared for privately, parents, guardian or person charged with minor's support liable for payment.

PATROL, STATE HIGHWAY —

- 1. May exercise authority conferred by section 1181-3 G.C. under territorial limits otherwise specified — Jurisdiction, roads, highways, streets of a municipal corporation.
- 2. Authority to enforce laws as to size, weight and speed of commercial vehicles — Roads and highways, state system, state routes inside municipal corporation.
- 3. Authority as to registration and licensing of motor vehicles on all roads and highways in state.
- Uniform Traffic Act Senate Bill 29, 94 General Assembly — Authority to enforce law on roads and highways outside municipal corporations — Section 1181-3 G.C.

Page

	_
PATROLMAN, STATE HIGHWAY — Where accident not witnessed by him, after investigation made, he may sign affidavit against offender if there is reasonable and probable cause to believe person named in affidavit, is the offender — Affidavit must be sworn to positively need not be made on personal knowledge — In absence of malice, no liability in event patrolman were mistaken — Citation, issued at scene of accident, command to appear in court, not arrest or restraint of liberty and no cause of action would arise against officer.	Page 212
PAWNBROKER	
No authority to sell at private sale, pawned article, where pawner joined military service — Soldiers' and Sailors' Civil Relief Act, Public No. 861, approved October 17, 1940 — Limitation during military service and three months thereafter — Pawned article may be sold only upon order of sale previously granted, return thereof and approval of court — Section 6341-1 G.C	799
1. Repledge articles left as security — Must have authority to sell or dispose of property of United States.	
2. No duty upon pawnor to ascertain pawnee is licensed pawn- broker — Licensed pawnee.	
3. Procedure, notice upon default, pawnee, pawnor.	
4. Licensed pawnbrokers governed by section 6341-1 G.C.	
 Pawned article, repledged, assignment, final pawnbroker must hold surplus proceeds one year — If not claimed, absolute property final pawnbroker. 	
6. Where repledge, conditional conveyance, how surplus gov- erned.	
7. When excessive loan may be conversion — Sections 6337 to 6346 G.C.	617
PEACE OFFICER — Constable — "Peace officer" — Precluded from making arrests on state highways outside municipalities for violation of sec- tions enumerated in section 6297 General Code	926
PENAL INSTITUTIONS — Ohio State Reformatory, et al.: Monies in commissary fund and entertainment and amusement fund — Trust funds — Operation of commissary — Status, employes — Authority superintendent to delegate person to	

employes — Authority superintendent to delegate person to escort or guard prisoner: escape, witness, attendance at funeral — Monies paid by clerk of courts to person who escorted prisoner, a witness — Disposition, monies paid to private person or guard for attendance upon prisoner when away from such institution — Responsibility or liability of superintendent, expenditure of monies

234

PENALTY ---

1. Agricultural Adjustment Act of 1938 as amended — Regulates

PENALTY — Concluded marketing of wheat in interstate and foreign commerce — Status, wheat produced on farm.	Page
 Act imposes no penalty upon production, wheat upon farm when producer consumes wheat in raw or manufactured form — Regulation when product fed to or consumed by animals or poultry intended to be placed in commerce. 	
3. Regulation 507, Secretary of Agriculture — Processing wheat — Miller, without penalty, may grind such wheat for county home	778
 Taxes, delinquent real estate, assessments, penalties, interest — No authority to accept compromise settlement. 	
2. When foreclosure action instituted for collection, property to be sold by sheriff includes land, buildings, structures, improve- ments and fixtures — Sections 5718-3, 5719 G.C.	773
	•
 PENSION — Firemen's pension fund — Rule, board of trustees, that widow of deceased fireman, who receives death benefits from Workmen's Compensation Fund of Ohio shall not be eligible to receive pension from such fund, is valid rule — No application for pension shall be entertained "until such widow shall have been denied death benefits by Industrial Commission of Ohio" — Section 4612-5 G.C. does not nullify section 4612-4 G.C 	330
Firemen's relief and pension fund — Under section 4609 et seq., G.C., volunteer firemen not required to contribute 2% or any other amount to such fund — May voluntarily contribute — Boards of trustees of such fund may adopt rules and regula- tions to distribute fund to volunteer or part time firemen and determine amount of compensation — Sections 4612-4, 4612-5, 4612-6, G.C.	37
Old age and survivor's insurance payments — Section 1345-7 G.C. limits weekly amount of benefits — Does not limit or re- duce total amount individual entitled to receive within benefit year.	478
Police, sanitary — Members Public Employes Retirement System — Employed in municipalities where no sanitary police pen- sion fund established — Where not exempted under section 486-33a G.C. — While under jurisdiction said retirement sys- tem, may not withdraw membership and establish local sanitary police pension fund to later merge with local police relief fund.	287
1. Public Employes Retirement System — Persons, within pro- visions, any other retirement system "established under state law or charter", not required to become members — Those not required to contribute to system — Public libraries, school district, employes — Laws defining pension, group insurance, annuity, retirement system — Sections 486-33c, 7889 G.C.	
 "Any other retirement system" established under laws, state or charter — Members actually employed — New employes — 	

PENSION — Concluded. School district public library.	Page
3. Public employes retirement system members, required to re- main members, when employed by such library where a re- tirement system established	718
Taxes, uncollected — No vested rights exist in same — When bonds issued to anticipate collection of such taxes, section 2293-43 G.C., to pay indebtedness political subdivision, and provide funds for poor relief, "firemen's relief and pension fund," operated under section 4600 et seq., G.C., not entitled to any part of such delinquent tax collections.	
State civil service laws — Jurisdiction, appointing authority to suspend member fire department in classified service — Time — Days of suspension — Section 486-17 et seq., G.C	71
PENSION — SEE RETIREMENT BOARDS, ALSO —	
 PERMITS — 13-1, 13-2 — Beer, ale, lager, stout and other malt liquor, containing not more than 7% alcohol by weight — Wholesale distributors — B-1, B-2 permits — Effect, amendment, June 4, 1935, to section 6064-15 G.C. — Proportional refunder permit fees — Additional fees — Section 6064-66 G.C., effective September 5, 1935, since repealed. 	82
Health — District boards of health of general health district — Inspection trailer camps — May impose reasonable standards by order or regulation — Health measure to prevent or re- strict disease — Costs of inspection and permit chargeable to operators of camps	886
PERMIT LIQUOR	
Unemployment Compensation Act — Contribution from em- ployer — Failure of employer to pay contributions, who oper- ates under Liquor Control Act, is sufficient cause to suspend or revoke permit — Section 1345-4 G.C.	536
PETITION — INITIATIVE, REFERENDUM —	
PETITION	
To amend Constitution of Ohio, Add to Article XV, section 11 — Monthly pension, single per- sons eighteen years of age or over, needy, physically handi- capped, unable to pursue gainful employment	211
To define and regulate business of lending in amount, five hun- dred dollars or less — Repeal, sections 6346-1 to 6346-11, 9857 to 9863 G.C.	350
To amend Article XV, section 6, Constitution — To license and tax gaming equipment, paraphernalia, machines, devices — Not certified	416

,

 PETITION — Concluded. To amend Constitution of Ohio — Article XV, section 6 — To license and tax lottery and gaming equipment and paraphernalia, gaming machines and devices and to issue permits for their operation 	Page 437
To repeal Article XV, section 6, Constitution of Ohio — Certifica- tion not made — Old Age Pension Sweepstakes	601
To amend sections 1008-1, 6064-17, General Code — To prohibit employment of females in certain occupations or capacities — In re issuance of permits by Department of Liquor Control — Citizens of United States	735
PETITION, NOMINATING — Election — Ballot — Nominating petition — Ensuing primary election — Where identity of person not questioned, signature is valid, if name signed as person is commonly known — Candi- date, councilman, Columbus — "Frank H. Karns" name to appear on ballot, notwithstanding name registered "Francis H. Karns".	641
PHYSICIAN — Coroner — Person who previously served eligible to be elected or appointed — Time, previous service, not essence — Not re- quired to be licensed physician — Section 2856 General Code relates to eligibility and not method of selection for office	1070
PIKE COUNTY — Lake White	270
 PLACARDS — 1. Automobile Dealers' and Salesmens' Licensing Act — Placards, section 6301-2 General Code, may be used on motor vehicles held exclusively for sale, being transported, or used to test or demonstrate for purpose of sale, or lease, if sale is casual or isolated. 	
2. Motor vehicles rebuilt or repaired sold in connection with busi- ness of dismantling, salvaging or rebuilding, where sale is re- current and made in continuous succession, violation sections 6302-2, 6302-18 General Code.	
3. Partnership, classified as dealers to sell motor vehicles or as salvagers making casual or isolated sales, not required to be licensed as salesmen, section 6302-4 General Code.	
4. Requirements to qualify as dealers to sell, display, offer for sale or deal in motor vehicles.	
5. Sales tax levy — Casual or isolated sales — Vendor engaged in business of selling — Question of fact — Dependence on element of continuity and systematic recurrence of sales	912
PLUMAGE —	

Birds, game, wild, plumage -- Section 1408 General Code pro-

PLUMAGE — Concluded.	Page
hibits possession, non-game birds, native to Ohio and those which migrate across the state	818
PLUMBING — Health, Department of — Power delegated under section 1261-2 General Code — Public Health Council not authorized to adopt rules and regulations, plumbing and drainage in private dwel- lings, municipalities or political subdivisions where ordinances or resolutions not adopted or enforced.	1005
 PLUMBING INSPECTOR, DEPUTY — Health, State Department of — Section 13422-2, paragraph 13, G.C. — Justice of peace — No jurisdiction to render final judgment in criminal proceeding, violation section 1261-14 G.C. — Said department, not liable for costs where deputy plumbing inspector instituted criminal proceeding before justice of peace, violation, section 1261-14 G.C., accused bound over to grand jury, no indictment. 	125
POLICE, CHIEF OF	
 Village marshal — Tenure of office — Amended Senate Bill 3, 94 General Assembly — Where term expires Deecmber 31, 1941 Incumbent remains until successor appointed — Section 4384 G.C. — When mayor may appoint village marshal who shall be designated chief of police — Probationary period — Those permanently appointed on and after September 5, 1941 — Removal from office — Sections 4263 to 4267 G.C. 	702
1. Village marshal — Vacancy in office — September 5-Decem- ber 31, 1941 — Filled under provisions section 4252 not as prescribed in section 4384-2 General Code.	
2. Village marshal, existent chief of police, appointed pursuant to section 4384 General Code, is "official" — Not entitled to participate in state insurance fund as village employe — Sec- tion 1465-61, paragraph 1, General Code	896
POLICE —	
 Group life insurance — Municipal corporation may authorize payment of all or part of premium covering lives of employes — Part of compensation of employes — Police and fire depart- ments excepted. 	
2. Entire premium on contract, life insurance policy, must be paid by employes	1091
Policing fair grounds, county agricultural society, during annual fair — County commissioners not prohibited from appropriat- ing funds to sheriff to pay necessary expenses — Sections 9912, 9913 G.C.	216
DOLLOP CANTARY	
POLICE, SANITARY	

Members Public Employes Retirement System — Employed in municipalities where no sanitary police pension fund estab-

-

INDEX 1941	1231
POLICE SANITARY — Concluded. lished — Where not exempted under section 486-33a G.C. — While under jurisdiction said retirement system, may not with- draw membership and establish local sanitary police pension fund to later merge with local police relief fund	Page 287
 POLICY — PREMIUM INSURANCE — 1. Insurance company — Fire — Company, member of rating bureau, where premiums paid at inception date of policy may effect a plan to collect premiums on fire risks where total of installment premiums equals or is more than short rate earned premium for time policy has been in effect — Notice of plan must be filed with superintendent of insurance and rating bureau pursuant to section 9592-9 General Code. 	
2. Note to pay premium on fire insurance policy does not con- stitute investment — Sections 9518, 9519, 9607-11 General Code.	
3. Insurance company, foreign state or foreign country, doing fire insurance business in Ohio, does not engage in banking business where it takes a note from policy holder to pay in- surance premium.	902
 POLITICAL SUBDIVISION — 1. Bonds issued by political subdivision, six per cent — Not paid at maturity, lack of funds, unless provision to contrary, continue to draw interest — Name and address holder unknown. 	
2. Where funds provided, place of payment at maturity, interest ceases to run, if bonds not presented for payment	491
POOR RELIEF — SEE RELIEF —	
 POPULATION — COUNTY — 1. Coroner — County less than one hundred thousand population — Office not vacated through absence, military forces, United States. 	
2. Inquests in such county — Justice of peace has power and duty to hold inquests in presence sheriff or deputy sheriff during such temporary absence.	813

POPULATION INCREASE ---

.

Village --- Where population increased to become city thirty days after proclamation, secretary of state, section 3498 G.C. ---Village continues, part general health district, until election and qualification of mayor and council as city officers, municipal corporation.....

POWER --- SEE AUTHORITY ---

PREMIUM, BOND ---

Bond to permit deputy sheriff to go armed - County commission-

1 2 2 1

•

PREMIUM, BOND — Concluded. ers may not pay premium from public funds — Section 12819	Page
General Code	822
PREMIUMS — CLASS — AGRICULTURE — Agricultural society, county — Regular class premiums paid in 1939 — County commissioners may appropriate funds in 1941, not to exceed \$800.00 to reimburse society — Section 9880 G.C.	613
PREMIUM — INSURANCE — SEE INSURANCE, PREMIUM —	
PRINTED BOOKLET — PRINTING, STATE — Pamphlet — More than two leaves or four pages — Four or more leaves or eight or more pages — Stitched or otherwise bound together — Contract, state printing	140
PRISON LABOR	
Relief areas are political subdivisions of the state — Production of artificial limbs, proper subject for industrial training and instruction to develop skilled artisans — Not unlawful for pris- oners, Ohio Penitentiary, to engage in manufacturing such limbs to be sold or disposed of to local relief areas for free distribution to relief wards.	363
PRISONER —	
 Penal Institutions — Ohio State Reformatory, et al.: Monies in commissary fund and entertainment and amusement fund — Trust funds — Operation of commissary — Status, employes — Authority superintendent to delegate person to escort or guard prisoner: escape, witness, attendance at funeral — Monies paid by clerk of courts to person who escorted prisoner, a witness — Disposition, monies paid to private person or guard for attendance upon prisoner when away from such institution — Responsibility or liability of superintendent, expenditure of monies. 	234
 Prisoners, Ohio Penitentiary — Exception, those sentenced for life — Where they attend school, entitled to diminution of sentence, one month for each advancement in grade — Section 2195 et seq., G.C. — Mandatory duty, Department of Public Welfare, to adopt reasonable rules to make section 2195-7 G.C. effective — Status, educated prisoners who teach — Such diminution of sentence may not be forfeited or taken away for any cause — Said statutes apply to sentences: General or indeterminate, definite or fixed term, maximum and minimum term. 	55
 Sentence to county jail — Where persons found guilty, viola- tion of municipal ordinances — Cost to keep and feed such prisoners — Determined by county commissioners — Section 2850 G.C. — Borne by municipal corporation. 	

 PRISONER — Concluded. 2. Where board, county commissioners, lessors, lease quarters to confine prisoners in municipal jail or station house, amount to maintain such prisoners, limited to forty cents per day — Section 4126 G.C. 	Page 78
PRIVATE DWELLINGS — SEE RESIDENCE —	
 PRIVATE HEARING — 1. State Fire Marshal — Investigation to determine cause, origin and circumstances of fire — Section 824 et seq., G.C. — Discretion of fire marshal to privately conduct investigation — Section 832 G.C. — Witness not entitled to counsel, counsel may not appear with witness and speak for witness, if fire marshal holds investigation to be private. 	
2. Provisions section 832 G.C. do not contravene Article I, sec- tion 10, Ohio Constitution.	
3. At common law and under Constitution of Ohio, no person can be compelled to be a witness against himself. Personal priv- ilege to be claimed by interested person.	
4. Status, testimony given by witness in public or private in- vestigation of fire, one for Ohio courts to determine rather than attorney general.	178
PROBATE COURT — SEE COURT —	
PROBATE JUDGE SEE COURT	
PROBATION OFFICER — Compatible office — Probate officer, juvenile court and relief administrator of city — May be held by one person at same time, unless physically impossible to faithfully and efficiently discharge duties of both positions.	44
 PROCEDURE — 1. Ditch, county — In construction, county general fund charged only for benefits accruing to public or to roads or other county property. 	
2. Leveling off of banks — If new and separate project from original work, where statutory procedure followed, same pro- cedure anew	494
PROPERTY	

PROPERTY - REAL -

Delinquent taxes, assessments, penalties, interest, etc. - When

PROPERTY — REAL — Continued. person entered into undertaking to pay such charges, section 2672-3 G.C. or similar provisions, Whittemore Acts, and under- taking canceled for default, installment payments, such person eligible to enter new undertaking — Unpaid interest due, rate, date of default — Where new undertaking — How charges, in- terest, etc., computed.	Page 31
Deed — Description — Where words interspersed appear: "At the point where the south bank of": "To the south bank": "Thence westerly along said south bank", of a creek to place of beginning, the northerly boundary line of such real estate is the southern edge or border of creek, at low water mark, when water is at average and ordinary stage, during entire year — No reference to extraordinary freshets of winter and spring or extreme droughts of summer or autumn — Town Creek, Van Wert County	532
Ditch, county — Obstruction, causes waters flowing through to overflow upon lands of another — Remove obstruction, sec- tion 6443 G.C. — Such power not granted by sections 6693, 6694, 6695 G.C.	470
Ditches, county, drains or water courses — Cost to clean and repair after division and allotment of working sections — May be assessed against benefited property without further notice or hearing to property owners	592
Gift, lands in fee, subject to reservation — County commission- ers may accept — Rent to donors, duration, their lives, limited by and issue out of proceeds of donation — Transactions shall be reasonable — Section 18 General Code	825
1. Lease, county commissioners — May become lessee of real estate to acquire road material — To process and remove gravel — Reasonable period of years, option to renew, proviso, cancel upon due notice.	
2. Consideration, may pay annual rental one dollar plus monthly payments on royalty basis — Sections 7214, 2414, 5625-23 G.C.	341
Tax Appeals, Board of — and Trial Examiner — Expenses — Hearings, tax exemptions, real property — Chargeable against county where property located	850
 Taxes, current — May be paid without prejudice to complaint on an assessment for prior year. 	
2. Status, delinquent taxes, interest and penalties where pending complaint.	
 Special assessments may not be paid pending litigation in court, without prejudice, unless such litigation be part of appeal or complaint filed as to annual assessment of real estate — Sections 5609-2, 5609-3, 5609, 5610, 5611-4 General Code. 	844
 Taxes, delinquent real estate, assessments, penalties, interest — No authority to accept compromise settlement. 	

.

PROPERTY — REAL — Concluded.

- 2. When foreclosure action instituted for collection, property to be sold by sheriff includes land, buildings, structures, improvements and fixtures — Sections 5718-3, 5719 G.C....
- Tax lien foreclosure Lands sold under section 5719 General Code — Where proceeds insufficient to satisfy in full, costs, taxes, assessments, penalties, interest and charges, lands charged with taxes and assessments for current year — Operative where sale prior to October 1 — Where sale on or after October 1 taxes and assessments deemed satisfied
- Taxes and assessments, delinquent Mortgagee, who entered into written undertaking to pay, plus penalties, interest and other charges, and who later brings foreclosure action on mortgage and purchases property at judicial sale, may upon court order, continue to make payments, if undertaking not in default — If undertaking in default, charges paid out of proceeds, judicial sale — Section 2672-3 G.C.

PROPERTY - TANGIBLE -

- 1. "Commission," section 5517 General Code, must be read as though it were "Tax Commissioner" — Section 1464 et seq. General Code.
- Public utility company Applications to Tax Commissioner in re finding or order, values, tangible property, proportion capital stock, gross receipts or gross earnings — Auditor of State — Computation, excise tax.
- Section 5517 General Code, not repealed by implication Public utility authorized to obtain review or redetermination by Tax ommissioner of his determinations, findings or orders — See Opinions Attorney General 1921, Vol. 1, page 647......

PROPRIETARY FUNCTION -

- Board of Park Commissioners, section 2976-6 G.C.:
- 1. May not expend park district funds for insurance, public liability and property damage on motor vehicles used solely in performance of governmental function.
- 2. Where golf course operated and fees charged, proprietary function Such insurance on such motor vehicles, where used on golf course, may be purchased.

PROSECUTING ATTORNEY — FILED AS TO COUNTY —

ASHLAND COUNTY, Ashland ----

Policing fair grounds, county agricultural society, during annual fair — County commissioners not prohibited from

1020

773

937

747

1235

_ / -

PROSECUTING ATTORNEY — Continued. ASHLAND COUNTY, Ashland — Concluded.	Page
appropriating funds to sheriff to pay necessary expenses Sections 9912, 9913 G.C.	216
ATHENS COUNTY, Athens — Jail matron — Probate judge — Discretionary power to ap- prove or disapprove appointment — Section 3178 G.C.— When judge approves appointment and fixes salary of such matron, appointed by sheriff, mandatory for county commissioners to make appropriation to pay such salary.	336
Partition fence — Township trustees — No authority to cause construction of such fence where boundary line is in dispute between properties of adjoining landowners — Sections 5910, 5913 G.C.	. 47
 BELMONT COUNTY, St. Clairsville — Tax lien foreclosure — Lands sold under section 5719 General Code — Where proceeds insufficient to satisfy in full, costs, taxes, assessments, penalties, interest and charges, lands charged with taxes and assessments for current year — Operative where sale prior to October 1 — Where sale on or after October 1 taxes and assessments deemed satisfied. 	. 937
 CARROLL COUNTY, Carrollton — 1. County recorder — Not legally entitled to charge twenty- five cents for separate marginal release of each instru- ment, number oil and gas leases presented for blanket cancellation — Section 2779 G.C. 	
 Legal charge, twelve cents, each one hundred words for recording, five cents each grantor and each grantee to index — "Other instruments of writing" — Section 2778 G.C. 	713
 School district, new — When created by county board of education — Consists of or embraces part of territory of existing school district — Portion, remaining district is old district, which exists and functions. 	
2. No vested legal power in county board of education to create new school district, dissolve existing district and abolish its board.	
3. No authority, section 4736 G.C., or any other provision of law, to dissolve school district and abolish board by changing name and thus assume to create new school district.	
4. Duty county board of education to appoint board for new district — Election of members — Terms of office	728
Trucks for repair and maintenance of highway — County commissioners may purchase under section 7200 G.C. — Commissioners not bound by section 2412-1 G.C., which	

PROSECUTING ATTORNEY — Continued. CARROLL COUNTY. Carrollton — Concluded.	Page
requires approval judge, common pleas court — Commis- sioners bound to have approval all three members or lapse of twenty days since introduction of proposition — Sec-	
tion 2414 G.C	588
CLERMONT COUNTY, Batavia — Incompatible office — County auditor, member county child	
welfare board — May not legally be held by one person at same time	256
CLINTON COUNTY, Wilmington	
 Highway — Necessary repair — Repair, unavoidable, indispensable and immediately required to maintain highway in proper condition for traveling — Emergency repair — Phrases: Cost not more than \$200.00; does not exceed 	
\$200.00 — Section 2792-1 G.C.	132
COLUMBIANA COUNTY, Lisbon —	
1. Equipment — Installation where no such type existed be- fore — Replacement, existing equipment with new and superior equipment, different in quality and function from original is a "betterment and addition."	
 "Maintenance and ordinary repair" — Restoration to a sound and good state after decay, injury, dilapidation or partial destruction — Section 3119 G.C. — Children's home 	379
	015
CUYAHOGA COUNTY — Cleveland — Insurance — Transportation, moneys to and from duly des- ignated depository, received by county recorder, county clerk, probate judge or county treasurer — Funds may not be expended from county treasury for such purpose.	
County commissioners neither alone nor jointly with re- corder, clerk or probate judge may contract with cor- poration for such transportation of moneys, nor pay cost from county treasury	94
Tax Appeals, Board of — and Trial Examiner — Expenses — Hearings, tax exemptions, real property — Chargeable against county where property located	850
DARKE COUNTY, Greenville —	
1. Coroner — County less than one hundred thousand popu- lation — Office not vacated through absence, military forces, United States.	
 Inquests in such county — Justice of peace has power and duty to hold inquests in presence sheriff or deputy sheriff during such temporary absence 	813
DEFIANCE COUNTY, Defiance — County officers enumerated in sections 2637, 2981 G.C.	

PROSECUTING ATTORNEY — Continued.	Page
DEFIANCE COUNTY, Defiance — Concluded. including county treasurer, authorized to appoint and employ certain deputies and employes — County com- missioners may not lawfully interfere with or limit such officers in selection and appointment of such deputies and employes — Resolution to diminish compensation of dep- uty or employe who is spouse or member of appointing	
officer's family, not lawful — Remedy where such resolu- tion passed — Courts interfere only where county officers usurp or exercise unlawful power, fraud or abuse of dis- cretion which amounts to fraud	190
County vehicles required to be plainly and conspicuously lettered as county property: Those purchased by county commissioners, or by com- missioners with approval of common pleas judge, use, sheriff or county engineer, their deputies or necessary employes, board of county commissioners or any de- partment under its control — Sections 2412-1, 2412-2 G.C.	372
DELAWARE COUNTY, Delaware — Wife, living with and supported by husband, who receives aid for the aged — Section 1359-1 G.C. — May not ob- tain "legal settlement" in any county in this state as term is defined, section 3477 G.C.	307
FAYETTE COUNTY, Washington C. H. — Sewer rental charges, delinquent — Where city certified same to county auditor for collection, item erroneously included, no authority to strike such item from general tax list and duplicate — Section 3891-1 G.C. — Correc- tions of clerical errors — After entry on general tax list and duplicate for collection — Made by county auditor, section 2589 G.C.	, 198
FULTON COUNTY, Wauseon — Board of education — May declare emergency and place be- fore electors at special election, question, bond issue:	
1. When school buildings destroyed.	
2. Buildings condemned by duly constituted public authority.	
When buildings partially constructed, certain named ex- igencies require additional funds.	
Section 2293-15a G.C. — Powers and authority granted not enlarged or increased when board contemplates federal aid to build garage, landscape grounds and manufacture equipment by National Youth Administration	174
Farm truck license plates — Trucks owned by corporation used to transport alfalfa hay — Such hay purchased as growing crop, cut and handled by corporation employes — Such accument "form trucks" and may be be	
Such equipment not "farm trucks" and may not be so licensed — Section 6292 General Code	878

.

PROSECUTING ATTORNEY — Continued. GALLIA COUNTY, Gallipolis —	Page
 Fees — County recorder — No authority to charge and receive any fees to record, file, index and cancel liens arising with execution of criminal recognizance by surety as provided in section 13435-7 G.C. — Legislature failed to make such provision — Such recorder not relieved of mandatory duties imposed by said section	206
 Juvenile court act — Illegitimate dependent child — Expenses, commitment and support, institution for feeble minded, chargeable, county, child's legal settlement — Where child transferred to foster parent, in foreign county and mother, later renouncement and transfer establishes child, legal settlement, mother. 	
2. Child under jurisdiction probate court — Residence de- termined by commissioner of mental diseases — Section 1890-33 G.C.	673
GEAUGA COUNTY, Chardon — Bond to permit deputy sheriff to go armed — County com- missioners may not pay premium from public funds — Section 12819 General Code	822
Constable — "Peace officer" — Precluded from making ar- rests on state highways outside municipalities for viola- tion of sections enumerated in section 6297 General Code.	926
Motor vehicle — Passenger car owned by dealer, bearing dealer's license plates, duly assigned, may be operated by any person for any lawful purpose — Section 6301-1a G.C.	448
GUERNSEY COUNTY, Cambridge — 1. Bonds issued by political subdivision, six per cent — Not paid at maturity, lack of funds, unless provision to con- trary, continue to draw interest — Name and address holder unknown.	
2. Where funds provided, place of payment at maturity, in- terest ceases to run, if bonds not presented for payment	491
 HAMILTON COUNTY, Cincinnati — 1. Board of education — May legally allow pupils leave of absence for moral or religious instruction — One hour each week — Instructors, not regular teachers engaged by board — Such absence not to injuriously affect class work standing of pupils. 	
2. Use of school building or rooms in school building — Re- ligious instruction to school pupils and others	160
1. Bonds issued by Federal government — When called for redemption — No longer interest bearing — Obligation no longer exempt from state taxation — United States	

•
PROSECUTING ATTORNEY — Continued. HAMILTON COUNTY, Cincinnati — Concluded. Code, Title 31, Section 742.	Page
2. Such items "deposits" rather than "moneys" when listed and assessed for taxation — Sections 5324, 5326 General Code	<u>1</u> 061
 Fund, state public school — Average daily attendance — Pupils in district where school maintained more than 180 days in school year — To compute, divide total daily pupil attendance for each day school in session by number of those days — Result — Average daily attendance. 	
2. Amount, apportioned and paid — Multiply sum equal to amount fixed by statute for day, average daily attend- ance, in classes and grades in district by average daily attendance in classes and grades as above set out — Re- sult, multiplied by 180, amount apportioned and paid to such district — Section 7595-1 G.C.	513
 Village marshal — Vacancy in office — September 5-De- cember 31, 1941 — Filled under provisions section 4252 not as prescribed in section 4384-2 General Code. Village marshal, existent chief of police, appointed pur- suant to section 4384 General Code, is "official" — Not entitled to participate in state insurance fund as village employe — Section 1465-61, paragraph 1, General Code 	896
HANCOCK COUNTY, Findlay — Ditch, county — Obstruction, causes waters flowing through to overflow upon lands of another — Remove obstruction, section 6443 G.C. — Such power not granted by sections 6693, 6694, 6695 G.C.	470
 Motor vehicle, certificate of title — Must be typed — Reg- ulation, registrar of motor vehicles — Authority, section 6290-7 G.C. 	
 Clerk of courts or person delegated by him, required to prepare all certificates of title and note all liens — No such authority vested in any other person — Section 6290-2 et seq., G.C. 	311
HARRISON COUNTY, Cadiz — Salary — Elective county officers — Receive four full an- nual salaries — Commence first day of term — End same day four years thereafter — Period, greater or less than four full calendar years.	
JEFFERSON COUNTY, Steubenville — Married women teachers in public schools — Contracts of employment — Limited or continuing — Policy against employment not unreasonable, unlawful, arbitrary, irra- tional or irrelevant act of board of education — Sound discretion of board — Status where teacher marries in vio-	

.

PROSECUTING ATTORNEYS — Continued. JEFFERSON COUNTY, Steubenville — Concluded.	Page
lation of contract not to marry — Sections 7690-1, 7690-6 G.C. — House Bill 121, 94 General Assembly	575
 KNOX COUNTY, Mt. Vernon — Gifts, lands in fee, subject to reservation — County commissioners may accept — Rent to donors, duration, their lives, limited by and issue out of proceeds of donation — Transactions shall be reasonable — Section 18 General Code Indigent — Medical service — Hospital service — Municipality or other political subdivisions such as townships, not liable for costs where compliance with statutory requirements as to notice — Where services performed in county other than legal settlement, county of legal settlement liable for costs — Cases other than contagious — Section Section = Contagious - Section = Contag	825
tion 3484-2 General Code	974
LAKE COUNTY, Painesville — Compatible — Person may be employed by general health district and city health district at same time — Investiga- tions — Sanitary milk regulations of each district	1067
1. County law library associations — Annual refunds — Should be made to treasurers of contributing political subdivisions pro rata — Basis, actual payments — Sec- tion 3058 G.C.	
 Municipal corporation and county law library association May not compromise or settle for less amount owing by municipality — Section 3056 G.C. 	563
1. Taxes, current — May be paid without prejudice to com- plaint on an assessment for prior year.	
2. Status, delinquent taxes, interest and penalties where pending complaint.	
3. Special assessments may not be paid pending litigation in court, without prejudice, unless such litigation be part of appeal or complaint filed as to annual assessment of real estate — Sections 5609-2, 5609-3, 5609, 5610, 5611-4 General Code	844
 Village marshal — Tenure of office — Amended Senate Bill 3, 94 General Assembly — Where term expires December 31, 1941 — Incumbent remains until successor appointed — Section 4384 G.C. — When mayor may appoint village marshal who shall be designated chief of police — Probationary period — Those permanently appointed on and 	
after September 5, 1941 — Removal from office — Sec- tions 4263 to 4267 G.C.	702
LICKING COUNTY. Newark —	

^{1.} Teachers in public schools — Employed during each of five school years preceding passage of House Bill 121, 94

PROSECUTING ATTORNEYS — Continued. Page LICKING COUNTY, Newark - Concluded. General Assembly --- Did not give actual service for board of education, at least 120 days, including leave of absence, not qualified for "continuing" service status ----"Continuing contracts," section 7690-2 General Code. 2. Status teacher under contract with two boards of education — Half days' service — Full time basis — 1935-1941. 891 LOGAN COUNTY, Bellefontaine ----Township trustees - Without authority to lease portion township building, term ninety-nine years..... 393 LORAIN COUNTY, Elyria ----1. Agricultural Adjustment Act of 1938 as amended - Regulates marketing of wheat in interstate and foreign commerce - Status, wheat produced on farm. 2. Act imposes no penalty upon production, wheat upon farm when producer consumes wheat in raw or manufactured form - Regulation when product fed to or consumed by animals or poultry intended to be placed in commerce. 3. "Marketing card" - "Farm marketing quota" - No requirement for such card where county home raises wheat, use, inmates or patients. 4. Regulation 507, Secretary of Agriculture - Processing wheat - Miller, without penalty, may grind such wheat for county home..... 778 Bank, taken over for liquidation - County treasurer received sum of money, payment of note and interest for use and benefit of subdivisions, owners of undivided tax funds, on deposit, time bank closed --- Such moneys should be placed in undivided tax fund of county --- Upon settlement with county auditor, moneys should be distributed to subdivisions, owners of funds deposited in closed bank at time taken over for liquidation - In year 1933, money on deposit, such subdivisions owners of account, entitled to any dividends - In settlement of claim, county treasurer holds any moneys for various subdivisions. owners of account, not for benefit general fund of county. 407 LUCAS COUNTY, Toledo ----Ditches, county, drains or water courses - Cost to clean and repair after division and allotment of working sections - May be assessed against benefited property without further notice of hearing to property owners..... 592

Health — District boards of health of general health districts — Inspection trailer camps — May impose reasonable standards by order or regulation — Health measure to prevent or restrict disease — Costs of inspection and permit chargeable to operation of camps.....

PROSECUTING ATTORNEYS — Continued. MAHONING COUNTY, Youngstown —	Page
Mahoning Valley Sanitary District — Proprietary functions — May purchase insurance, against liability, damage, in exercise of functions	474
 Poor relief — Board of county commissioners, council or other legislative body of city may borrow money to anticipate receipt of revenues produced by levy of excise taxes — Extent authorized — Notes issued must be due and payable on or before March 1, 1942 — Amended Senate Bill 462, 117 O.L. 868 — House Bill 741, section 1, 117 O.L. 753, 868 — Substitute House Bill 172, 94th General Assembly. 	451
 MARION COUNTY, Marion — Firemen's pension fund — Rule, board of trustees, that widow of deceased fireman, who receives death benefits from Workmen's Compensation Fund of Ohio shall not be eligible to receive pension from such fund, is valid rule — No application for pension shall be entertained "until such widow shall have been denied death benefits by Industrial Commission of Ohio" — Section 4612-5 G.C. does not nullify section 4612-4 G.C. 	330
MEDINA COUNTY, Medina — Compatible office — Probation officer, juvenile court and relief administrator of city — May be held by one person at same time, unless physically impossible to faithfully and efficiently discharge duties of both positions	44
Education, board of — May in its discretion procure in- surance, liability and property damage, to cover convey- ances used to transport school pupils — Same as to acci- dent insurance covering all children transported under authority such board — Section 7731-5 G.C.	347
1. Lease, county commissioners — May become lessee of real estate to acquire road material — To process and remove gravel — Reasonable period of years, option to renew, proviso, cancel upon due notice.	
 Consideration, may pay annual rental one dollar plus monthly payments on royalty basis — Sections 7214, 2414, 5625-23 G.C. 	341
 MUSKINGUM COUNTY, Zanesville — 1. Township trustees — Two of three at properly called board meeting may hire all labor, maintenance work, township roads — One of members may be authorized to hire either for entire township or for particular road dis- trict assigned — Section 3370 General Code, paragraph 2. 	
2. Resolution to place members in charge of designated road district not authorization to hire labor.	

PROSECUTING ATTORNEYS — Continued.

MUSKINGUM COUNTY, Zanesville — Concluded.

- 3. General fund of township may not be utilized to employ labor for road maintenance and repair.
- 4. Labor may be paid out of township's share of gasoline excise tax funds for road maintenance and repair — Sections 5541, 5541-8 General Code.

NOBLE COUNTY, Caldwell -

County commissioner, former — Section 2407 G.C. grants no authority to sign his name, after term expired, to minutes, board of county commissioners, meetings held during his term of office — Validity of resolutions adopted, by board, not affected, where one commissioner failed to sign record of minutes of board meeting.....

105

OTTAWA COUNTY, Port Clinton -

Taxes and assessments, delinquent — Mortgagee, who entered into written undertaking to pay, plus penalties, interest and other charges, and who later brings foreclosure action on mortgage and purchases property at judicial sale, may upon court order, continue to make payments, if undertaking not in default — If undertaking in default, charges paid out of proceeds, judicial sale — Section 2672-3 G.C.

747

PAULDING COUNTY, Paulding ----

- 1. Automobile Dealers' and Salesmens' Licensing Act Placards, section 6301-2 General Code, may be used on motor vehicles held exclusively for sale, being transported, or used to test or demonstrate for purpose of sale or lease, if sale is casual or isolated.
- 2. Motor vehicles rebuilt or repaired sold in connection with business of dismantling, salvaging or rebuilding, where sale is recurrent and made in continuous succession, violation sections 6302-2, 6302-18 General Code.
- 3. Partnership, classified as dealers to sell motor vehicles or as salvagers making casual or isolated sales, not required to be licensed as salesmen, section 6302-4 General Code.
- 4. Requirements to qualify as dealers to sell, display, offer for sale or deal in motor vehicles.
- 5. Sales tax levy Casual or isolated sales Vendor engaged in business of selling — Question of fact — Dependence on element of continuity and systematic recurrence of sales.....

PROSECUTING ATTORNEYS — Continued. PERRY COUNTY, New Lexington —	Page
Agricultural society, county — Regular class premiums paid in 1939 — County commissioners may appropriate funds in 1941, not to exceed \$800.00 to reimburse society — Section 9880 G.C.	613
Workmen's Compensation Act — Where employes, state highway department, are transported in state highway trucks, from highway garage and return, to work in county, if injured, injury is "in course of employment" — If legal requirements met, such injured employes would be entitled to participate in state insurance fund	138
PORTAGE COUNTY, Ravenna — Teacher in public schools — Board of education — Not liable in damages to pupil subjected to undue and excessive pun- ishment by teacher — Time of employment, board had knowledge high temper of teacher and prior acts, exces- sive punishment.	89
PREBLE COUNTY, Eaton — Coroner — Person who previously served eligible to be elected or appointed — Time, previous service, not es- sence — Not required to be licensed physician — Section 2856 General Code relates to eligibility and not method of selection for office.	1070
Township trustees, board of — Charged with duty to main- tain and repair township roads within township — Duty to act personally or through duly appointed and qualified township highway superintendent — May not delegate such duty to individual by contract, for stipulated sum, fixed period of time, to maintain and repair such roads	63
 PUTNAM COUNTY, Ottawa — Partnership: Business, breeding dogs for hunting or for sale — Part of dogs kept at home of each partner in different counties — Kennel license required in each county — Where part of dogs kept at home of each partner in same county, only one kennel license required 	294
 Relief — Crippled children — Aid furnished by Depart- ment of Public Welfare — Chargeable to parents — Ele- ment in determining loss or acquisition of legal settle- ment — Section 3477 General Code. 	
2. County of commitment primarily responsible to Division of Social Administration for expense, care and treatment of crippled children — Legal settlement — Financial re- sponsibility of county — Jurisdiction, judge of juvenile	
court ROSS COUNTY, Chillicothe —	968

School district, parts of which have been incorporated in

.

PROSECUTING ATTORNEYS — Continued. ROSS COUNTY, Chilicothe — Concluded. new school district, section 4736 G.C. — County board of education has discretion to make equitable distribution of funds and indebtedness — In absence of fraud or abuse	Page
of discretion, such distribution is final — No statutory method for review or appeal — Remedy, proper court ac- tion — Bonded indebtedness — Tax levy	461
SANDUSKY COUNTY, Fremont — Aid to blind — County employe — Attendance association meetings or conventions — County commissioners re- quired to approve expenditure if such attendance per- formed at county expense.	966
 SCIOTO COUNTY, Portsmouth — County funds in hands and possession of county treasurer — Where lost or disappear during flood — County commissioners without jurisdiction to release and discharge treasurer and sureties from liability in absence of showing loss resulted from fire, robbery, burglary, or inability of bank to refund public money — County commissioners without authority to reimburse treasurer in amount of shortage — Sections 2303 to 2306, 2633, 2639 G.C. 	49
Relief area, local — Section 3391-1 G.C. — Agency of gov- ernment — Exists to establish and conduct uniform, co- ordinated and efficient system, poor relief — Not entity or unit, local government, against which legal or moral obligation may be created — Not liable where employer's negligence resulted in personal injury and property dam- age to another.	116
 SHELBY COUNTY, Sidney — 1. Taxes, delinquent real estate, assessments, penalties, interest — No authority to accept compromise settlement. 	
2. When foreclosure action instituted for collection, prop- erty to be sold by sheriff includes land, buildings, struc- tures, improvements and fixtures — Sections 5718-3, 5719 G.C.	773
STARK COUNTY, Canton — 1. Federal census, sixteen, 1940 — Date April 1, 1940, legal ascertainment, population of counties, to fix salaries, certain public officers.	
2. Compensation, precinct judges and clerks of elections, primary election May, 1940 — Sections 4785-28, 4785-25b, 4785-25c, 4785-25d G.C.	
3. How compensation determined for those who served, reg- ular election, November 5, 1940.	
4. County boards of elections — Clerks — "Annual" salary — Sections 4785-18, 4785-19 G.C.	

.

PROSECUTING ATTORNEY — Continued. STARK COUNTY, Canton — Concluded. 5. "Calendar year" — County board of elections.	Page
6. How to compute "annual salary" based on population, federal census.	
7. When 1930 census applies.	
8. Incumbents now in office — 1940 census	684
 SUMMIT COUNTY, Akron — Traffic Act, Uniform — Abstract, record of convictions for violation, shall be transmitted to Bureau of Motor Vehicles — Violations, ordinances regulating parking, overtime parking, restricted areas, etc., within provisions section 6307-110 General Code	882
TRUMBULL COUNTY, Warren — Compatible office — Mayor of village, chief clerk, office of county engineer — May become incompatible if duties of each become numerous or arduous and interfere with proper execution of both	445
 UNION COUNTY, Marysville — Cold storage locker plant — Subject to provisions sections 1155-1 to 1155-19 General Code — Rented or leased lockers to consumers — Storage of food — Such plant not required to comply with provisions sections 1155-9, 1156-10, 1155-11 General Code. 	1018
 Ditch, county — In construction, county general fund charged only for benefits accruing to public or to roads or other county property. 	
2. Leveling off of banks — If new and separate project from original work, where statutory procedure followed, same procedure anew	494
 WARREN COUNTY, Lebanon — Appropriation measure, annual — County commissioners required to first make provision for expenditures made mandatory by statute — Law librarian, duly appointed by county law library association — When common pleas court fixed compensation, section 3054 G.C. — Mandatory for county commissioners to appropriate funds for compensation — County commissioners, limitation, general revenue fund — Budget commission — Where appeal, Board of Tax Appeals. 	299
Compatible office — Township trustee — Village marshal — May be held simultaneously by same person	1079
Income — Cash bequest to recipient of aid for the aged — Must be reported to Division of Aid for the Aged — Sec- tions 1359-4, 1459-19 G.C	135

PROSECUTING ATTORNEY — Continued. WASHINGTON COUNTY, Marietta —

- 1. Sentence to county jail Where persons found guilty, violation of municipal ordinances — Cost to keep and feed such prisoners — Determined by county commissioners — Section 2850 G.C. — Borne by municipal corporation.
- 2. Where board of county commissioners, lessors, lease quarters to confine prisoners in municipal jail or station house, amount to maintain such prisoners, limited to forty cents per day — Section 4126 G.C....

WAYNE COUNTY, Wooster -

Vacancy — Office, village clerk — Person appointed three days prior to general election, November 1941 — No candidate elected — Appointee may retain office until successor elected and qualified — November election, 1943....

- Teachers in public schools Contract system Exception, section 7690-2 G.C., House Bill 121, 94 General Assembly Applies to "new teachers" and "beginning teachers" in districts under eight hundred pupils.
- 2. "Continuing contracts".
- 3. Construction: "at the time of the passage of this act" Act approved by governor June 2, 1941.
- 4. Mandatory duty, boards of education in state to tender continuing contracts to teachers who hold professional, permanent or life certificates, who completed five consecutive years of employment, expiration school year 1940-1941

627

WOOD COUNTY, Bowling Green ----

Salary — Sheriff, clerk of courts, probate judge, judges courts common pleas, county treasurer, recorder, commissioners, engineer — April 1, 1940, date to determine result sixteenth federal decennial census, basis to compute such salaries — Coroners, elected November 5, 1940, paid under section 2866-1 G.C. — Status certain officials elected 1938, how paid — Additional compensation judges, courts common pleas elected 1936, 1938 — How compensation computed.

551

WYANDOTTE COUNTY, Upper Sandusky ----

 State Fire Marshal — Investigation to determine cause, origin and circumstances of fire — Section 824 et seq., G.C. — Discretion of fire marshal to privately conduct investigation — Section 832 G.C. — Witness not entitled to counsel, counsel may not appear with witness and speak for witness, if fire marshal holds investigation to be private.

1248

Page

78

PROSECUTING ATTORNEY — Concluded.

WYANDOTTE COUNTY, Upper Sandusky — Concluded.

- 2. Provisions section 832 G.C. do not contravene Article I, section 10, Ohio Constitution.
- 3. At common law and under Constitution of Ohio, no person can be compelled to be a witness against himself. Personal privilege to be claimed by interested person
- 4. Status, testimony given by witness in public or private investigation of fire, one for Ohio courts to determine rather than attorney general.
 178

PROSECUTING ATTORNEYS — FINIS —

PUBLIC FUNDS --- SEE FUNDS ---

PUBLIC OFFICE --- SEE OFFICE, PUBLIC ---

PUBLIC SERVICE AND SAFETY DIRECTOR ----

Removal from office — Director, public service and safety — Constitutes removal for current term — Officer may not thereafter be reappointed for that term — Sections 4670 to 4675, G.C — De facto officer — How voucher claims approved — Action for recovery of salary — Cannot be maintained by de facto officer holding office — If salary paid for actual services, it may not be recovered back by political subdivision.

PUBLICATION ---

House of Representatives — Senate — Ratio of representation — Governor required to publish, four consecutive weeks, in three newspapers, Cincinnati, Cleveland, Columbus, number representatives and senators each county or district entitled to elect, next ensuing ten years — Section 143 G.C. — Constitution of Ohio, Article XI, section 11.

PUNISHMENT — PUPIL —

Teacher in public schools — Board of education — Not liable in damages to pupil subjected to undue and excessive punishment by teacher — Time of employment, board had knowledge high temper of teacher and prior acts, excessive punishment.....

89

602

PURCHASES, AUTHORIZED -

- Tax: Sales, purchases, storage and use, personal property, income, gross receipts — Persons, firms, corporations — Federal property in state.
- H.R. 6687, 76th Congress Act, not consent to levy or collect such tax from or against government — Exception, sales to persons other than authorized purchasers — Status: Sales, order of War Department to personnel of post or camp — Jurisdiction, state to tax private individuals, firms or corporations who operate concessions upon Federal areas — Status: Civilian conservation corps post exchange, operated by director, sales to members and attaches of corps distinguished from sales in camps by person who operates concession......

Page

QUINLAN, J.A., LIMA Petition	Page
To repeal Article XV, section 6, Constitution of Ohio — Cer- tification not made — Old Age Pension Sweepstakes	601
RAILROADS — CLAIMS — Public Utilities Commission — No power to examine claims against motor transportation companies — Loss or damage to property or unreasonable delay in transportation and delivery or overcharges upon shipment — Claims against railroads — Section 579 G.C.	540
 RAILROAD COMPANY — STREET OR SUBURBAN — "Trolley coaches" or "trackless trolleys" — Propelled by electric motors, power supplied through overhead rails — "Street or suburban railroad company" — Section 614-2 G.C. — Any person or persons * * * company or corporation, engaged in business, operating as a common carrier. 	219
RATES — CORPORATION FEE — Fee — Consolidation agreement, constituent corporations, domes- tic and foreign — Secretary of state — Section 176 G.C. — In- crease, number of shares — Credit to be allowed — Rates set forth in said section — Authorized shares, domestic constituent corporations.	120
 RATING BUREAU — 1. Insurance company — Fire — Company, member of rating bureau, where premiums paid at inception date of policy may effect a plan to collect premiums on fire risks where total of installment premiums equals or is more than short rate earned premium for time policy has been in effect — Notice of plan must be filed with superintendent of insurance and rating bureau pursuant to section 9592-9 General Code. 	
2. Note to pay premium on fire insurance policy does not con- stitute investment — Sections 9518, 9519, 9607-11 General Code.	
3. Insurance company, foreign state or foreign country, doing fire insurance business in Ohio, does not engage in banking busi- ness where it takes a note from policy holder to pay insurance premium	902
REAL ESTATE -	
REAL PROPERTY — SEE PROPERTY —	
RECORD — Traffic Act, Uniform — Abstract, record of convictions for vio-	

lation, shall be transmitted to Bureau of Motor Vehicles — Violations, ordinances regulating parking, overtime parking, restricted areas, etc., within provisions section 6307-110 General Code.....

REFEREE Unclassified Civil Service, State of Ohio:	Page
 Board of Review of Bureau of Unemployment Compensation May appoint two secretaries, assistants or clerks and one personal stenographer. 	
2. Each board member may appoint private secretary.	
3. Referee comes within purview of "assistant" — Sections 486-8(a)8, 1346-3 General Code	990
REFERENDUM PETITION - SEE PETITION -	
REFUND — 1. County law library association — Annual refunds — Should be made to treasurers of contributing political subdivisions pro rata — Basis, actual payments — Section 3058 G.C.	
2. Municipal corporation and county law library association — May not compromise or settle for less amount owing by mu- nicipality — Section 3056 G.C.	563
Retirement System, School Employes — Benefits erroneously col- lected by executor of estate of deceased beneficiary — Pro- cedure for refund	423
 Taxes and assessments erroneously assessed and collected — Result clerical error — May be refunded to taxpayer — Where fundamental error, remedy, if any, action for recovery com- menced within one year — Sections 2588, 2589, 2590, 12075 General Code. 	
2. How illegal special assessment for municipal improvements may be corrected, error, clerical or fundamental.	
3. Procedure where special assessment certified to county auditor — Duty county treasurer to collect — May omit collection only when legally enjoined. Section 3892 General Code	828
REGISTRATION — Students — State supported colleges and universities — Where during registration period, they contract financial obligations incident to attendance, which they fail to meet, by reasonable, not arbitrary regulation, shall be refused right to re-register for continuous attendance — Jurisdiction, trustees and faculty — Creditors — University, approved rooming or boarding houses.	153
 RELIEF ACT, SOLDIERS AND SAILORS — Pawnbroker — No authority to sell at private sale, pawned article, where pawner joined military service — Soldiers' and Sailors' Civil Relief Act, Public No. 861, approved October 17, 1940 — Limitation during military service and three months thereafter — Pawned article may be sold only upon 	

order of sale previously granted, return thereof and approval of court — Section 6341-1 G.C.

RELIEF ADMINISTRATOR — Compatible office — Probation officer, juvenile court and relief administrator of city — May be held by one person at same time, unless physically impossible to faithfully and efficiently discharge duties of both positions	Page . 44
RELIEF — Aid to blind — County employe — Attendance association meet- ings or conventions — County commissioners required to ap- prove expenditure if such attendance performed at county ex- pense.	966
 Crippled children — Aid furnished by Department of Public Welfare — Chargeable to parents — Element in determining loss or acquisition of legal settlement — Section 3477 General Code. 	
 County of commitment primarily responsible to Division of Social Administration for expense, care and treatment of crip- pled children — Legal settlement — Financial responsibility of county — Jurisdiction, judge of juvenile court 	968
Effect Amended Senate Bill 462, section 2, 117 O.L. 868 — Amended 118 O.L. 133 — Notes — Since December 31, 1939, proceeds derived from sale such notes must be placed in fund for their retirement and for retirement of bonds — March 1, 1943, limitation, final maturity date	517
Income — Cash bequest to recipient of aid for the aged — Must be reported to Division of Aid for the Aged — Sections 1359-4, 1359-14 G.C.	ູ135
Old age and survivor's insurance payments — Section 1345-7 G.C. limits weekly amount of benefits — Does not limit or re- duce total amount individual entitled to receive within benefit year	478
 Poor relief — Board of county commissioners, council or other legislative body of city may borrow money to anticipate receipt of revenue produced by levy of excise taxes — Extent authorized — Notes issued must be due and payable on or before March 1, 1942 — Amended Senate Bill 462, 117 O.L. 868 — House Bill 741, section 1, 117 O.L. 753, 868 — Substitute House Bill 172, 94th General Assembly 	451
Prison labor — Relief areas are political subdivisions of the state — Production of artificial limbs, proper subject for industrial training and instruction to develop skilled artisans — Not un- lawful for prisoners, Ohio Penitentiary, to engage in manu- facturing such limbs to be sold or disposed of to local relief areas for free distribution to relief wards	363
Relief area, local — Section 3391-1 G.C. — Agency of govern- ment — Exists to establish and conduct uniform, coordinated and efficient system, poor relief — Not entity or unit, local government, against which legal or moral obligation may be created — Not liable where employer's negligence resulted in	
personal injury and property damage to another	116

.

•

RELIEF — Concluded. Taxes, uncollected — No vested rights exist in same — When bonds issued to anticipate collection of such taxes, section 2293-43 G.C., to pay indebtedness political subdivision, and provide funds for poor relief, "firemen's relief and pension fund," operated under section 4600 et seq., G.C., not entitled to any part of such delinquent tax collections.	Page
 State civil service laws — Jurisdiction, appointing authority to suspend member fire department in classified service — Time — Days of suspension — Section 486-17 et seq., G.C. 	71
Village operated under charter — Becomes city through increase in population — May immediately function as city under Con- stitution or state laws — Appointments and promotions in civil service — Article XV, Section 10, Constitution of Ohio — Board of Health — Section 4404, G.C. — Poor relief, appoint- ment of relief director.	426
Wife, living with and supported by husband, who receives aid for the aged — Section 1359-1 G.C. — May not obtain "legal set- tlement" in any county in this state as term is defined, section 3477 G.C.	307
REMOVAL — OFFICE — Removal from office — Director, public service and safety — Constitutes removal for current term — Officer may not there- after be reappointed for that term — Sections 4670 to 4675, G.C. — De facto officer — How voucher claims approved — Action for recovery of salary — Cannot be maintained by de facto officer holding office — If salary paid for actual services, it may not be recovered back by political subdivision	455
 Village marshal — Tenure of office — Amended Senate Bill 3, 94 General Assembly — Where term expires December 31, 1941 — Incumbent remains until successor appointed — Section 4384 G.C. — When mayor may appoint village marshal who shall be designated chief of police — Probationary period — Those permanently appointed on and after September 5, 1941 — Removal from office — Sections 4263 to 4267 G.C 	702
RENT — LEASE — Cold storage locker plant — Subject to provisions sections 1155-1 to 1155-19 General Code — Rented or leased lockers to con- sumers — Storage of food — Such plant not required to com- ply with provisions sections 1155-9,1155-10,1155-11 General Code	1018
 Lease, county commissioners — May become lessee of real es- tate to acquire road material — To process and remove gravel — Reasonable period of years, option to renew, proviso, cancel upon due notice. 	
2. Consideration, may pay annual rental one dollar plus monthly payments on royalty basis — Sections 7214, 2414, 5625-23 G.C.	341

.,

RENT —	Page
Gift, lands in fee, subject to reservation — County commis- sioners may accept — Rent to donors, duration, their lives, limited by and issue out of proceeds of donation — Transac- tions shall be reasonable — Section 18 General Code	825
REPAIR CHARGES — 1. Lien — Garage man for repairs — Possessory — No right of sale.	
 Claim of ownership, applicant to certificate of title to motor vehicle upon sale to satisfy storage and repair charges, must be based on court order — Section 6290-10 General Code 	857
REPAIR — CLEAN —	
Ditches, county, drains or water courses — Cost to clean and re- pair after division and allotment of working sections — May be assessed against benefited property without further notice of	
hearing to property owners	592
REPAIR —	
 Equipment — Installation where no such type existed before Replacement, existing equipment with new and superior equipment, different in quality and function from original is a "betterment and addition." 	
2. "Maintenance and ordinary repair" — Restoration to a sound and good state after decay, injury, dilapidation or partial destruction — Section 3119 G.C. — Children's home	379
 REPAIR — HIGHWAY — Necessary — Repair, unavoidable, indispensable and immediately required to maintain highway in proper condition for traveling — Emergency repair — Phrases: Cost not more than \$200.00; does not exceed \$200.00 — Section 2792-1 G.C 	132
REPAIR — MAINTENANCE —	
Township trustees, board of — Charged with duty to maintain and repair township roads within township — Duty to act per- sonally or through duly appointed and qualified township high- way superintendent — May not delegate such duty to individ- ual by contract, for stipulated sum, fixed period of time, to maintain and repair such roads.	63
Trucks for repair and maintenance of highway — County com- missioners may purchase under section 7200 G.C. — Commis- sioners not bound by section 2412-1 G.C., which requires approval judge, common pleas court — Commissioners bound to have approval all three membras or large of twenty down	
to have approval all three members or lapse of twenty days since introduction of proposition — Section 2414 G.C	588
REPLEDGE PAWN •	

^{1.} Pawnbroker — Repledge articles left as security — Must have authority to sell or dispose of property of United States.

REPLEDGE - PAWN - Concluded.

- 2. No duty upon pawnor to ascertain pawnee is licensed pawnbroker - Licensed pawnee.
- 3. Procedure, notice upon default, pawnee, pawnor.
- 4. Licensed pawnbrokers governed by section 6341-1 G.C.
- 5. Pawned article, repledged, assignment, final pawnbroker must hold surplus proceeds one year - If not claimed, absolute property final pawnbroker.
- 6. Where repledge, conditional conveyance, how surplus governed.
- 7. When excessive loan may be conversion Sections 6337 to 6346 G.C. 617

RESERVE OFFICER - UNITED STATES -

Employed by Bureau of Unemployment Compensation or any department, division or office of state or political subdivisions - Not entitled to leave of absence with pay for periods of time as provided in section 5273-2 G.C. - Amended Senate Bill 247, 94 General Assembly - Active duty, Selective Training and Service Act of 1940, amended by Service Extension Act of 1941 - 50 U.S.C.A. Appendix 303, amended, Public Law 213-77 Congress

RESIDENCE ----

- Health, Department of --- Power delegated under section 1261-2 General Code - Public Health Council not authorized to adopt rules and regulations, plumbing and drainage in private dwellings, municipalities or political subdivisions where or-
- 1. National Youth Administration Municipal corporations and counties may not legally expend public funds to contribute toward acquisition of building to house work project and claims in vocational education.
- 2. Board of education may spend school funds to purchase, construct, enlarge, extend, complete, improve, equip and furnish buildings for public school purposes - Section 7625 General Code.
- 3. Board of education, funds may be expended to purchase building, use, plan for employes of NYA to acquire vocational education and work experience under defense training program - Employes may be adults who reside outside school district.....

1029

105

RESOLUTIONS -----

County commissioner, former - Section 2407 G.C. grants no authority to sign his name, after term expired, to minutes, board of county commissioners, meetings held during his term of office ---- Validity of resolutions adopted, by board, not affected, where one commissioner failed to sign record of minutes of board meeting

1255

RETAILER — TAX —	Page
Tax, Internal Revenue Code, section 3406 — Ohio sales tax com- putation.	
SEE TAX	836
RETIREMENT BOARDS	
PUBLIC EMPLOYES —	
PUBLIC SCHOOL EMPLOYES —	l

STATE TEACHERS -

SEE STATE --- SUBDIVISION ---

REVIEW --- FINDING --- ORDER ---

- 1. "Commission", section 5517 General Code, must be read as though it were "Tax Commissioner" — Section 1464 et seq. General Code.
- Public utility company Applications to Tax Commissioner in re finding or order, values, tangible property, proportion capital stock, gross receipts or gross earnings — Auditor of State — Computation, excise tax.
- 3. Section 5517 General Code, not repealed by implication Public utility authorized to obtain review or redetermination by Tax Commissioner of his determinations, findings or orders — See Opinions Attorney General 1921, Vol. 1, page 647.

REVOKE ---

Degrees conferred by a college, university or other institution of learning — Director of Education without authority to revoke power to confer such degrees where college or university was incorporated prior to enactment Am. Sub. Senate Bill 299, 92nd General Assembly and met requirements sections 9922, 9923 General Code, as they existed prior to enactment of said bill if instruction offered or degrees conferred any time within two years immediately preceding July 26, 1937.....

921

341

1020

RISK ----

ROAD MATERIAL ---

- Lease, county commissioners May become lessee of real estate to acquire road material To process and remove gravel
 — Reasonable period of years, option to renew, proviso, cancel
 upon due notice.
- 2. Consideration, may pay annual rental one dollar plus monthly payments on royalty basis — Sections 7214, 2414, 5625-23 G.C.

and repair township roads within township --- Duty to act personally or through duly appointed and qualified township highway superintendent - May not delegate such duty to individual by contract, for stipulated sum, fixed period of time, to maintain and repair such roads..... 1. Township trustees - Two of three at properly called board meeting may hire all labor, maintenance work, township roads - One of members may be authorized to hire either for entire township or for particular road district assigned - Section 3370 General Code, paragraph 2. 2. Resolution to place members in charge of designated road district not authorization to hire labor. 3. General fund of township may not be utilized to employ labor for road maintenance and repair. 4. Labor may be paid out of township's share of gasoline excise tax funds for road maintenance and repair - Sections 5541, 5541-8 General Code. 5. Plans and specifications, approved by county engineer must be filed with township clerk before obligations incurred to construct, widen and reconstruct township roads 1081 ROAD - SEE HIGHWAYS, ALSO -ROOM - BOARD -Students — State supported colleges and universities — Where during registration period, they contract financial obligations incident to attendance, which they fail to meet, by reasonable, not arbitrary regulation, shall be refused right to re-register for continuous attendance --- Jurisdiction, trustees and faculty --- Creditors --- University, approved rooming or

ROYALTY ----

1. Lease, county commissioners - May become lessee of real estate to acquire road material - To process and remove gravel - Reasonable period of years, option to renew, proviso, cancel upon due notice.

boarding houses

2. Consideration, may pay annual rental one dollar plus monthly payments on royalty basis - Sections 7214, 2414, 5625-33 G.C.....

RULES AND REGULATIONS —

Firemen's relief and pension fund - Under section 4609 et seq., G.C., volunteer firemen not required to contribute 2% or any other amount to such fund - May voluntarily contribute -Boards of trustees of such fund may adopt rules and regulations to distribute fund to volunteer or part time firemen and determine amount of compensation --- Sections 4612-4, 4612-5, 4612-6, G.C.

37

153

341

1257 Page

ROADS, TOWNSHIP ---Township trustees, board of - Charged with duty to maintain

RULES AND REGULATIONS — Concluded. Health, Department of — Power delegated under section 1261-2 General Code — Public Health Council not authorized to adopt rules and regulations, plumbing and drainage in private dwel- lings, municipalities or political subdivisions where ordinances or resolutions not adopted or enforced	Page 1005
Prisoners, Ohio Penitentiary — Exception, those sentenced for life — Where they attend school, entitled to diminution of sentence, one month for each advancement in grade — Section 2195 et seq., G.C. — Mandatory duty, Department of Public Welfare, to adopt reasonable rules to make section 2195-7 G.C. effective — Status, educated prisoners who teach — Such diminution of sentence may not be forfeited or taken away for any cause — Said statutes apply to sentences: General or indeterminate, definite or fixed term, maximum and minimum term.	55
Public Utilities Commission of Ohio — House Bill 239, 94 Gen- eral Assembly — Requires filing, rules and regulations, which have general and uniform operation	696
 SAFETY — 1. Elevator — Owner or operator — Industrial Commission of Ohio — Where inspector makes report of inspection, approved by chief of division of factory and building inspection, how appeal may be perfected — Section 1038-13 General Code. 	
2. Where elevator operated in violation of statutes or code of specific safety requirements, and owner or operator failed or refused to comply with orders and directions, status as to second or subsequent inspection.	
3. When compliance with rules of procedure, status to continue to operate elevator.	
4. Appeal authorized by no person other than owner or operator — Status as to changes or repairs for reasonably safe opera- tion	1047
 SALARY — Adjutant General's Department: 1. Officers on full pay — Status, including Adjutant General, Assistant Adjutant General and Assistant Quartermaster General — Not entitled to "drill and camp pay" in addition to statutory salary. 	

- Employes of state, including civilian employes in said department, members of Ohio State Guard or Ohio Naval Militia entitled to compensation for drill in addition to fixed salaries Section 5224 G.C. Amended Senate Bill 247, 94 General Assembly.
- 3. State employes, employes political subdivision, including civilian employes, said department, members Ohio National Guard, Ohio State Guard, Naval Militia or Ohio State Naval Militia, entitled to leave of absence with pay, while on training duty,

SALARY — Concluded. not to exceed thirty-one days per year	Page 657
Elective county officers — Receive four full annual salaries — Commence first day of term — End same day four years there- after — Period, greater or less than four full calendar years	529
 Federal census, sixteenth, 1940 — Date April 1, 1940, legal ascertainment, population of counties, to fix salaries, certain public officers. 	
 Compensation, precinct judges and clerks of elections, primary election May, 1940 — Sections 4785-28, 4785-25b, 4785-25c, 4785-25d G.C. 	
3. How compensation determined for those who served, regular election, November 5, 1940.	
4. County boards of elections — Clerks — "Annual" salary — Sections 4785-18, 4785-19 G.C.	
5. "Calendar year" — County board of elections.	
6. How to compute "annual salary" based on population, federal census.	
7. When 1930 census applies.	
8. Incumbents now in office — 1940 census	684
Jail matron — Probate judge — Discretionary power to approve or disapprove appointment — Section 3178 G.C. — When judge approves appointment and fixes salary of such matron, appoint- ed by sheriff, mandatory for county commissioners to make ap- propriation to pay such salary	336
Removal from office — Director, public service and safety — Constitutes removal for current term — Officer may not there- after be reappointed for that term — Sections 4670 to 4675, G.C. — De facto officer — How voucher claims approved — Action for recovery of salary — Cannot be maintained by de facto officer holding office — If salary paid for actual services, it may not be recovered back by political subdivision	455
Sheriff, clerk of courts, probate judge, judges courts common pleas, county treasurer, recorder, commissioners, engineer — April 1, 1940, date to determine result sixteenth federal de- cennial census, basis to compute such salaries — Coroners, elected November 5, 1940, paid under section 2866-1 G.C. — Status certain officials elected 1938, how paid — Additional compensation judges, courts common pleas elected 1936, 1938 — How compensation computed	551
Witness fees — County official subpoenaed, other than one in discharge of official duties required to attend upon court, en- titled to usual witness fees — Sections 3012, 3014, G.C. — En- titled to such fees when subpoenaed as witness in county other than one in which he was elected or appointed — When paid regular salary and travel allowance, witness fees received should be turned back to county treasury, origin of salary and expenses	438

SALE - CASUAL -

- 1. Automobile Dealers' and Salesmens' Licensing Act Placards, section 6301-2 General Code, may be used on motor vehicles held exclusively for sale, being transported, or used to test or demonstrate for purpose of sale or lease, if sale is casual or isolated.
- 2. Motor vehicles rebuilt or repaired sold in connection with business of dismantling, salvaging or rebuilding, where sale is recurrent and made in continuous succession, violation sections 6302-2, 6302-18 General Code.
- 3. Partnership, classified as dealers to sell motor vehicles or as salvagers making casual or isolated sales, not required to be licensed as salesmen, section 6302-4 General Code.
- 4. Requirements to qualify as dealers to sell, display, offer for sale or deal in motor vehicles.
- 5. Sales tax levy Casual or isolated sales Vendor engaged in business of selling - Question of fact - Dependence on element of continuity and systematic recurrence of sales......

912

Page

SALE, JUDICIAL -

Taxes and assessments, delinquent - Mortgagee, who entered into written undertaking to pay, plus penalties, interest and other charges, and who later brings foreclosure action on mortgage and purchases property at judicial sale, may upon court order, continue to make payments, if undertaking not in default - If undertaking in default, charges paid out of proceeds, judicial sale — Section 2672-3 G.C.

SALE ----

- 1. Lien Garage man for repairs Possessory No right of sale.
- 2. Claim of ownership, applicant to certificate of title to motor vehicle upon sale to satisfy storage and repair charges, must be based on court order — Section 6290-10 General Code.....

SALE - MERCHANDISE - FOOD - DRINK -Board of Park Commissioners, section 2976-6 G.C.:

- 1. May not expend park district funds for insurance, public liability and property damage on motor vehicles used solely in performance of governmental function.
- 2. Where golf course operated and fees charged, proprietary function --- Such insurance on such motor vehicles, where used on golf course may be purchased.
- 3. Board may operate upon its land, concessions to sell merchandise, food and drinks --- Such use may not interfere with operation of park for park purposes.....

SALE ---

Pawnbroker — No authority to sell at private sale, pawned ar-

1260

747

SALE — Concluded.

ticle, where pawner joined military service — Soldiers' and Sailors' Civil Relief Act, Public No. 861, approved October 17, 1940 — Limitation during military service and three months thereafter — Pawned article may be sold only upon order of sale previously granted, return thereof and approval of court — Section 6341-1 G.C.

SALE - SUPPLIES -

Contract, amount exceeds fifty dollars — Teacher in rural or village schools, employed by board of education — Violation of section 12911 G.C. if such teacher interested in such contract for sale of bridge lumber, or other property, supplies or fire insurance to county commissioners — Teachers are appointed and employed for terms not less than one nor more than four years — Contract entered into when schools not in session, between May and September does not affect ruling...

SALES TAX ----

- 1. Tax receipts Agent of treasurer of state, section 5546-7 General Code, required to account each week for sales, prepaid tax receipts, sold by him — Shall pay into state treasury, face value of such stamps, less discounts to wholesale purchasers, and less amounts paid to licensed vendors for statutory redemption.
- 2. Where agent is deficient in amount of cash in possession he may not account for such shortage by substituting uncanceled prepaid tax receipts.
- Tax lien foreclosure Lands sold under section 5719 General Code — Where proceeds insufficient to satisfy in full, costs, taxes, assessments, penalties, interest and charges, lands charged with taxes and assessments for current year — Operative where sale prior to October 1 — Where sale on or after October 1 taxes and assessments deemed satisfied.....
- Tax: Sales, purchases, storage and use, personal property, income, gross receipts — Persons, firms, corporations — Federal property in state.
- H.R. 6687, 76th Congress Act, not consent to levy or collect such tax from or against government — Exception, sales to persons other than authorized purchasers — Status: Sales, order of War Department to personnel of post or camp — Jurisdiction, state to tax private individuals, firms or corporations who operate concessions upon Federal areas — Status: Civilian conservation corps post exchange, operated by director, sales to members and attaches of corps distinguished from sales in camps by person who operates concession.

SAND — GRAVEL —

1. Lease, county commissioners — May become lessee of real estate to acquire road material — To process and remove gravel

Page

799

202

937

 SAND — GRAVEL — Concluded. — Reasonable period of years, option to renew, proviso, cancel upon due notice. 	Page
2. Consideration, may pay annual rental one dollar plus monthly payments on royalty basis — Sections 7214, 2414, 5625-23 G.C.	341
SANITARY MILK — Compatible — Person may be employed by general health dis- trict and city health district at same time — Investigations — Sanitary milk regulations of each district	1067
 SANITARY POLICE — Police, sanitary — Members Public Employes Retirement System Employed in municipalities where no sanitary police pension fund established — Where not exempted under section 486-33a G.C. — While under jurisdiction said retirement system, may not withdraw membership and establish local sanitary police pension fund to later merge with local police relief fund. 	287
SCHOOL — SEE EDUCATION —	
SCHOOL BUS - SEE BUS - SCHOOL - EDUCATION -	
 SECRETARY, AGRICULTURE, U.S. — 1. Agricultural Adjustment Act of 1938 as amended — Regulates marketing of wheat in interstate and foreign commerce — Status, wheat produced on farm. 	
 Act imposes no penalty upon production, wheat upon farm when producer consumes wheat in raw or manufactured form — Regulation when product fed to or consumed by animals or poultry intended to be placed in commerce. 	
 "Marketing card" — "Farm marketing quota" — No require- ment for such card where county home raises wheat, use, in- mates or patients. 	
4. Regulation 507, Secretary of Agriculture — Processing wheat — Miller, without penalty, may grind such wheat for county home.	778
SECRETARY — CONSERVANCY DISTRICT — Board of directors — May hire same person as attorney and secretary — Proviso, secretary does not serve as treasurer	669
 SECRETARY, EXECUTIVE — Tax Commission of Ohio, Delinquent: 1. Voucher issued by its secretary, not required to be submitted to or approved by Department of Finance — Sections 154-28, 154-30 G.C. 	
2. No power or authority to employ its own counsel.	
3. Person employed as executive secretary and compensated	

1262

.

SECRETARY, EXCLUSIVE — Concluded.	Page
therefor, may also be compensated for drafting prepared legis- lation, the law requires to be prepared by commission — Ap-	-
propriation — Compensation	144

SECRETARY ---- PRIVATE -----

Unclassified Civil Service, State of Ohio:

- Board of Review of Bureau of Unemployment Compensation

 May appoint two secretaries, assistants or clerks and one
 personal stenographer.
- 2. Each board member may appoint private secretary.

SECURITY -

- "Foreign Corporation Act" To come within purview, not necessary that foreign corporation transact all of its business in this state — Sufficient that it transacts some of its business in state.
- 2. Foreign corporation engaging in business of "holding company" — Status where business and corporate affairs conducted without state — Office maintained in state, secretary and three or four employes keep books and records — Bank account used to pay only expenses of office — Company does not transact business within state — Section 8625-4 General Code.
- 3. When foreign corporation engaging in business of "holding company" pledges assets with trustees as security for bonds, the trustees to receive all income, fruits and profits to pay outstanding bonds and office maintained in Ohio, such corporation is transacting business in Ohio — Required to obtain license.

929

1263

SECURITY - PAWN -

- 1. Pawnbroker Repledge articles left as security Must have authority to sell or dispose of property of United States.
- 2. No duty upon pawnbroker to ascertain pawnee is licensed pawnbroker Licensed pawnee.
- 3. Procedure, notice upon default, pawnee, pawnor.
- 4. Licensed pawnbrokers governed by section 6341-1 G.C.
- 5. Pawned article, repledged, assignment, final pawnbroker must hold surplus proceeds one year — If not claimed, absolute property final pawnbroker.
- 6. Where repledge, conditional conveyance, how surplus governed.
- 7. When excessive loan may be conversion Sections 6337 to 6346 G.C. 617

SEEDS	Page
Agricultural seed law — Establishment or place of business, where seeds offered for sale, must have on hand stock of seeds	
from which purchase orders are filled to be subject to license requirements — Section 5805-13 G.C.	359
SELECTIVE TRAINING AND SERVICE ACT —	
Reserve officer, United States Employed by Bureau of Unem-	
ployment Compensation or any department, division or office	
of state or political subdivisions Not entitled to leave of	

of state or political subdivisions — Not entitled to leave of absence with pay for periods of time as provided in section 5273-2 G.C. — Amended Senate Bill 247, 94 General Assembly — Active duty, Selective Training and Service Act of 1940, amended by Service Extension Act of 1941 — 50 U.S.C.A. Appendix 303, amended, Public Law 213-77 Congress

805

988

55

78

198

SENATE — SEE STATE GENERAL ASSEMBLY —

SENTENCE -

- Felon, convicted Serving sentence in Ohio penal institution — Legally competent to agree to surrender his or her child for permanent placement or guardianship — Section 1352-12 General Code
- Prisoners, Ohio Penitentiary Exception, those sentenced for life — Where they attend school, entitled to diminution of sentence, one month for each advancement in grade — Section 2195 et seq., G.C. — Mandatory duty, Department of Public Welfare, to adopt reasonable rules to make section 2195-7 G.C. effective — Status, educated prisoners who teach — Such diminution of sentence may not be forfeited or taken away for any cause — Said statutes apply to sentences: General or indeterminate, definite or fixed term, maximum and minimum term.
- Sentence to county jail Where persons found guilty, violation of municipal ordinances — Cost to keep and feed such prisoners — Determined by county commissioners — Section 2850 G.C. — Borne by municipal corporation.
- 2. Where board of county commissioners, lessors, lease quarters to confine prisoners in municipal jail or station house, amount to maintain such prisoners, limited to forty cents per day — Section 4126 G.C.

SEWER RENTAL -

Sewer rental charges, delinquent — Where city certified same to county auditor for collection, item erroneously included, no authority to strike such item from general tax list and duplicate
Section 3891-1 G.C. — Corrections of clerical errors — After entry on general tax list and duplicate for collection — Made by county auditor, section 2589 G.C.

SHARES --- CORPORATION ----

Fee — Consolidation agreement, constituent corporations, domes-

SHARES — CORPORATION — Concluded. tic and foreign — Secretary of state — Section 176 G.C. —
Increase, number of shares — Credit to be allowed — Rates set forth in said section — Authorized shares, domestic con- stituent corporations
SHIPMENT — Public Utilities Commission — No power to examine claims against motor transportation companies — Loss or damage to property or unreasonable delay in transportation and de- livery or overcharges upon shipment — Claims against rail- roads — Section 579 G.C.
SIGNATURE — County commissioner, former — Section 2407 G.C. grants no authority to sign his name, after term expired, to minutes, board of county commissioners, meetings held during his term of office — Validity of resolutions adopted, by board, not af- fected, where one commissioner failed to sign record of min- utes of board meeting
Election — Ballot — Nominating petition — Ensuing primary election — Where identity of person not questioned, signature is valid, if name signed as person is commonly known — Candi- date, councilman, Columbus — "Frank H. Karns" name to appear on ballot, notwithstanding name registered "Francis H. Karns".
SINKING FUND — MUNICIPALITY — Mortgage revenue bonds — May be purchased and held as in- vestment by trustees, sinking fund of municipality — Where is- sued by municipality to acquire, construct or extend public utility — Article XVIII, Section 12, Constitution of Ohio
SITUS — Tax: Sales, purchases, storage and use, personal property, in- come, gross receipts — Persons, firms, corporations — Federal property in state.
H.R. 6687, 76th Congress — Act, not consent to levy or collect such tax from or against government — Exception, sales to persons other than authorized purchasers — Status: Sales, or- der of War Department to personnel of post or camp — Juris- diction, state to tax private individuals, firms or corporations who operate concessions upon Federal areas — Status: Civilian conversation corps post exchange, operated by director, sales to members and attaches of corps distinguished from sales in camps by person who operates concession.
Tax Appeals, Board of — and Trial Examiner — Expenses — Hearings, tax exemptions, real property — Chargeable against county where property located
SOCIAL ADMINISTRATION, DIVISION OF —

1. Relief - Crippled children - Aid furnished by Department of

- SOCIAL ADMINISTRATION, DIVISION OF Concluded. Page Public Welfare — Chargeable to parents — Element in determining loss or acquisition of legal settlement — Section 3477 General Code.
 - 2. County of commitment primarily responsible to Division of Social Administration for expense, care and treatment of crippled children — Legal settlement — Financial responsibility of county — Jurisdiction, judge of juvenile court.....

SOLDIERS AND SAILORS CIVIL RELIEF ACT ----

Pawnbroker — No authority to sell at private sale, pawned article, where pawner joined military service — Soldiers' and Sailors' Civil Relief Act, Public No. 861, approved October 17, 1940 — Limitation during military service and three months thereafter — Pawned article may be sold only upon order of sale previously granted, return thereof and approval of court — Section 6341-1 G.C.

SPOUSE --- FAMILY --- APPOINTMENT ---

County officers enumerated in sections 2637, 2981 G.C. including county treasurer, authorized to appoint and employ certain deputies and employes — County commissioners may not lawfully interfere with or limit such officers in selection and appointment of such deputies and employes — Resolution to diminish compensation of deputy or employe who is spouse or member of appointing officer's family, not lawful — Remedy where such resolution passed — Courts interfere only where county officers usurp or exercise unlawful power, fraud or abuse of discretion which amounts to fraud.

SPOUSE -

- Hospital reimbursement law Inmates, publicly owned penal institutions — Patients under police guard — Convalescense — Persons legally responsible, payment hospital services to such patients — Includes inmate's spouse, or parents, where inmate or patient, minor.
- 2. Motor vehicle injuries Hospital services Minors, wards of the court — When cared for privately, parents, guardian or person charged with minor's support liable for payment.
- Taxable succession When property is conveyed to husband and wife and to the survivor and to heirs and assigns of survivor, upon death of one of such grantees, taxable succession passes to survivor — Section 5332, paragraph 5 G.C. 164
- Wife, living with and supported by husband, who receives aid for the aged — Section 1359-1 G.C. — May not obtain "legal settlement" in any county in this state as term is defined, section 3477 G.C.

1. Tax receipts — Agent of treasurer of state, section 5546-7

1266

968

799

STAMPS — Concluded.

General Code, required to account each week for sales, prepaid tax receipts, sold by him — Shall pay into state treasury, face value of such stamps, less discounts to wholesale purchasers, and less amounts paid to licensed vendors for statutory redemption.

- 2. Where agent is deficient in amount of cash in possession he may not account for such shortage by substituting uncancelled prepaid tax receipts.

STATE

STATE AGENCY ---

STATE —

STATE, FOREIGN - SEE FOREIGN STATE -

STATE ----

- "Foreign Corporation Act" To come within purview, not necessary that foreign corporation transact all of its business in this state — Sufficient that it transacts some of its business in state.
- 2. Foreign corporation engaging in business of "holding company" — Status where business and corporate affairs conducted without state — Office maintained in state, secretary and three or four employes keep books and records — Bank account used to pay only expenses of office — Company does not transact business within state — Section 8625-4 General Code.
- 3. When foreign corporation engaging in business of "holding company" pledges assets with trustees as security for bonds, the trustees to receive all income, fruits and profits to pay outstanding bonds and office maintained in Ohio, such corporation is transacting business in Ohio — Required to obtain license.

929

Page

ACCOUNTANCY, OHIO STATE BOARD OF --- SECRETARY-TREASURER ---

- 1. Certified Public Accountant Applicant for certificate to practice as public expert accountant — Ohio State Board of Accountancy has sound discretion to determine if such applicant is of good moral character.
- 2. Applicant who seeks re-examination more than eighteen months after date of application must pay fee, \$25.00.

ADJUTANT GENERAL OF OHIO -

Adjutant General's Department:

- 1. Officers on full pay Status, including Adjutant General, Assistant Adjutant General and Assistant Quartermaster General Not entitled to "drill and camp pay" in addition to statutory salary.
- Employes of state, including civilian employes in said department, members of Ohio State Guard or Ohio Naval Militia entitled to compensation for drill in addition to fixed salaries Section 5224 G.C. — Amended Senate Bill 247, 94 General Assembly.
- 3. State employes, employes political subdivision, including civilian employes, said department, members Ohio National Guard, Ohio State Guard, Naval Militia or Ohio State Naval Militia, entitled to leave of absence with pay, while on training duty, not to exceed thirty-one days per year.....
- Deed Description Where words interspersed appear: "At the point where the south bank of": "To the south bank": "Thence westerly along said south bank", of a creek to place of beginning, the northerly boundary line of such real estate is the southern edge or border of creek, at low water mark, when water is at average and ordinary stage, during entire year — No reference to extraordinary freshets of winter and spring or extreme droughts of summer or autumn — Town Creek, Van Wert County.
- Leave of absence with pay Section 5201-4a G.C., Amended Senate Bill 247, 94th General Assembly, does not prohibit employers, who have employes under contracts of hire, from granting such leave — Attendance, weekly drills, encampments, training periods — Ohio State Guard — Ohio State Naval Militia — "Contribution or gift".....
- Ohio National Guard May not enlist contributing members while in active service of United States, pursuant to lawful call and order of president.....

AGRICULTURE — DIRECTOR OF —

Agricultural seed law — Establishment or place of business, where seeds offered for sale, must have on hand stock of seeds 657

499

•

STATE — Continued AGRICULTURE — DIRECTOR OF — Concluded. from which purchase orders are filled to be subject to license requirements — Section 5805-13 G.C.	Page 359
OHIO STATE ARCHAEOLOGICAL AND HISTORICAL SOCIETY, CURATOR, STATE MEMORIALS — Deed, to state, from Brown County U.S. Grant Memorial Association, President Grant's School House, inlot 35, Georgetown, Brown County	816
OHIO STATE ARCHAEOLOGICAL AND HISTORICAL SOCIETY, THE — Injuries sustained, result negligence of officers and employes, acting within scope of duties — The Ohio State Archaeological and Historical Society — Private corporation — Liable for such injuries — Not excepted because agency, state, in per- formance governmental function — State Memorials	384
 AUDITOR OF STATE — 1. "Commission", section 5517 General Code, must be read as though it were "Tax Commissioner" — Section 1464 et seq. General Code. 	
 Public utility company — Applications to Tax Commissioner in re finding or order, values, tangible property, proportion capital stock, gross receipts or gross earnings — Auditor of State — Computation, excise tax. 	
 Section 5517 General Code, not repealed by implication — Public utility authorized to obtain review or redetermination by Tax Commissioner of his determinations, findings or orders — See Opinions Attorney General 1921, Vol. 1, page 647 	1020
 Delinquent Tax Commission of Ohio: 1. Voucher issued by its secretary, not required to be submitted to or approved by Department of Finance — Sections 154-28, 154-30 G.C. 	
2. No power or authority to employ its own counsel.	
3. Person employed as executive secretary and compensated therefor, may also be compensated for drafting prepared legis- lation, the law requires to be prepared by Commission — Ap- propriation — Compensation	144
House of Representatives — Senate — Ratio of representation — Governor required to publish, four consecutive weeks, in three newspapers, Cincinnati, Cleveland, Columbus, number of rep- resentatives and senators each county or district entitled to elect, next ensuing ten years — Section 143 G.C. — Constitu- tion of Ohio, Article XI, section 11.	602
 Penal Institutions — Ohio State Reformatory, et al.: Monies in commissary fund and entertainment and amusement fund — Trust funds — Operation of commissary — Status, employes — Authority superintendent to delegate person to escort or 	

.

1270	INDEX — 1941	
AUD	TE — Continued ITOR OF STATE — Concluded. guard prisoner: escape, witness, attendance at funeral — Mon- ies paid by clerk of courts to person who escorted prisoner, a witness — Disposition, monies paid to private person or guard for attendance upon prisoner when away from such in- stitution — Responsibility or liability of superintendent, ex- penditure of monies	Page 234
	Tax receipts — Agent of treasurer of state, section 5546-7 General Code, required to account each week for sales, pre- paid tax receipts, sold by him — Shall pay into state treasury, face value of such stamps, less discounts to wholesale purchas- ers, and less amounts paid to licensed vendors for statutory redemption.	
:	Where agent is deficient in amount of cash in possession he may not account for such shortage by substituting uncanceled prepaid tax receipts.	
	No legal authority for auditor of state to confiscate prepaid tax receipts illegally held by sales tax agent	1008
OF - 1.	LDING AND LOAN ASSOCIATIONS —SUPERINTENDENT — Building and loan association — May not lawfully accept sub- scriptions to capital stock in excess of authorized capital — No exception if sums paid in total less than authorized capital.	·
	No authority to reduce number of shares where subscription exceeds authorized capital unless subscriber consents — No re- duction may be made if subscription held out as bona fide for full amount to induce additional stock subscriptions	792
OFF	EAU OF INSPECTION AND SUPERVISION OF PUBLIC ICES — onservancy district, board of directors — May hire same per-	
	son as attorney and secretary — Proviso, secretary does not serve as treasurer.	669
	ontract — Coal purchased by city for various departments — Specified mine — Analysis requirements — Provision, city shall monthly procure analysis by independent laboratory — Con- tractor liable for cost of one monthly analysis — When con- tractor otherwise liable — When bonus may be legally claimed	540
Co	by coal dealer ontract, amount exceeds fifty dollars — Teacher in rural or village schools, employed by board of education — Violation of section 12911 G.C. if such teacher interested in such con- tract for sale of bridge lumber, or other property, supplies or fire insurance to county commissioners — Teachers are ap- pointed and employed for terms not less than one nor more than four years — Contract entered into when schools not	763

Fire insurance - Authority, board county commissioners to enter into such contract — Premiums — Five year period

in session, between May and September does not affect ruling.

202

 $\mathbf{585}$

STATE - Continued Page BUREAU OF INSPECTION AND SUPERVISION OF PUBLIC **OFFICES** — Continued. Firemen's relief and pension fund - Under section 4609 et seq., G.C., volunteer firemen not required to contribute 2% or any other amount to such fund - May voluntarily contribute -Boards of trustees of such fund may adopt rules and regulations to distribute fund to volunteer or part time firemen and determine amount of compensation - Sections 4612-4, 4612-5. 37 4612-6, G.C. "Foster home" - Family home where persons who maintain home, rear child or children of another as their own - Relationship in loco parentis - Juvenile court empowered to commit child to such home - When children so committed, with or without allowance to home, they should receive public school education in school district where home located without pavment of tuition 1 1. Group life insurance — Municipal corporation may authorize payment of all or part of premium covering lives of employes - Part of compensation of employes - Police and fire departments excepted. 2. Entire premium on contract, life insurance policy, must be paid by employes..... 1091 Membership dues or fees in association or conference of municipalities --- In absence of express enabling charter provisions, municipality lacks authority to adopt ordinance to pay from public funds such dues..... 947 Metropolitan Housing Authority: Expenditure funds --- Insurance, employes' automobiles ---Dinners, employes who work overtime - To purchase toys, baseballs, checkers, volley balls, tricycles, etc., use, children who live in housing project - Salary or compenatiosn employes to instruct residents in project to mend or repair furniture — Transportation, funds from project offices to depositories for such funds..... 226 Mortgage revenue bonds --- May be purchased and held as investment by trustees, sinking fund of municipality --- Where issued by municipality to acquire, construct or extend public utility --- Article XVIII, Section 12, Constitution of Ohio...... 100 1. National Youth Administration --- Municipal corporations and counties may not legally expend public funds to contribute toward acquisition of building to house work project and claims in vocational education. 2. Board of education may spend school funds to purchase, construct, enlarge, extend, complete, improve, equip and furnish buildings for public school purposes - Section 7625 General Code.

3. Board of education, funds may be expended to purchase building, use, plan for employes of NYA to acquire vocational edu-

STATE — Continued BUREAU OF INSPECTION AND SUPERVISION OF PUBLIC	Page
OFFICES — Continued. cation and work experience under defense training program — Employes may be adults who reside outside school district	1029
 Park Commissioners, Board of, section 2976-6 G.C.: 1. May not expend park district funds for insurance, public liability and property damage on motor vehicles used solely in 	
 performance of governmental function. 2. Where golf course operated and fees charged, proprietary function — Such insurance on such motor vehicles, where used on golf course, may be purchased. 	
3. Board may operate upon its land, concessions to sell mer- chandise, food and drinks — Such use may not interfere with operation of park for park purposes	109
Recorder, county — Indexing and filing affidavits of assignment of accounts receivable — Required to use separate series of file numbers and to maintain separate index — Section 8509-3 General Code	of 853
Removal from office — Director, public service and safety — Constitutes removal for current term — Officer may not there- after be reappointed for that term — Sections 4670 to 4675 G.C. — De facto officer — How voucher claims approved — Action for recovery of salary — Cannot be maintained by de facto officer holding office — If salary paid for actual services, it may not be recovered back by political subdivision	455
School district — Budget commission — To compute average levy, current expense and debt service, fifteen mill limitation, to school district during last five years fifteen mill limitation was in effect, 2.65 mills levied pursuant to the then section 7575 G.C. must be considered part of levy for current expense and debt service for aforesaid five years, section 5625-23 G.C.	67
Taxes, assessments, penalties, interest, delinquent, etc. — When person entered into undertaking to pay such charges, section 2672-3 G.C. or similar provisions, Whittemore Acts, and under- taking canceled for default, installment payments, such person eligible to enter new undertaking — Unpaid interest due, rate, date of default — Where new undertaking — How charges, interest, etc., computed	31
Taxes, uncollected — No vested rights exist in same — When bonds issued to anticipate collection of such taxes, section 2293-43 G.C., to pay indebtedness political subdivisions, and provide funds for poor relief, "firemen's relief and pension fund," operated under section 4600 et seq., G.C., not entitled to any part of such delinquent tax collections.	

State civil service laws — Jurisdiction, appointing authority to suspend member fire department in classified service — Time — Days of suspension — Section 486-17 et seq., G.C.

BUREAU OF INSPECTION AND SUPERVISION OF PUBLIC OFFICES — Concluded.

- 1. Taxes and assessments erroneously assessed and collected Result clerical error — May be refunded to taxpayer — Where fundamental error, remedy, if any, action for recovery commenced within one year — Sections 2588, 2589, 2590, 12075 General Code.
- 2. How illegal special assessment for municipal improvements may be corrected, error, clerical or fundamental.
- Procedure where special assessment certified to county auditor

 Duty county treasurer to collect May omit collection
 only when legally enjoined Section 3892 General Code
- 1. United States, armed forces Enlistment or conscription Person absent vacates position in Cleveland city council by specific terms of charter—
- 2. Such person may be candidate for office, member Cleveland city council — May not qualify for that office, if elected......
- Witness fees County official subpoenaed, other than one in discharge of official duties required to attend upon court, entitled to usual witness fees — Sections 3012, 3014 G.C. — Entitled to such fees when subpoenaed as witness in county other than one in which he was elected or appointed — When paid regular salary and travel allowance, witness fees received should be turned back to county treasury, origin of salary and expenses.

CIVIL SERVICE, STATE -

- Taxes, uncollected No vested rights exist in same When bonds issued to anticipate collection of such taxes, section 2293-43 G.C., to pay indebtedness political subdivision, and provide funds for poor relief, "firemen's relief and pension fund," operated under section 4600 et seq., G.C., not entitled to any part of such delinquent tax collections.
- State civil service laws Jurisdiction, appointing authority to suspend member fire department in classified service — Time — Days of suspension — Section 486-17 et seq., G.C.....

CONSERVATION AND NATURAL RESOURCES, COMMISSIONER —

1273

828

707

438

CONTROLLING BOARD, STATE ----

- 1. Drivers' License Fees Registrar of Motor Vehicles without authority to expend such funds whether collected prior or subsequent to amendment, section 6296-22 G.C., Amended Senate Bill 78, 94 General Assembly — Such fees paid into and are in state treasury — Expended "in pursuance of a specific appropriation made by law."
- 2. Certain new duties created No moneys appropriated.
- 3. Emergency Board without authority to allow moneys to "Bureau of Motor Vehicles — Drivers License Division" to cover such new duties.

EDUCATION, DIRECTOR OF -

- Degrees, conferred by a college, university or other institution of learning — Director of Education without authority to revoke power to confer such degrees where college or university was incorporated prior to enactment Am. Sub. Senate Bill 299 92nd General Assembly and met requirements sections 9922, 9923 General Code, as they existed prior to enactment of said bill if instruction offered or degrees conferred any time within two years immediately preceding July 26, 1937.....
- 1. Teachers in public schools "At the time of the passage of this act" June 2, 1941, House Bill 121, 94 General Assembly Section 7690-2 G.C.
- 2. Where current contract expires August 31, 1941, at which time five consecutive years of employment completed, teacher so qualified entitled to tender of continuing contract, September 1, 1941.
- 3. Teacher who qualifies as to certificate and years of service must be tendered continuing contract, September 1, 1941, by board of education in district where teacher qualifies, without regard to contract 1941-1942.
- 4. Status, married women teachers.
- 5. All qualified teachers in district must be offered continuing contracts — Procedure under regulation teachers must retire upon attainment of certain age.....
- Teachers in public schools "Substitute teachers" "Regular teachers" Certification, years of service Continuing contracts Board of education, power to employ teachers on yearly contracts, substitutes for absent teachers Compensation, per diem School enrollment for current year, measure to determine if school district under eight hundred pupils When "beginning teacher" eligible for "second contract" "New teacher" or "beginning teacher" when eligible for "five year contract" Qualifications for re-employment.

921

EDUCATION, DIRECTOR OF - Concluded.

- 2. County superintendents of schools, "teachers" entitled to employment under "continuing contract", same extent, same manner as other teachers — Section 7690-2 G.C., House Bill 121, 94 General Assembly.....
- Teacher in public schools Board of education may award continuing contract to teacher holding a life certificate — Requirement — Prior to April 1938 completion two consecutive years of teaching in part of a school district which was transferred to district of such board of education — Teacher was reemployed — Employment continued until passage of House Bill 121, 94 General Assembly — Sections 7690-2, 4692 General Code.
- 2. Status, teacher employed prior to May, 1938 Section 4736 General Code.
- 3. Superintendent of schools Recommendation to reemploy such teachers — Vote, three-fourths entire membership of board, required to reject recommendation — No mandatory duty of board to offer continuing contract
- 978
- 1. Transfer, territory by county board of education Where misnomer of district in petition and resolution — If identity of district known or established, acts are effective — Section 4696 General Code.
- 2. Where transfer proceedings are regular, not necessary for petition or resolution to cite as authority, section of General Code.
- 3. Where county board of education orders certain territory of county school district to be transferred to adjacent exempted village school district, under regular proceedings — If transfer accepted, county board of education may not subsequently set aside such action.....
- 997
- Tuition To compute amount payable by district, residence of pupil, attendance foreign school district, base charges, actual expense to district Depreciation Exclude donations: individual, federal government, any other source Section 7595-1d G.C.

 485

EDUCATION, BOARD OF, SCHOOLS, ETC. — SEE EDUCA-TION —

EMERGENCY BOARD, STATE ---

- 1. Drivers' License Fees Registrar of Motor Vehicles without authority to expend such funds whether collected prior or subsequent to amendment, section 6296-22 G.C., Amended Senate Bill 78, 94 General Assembly — Such fees paid into and are in state treasury — Expended "in pursuance of a specific appropriation made by law."
- 2. Certain new duties created No moneys appropriated.
- 3. Emergency Board without authority to allow moneys to

Page
STATE — Continued	Page
EMERGENCY BOARD, STATE Concluded. "Bureau of Motor Vehicles Drivers License Division" to cover such new duties.	
4. House Bill 665, Section 8, 94 General Assembly — Controlling Board — Authority to transfer certain funds to said Bureau and License Division	736
 FEEBLE MINDED, INSTITUTION FOR — 1. Juvenile court act — Illegitimate dependent child — Expenses, commitment and support, institution for feeble minded, chargeable, county, child's legal settlement — Where child transferred to foster parent, in foreign county and mother, later renouncement and transfer establishes child, legal settlement, mother. 	
2. Child under jurisdiction probate court — Residence determined by commissioner of mental diseases — Section 1890 G.C	673
 FINANCE, DIRECTOR OF — Tax Commission of Ohio, Delinquent: 1. Voucher issued by its secretary, not required to be submitted to or approved by Department of Finance — Sections 154-28, 154-30 G.C. 	
2. No power or authority to employ its own counsel.	
3. Person employed as executive secretary and compensated therefor, may also be compensated for drafting prepared leg- islation, the law requires to be prepared by Commission — Appropriation — Compensation	144
 FIRE MARSHAL, STATE — 1. State Fire Marshal — Investigation to determine cause, origin and circumstances of fire — Section 824 et seq., G.C. — Discretion of fire marshal to privately conduct investigation — Section 832 G.C. — Witness not entitled to counsel, counsel may not appear with witness and speak for witness, if fire marshal holds investigation to be private. 	
2. Provisions section 832 G.C. do not contravene Article I, section 10, Ohio Constitution.	
3. At common law and under Constitution of Ohio, no person can be compelled to be a witness against himself. Personal privilege to be claimed by interested person.	
4. Status, testimony given by witness in public or private inves- tigation of fire, one for Ohio courts to determine rather than attorney general	178
STATE, FOREIGN SEE FOREIGN STATE	
GENERAL ASSEMBLY — House of representatives — Senate — Ratio of representation — Governor required to publish, four consecutive weeks, in three	

STATE — Continued	Page
GENERAL ASSEMBLY — Concluded. newspapers, Cincinnati, Cleveland, Columbus, number repre- sentatives and senators each county or district entitled to elect, next ensuing ten years — Section 143 G.C. — Constitu- tion of Ohio, Article XI, section 11.	
HOUSE OF REPRESENTATIVES, SPEAKER AND MEMBERS, COLUMBUS, OHIO. In re: Lake White, Pike County	270
 SENATE TAXATION COMMITTEE, CHAIRMAN, OHIO SENATE, COLUMBUS — Tax levy — Municipality, generally, may levy in any field, not already occupied — If specifically empowered, may simultaneously levy in an occupied field — Taxing units, section 5625-1 G.C., other than municipalities, may only levy taxes when directly authorized by the General Assembly in fields unrestricted by Constitution — Effect, proposed Senate Bill 85 	
GOVERNOR OF OHIO — Attorney and counsellor at law — Entitled to apply for and re- ceive either state-wide or county-wide notarial commission or both — Sections 119, 123, 124 General Code — House Bill 177, 94 General Assembly	1076
House of representatives — Senate — Ratio of representation — Governor required to publish, four consecutive weeks, in three newspapers, Cincinnati, Cleveland, Columbus, number repre- sentatives and senators each county or district entitled to elect, next ensuing ten years — Section 143 G.C. — Constitution of Ohio, Article XI, section 11	602
HEALTH, DEPARTMENT OF — DIRECTOR — Health, Department of — Power delegated under section 1261-2 General Code — Public Health Council not authorized to adopt rules and regulations, plumbing and drainage in private dwel- lings, municipalities or political subdivisions where ordinances or resolutions not adopted or enforced.	1005
Health, State Department of — Section 13422-2, paragraph 13, G.C. — Justice of peace — No jurisdiction to render final judg- ment in criminal proceeding, violation section 1261-14 G.C. — Said department, not liable for costs where deputy plumbing inspector instituted criminal proceeding before justice of peace, violation, section 1261-14 G.C., accused bound over to grand jury, no indictment.	125
United States Government — Property acquired in Ohio under Article 1, section 8, Constitution of United States — Authority to enforce health laws not vested in State Department of Health, nor district health boards	319
Village — Where population increased to become city thirty days after proclamation, secretary of state, section 3498 G.C. — Village continues, part general health district, until election	

STATE — Continued	Page
HEALTH, DEPARTMENT OF - DIRECTOR - Concluded.	
and qualification of mayor and council as city officers, mu-	
nicipal corporation	9

HIGHWAYS, DIRECTOR, DEPARTMENT OF ---

- 1. Drivers' license fees Registrar of Motor Vehicles without authority to expend such funds whether collected prior or subsequent to amendment, section 6296-22 G.C., Amended Senate Bill 78, 94 General Assembly — Such fees paid into and are in state treasury — Expended "in pursuance of a specific appropriation made by law."
- 2. Certain new duties created No moneys appropriated.
- 3. Emergency Board without authority to allow moneys to "Bureau of Motor Vehicles-Drivers License Division" to cover such new duties.
- Highway When portion improved, part of state highway system located within limits of municipality and director determines certain designated property of a public utility obstructs or interferes with reconstruction or use of highway the director may require the public utility to remove or relocate at its own expense such property — Section 1199 G.C. authorizes the director to proceed at expense of owner if failure to comply with order — How cost paid.....

INDUSTRIAL COMMISSION OF OHIO -

- Elevator Owner or operator Industrial Commission of Ohio — Where inspector makes report of inspection, approved by chief of division of factory and building inspection, how appeal may be perfected — Section 1038-13 General Code.
- 2. Where elevator operated in violation of statutes or code of specific safety requirements, and owner or operator failed or refused to comply with orders and directions, status as to second or subsequent inspection.
- 3. When compliance with rules of procedure, status to continue to operate elevator.
- 4. Appeal authorized by no person other than owner or operator — Status as to changes or repairs for reasonably safe operation
- Firemen's pension fund Rule, board of trustees, that widow of deceased fireman, who receives death benefits from Workmen's Compensation Fund of Ohio shall not be eligible to receive pension from such fund, is valid rule —No application for pension shall be entertained "until such widow shall have been denied death benefits by Industrial Commission of Ohio" — Section 4612-5 G.C. does not nullify section 4612-4 G.C......

351

330

STATE — Continued	Page
INSURANCE, SUPERINTENDENT OF — Equitable Life Assurance Society of the United States, The — Legality of Assured Home Ownership Plan	
Fire insurance companies — Home Owners' Loan Corporation — Stock Company Association — State — Contract — Power or authority to regulate, tax, limit or prohibit transactions be- tween Federal government, person or corporation	952
Insurance — Mutual protective associations organized under sec- tion 9593 General Code — Powers — Risks — Hazards	868
1. Insurance company — Fire — Company, member of rating bureau, where premiums paid at inception date of policy may effect a plan to collect premiums on fire risks where total of in- stallment premiums equals or is more than short rate earned premium for time policy has been in effect — Notice of plan must be filed with superintendent of insurance and rating bureau pursuant to section 9592-9 General Code.	
 Note to pay premium on fire insurance policy does not consti- tute investment — Sections 9518, 9519, 9607-11 General Code. 	
3. Insurance company, foreign state or foreign country, doing fire insurance business in Ohio, does not engage in banking busi- ness where it takes a note from policy holder to pay insur- ance premium.	902
LIQUOR CONTROL, OHIO BOARD OF, CHAIRMAN — Unemployment Compensation Act — Contributions from employ- er — Failure of employer to pay contributions, who operates under Liquor Control Act, is sufficient cause to suspend or revoke permit — Section 1345-4 G.C.	536
 LIQUOR CONTROL, DEPARTMENT OF, DIRECTOR — Beer, ale, lager, stout and other malt liquor, containing not more than 7% alcohol by weight — Wholesale distributors — B-1, B-2 permits — Effect, amendment, June 4, 1935, to section 6064-15 G.C. — Proportional refunder permit fees — Additional fees — Section 6064-66 G.C., effective September 5, 1935, since repealed. 	82
MINES, DIVISION OF, CHIEF, DEPARTMENT OF INDUSTRIAL RELATIONS — Employment in or around mine — May not be engaged in by person under 18 years of age — Office employment — Such minor may not be employed to do "strictly office work" — Sections 898-139, 898-1 General Code	942
MOTOR VEHICLES, BUREAU OF, REGISTRAR — Bus — Not "school bus" when used to transport children to and from Sunday school — Section 6295-1 G.C 1 Drivers' License Foce — Registrar of Motor Vehicles without	510
1. Drivers' License Fees — Registrar of Motor Vehicles without authority to expend such funds whether collected prior or	

STATE — Continued

MOTOR VEHICLES, BUREAU OF, REGISTRAR — Concluded. subsequent to amendment, section 6296-22 G.C., Amended Senate Bill 78, 94 General Assembly — Such fees paid into and are in state treasury — Expended "in pursuance of a specific appropriation made by law."

- 2. Certain new duties created No moneys appropriated.
- 3. Emergency Board without authority to allow moneys to "Bureau of Motor Vehicles-Drivers License Division" to cover such new duties.
- 4. House Bill 665, Section 8, 94 General Assembly Controlling Board — Authority to transfer certain funds to said Bureau and License Division
- 736

666

882

- Hospital reimbursement law Inmates, publicly owned penal institutions — Patients under police guard — Convalescence — Persons legally responsible, payment hospital services to such patients — Includes inmate's spouse, or parents, where inmate or patient, minor.
- 2. Motor vehicle injuries Hospital services Minors, wards of the court — When cared for privately, parents, guardian or person charged with minor's support liable for payment.
- 1. Lien Garage man for repairs Possessory No right of sale.
- Claim of ownership, applicant to certificate of title to motor vehicle upon sale to satisfy storage and repair charges, must be based on court order — Section 6290-10 General Code...... 857
- Motor vehicle Use, intrastate and interstate Ohio, New York — Owned by Ohio corporation — Kept in New York garage — Subject to license tax — Section 6291 et seq., G.C. 522
- 1. Motor vehicle, certificate of title Must be typed Regulation, registrar of motor vehicles — Authority, section 6290-7 G.C.
- Motor vehicle equipment Use to which demountable container put, question of fact — Status, demountable container placed on truck chassis or semi-trailer, held in place by own weight and by corner angle irons — Total weight of vehicle — Motor vehicle license tax.

STATE --- Continued

OHIO NATIONAL GUARD ---

May not enlist contributing members while in active service of United States, pursuant to lawful call and order of president. 605

OHIO STATE GUARD ---

Adjutant General's Department:

- 1. Officers on full pay Status, including Adjutant General, Assistant Adjutant General and Assistant Quartermaster General — Not entitled to "drill and camp pay" in addition to statutory salary.
- Employes of state, including civilian employes in said department, members of Ohio State Guard or Ohio Naval Militia entitled to compensation for drill in addition to fixed salaries
 Section 5224 G.C. Amended Senate Bill 247, 94 General Assembly.
- 3. State employes, employes political subdivision, including civilian employes, said department, members Ohio National Guard, Ohio State Guard, Naval Militia or Ohio State Naval Militia, entitled to leave of absence with pay, while on training duty, not to exceed thirty-one days per year.....

OHIO STATE GUARD - OHIO STATE NAVAL MILITIA -

Leave of absence with pay — Section 5201-4a G.C., Amended Senate Bill 247, 94th General Asesmbly, does not prohibit employers, who have employes under contracts of hire, from granting such leave — Attendance, weekly drills, encampments, training periods — Ohio State Guard — Ohio State Naval Militia — "Contribution or gift".....

PATROL, OHIO STATE HIGHWAY, SUPERINTENDENT ----

Patrolman, state highway — Where accident not witnessed by him, after investigation made, he may sign affidavit against offender if there is reasonable and probable cause to believe person named in affidavit is the offender — Affidavit must be sworn to positively, need not be made on personal knowledge — In absence of malice, no liability in event patrolman were mistaken — Citation, issued at scene of accident, command to appear in court, not arrest or restraint of liberty and no cause of action would arise against officer.....

OHIO PENAL INSTITUTION ---

Felon, convicted — Serving sentence in Ohio penal institution	n
- Legally competent to agree to surrender his or her child for	or
permanent placement or guardianship — Section 1352-1	
General Code	

657

499

3

Page

STATE --- Continued

OHIO PENITENTIARY ----

- Prison labor Relief areas are political subdivisions of the state — Production of artificial limbs, proper subject for industrial training and instruction to develop skilled artisans — Not unlawful for prisoners, Ohio Penitentiary, to engage in manufacturing such limbs to be sold or disposed of to local relief areas for free distribution to relief wards.....
- Prisoners, Ohio Penitentiary Exception, those sentenced for life — Where they attend school, entitled to diminution of sentence, one month for each advancement in grade — Section 2195 et seq., G.C. — Mandatory duty, Department of Public Welfare, to adopt reasonable rules to make section 2195-7 G.C. effective — Status, educated prisoners who teach — Such diminution of sentence may not be forfeited or taken away for any cause — Said statutes apply to sentences: General or indeterminate, definite or fixed term, maximum and minimum term.

OHIO STATE REFORMATORY -

- Penal Institutions Ohio State Reformatory, et al.:
 - Monies in commissary fund and entertainment and amusement fund — Trust funds — Operation of commissary — Status, employes — Authority superintendent to delegate person to escort or guard prisoner: escape, witness, attendance at funeral — Monies paid by clerk of courts to person who escorted prisoner, a witness — Disposition, monies paid to private person or guard for attendance upon prisoner when away from such institution — Responsibility or liability of superintendent, expenditure of monies.....

PUBLIC WELFARE, DEPARTMENT OF, DIRECTOR ---

- Felon, convicted Serving sentence in Ohio penal institution — Legally competent to agree to surrender his or her child for permanent placement or guardianship — Section 1352-12 General Code......
- Prison labor Relief areas are political subdivisions of the state — Production of artificial limbs, proper subject for industrial training and instruction to develop skilled artisans — Not unlawful for prisoners, Ohio Penitentiary, to engage in manufacturing such limbs to be sold or disposed of to local relief areas for free distribution to relief wards.....
- Prisoners, Ohio Penitentiary Exception, those sentenced for life — Where they attend school, entitled to diminution of sentence, one month for each advancement in grade — Section 2195 et seq., G.C. — Mandatory duty, Department of Public Welfare, to adopt reasonable rules to make section 2195-7 G.C. effective — Status, educated prisoners who teach — Such diminution of sentence may not be forfeited or taken away for any cause — Said statutes apply to sentences: General or indeterminate, definite or fixed term, maximum and minimum term.

363

55

234

988

STATE — Continued Page PUBLIC WELFARE, DEPARTMENT OF, DIRECTOR -Concluded. Relief - Effect Amended Senate Bill 462, section 2, 117 O.L. 868 — Amended 118 O.L. 133 — Notes — Since December 31, 1939, proceeds derived from sale such notes must be placed in fund for their retirement and for retirement of bonds - March 1, 1943, limitation, final maturity date..... 517 PURCHASES AND PRINTING. DIVISION OF. SUPERIN-TENDENT, DEPARTMENT OF FINANCE ----Pamphlet --- Printed booklet --- More than two leaves or four pages - Four or more leaves or eight or more pages -Stitched or otherwise bound together - Contract, state printting..... 140 RETIREMENT BOARDS -PUBLIC EMPLOYES -PUBLIC SCHOOL EMPLOYES -STATE TEACHERS -

PUBLIC EMPLOYES RETIREMENT SYSTEM ---

- 1. Persons, within provisions, any other retirement system "established under state law or charter", not required to become members — Those not required to contribute to system — Public libraries, school district, employes — Laws defining pension, group insurance, annuity, retirement system — Sections 486-33c, 7889 G.C.
- 2. "Any other retirement system" established under laws, state or charter — Members actually employed — New employes — School district public library.
- 3. Public employes retirement system members, required to remain members, when employed by such library where a retirement system established.....

SCHOOL EMPLOYES RETIREMENT SYSTEM, SECRETARY —	
Retirement System, School Employes - Benefits erroneously	
collected by executor of estate of deceased beneficiary - Pro-	
cedure for refund	423

TEACHERS RETIREMENT SYSTEM, OHIO STATE, SECRETARY — Teachers Retirement System — Board: Duty of board to return or tender return, accumulated con-.

1283

STATE — Continued	Page
TEACHERS RETIREMENT SYSTEM, OHIO STATE, SECRETARY — Concluded.	
tributions to all teachers who have ceased active service for ten year period — After tender, accumulated contributions, interest will cease — H.B. 268, 94 G.A., sections 7896-25, 7896-40 G.C.	396
SECRETARY OF STATE — Election — Ballot — Nominating petition — Ensuing primary election — Where identity of person not questioned, signature is valid, if name signed as person is commonly known — Candi-	
date, councilman, Columbus — "Frank H. Karns" name to appear on ballot, notwithstanding name registered "Francis H. Karns"	641
Elector — Person who will attain age twenty-one years, on or before date, next general election, may be candidate in party primary — Opinions Attorney General, 1928, page 1345, over- ruled	596
Fee — Consolidation agreement, constituent corporations, domes- tic and foreign — Secretary of state — Section 176 G.C. — Increase, number of shares — Credit to be allowed — Rates set forth in said section — Authorized shares, domestic constituent corporations.	120
 "Foreign Corporation Act" — To come within purview, not necessary that foreign corporation transact all of its busi- ness in this state — Sufficient that it transacts some of its business in state. 	
2. Foreign corporation engaging in business of "holding com- pany" — Status where business and corporate affairs con- ducted without state — Office maintained in state, secretary and three or four employes keep books and records — Bank account used to pay only expenses of office — Company does not transact business within state — Section 8625-4 General Code.	
3. When foreign corporation engaging in business of "holding company" pledges assets with trustees as security for bonds, the trustees to receive all income, fruits and profits to pay outstanding bonds and office maintained in Ohio, such corpora- tion is transacting business in Ohio — Required to obtain license.	929
House of Representatives — Senate — Ratio of representation — Governor required to publish, four consecutive weeks, in three newspapers, Cincinnati, Cleveland, Columbus, number representatives and senators each county or district entitled to elect, next ensuing ten years — Section 143 G.C. — Con- stitution of Ohio, Article XI, section 11.	602
Village — Where population increased to become city thirty days after proclamation, secretary of state, section 3498 G.C. — Village continues, part general health district, until election	

•

•

STATE — Continued SECRETARY OF STATE — Concluded. and qualification of mayor and council as city officers, mu- nicipal corporation	Page 9
 SECURITIES, DIVISION OF, CHIEF — Pawnbroker — No authority to sell at private sale, pawned article, where pawner joined military service — Soldiers' and Sailors' Civil Relief Act, Public No. 861, approved October 17, 1940 — Limitation during military service and three months thereafter — Pawned article may be sold only upon order of sale previously granted, return thereof and approval of court — Section 6341-1 G.C. 	799
1. Pawnbroker — Repledge articles left as security — Must have authority to sell or dispose of property of United States.	
 No duty upon pawnor to ascertain pawnee is licensed pawn- broker — Licensed pawnee. 	
3. Procedure, notice upon default, pawnee, pawnor.	
4. Licensed pawnbrokers governed by section 6341-1 G.C.	
 Pawned article, repledged, assignment, final pawnbroker must hold surplus proceeds one year — If not claimed, absolute property final pawnbroker. 	
6. Where repledge, conditional conveyance, how surplus gov- erned.	
7. When excessive loan may be conversion — Sections 6337 to 6346 G.C.	617
 TAX COMMISSIONER — 1. "Commission", section 5517 General Code, must be read as though it were "Tax Commissioner" — Section 1464 et seq., General Code. 	
2. Public utility company — Applications to Tax Commissioner in re finding or order, values, tangible property, proportion capital stock, gross receipts or gross earnings — Auditor of State — Computation, excise tax.	
 Section 5517 General Code, not repealed by implication — Public utility authorized to obtain review or redetermination by Tax Commissioner of his determinations, findings or orders — See Opinions Attorney General 1921, Vol. 1, page 647 	1020
Tax, Internal Revenue Code, section 3406 — Ohio sales tax, computation.	
1. Tax on certain articles sold by manufacturer, producer, im- porter, is excise tax for privilege of selling — Becomes part of purchase price of such articles, where sold to consumer — Should be included in "price" as defined, section 5546-1	

2. Tax, Internal Revenue Code, Chapter 19, upon retail sale,

General Code.

.

STATE — Continued.

TAX COMMISSIONER — Concluded.

jewelry, furs, toilet preparations, interpreted, Commissioner Internal Revenue, Internal Revenue Regulation 51, section 320.7, tax upon purchase, even though collected through retailer — Should be excluded from "price" as defined, section 5546-1 General Code

- Tax: Sales, purchases, storage and use, personal property, income, gross receipts — Persons, firms, corporations — Federal property in state.
- H.R. 6687, 76th Congress Act, not consent to levy or collect such tax from or against government — Exception, sales to persons other than authorized purchasers — Status: Sales, order of War Department to personnel of post or camp — Jurisdiction, state to tax private individuals, firms or corporations who operate concessions upon Federal areas — Status: Civilian conservation corps post exchange, operated by director, sales to members and attaches of corps distinguished from sales in camps by person who operates concession......
- Taxable succession When property is conveyed to husband and wife and to the survivor and to heirs and assigns of survivor, upon death of one of such grantees, taxable succession passes to survivor — Section 5332, paragraph 5 G.C.....
- 1. Voucher issued by its secretary, not required to be submitted to or approved by Department of Finance — Sections 154-28, 154-30 G.C.
- 2. No power or authority to employ its own counsel.
- 3. Person employed as executive secretary and compensated therefor, may also be compensated for drafting prepared legislation, the law requires to be prepared by Commission — Appropriation — Compensation

TREASURER OF STATE —

- 1. Tax receipts Agent of treasurer of state, section 5546-7 General Code, required to account each week for sale, prepaid tax receipts, sold by him — Shall pay into state treasury, face value of such stamps, less discounts to wholesale purchasers, and less amounts paid to licensed vendors for statutory redemption.
- 2. Where agent is deficient in amount of cash in possession he may not account for such shortage by substituting uncanceled prepaid tax receipts.

UNEMPLOYMENT COMPENSATION, BUREAU OF, ADMIN-ISTRATOR —

Benefits, unemployment — Where obtained from another state through false statements contained in weekly report filed with Bureau of Unemployment Compensation of Ohio — Recipient

1286

836

17

164

STATE — Continued.	Page
UNEMPLOYMENT COMPENSATION, BUREAU OF, ADMIN- ISTRATOR Concluded.	
of such benefits violates section 13104 G.C. not section 1345-26 G.C.	315
Metropolitan Housing Authority — Not subject to payment un- employment contributions — May not elect to become subject to Ohio unemployment compensation laws — Sections 1078-29 et seq., 1345-4 G.C	505
Old age and survivor's insurance payments — Section 1345-7 G.C. limits weekly amount of benefits — Does not limit or reduce total amount individual entitled to receive within benefit year	478
 Recorder, county — Duty to charge fees, recording notice of lien filed by Bureau of Unemployment Compensation as prescribed by section 2778 General Code pursuant to section 1345-4 (a) (4) General Code, Amended Substitute Senate Bill 187, 94 General Assembly. 	871
Reserve officer, United States — Employed by Bureau of Un- ployment Compensation or any department, division or office of state or political subdivisions — Not entitled to leave of absence with pay for periods of time as provided in section 5273-2 G.C. — Amended Senate Bill 247, 94 General As- sembly — Active duty, Selective Training and Service Act of 1940, amended by Service Extension Act of 1941 — 50 U.S.C.A. Appendix 303, amended, Public Law 213-77 Con- gress.	805
Unclassified Civil Service, State of Ohio.	
 Board of Review of Bureau of Unemployment Compensation May appoint two secretaries, assistants or clerks and one personal stenographer. 	
2. Each board member may appoint private secretary.	
3. Referee comes within purview of "assistant" — Sections 486-8(a)8, 1346-3 General Code	990
UTILITIES COMMISSION OF OHIO, PUBLIC — Bus service — Periodic operation, not available to general public, conducted between fixed termini, over regular route, com- pensation paid by someone other than passengers, is "con- tract carriage" — Not a charter service — Section 614-103a G.C.	544
House Bill 239, 94 General Assembly — Requires filing, rules and regulations, which have general and uniform operation	696
Public Utilities Commission — No power to examine claims against motor transportation companies — Loss or damage to property or unreasonable delay in transportation and de- livery or overcharges upon shipment — Claims against rail- roads — Section 579 G.C.	540

STATE --- Concluded. Page UTILITIES COMMISSION OF OHIO, PUBLIC --- Concluded. "Trolley coaches" or "trackless trolleys" - Propelled by electric motors, power supplied through overhead rails --- "Street or suburban railroad company" - Section 614-2 G.C. - Any person or persons * * * company or corporation, engaged in business, operating as a common carrier..... UNIVERSITY, KENT STATE, PRESIDENT ----

Students - State supported colleges and universities - Where during registration period, they contract financial obligations incident to attendance, which they fail to meet, by reasonable, not arbitrary regulation, shall be refused right to reregister for continuous attendance — Jurisdiction, trustees and faculty --- Creditors --- University, approved rooming or boarding houses.....

Students attending state controlled colleges and universities ----Managing authorities may collect reasonable incidental fees to cover costs and expenses necessary to accomplish objects for which such institutions founded --- Where fees collected for varsity athletics, intermural athletics, entertainments, social functions, managing authorities may use reasonable discretion to allocate funds - Subject to proper and reasonable rules in absence of constitutional or statutory inhibitions.

STATE - FINIS

STOCK - CAPITAL -

- 1. "Commission", section 5517 General Code, must be read as though it were "Tax Commissioner" --- Section 1464 et seq., General Code.
- 2. Public utility company Applications to Tax Commissioner in re finding or order, values, tangible property, proportion capital stock, gross receipts or gross earnings - Auditor of State --- Computation, excise tax.
- 3. Section 5517 General Code, not repealed by implication -Public utility authorized to obtain review or redetermination by Tax Commissioner of his determinations, findings or orders - See Opinions Attorney General 1921, Vol. 1, page 647......

STOCK COMPANY ASSOCIATION -

Fire Insurance Companies - Home Owners' Loan Corporation - Stock Company Association - State - Contract - Power or authority to regulate, tax, limit or prohibit transactions between Federal government, person or corporation.....

STOCK SUBSCRIPTION -

1. Building and loan association - May not lawfully accept subscriptions to capital stock in excess of authorized capital --- no exception if sums paid in total less than authorized capital.

1288

219

417

153

1020

 STOCK SUBSCRIPTION — Concluded. 2. No authority to reduce number of shares where subscription exceeds authorized capital unless subscriber consents — No re- 	Page
duction may be made if subscription held out as bona fide for full amount to induce additional stock subscriptions	792
STORAGE — Cold storage locker plant — Subject to provisions sections 1155-1 to 1155-19 General Code — Rented or leased lockers to con- sumers — Storage of food — Such plant not required to com- ply with provisions sections 1155-9, 1155-10, 1155-11 General Code	1018
STREET OR SUBURBAN RAILROAD COMPANY — "Trolley coaches" or "trackless trolleys" — Propelled by elec- tric motors, power supplied through overhead rails — "Street or suburban railroad company" — Section 614-2 G.C. — Any person or persons * * * company or corporation, engaged in business, operating as a common carrier.	219
STUDENTS — State supported colleges and universities — Where during reg- istration period, they contract financial obligations incident to attendance, which they fail to meet, by reasonable, not ar- bitrary regulation, shall be refused right to re-register for continuous attendance — Jurisdiction, trustees and faculty — Creditors — University, approved rooming or boarding houses.	153
Students attending state controlled colleges and universities — Managing authorities may collect reasonable incidental fees to cover costs and expenses necessary to accomplish objects for which such institutions founded — Where fees collected for varsity athletics, intermural athletics, entertainments, social functions, managing authorities may use reasonable discre- tion to allocate funds — Subject to proper and reasonable rules in absence of constitutional or statutory inhibitions	417
SUBPOENA — Witness fees — County official subpoenaed, other than one in discharge of official duties required to attend upon court, entitled to usual witness fees — Sections 3012, 3014, G.C. — Entitled to such fees when subpoenaed as witness in county other than one in which he was elected or appointed — When paid regular salary and travel allowance, witness fees received should be turned back to county treasury, origin of salary and expenses.	438
SUBSCRIPTION — STOCK — 1. Building and loan association — May not lawfully accept sub-	

- Building and loan association May not lawfully accept subscriptions to capital stock in excess of authorized capital — No exception if sums paid in total less than authorized capital.
- 2. No authority to reduce number of shares where subscription exceeds authorized capital unless subscriber consents No

SUBSCRIPTION — STOCK — Concluded. reduction may be made if subscription held out as bona fide for		
full amount to induce additional stock subscriptions	792	
SUMMARY — SEE PETITION —		
SUNDAY SCHOOL Bus Not "school bus" when used to transport children to and from Sunday school Section 6295-1 G.C.	510	
SUPERINTENDENT, HIGHWAY — Township trustees, board of — Charged with duty to maintain and repair township roads within township — Duty to act per- sonally or through duly appointed and qualified township high- way superintendent — May not delegate such duty to individ- ual by contract, for stipulated sum, fixed period of time, to maintain and repair such roads	63	
SURETY — County funds in hands and possession of county treasurer — Where lost or disappear during flood — County commission- ers without jurisdiction to release and discharge treasurer and sureties from liability in absence of showing loss resulted from fire, robbery, burglary, or inability of bank to refund public money — County commissioners without authority to reim- burse treasurer in amount of shortage — Sections 2303 to 2306, 2633, 2639 G.C.	. 49	
Fees — County recorder — No authority to charge and receive any fees to record, file, index and cancel liens arising with ex- ecution of criminal recognizance by surety as provided in sec- tion 13435-7 G.C. — Legislature failed to make such pro- vision — Such recorder not relieved of mandatory duties im- posed by said section	206	
SURVIVOR — HEIRS — ASSIGNS — Taxable succession — When property is conveyed to husband and wife and to the survivor and to heirs and assigns of sur- vivor, upon death of one of such grantees, taxable succession passes to survivor — Section 5332, paragraph 5 G.C.	164	
SUSPENSION — CIVIL SERVICE — Taxes, uncollected — No vested rights exist in same — When bonds issued to anticipate collection of such taxes, section 2293-43 G.C., to pay indebtedness political subdivision, and provide funds for poor relief, "firemen's relief and pension fund", operated under section 4600 et seq., G.C., not entitled to any part of such delinquent tax collections.		
State civil service laws — Jurisdiction, appointing authority to suspend member fire department in classified service — Time — Days of suspension — Section 486-17 et seq., G.C.	71	
TAX APPEALS, BOARD OF		

Appropriation measure, annual — County commissioners required

D OF — Concluded. D OF — Concluded. Page pion for expenditures made mandatory by rian, duly appointed by county law library common pleas court fixed compensation, - Mandatory for county commissioners to or compensation — County commissioners, revenue fund — Budget commission — d of Tax Appeals	statute — Law libra: association — When section 3054 G.C. — appropriate funds fo limitation, general	
argeable against county where property	Trial Examiner, also — Expenses — Hearings, tax exemptions, real property — Chargeable against county where property located	
 AX — 1. Bonds issued by Federal government — When called for re- demption — No longer interest bearing — Obligation no longer exempt from state taxation — United States Code, Title 31, Section 742. 	demption — No lor longer exempt from	
s" rather than "moneys" when listed and n — Sections 5324, 5326 General Code 1061	÷	
on 5517 General Code, must be read as x Commissioner"— Section 1464 et seq.		
ny — Applications to Tax Commissioner in ralues, tangible property, proportion capital or gross earnings — Auditor of State — tax.	re finding or order, v	
ral Code, not repealed by implication — rized to obtain review or redetermination er of his determinations, findings or or-	Public utility author	

TAX. DELINQUENT ---

Delinquent taxes, assessments, penalties, interest, etc. — When person entered into undertaking to pay such charges, section 2672-3 G.C. or similar provisions, Whittemore Acts, and undertaking canceled for default, installment payments, such person eligible to enter new undertaking — Unpaid interest due, rate, date of default — Where new undertaking — How charges, interest, etc., computed......

 $\mathbf{31}$

844

- 1. Taxes, current May be paid without prejudice to complaint on an assessment for prior year.
- 2. Status, delinquent taxes, interest and penalties where pending complaint.
- 3. Special assessments may not be paid pending litigation in court, without prejudice, unless such litigation be part of appeal or complaint filed as to annual assessment of real estate — Sections 5609-2, 5609-3, 5609, 5610, 5611-4 General Code.....

Taxes, uncollected --- No vested rights exist in same --- When

TAX, DELINQUENT — Concluded.

bonds issued to anticipate collection of such taxes, section 2293-43 G.C., to pay indebtedness political subdivision, and provide funds for poor relief, "firemen's relief and pension fund," operated under section 4600 et seq., G.C., not entitled to any part of such delinquent tax collections.

State civil service laws — Jurisdiction, appointing authority to suspend member fire department in classified service — Time — Days of suspension — Section 486-17 et seq., G.C.....

- Poor relief Board of county commissioners, council or other legislative body of city may borrow money to anticipate receipt of revenues produced by levy of excise taxes Extent authorized Notes issued must be due and payable on or before March 1, 1942 Amended Senate Bill 462, 117 O.L. 868 House Bill 741, section 1, 117 O.L. 753, 868 Substitute House Bill 172, 94th General Assembly......
- Tax, Internal Revenue Code, section 3406 Ohio sales tax, computation.
- Tax on certain articles sold by manufacturer, producer, importer, is excise tax for privilege of selling — Becomes part of purchase price of such articles, where sold to consumer — Should be included in "price" as defined, section 5546-1 General Code

TAX —

TAX FUND —

Bank, taken over for liquidation — County treasurer received sum of money, payment of note and interest for use and benefit of subdivisions, owners of undivided tax funds, on deposit, time bank closed — Such moneys should be placed in undivided tax fund of county — Upon settlement with county auditor, moneys should be distributed to subdivisions, owners of funds deposited in closed bank at time taken over for liquidation — In year 1933, money on deposit, such subdivisions owners of account, entitled to any dividends — In settlement of claim, county treasurer holds any moneys for various subdivisions, owners of account, not for benefit general fund of county....

TAX ----

- Internal Revenue Code, section 3406 Ohio sales tax, computation.
- 1. Tax on certain articles sold by manufacturer, producer, importer, is excise tax for privilege of selling — Becomes part of purchase price of such articles, where sold to consumer —

71

451

836

TAX, EXCISE -

TAX - Continued. Page Should be included in "price" as defined, section 5546-1 General Code. 2. Tax, Internal Revenue Code, Chapter 19, upon retail sale, jewelry, furs, toilet preparations, interpreted, Commissioner Internal Revenue, Internal Revenue Regulation 51, section 320.7, tax upon purchase, even though collected through retailer --- Should be excluded from "price" as defined, section 5546-1 General Code 836 TAX LEVY -Municipality, generally, may levy in any field, not already occupied - If specifically empowered, may simultaneously levy in an occupied field - Taxing units, section 5625-1 G.C., other than municipalities, may only levy taxes when directly authorized by the General Assembly in fields unrestricted by Constitution --- Effect, proposed Senate Bill 85..... 322 LEVY - EDUCATION - SCHOOL - SEE EDUCATION -SUBDIVISION SCHOOL -TAX LIEN -Tax lien foreclosure - Lands sold under section 5719 General Code — Where proceeds insufficient to satisfy in full, costs, taxes, assessments, penalties, interest and charges, lands charged with taxes and assessments for current year - Operative where sale prior to October 1 - Where sale on or after October 1 taxes and assessments deemed satisfied 937 TAX LIST -Sewer rental charges, delinquent - Where city certified same to county auditor for collection, item erroneously included, no authority to strike such item from general tax list and duplicate - Section 3891-1 G.C. - Corrections of clerical errors - After entry on general tax list and duplicate for Collection — Made by county auditor, section 2589 G.C. 198 TAX - MOTOR VEHICLE LICENSE -Motor vehicle --- Use, intrastate and interstate --- Ohio, New York - Owned by Ohio corporation - Kept in New York garage - Subject to license tax - Section 6291 et seq. G.C. 522 Motor vehicle equipment --- Use to which demountable container put, question of fact --- Status, demountable container placed on truck chassis or semi-trailer, held in place by own weight and by corner angle irons - Total weight of vehicle - Motor

666

TAX RECEIPTS ----

1. Agent of treasurer of state, section 5546-7 General Code, required to account each week for sales, prepaid tax receipts, sold by him - Shall pay into state treasury, face value of such stamps, less discounts to wholesale purchasers, and less amounts paid to licensed vendors for statutory redemption.

vehicle license tax.....

TAX RECEIPTS — Concluded.

- 2. Where agent is deficient in amount of cash in possession he may not account for such shortage by substituting uncanceled prepaid tax receipts.

TAX, SALES ----

- 1. Automobile Dealers' and Salesmens' Licensing Act Placards, section 6301-2 General Code, may be used on motor vehicles held exclusively for sale, being transported, or used to test or demonstrate for purpose of sale or lease, if sale is casual or isolated.
- 2. Motor vehicles rebuilt or repaired sold in connection with business of dismantling, salvaging or rebuilding, where sale is recurrent and made in continuous succession, violation sections 6302-2, 6302-18 General Code.
- 3. Partnership, classified as dealers to sell motor vehicles or as salvagers making casual or isolated sales, not required to be licensed as salesmen, section 6302-4 General Code.
- 4. Requirements to qualify as dealers to sell, display, offer for sale or deal in motor vehicles.
- 5. Sales tax levy Casual or isolated sales Vendor engaged in business of selling — Question of fact — Dependence on element of continuity and systematic recurrence of sales
- Tax, Internal Revenue Code, section 3406 Ohio sales tax, computation.
- 1. Tax on certain articles sold by manufacturer, producer, importer, is excise tax for privilege of selling — Becomes part of purchase price of such articles, where sold to consumers — Should be included in "price" as defined, section 5546-1 General Code.
- Tax, Internal Revenue Code, Chapter 19, upon retail sale, jewelry, furs, toilet preparations, interpreted, Commissioner Internal Revenue, Internal Revenue Regulation 51, section 320.7, tax upon purchase, even though collected through retailer — Should be excluded from "price" as defined, section 5546-1, General Code.
- Sales, purchases, storage and use, personal property, income, gross receipts — Persons, firms, corporations — Federal property in state — H.R. 6687, 76th Congress — Act, not consent to levy or collect such tax from or against government — Exception, sales to persons other than authorized purchasers — Status: Sales, order of War Department to personnel of post or camp — Jurisdiction, state to tax private individuals, firms or corporations who operate concessions upon Federal areas — Status: Civilian conservation corps post exchange, operated by director, sales to members and attaches of corps distinguished from sales in camps by person who operates concession.

Page

.,

912

TAX — Concluded.

- 1. Taxes, current May be paid without prejudice to complaint on an assessment for prior year.
- 2. Status, delinquent taxes, interest and penalties where pending complaint.
- 1. Taxes, delinquent real estate, assessments, penalties, interest — No authority to accept compromise settlement.
- Taxes and assessments, delinquent Mortgagee, who entered into written undertaking to pay, plus penalties, interest and other charges, and who later brings foreclosure action on morttage and purchases property at judicial sale, may upon court order, continue to make payments, if undertaking not in default — If undertaking in default, charges paid out of proceeds, judicial sale — Section 2672-3 G.C.
- 1. Taxes and assessments erroneously assessed and collected Result clerical error — May be refunded to taxpayer — Where fundamental error, remedy, if any, action for recovery commenced within one year — Sections 2588, 2589, 2590, 12075 General Code.
- 2. How illegal special assessment for municipal improvements may be corrected, error, clerical or fundamental.
- Unemployment Compensation Act Contribution from employer — Failure of employer to pay contributions, who operates under Liquor Control Act, is sufficient cause to suspend or revoke permit — Section 1345-4 G.C.

TAXABLE SUCCESSION ----

When property is conveyed to husband and wife and to the survivor and to heirs and assigns of survivor, upon death of one of such grantees, taxable succession passes to survivor — Section 5332, paragraph 5 G.C.

TEACHER — OHIO PENITENTIARY —

Prisoners, Ohio Penitentiary — Exception, those sentenced for life — Where they attend school, entitled to diminution of sentence, one month for each advancement in grade — Section 2195 et seq., G.C. — Mandatory duty, Department of Public Welfare, to adopt reasonable rules to make section 2195-7 G.C. effective — Status, educated prisoners who teach — Such Page

747

536

TEACHER — OHIO PENITENTIARY — Concluded. diminution of sentence may not be forfeited or taken away for any cause — Said statutes apply to sentences: General or indeterminate, definite or fixed term, maximum and minimum term	Page 55
TEACHER — SEE EDUCATION —	
TITLE, CERTIFICATE OF — 1. Lien — Garage man for repairs — Possessory — No right of sale.	
2. Claim of ownership, applicant to certificate of title to motor vehicle upon sale to satisfy storage and repair charges, must be based on court order — Section 6290-10 General Code	857
TOWNSHIP — Indigent — Medical service — Hospital service — Municipality or other political subdivisions such as townships, not liable for costs where compliance with statutory requirements as to notice — Where services performed in county other than legal settlement, county of legal settlement liable for costs — Cases other than contagious — Section 3484-2 General Code	974
TOWNSHIP CLERK — Township trustees — Township roads — Authority to hire labor, maintenance work, township roads — Plans and specifications, approved by county engineer must be filed with township clerk before obligations incurred to construct, widen and recon- struct township roads.	1081
TOWNSHIP TRUSTEES — Board of — Charged with duty to maintain and repair township roads within township — Duty to act personally or through duly appointed and qualified township highway superintendent —May not delegate such duty to individual by contract, for stipulated sum, fixed period of time, to maintain and repair such roads.	63
Compatible office — Township trustee — Village marshal — May be held simultaneously by same person	1079
 Partition fence — Township trustees — No authority to cause construction of such fence where boundary line is in dispute between properties of adjoining landowners — Sections 5910, 5913 G.C. 1. Two of three at properly called board meeting may hire all labor, maintenance work, township roads — One of members may be authorized to hire either for entire township or for particular road district assigned — Section 3370 General Code, paragraph 2. 	47
2. Resolution to place members in charge of designated road dis- trict not authorization to hire labor.	

.

٠

•

3. General fund of township may not be utilized to employ labor

INDEX 1041	1207
INDEX — 1941	1297
TOWNSHIP TRUSTEES — Concluded. for road maintenance and repair.	Page
4. Labor may be paid out of township's share of gasoline excise tax funds for road maintenance and repair — Sections 5541, 5541-8 General Code.	
5. Plans and specifications, approved by county engineer must be filed with township clerk before obligations incurred to con- struct, widen and reconstruct township roads	1081
Without authority to lease portion township building, term ninety-nine years.	393
TRAFFIC ACT, UNIFORM SEE UNIFORM TRAFFIC ACT	
TRAILER CAMPS — Health — District boards of health of general health districts — Inspection trailer camps — May impose reasonable standards by order or regulation — Health measure to prevent or restrict disease — Costs of inspection and permit chargeable to oper- ators of camps	886
 TRAINING DUTY — Adjutant General's Department: 1. Officers on full pay — Status, including Adjutant General, Assistant Adjutant General and Assistant Quartermaster General — Not entitled to "drill and camp pay" in addition to statutory salary. 	
 Employes of state, including civilian employes in said department, members of Ohio State Guard or Ohio Naval Militia entitled to compensation for drill in addition to fixed salaries — Section 5224 G.C. — Amended Senate Bill 247, 94 General Assembly. 	
3 State employes employes political subdivision including civil-	

3. State employes, employes political subdivision, including civilian employes, said department, members Ohio National Guard, Ohio State Guard, Naval Militia or Ohio State Naval Militia, entitled to leave of absence with pay, while on training duty, not to exceed thirty-one days per year.....

657

TRANSFER - FUNDS -

- 1. Drivers' License Fees Registrar of Motor Vehicles without authority to expend such funds whether collected prior or subsequent to amendment, section 6296-22 G.C., Amended Senate Bill 78, 94 General Assembly - Such fees paid into and are in state treasury - Expended "in pursuance of a specific appropriation made by law."
- 2. Certain new duties created No moneys appropriated.
- 3. Emergency Board without authority to allow moneys to "Bureau of Motor Vehicles-Drivers License Division" to cover such new duties.
- 4. House Bill 665, Section 8, 94 General Assembly --- Controlling

TRANSFER — FUNDS — Concluded.	Page
Board — Authority to transfer certain funds to said Bureau and License Division	736
TRANSPORTATION — Bus service — Periodic operation, not available to general public, conducted between fixed termini, over regular route, compensa- tion paid by someone other than passengers, is "contract car- riage" — Not a charter service — Section 614-103a G.C	544
Insurance — Transportation, moneys to and from duly designated depository, received by county recorder, county clerk, probate judge or county treasurer — Funds may not be expended from county treasury for such purpose.	
County commissioners neither alone nor jointly with recorder, clerk or probate judge may contract with corporation for such transportation of moneys, nor pay cost from county treasury	94
Public Utilities Commission — No power to examine claims against motor transportation companies — Loss or damage to property or unreasonable delay in transportation and delivery or overcharges upon shipment — Claims against railroads — Section 579 G.C.	540
 TRAVEL — Witness fees — County official subpoenaed, other than one in discharge of official duties required to attend upon court, entitled to usual witness fees — Sections 3012, 3014, G.C. — Entitled to such fees when subpoenaed as witness in county other than one in which he was elected or appointed — When paid regular salary and travel allowance, witness fees received should be turned back to county treasury, origin of salary and expenses. 	438
TREASURER — CONSERVANCY DISTRICT — Board of directors — May hire same person as attorney and sec- retary — Proviso, secretary does not serve as treasurer	669
TREASURER, COUNTY - SEE COUNTY -	
TREASURY, STATE — SEE STATE —	
 TROLLEY COACHES — TRACKLESS TROLLEYS — Propelled by electric motors, power supplied through overhead rails — "Street or suburban railroad company" — Section 614-2 G.C. — Any person or persons * * * company or corporation, engaged in business, operating as a common carrier. 	219
TRUCK — Motor vehicle equipment — Use to which demountable container put, question of fact — Status, demountable container placed on truck chassis or semi-trailer, held in place by own weight and by corner angle irons — Total weight of vehicle — Motor	

TRUCK — Concluded.	Page
 Trucks for repair and maintenance of highway — County commissioners may purchase under section 7200 G.C. — Commissioners not bound by section 2412-1 G.C., which requires approval judge, common pleas court — Commissioners bound to have approval all three members or lapse of twenty days since introduction of proposition — Section 2414 G.C. 	588
TRUST FUNDS	
 Penal Institutions — Ohio State Reformatory, et al.: Monies in commissary fund and entertainment and amusement fund — Trust funds — Operation of commissary — Status, employes — Authority superintendent to delegate person to escort or guard prisoner: escape, witness, attendance at funeral — Monies paid by clerk of courts to person who escorted prisoner, a witness — Disposition, monies paid to private person or guard for attendance upon prisoner when away from such institution —Responsibility or liability of superintendent, expenditure of monies. 	234
TYPED — CERTIFICATE OF TITLE —	
 1. Motor vehicle, certificate of title — Must be typed — Regula- tion, registrar of motor vehicles — Authority, section 6290-7 G.C. 	
2. Clerk of courts or person delegated by him, required to pre- pare all certificates of title and note all liens — No such au- thority vested in any other person — Section 6290-2 et seq., G.C.	311
UNEMPLOYMENT COMPENSATION — Benefits, unemployment — Where obtained from another state through false statements contained in weekly report filed with Bureau of Unemployment Compensation of Ohio — Recipient of such benefits violates section 13104 G.C. not section 1345-26 G.C.	315
Contributions from employer — Failure of employer to pay con- tributions, who operates under Liquor Control Act, is sufficient cause to suspend or revoke permit — Section 1345-4 G.C	536
Recorder, county — Duty to charge fees, recording notice of lien filed by Bureau of Unemployment Compensation as prescribed by section 2778 General Code pursuant to section 1345-4 (a) (4) General Code, Amended Substitute Senate Bill 187, 94 General Assembly	871
UNEMPLOYMENT COMPENSATION — OHIO — Metropolitan Housing Authority — Not subject to payment un- employment contributions — May not elect to become subject to Ohio unemployment compensation laws — Sections 1078-29 et seq., 1345-4 G.C.	505
UNIFORM, TRAFFIC ACT — Abstract, record of convictions for violation, shall be transmit-	

UNIFORM, TRAFFIC ACT Concluded.	Page
ted to Bureau of Motor Vehicles — Violations, ordinances reg- ulating, parking, overtime parking, restricted areas, etc., within provisions section 6307-110 General Code	882
 Highway Patrol: 1. May exercise authority conferred by section 1181-3 G.C. under territorial limits otherwise specified — Jurisdiction, roads, highways, streets of a municipal corporation. 	
2. Authority to enforce laws as to size, weight and speed of commercial vehicles — Roads and highways, state system, state routes inside municipal corporation.	
3. Authority as to registration and licensing of motor vehicles on all roads and highways in state.	
 Uniform Traffic Act — Senate Bill 29, 94 General Assembly — Authority to enforce law on roads and highways outside municipal corporations — Section 1181-3 G.C 	678
UNITED STATES — 1. United States, armed forces — Enlistment or conscription — Person absent vacates position in Cleveland city council by specific terms of charter —	
2. Such person may be candidate for office, member Cleveland city council — May not qualify for that office, if elected United States Government — Property acquired in Ohio under Article I, section 8, Constitution of United States — Authority to enforce health laws not vested in State Department of Health, nor district health boards	707 319
UNITED STATES ARMY — Ohio National Guard — May not enlist contributing members while in active service of United States, pursuant to lawful call and order of president	605
 Pawnbroker — No authority to sell at private sale, pawned article, where pawner joined military service — Soldiers' and Sailors' Civil Relief Act, Public No. 861, approved October 17, 1940 — Limitation during military service and three months thereafter — Pawned article may be sold only upon order of sale previously granted, return thereof and approval of court — Section 6341-1 G.C. 	799
UNITED STATES, MILITARY FORCES — 1. Coroner — County less than one hundred thousand population — Office not vacated through absence, military forces, United States.	
2. Inquests in such county — Justice of peace has power and duty to hold inquests in presence sheriff or deputy sheriff during such temporary absence.	813
UNITED STATES PROPERTY — 1. Pawnbroker — Repledge articles left as security — Must have	

UNITED STATES PROPERTY --- Concluded.

authority to sell or dispose of property of United States.

- 2. No duty upon pawnbroker to ascertain pawnee is licensed pawnbroker Licensed pawnee.
- 3. Procedure, notice upon default, pawnee, pawnor.
- 4. Licensed pawnbrokers governed by section 6341-1 G.C.
- 5. Pawned article, repledged, assignment, final pawnbroker must hold surplus proceeds one year — If not claimed, absolute property final pawnbroker.
- 6. Where repledge, conditional conveyance, how surplus governed.

UNITED STATES - RESERVE OFFICER -

Reserve officer, United States — Employed by Bureau of Unemployment Compensation or any department, division or office of state or political subdivisions — Not entitled to leave of absence with pay for periods of time as provided in section 5273-2 G.C. — Amended Senate Bill 247, 94 General Assembly — Active duty, Selective Training and Service Act of 1940, amended by Service Extension Act of 1941 — 50 U.S.C.A. Appendix 303, amended, Public Law 213-77 Congress.

805

UNITED STATES - SECRETARY OF AGRICULTURE -

- 1. Agricultural Adjustment Act of 1938 as amended Regulates marketing of wheat in interstate and foreign commerce — Status, wheat produced on farm.
- Act imposes no penalty upon production, wheat upon farm when producer consumes wheat in raw or manufactured form

 Regulation when product fed to or consumed by animals or poultry intended to be placed in commerce.
- "Marketing card" "Farm marketing quota" No requirement for such card where county home raises wheat, use, inmates or patients.

778

UNIVERSITY - COLLEGE -

Degrees conferred by a college, university or other institution of learning — Director of Education without authority to revoke power to confer such degrees where college or university was incorporated prior to enactment Am. Sub. Senate Bill 299, 92nd General Assembly and met requirements sections 9922, 9923 General Code, as they existed prior to enactment of said bill if instruction offered or degrees conferred any time within two years immediately preceding July 26, 1937..... •

UNIVERSITY — COLLEGE — Concluded.	Page
Students — State supported colleges and universities — Where during registration period, they contract financial obligations incident to attendance, which they fail to meet, by reason- able, not arbitrary regulation, shall be refused right to re- register for continuous attendance — Jurisdiction, trustees and faculty — Creditors — University, approved rooming or broad- ing houses	153
Students attending state controlled colleges and universities — Managing authorities may collect reasonable incidental fees to cover costs and expenses necessary to accomplish objects for which such institutions founded — Where fees collected for varsity athletics, intermural athletics, entertainments, social functions, managing authorities may use reasonable discretion to allocate funds — Subject to proper and reasonable rules in absence of constitutional or statutory inhibitions	417
UPPER ARLINGTON	
Village operated under charter — Becomes city through increase in population — May immediately function as city under Con- stitution or state laws — Appointments and promotions in civil service — Article XV, section 10, Constitution of Ohio — Board of health — Section 4404 G.C. — Poor relief, ap- pointment of relief director.	426
UTILITY, PUBLIC — Bus service — Periodic operation, not available to general pub- lic, conducted between fixed termini, over regular route, com- pensation paid by someone other than passengers, is "con- tract carriage" — Not a charter service — Section 614-103a G.C.	544
1. "Commission", section 5517 General Code, must be read as though it were "Tax Commissioner" — Section 1464 et seq. General Code.	
 Public utility company — Applications to Tax Commissioner in re finding or order, values, tangible property, proportion capital stock, gross receipts or gross earnings — Auditor of State — Computation, excise tax. 	
3. Section 5517 General Code, not repealed by implication — Public utility authorized to obtain review or redetermination by Tax Commissioner of his determinations, findings or orders — See Opinions Attorney General 1921, Vol. 1, page 647	1020
Highway — When portion improved, part of state highway sys- tem located within limits of municipality and director deter- mines certain designated property of a public utility obstructs or interferes with reconstruction or use of highway the director may require the public utility to remove or relocate at its own expense such property — Section 1199 G.C. authorizes the director to proceed at expense of owner if failure to comply	

with order — How cost paid

·

UTILITY, PUBLIC — Concluded. Mortgage revenue bonds — May be purchased and held as investment by trustees, sinking fund of municipality — Where issued by municipality to acquire, construct or extend public utility — Article XVIII, Section 12, Constitution of Ohio	Page 100
Public Utilities Commission of Ohio — House Bill 239, 94 Gen- eral Assembly — Requires filing, rules and regulations, which have general and uniform operation	696
Public Utilities Commission — No power to examine claims against motor transportation companies — Loss or damage to property or unreasonable delay in transportation and delivery or overcharges upon shipment — Claims against railroads — Section 579 G.C.	540
VACANCY — Office, village clerk — Person appointed three days prior to general election, November 1941 — No candidate elected — Appointee may retain office until successor elected and qual- ified — November election, 1943	983
 Village marshal — Vacancy in office — September 5-December 31, 1941 — Filled under provisions section 4252 not as pre- scribed in section 4384-2 General Code. 	
2. Village marshal, existent chief of police, appointed pursuant to section 4384 General Code, is "official" — Not entitled to participate in state insurance fund as village employe — Sec- tion 1465-61, paragraph 1, General Code	896
 VACATE — OFFICE — 1. United States, armed forces — Enlistment or conscription — Person absent vacates position in Cleveland city council by specific terms of charter— 	
2. Such person may be candidate for office, member Cleveland city council — May not qualify for that office, if elected	707
VACATION — Contract, amount exceeds fifty dollars — Teacher in rural or vil- lage schools, employed by board of education — Violation of section 12911 G.C. if such teacher interested in such contract for sale of bridge lumber, or other property, supplies or fire insurance to county commissioners — Teachers are appointed and employed for terms not less than one nor more than four years — Contract entered into when schools not in session, be- tween May and September does not affect ruling	202
VAN WERT COUNTY Deed Description Where words interspersed appear: "At the point where the south bank of": "To the south bank":	

the point where the south bank of": "To the south bank": "Thence westerly along said south bank", of a creek to place of beginning, the northerly boundary line of such real estate is the southern edge or border of creek, at low water mark, when water is at average and ordinary stage, during entire

VAN WERT COUNTY Concluded.	Page
year — No reference to extraordinary freshets of winter and spring or extreme droughts of summer or autumn — Town Creek, Van Wert County	532
 VEHICLES, COUNTY — County vehicles required to be plainly and conspicuously lettered as county property: Those purchased by county commissioners, or by commissioners with approval of common pleas judge, use, sheriff or county engineer, their deputies or necessary employes, board of county commissioners or any department under its control — Sections 2412-1, 2412-2 G.C. 	372

VEHICLE - SEE MOTOR VEHICLE -

VENDOR ---

- 1. Automobile Dealers' and Salesmens' Licensing Act Placards, section 6301-2 General Code, may be used on motor vehicles held exclusively for sale, being transported, or used to test or demonstrate for purpose of sale or lease, if sale is casual or isolated.
- 2. Motor vehicles rebuilt or repaired sold in connection with business of dismantling, salvaging or rebuilding, where sale is recurrent and made in continuous succession, violation sections 6302-2, 6302-18 General Code.
- 3. Partnership, classified as dealers to sell motor vehicles or as salvagers making casual or isolated sales, not required to be licensed as salesmen, section 6302-4 General Code.
- 4. Requirements to qualify as dealers to sell, display, offer for sale or deal in motor vehicles.
- 5. Sales tax levy Casual or isolated sales Vendor engaged in business of selling — Question of fact — Dependence on element of continuity and systematic recurrence of sales.....

912

426

9

VILLAGE —

- Village operated under charter Becomes city through increase in population — May immediately function as city under Constitution or state laws — Appointments and promotions in civil service — Article XV, Section 10, Constitution of Ohio — Board of Health — Section 4404, G.C. — Poor relief, appointment of relief director.
- Where population increased to become city thirty days after proclamation, secretary of state, section 3498 G.C. — Village continues, part general health district, until election and qualification of mayor and council as city officers, municipal corporation.

CLERK — VILLAGE —

Vacancy — Office, village clerk — Person appointed three days prior to general election, November 1941 — No candidate

.

CLERK — VILLAGE — Concluded.	Page
elected — Appointee may retain office until successor elected and qualified — November election, 1943	983
MARSHAL, VILLAGE	
Compatible office — Township trustee — Village marshal — May be held simultaneously by same person	1079
Tenure of office — Amended Senate Bill 3, 94 General Assembly Where term expires December 31, 1941 — Incumbent remains until successor appointed — Section 4384 G.C. — When mayor may appoint village marshal who shall be designated chief of police — Probationary period — Those permanently appointed on and after September 5, 1941 — Removal from office — Sec- tions 4263 to 4267 G.C.	702
 Vacancy in office — September 5-December 31, 1941 — Filled under provisions section 4252 not as prescribed in section 4384-2 General Code. 	
2. Village marshal, existent chief of police, appointed pursuant to section 4384 General Code, is "official" — Not entitled to participate in state insurance fund as village employe — Sec- tion 1465-61, paragraph 1, General Code	896
MAYOR, VILLAGE — Compatible office — Mayor of village, chief clerk, office of county engineer — May become incompatible if duties of each become numerous or arduous and interfere with proper execution of both.	445
Village — Where population increased to become city thirty days after proclamation, secretary of state, section 3498 G.C. — Village continues, part general health district, until election and qualification of mayor and council as city officers, mu- nicipal corporation.	9
Village marshal — Tenure of office — Amended Senate Bill 3, 94 General Assembly — Where term expires December 31, 1941 — Incumbent remains until successor appointed — Sec- tion 4384 G.C. — When mayor may appoint village marshal who shall be designated chief of police — Probationary period — Those permanently appointed on and after September 5, 1941 — Removal from office — Sections 4263 to 4267 G.C	702
VOUCHER —	
Removal from office — Director, public service and safety — Constitutes removal for current term — Officer may not there- after be reappointed for that term — Sections 4670 to 4675, G.C. — De facto officer — How voucher claims approved — Action for recovery of salary — Cannot be maintained by de facto officer holding office — If salary paid for actual services, it may not be recovered back by political subdivision	455

Tax Commission of Ohio, Delinquent:

.

1. Voucher issued by its secretary, not required to be submitted

1306 INDEX — 1941	
VOUCHER — Concluded. to or approved by Department of Finance — Sections 154-28, 154-30 G.C.	Page
2. No power or authority to employ its own counsel.	
3. Person employed as executive secretary and compensated therefor, may also be compensated for drafting prepared leg- islation the law requires to be prepared by Commission — Appropriation — Compensation	144
WALLING, HURCLE, VICE PRESIDENT, COLUMBUS SOCIETY FOR HANDICAPPED, COLUMBUS	
Petition — To amend Constitution of Ohio, Add to Article XV, section 11 — Monthly pension, single persons eighteen years of age or over, needy, physically handicapped, unable to pursue gainful employment.	211
WAPAKONETA —	
Removal from office — Director, public service and safety — Constitutes removal for current term — Officer may not there- after be reappointed for that term — Sections 4670 to 4675, G.C. — De facto officer — How voucher claims approved — Action for recovery of salary — Cannot be maintained by de facto officer holding office — If salary paid for actual services, it may not be recovered back by political subdivision.	455
WATER — FLOWING — Ditch, county — Obstruction, causes waters flowing through to overflow upon lands of another — Remove obstruction, section 6443 G.C. — Such power not granted by sections 6693, 6694,	
6695, G.C.	470
WATER MARK, LOW — Deed — Description — Where words interspersed appear: "At the point where the south bank of": "To the south bank": "Thence westerly along said south bank", of a creek to place of beginning, the northerly boundary line of such real estate is the southern edge or border of creek, at low water mark, when water is at average and ordinary stage, during entire year — No reference to extraordinary freshets of winter and spring or extreme droughts of summer or autumn — Town Creek, Van Wert County	532
WEAPON —	
Bond to permit deputy sheriff to go armed — County commis- sioners may not pay premium from public funds — Section 12819 General Code	822
WHEAT —	

•

э

WHEAT — Concluded.

Status, wheat produced on farm.

- Act imposes no penalty upon production, wheat upon farm when producer consumes wheat in raw or manufactured form

 Regulation when product fed to or consumed by animals or poultry intended to be placed in commerce.
- "Marketing card" "Farm marketing quota" No requirement for such card where county home raises wheat, use, inmates or patients.

WHITTEMORE ACT ----

Delinquent taxes, assessments, penalties, interest, etc. — When person entered into undertaking to pay such charges, section 2672-3 G.C. or similar provisions, Whittemore Acts, and undertaking canceled for default, installment payments, such person eligible to enter new undertaking — Unpaid interest due, rate, date of default — Where new undertaking — How charges, interest, etc., computed.

Beer, ale, lager, stout and other malt liquor, containing not more than 7% alcohol by weight — Wholesale distributors — B-1, B-2 permits — Effect, amendment, June 4, 1935, to section 6064-15 G.C. — Proportional refunder permit fees — Additional fees — Section 6064-66 G.C., effective September 5, 1935, since repealed.

WIDOW -

Firemen's pension fund — Rule, board of trustees, that widow of deceased fireman, who receives death benefits from Workmen's Compensation Fund of Ohio shall not be eligible to receive pension from such fund, is valid rule — No application for pension shall be entertained "until such widow shall have been denied death benefits by Industrial Commission of Ohio" — Section 4612-5 G.C. does not nullify section 4612-4 G.C.......

HUSBAND ---- WIFE ---- SEE SPOUSE -----

WITNESS FEES ----

Witness fees — County official subpoenaed, other than one in discharge of official duties required to attend upon court, entitled to usual witness fees — Sections 3012, 3014, G.C. — Entitled to such fees when subpoenaed as witness in county other than one in which he was elected or appointed — When paid regular salary and travel allowance, witness fees received should be turned back to county treasury, origin of salary and expenses. 778

31

WITNESS — Patrolman, state highway — Where accident not witnessed by him, after investigation made, he may sign affidavit against offender if there is reasonable and probable cause to believe person named in affidavit, is the offender — Affidavit must be sworn to positively, need not be made on personal knowledge — In absence of malice, no liability in event patrolman were mistaken — Citation, issued at scene of accident, command to appear in court, not arrest or restraint of liberty and no cause of action would arise against officer	Pag 21
Penal Institutions — Ohio State Reformatory, et al.: Monies in commissary fund and entertainment and amusement fund — Trust funds — Operation of commissary — Status, em- ployes — Authority superintendent to delegate person to es- cort or guard prisoner: escape, witness attendance at funeral — Monies paid by clerk of courts to person who escorted pris- oner, a witness — Disposition, monies paid to private person or guard for attendance upon prisoner when away from such institution — Responsibility or liability of superintendent, ex- penditure of monies.	23
1. State Fire Marshal — Investigation to determine cause, origin and circumstances of fire — Section 824 et seq., G.C. — Dis- cretion of fire marshal to privately conduct investigation — Section 832 G.C. — Witness not entitled to counsel, counsel may not appear with witness and speak for witness, if fire marshal holds investigation to be private.	
2. Provisions section 832 G.C. do not contravene Article I, sec- tion 10, Ohio Constitution.	
3. At common law and under Constitution of Ohio, no person can be compelled to be a witness against himself. Personal priv- ilege to be claimed by interested person.	
4. Status, testimony given by witness in public or private inves- tigation of fire, one for Ohio courts to determine rather than attorney general	17
WORDS AND PHRASES — Children's home — Repair, ordinary repair, maintenance, better- ments and additions, replacement.	37
"Commission" — "Tax Commissioner" — Sections 1464, 5517 General Code	102
County Recorder — Fees — "Other instruments of writing"	73
"Elector", candidate in party primary	59
Employment, minor in or around mine — "Strictly office work".	94
"Findings and determination" - Public Utilities Commission of Ohio	69
"Foster home" — Family home where persons who maintain home, rear child or children of another as their own — Rela-	

tionship in loco parentis.....

WORDS AND PHRASES Concluded. Income, cash bequest, recipient, aid for the aged
Insurance — Hazard, extra hazard, risk
Leave of absence with pay — Gift, donation, present, allowance contribution, subsidy
"Peace officer" — Constable — Authority to make arrests or state highways
Repairs, highway, emergency, necessary, unavoidable
State public school fund — Average daily attendance — Each pupil — Day
Tax, Ohio sales, computation — "Price" as defined section 5546- General Code
Tax, sales, use, income — Interpretation words, person, Federa area, business situs, authorized purchaser
Taxable succession, joint tenancy, tenants in common, contingen remainder, vested remainder
Teachers in public schools — Substitute, regular, absent, be ginning, new — Contracts, continuing — Enrollment
Tuition — To compute amount payable by school district, study cost, actual cost, value, actual value, replacement value
Unclassified Civil Service — "Assistant"
Unemployment Compensation Act — Liquor Control Act — Tax contributions
Village marshal — Existent chief of police — "Official" — Stat insurance fund
WORKMEN'S COMPENSATION ACT — Where employes, state highway department, are transported in state highway trucks, from highway garage and return, to worl in county, if injured, injury is "in course of employment" — If legal requirements met, such injured employes would be en titled to participate in state insurance fund
WORKMEN'S COMPENSATION FUND — Firemen's pension fund — Rule, board of trustees, that widow o deceased fireman, who receives death benefits from Workmen' Compensation Fund of Ohio shall not be eligible to receive pension from such fund, is valid rule — No application for pen sion shall be entertained "until such widow shall have been denied death benefits by Industrial Commission of Ohio" — Section 4612-5 G.C. does not nullify section 4612-4 G.C
1 Villago manshal Vacaney in office Sontombor 5 December

1. Village marshal — Vacancy in office — September 5-December 31, 1941 — Filled under provisions section 4252 not as prescribed in section 4384-2 General Code.

•

2. Village marshal, existent chief of police, appointed pursuant

WORKMEN'S COMPENSATION FUND Concluded.	Page
to section 4384 General Code, is "official" — Not entitled to participate in state insurance fund as village employe — Sec- tion 1465-61, paragraph 1, General Code	896
YEAR — CALENDAR — 1. Federal census, sixteenth, 1940 — Date April 1, 1940, legal ascertainment, population of counties, to fix salaries, certain public officers.	, 1 ⁻
 Compensation, precinct judges and clerks of elections, primary election May, 1940 — Sections 4785-28, 4785-25b, 4785-25c, 4785-25d G.C. 	
3. How compensation determined for those who served, regular election, November 5, 1940.	
4. County boards of elections — Clerks — "Annual" salary — Sections 4785-18, 4785-19 G.C.	
5. "Calendar year" — County board of elections.	
6. How to compute "annual salary" based on population, federal census.	
7. When 1930 census applies.	
8. Incumbents now in office — 1940 census	684
Salary — Elective county officers — Receive four full annual salaries — Commence first day of term — End same day four years thereafter — Period, greater or less than four full calendar years.	529
YEAR — CURRENT — Tax lien foreclosure — Lands sold under section 5719 General Code — Where proceeds insufficient to satisfy in full, costs, taxes, assessments, penalties, interest and charges, lands charged with taxes and assessments for current year — Opera- tive where sale prior to October 1 — Where sale on or after October 1 taxes and assessments deemed satisfied	937

CITATIONS:

Page

SECTIONS GENERAL CODE:

		~ ~ ~
		98
		82
		107
123.		107
124 .		107
L 43	,	60
154-2		14
154-20		14
154-28		14
54-30		14
54-55		38
54-57		23
		12
		64
		64
		64
		64
63		10
74		10
77 .		10
78		10
83		100
86		10
		1
74-1		4
86-8		6
86-8 (a		99
86-17	2,0	
86-17		,
86-17		ا مە
86-19		42
86-32		2
86-33		7
86-33	e	7
79		5
14-2		2
14-84	8	5
14-93	a	5
14-10	Ba	5
44-4		9
		9
		1
24 et		1
32 et	sey.	1
		9,
98-1	······	
98-13		9.
038-3	-	10
038-1		10
	to 1078-60 G.C.	22
078-20	9 et seq	50
010-2	· · · · · · · · · · · · · · · · · · ·	50

CITATIONS --- Continued.

Page

SECTIONS GENERAL CODE --- Continued.

1078-36	505
1155-1 to 1155-19	1018
1155-9	1018
1155-10	1018
1155-11	1018
1181-2	678
1181-3	678
1189	351
1189	678
1189-2	351
1198	351
1199	351
1261-2	125
1261-3	125
1261-2	1005
1261-3	1005
1261-6	125
1261-14	125
1261-16	9
1261-20	9
1261-22	1067
1261-42	886
1345	505
1345-1b (1)	505
1345-1c	505
1345-1j	536
1345-4	505
1345-4	536
1345-4 (a) (4)	871
1345-6	478
1345-7	478
1345-8	478
1345-26	315
1346	505
1346-3	990
1352-8	968
1352-12	988
1359-1	307
1359-4	135
1359-14	135
1373	861
1375	861
1408	818
1464 et seq.	1020
1464-3	1020
1465-61	330
1465-61, paragraph 1	896
1639-6	673
1639-6	968
1639-18	44
1639-19	44

•

CITATIONS — Continued.

SECTIONS GENERAL CODE --- Continued.

	-
1639-30	1
	570
	673
1639-35	1
1832	234
1835	234
1838	234
1842	234
1890-33	673
1890-103	673
2163	55
	55
	55
	55
	:55
	363
	363
	363
	657
	551
	94
2288-1	ʻ94
2293-4	451
2293-14	100
2293-15a	174
2293-43	-71
2296-21	407
2303 to 2306	- 49
2313	736
	707
	813
	707
	813
	585
	105
	105
	588
	872
	872
	341
2414	588
	256
2583	773
2583	937
2588	828
2589	198
2589	828
2590	828
2633	49
2637	190
2638	94

CITATIONS — Continued.

SECTIONS GENERAL CODE - Continued.

2638-1		. 94
2639		49
2655		- 773
2655	· · · · · · · · · · · · · · · · · · ·	828
2655		844
2672-1		31
2672-3	· 1	31
2672-3		. 747
2672-6	-	31
2672-1		747
2757		713
2758	· · · · · · · · · · · · · · · · · · ·	853
2778		713
2778		871
2779		713
2792-1		. 132
2829	L	813
2829		1070
2833		216
2850		78
2856		1070
2856-5	2	813
2856-8		1070
2866-1		.551
2867		529
2968	· · · · · · · · · · · · · · · · · · ·	. 966
2976-1		109
2976-0		105
2976-7		109
2977		871
2978	•	871
2981		190
2981		299
2981		822
2983		438
2983		871
2989		529
2989-1		966
3012	-	438
3014		438
3024		438
.3054		299
3056		563
3058		563
2083		825
3092		
3104		256
3105		256
3119		379
3178		336
3281		393
<u> </u>		200

•

SECTIONS GENERAL CODE - Continued.

3370	
3371	1
3370, paragraph 2	10
3391	3
3391	9
3391-1	1
3391-3	1
3391-7	
	10
5551-10	
3397	39
3477	30
3477	9
3480	5'
3480-1	9'
3484-2	9'
3498	
3498	4
3499	
3499	4
	1
3891-2	1
3892	1
3892	83
4125	
4126	'
4251	4
4252	4
4252	89
4252	98
4263 to 4267	7
4279	9
4384	
	70
4384	8
4384-2	8
4385	- 89
4404	•
4404	42
4405	
4408	100
4514	10
4559	
4564	2
4600 et seq.	
4600-1	
4609	
4612-4	33
4612-4	e e
4612-5	• 33
4612-5	8
4612-6	5
4621	28

CITATIONS — Continued.

Page

SECTIONS GENERAL CODE --- Continued.

÷	4628	330
	4632	287
	4692	978
	4670 to 4675	455
	4674	455
	4696	997
ı.	4736	461
	4736	728
	4736	978
	4750	160
	4750	997
	4785-18	684
	4785-19	
•	4785-25b	684
·	4785-25c	.684
	4785-25d	-684
	4785-28	684
	4785-30	983
	4785-31 (e)	983
	4785-71	596
	4785-82	596
	4785-175	211
	4785-175	350
	4785-175	416
	4785-175	437
	4785-175 4785-175	601
		735
,	5193 5194	605
	5195	605
	5201-4a	499
	5201-4a	·605
	5224	657
	5273-2	
	5273-2	
	5276	657
	5322	773
	5324	1061
	5326	1061
	5327	1061
•	5327-1	1061
	5332	164
	5345	926
	5438	952
	5439	952
	5517	1020
	5541	1081
	5541-8	1081
	5544-2	17
	5545-2	451
	5546-1	836

.

CITATIONS — Continued.

.

Page

SECTIO	NS GENERAL CODE Continued.
5546-2	
5546-2	
5546-2-7	,
5546-7	
5546-8	
5546-12	
5546-13	
5546-16	
5546-26	
	·····
5609-2	
5609-3	
5610	
5611	
5611-4	
5624-7	
5625-1	
5625-5	·
5625-6	
5625-10	
5625-10	
5625-20	
5625-23	
5625-25	
5625-30	
5625-32	
5625-33	
5625-33	•••••••••••••••••••••••••••••••••••••••
5625-38	•••••••••••••••••••••••••••••••••••••••
5652-13	
5652	
5652-1	
5652-1a	
5671	
5671	
5718-3	
5805-13	
6064-15	
6064-25	
6064-66	
6212-49	
	······
6290-4	
6290-5	
6290-6	·····
6290-7	
	· · · · · · · · · · · · · · · · · · ·

CITATIONS — Continued.

•

.

ECTIONS GENERAL CODE — Continued.	
290-9	
290-10	
291 et seq.	
291	
291	
292	
293	
295-1	
296-1	
296-22	
296-37	
297	
301-1a	
301-2	
302-1	-
302-2	
306	
306-1	
307-16	-
307-110	
308-7 et seq.	
337	
337 to 6346	
338	
338	•
341-1	
341	
341-1	
342	
343	
344-1	
442	
443	
443	
444	
454	
455	
462	
463	
602-35	
602-39	
602-40	•
693	
694	
695	-
697	-
700	•
	-
702	

669

588

SECTIONS GENERAL CODE - Continued. 6828-9 6828-11 7200 7214

	000
7214	341
7502	363
7575	67
7595-1	513
7595-1d	1
7595-1d	485
7622	160
7625	1029
7681	1020
7690	160
7690-1	575
7690-1	627
7690-1	648
7690-1	749
7690-1	891
7690-1	978
7690-2	627
7690-2	648
7690-2	749
7690-2	891
7690-2	978
7690-6	575
7691	202
7703	202
7722	1029
7731-5	347
7889	718
7896-25	396
7896-32	396
7896-40	396
7896-65	423
7896-66	423
7924-1	153
7924-1	417
7995	570
8509-3	853
8518	713
8562	853
	120
8623-99	384
8625-4	929
9403	261
9404	261
9426-1	1091
9518	902
9519	902
9559	902
9563	952

CITATIONS — Continued.		Page
SECTIONS GENERAL CODE Concluded		
: 9573-1		822
. 9589-1	••••••	952
, 9592-8		902
9592-8		952
9592-9	•••••••••••••••••••••••••••••••••••••••	902
9592-10		952
9592-12		902
9593		868
9607-11	, , , , , , , , , , , , , , , , , , , ,	902
9645		792
9649		792
9651		792
, 9880		216
∴9880		613
<u></u>		613
9894 9912		29 <u>9</u> 216
9912 9913		216 216
		921
9922 9923		921 921
9923-1		921 921
10507-8		
12075		828
12618-2		448
12618-3		522
12819		822
12911		202
13104		315
13422-2		125
13426-10		315
13432-1		926
; 13435-5		206
13435-6	·····	206
13435-7	······	206
13444-9		234
13446-2 et seq.		315
13929	••••••••••••••••••••••••••••••	363
. 		
	•	
		•
v_{i} , i		
*. ·		·
		·
		÷.
4 / ¹ 8 -		
•		•
	•	•

Page

. .

General Assembly — House Bills — Senate Bills Constitution — Ohio Ohio Laws United States

GENERAL ASSEMBLY -

HOUSE BILLS

House Resolution 43 Sul			2'
House Bill 121,	94th		5'
121			62
121			6
121			7.
121			8
121		· · · · · · · · · · · · · · · · · · ·	9
172 Sub.		· · · · · · · · · · · · · · · · · · ·	4
172 Sub.			5
177			10
224			8
239			69
268			3

SENATE BILLS ----

Senate Bill, Amended	462	92nd	General Assembly	451
Am. Sub.	299	92nd		921
· · · .	420	92nd		144
Amended	462	92nd		517
Amended	3	94th		702
	29			678
Amended	78			736
Proposed	85			322
Am. Sub.	187			871
Amended	247			499
	247			657
	247			805

OHIO CONSTITUTION ---

Article	1	Section	10	178
	1		12	988
	II		1	322
	Π		20	551
	II		41	363
	II		22	736
	IV		14	551
	v		1	596
	XI		11	602
	XII		2	67
	XII		5	736
	XII		7, 8, 9	322

CITATIONS — Concluded.

Page

OHIO CONSTITUTION ---- Concluded.

Article	XIII	Section	6	322
	xv		4	596
	XV		4	983
	XV		10	426
	XVII		2	896
	XVIII		1	9
	XVIII		2	426
	XVIII		3	322
	XVIII		7	426
	XVIII		5, 12	100
	XVIII		13	322
	XVIII		13	1091

OHIO LAWS-

117 Ohio	Laws	868	517
 118		133	517

UNITED STATES ----

Article 1 Section 8 319 F.C.A. Title 26, Section 3797 17 F.C.A. Title 50, Appendix 9 — 76 Congress 799 FEDERAL SECURITY AGENCY, Reg. Sec. 305 1029 H.R. 6687 U.S. 17 INTERNAL REVENUE CODE, CHAPTER 19, Section 3406 836 INTERNAL REVENUE REGULATION 51, Section 320.7 836 Pub. Law No. 146, 77 Congress 1st Sess. 1029 U.S.C. Title 7, Sections 601, 1301, 1332, 1335, 1339, 1375 778 U.S.C. 31, Section 742 1061
F.C.A. Title 50, Appendix 9 — 76 Congress 799 FEDERAL SECURITY AGENCY, Reg. Sec. 305 1029 H.R. 6687 U.S. 17 INTERNAL REVENUE CODE, CHAPTER 19, Section 3406 836 INTERNAL REVENUE REGULATION 51, Section 320.7 836 Pub. Law No. 146, 77 Congress 1st Sess. 1029 U.S.C. Title 7, Sections 601, 1301, 1332, 1335, 1339, 1375 778 U.S.C. 31, Section 742 1061
FEDERAL SECURITY AGENCY, Reg. Sec. 305 1029 H.R. 6687 U.S. 17 INTERNAL REVENUE CODE, CHAPTER 19, Section 3406 836 INTERNAL REVENUE REGULATION 51, Section 320.7 836 Pub. Law No. 146, 77 Congress 1st Sess. 1029 U.S.C. Title 7, Sections 601, 1301, 1332, 1335, 1339, 1375 778 U.S.C. 31, Section 742 1061
H.R. 6687 U.S. 17 INTERNAL REVENUE CODE, CHAPTER 19, Section 3406 836 INTERNAL REVENUE REGULATION 51, Section 320.7 836 Pub. Law No. 146, 77 Congress 1st Sess. 1029 U.S.C. Title 7, Sections 601, 1301, 1332, 1335, 1339, 1375 778 U.S.C. 31, Section 742. 1061
INTERNAL REVENUE CODE, CHAPTER 19, Section 3406 836 INTERNAL REVENUE REGULATION 51, Section 320.7 836 Pub. Law No. 146, 77 Congress 1st Sess
INTERNAL REVENUE REGULATION 51, Section 320.7
Pub. Law No. 146, 77 Congress 1st Sess. 1029 U.S.C. Title 7, Sections 601, 1301, 1332, 1335, 1339, 1375. 778 U.S.C. 31, Section 742. 1061
U.S.C. Title 7, Sections 601, 1301, 1332, 1335, 1339, 1375 778 U.S.C. 31, Section 742
U.S.C. 31, Section 742 1061
U.S.C.A. 13, Sections 201, 202, 206, 213
16, Sections 584a-c-p,
UNITED STATES STATUTES 54, 858

• •