## **OPINIONS**

OF THE

# Attorney General

OF

### **OHIO**

FOR THE

Period from January 12, 1931, to January 1, 1932.

VOLUME I

The Consolidated Press & Printing Co. Cleveland, Ohio. State Printers. 1931. Bound at the State Bindery.

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#### FOREWORD.

Perhaps few departments of the state government have experienced the rapid growth which has characterized the office of the Attorney General of Ohio. This office was created in 1846, when one lawyer left his private practice two or three days a week to serve as Attorney General, and when an average of ten working days was required to prepare one opinion. Even in the late years of the 19th century, when special counsel were added as assistants to the Attorney General, all work of the department was done in one of the rooms now occupied by the budget commission.

Prior to the passage of the McKinnon Act in 1898, legal work of each state department was done by lawyers retained by the department, who had no relation whatever to the Attorney General. By the enactment of this law, the Legislature placed all legal work of the state in the hands of the Attorney General, requiring also that he should represent and give counsel to all officials, departments, boards, and commissions of the state government as well as to the prosecuting attorneys of the various counties. The work has grown so that now the full time of twenty-four lawyers and fourteen clerks and stenographers is required in rendering nearly 1400 opinions in a year, in addition to handling all litigation for state officials, boards and commissions.

The wise provisions of the McKinnon law give Ohio a most economical system of government, so far as its law work is concerned. There is no spreading about of easy jobs. All law work is done in one office at comparatively little expense. Thus when Ohio created a new commission—the State Office Building Commission—all legal work, in acquiring the site by negotiation, and all litigation which developed to further or to interfere with the project was attended to by the Attorney General and his existing staff without any increased expense to the taxpayers of Ohio.

Provision for adequate working facilities has not kept pace with the rapid growth of work in the Attorney General's office. For several years, as many as four men were required to occupy the same office. Necessarily, if one were dictating, conducting a conference, or talking over the telephone, all others were disturbed. Efficiency was thus impaired. Now additional space has been secured, so that this office occupies a part of the basement floor as well as that part of the first floor of the statehouse annex which has been occupied by this department for more than twenty years. Although not yet adequate, the new quarters have reduced the number of lawyers working in a single office to two, library facilities are increased, and provision has been made for quiet study.

Economic depression creates a strain on the governmental fabric from township to state, which strain seems sooner or later to find its way to the office of the Attorney General. Work seems to have tripled this year, but my colleagues and I, appreciating the necessity of governmental economy from bottom to top, are trying to carry the load without additional help.

December 1, 1931.

Attorney General.

#### ATTORNEYS GENERAL OF OHIO

HENRY STANBERRY	1846-1851
JOSEPH McCORMICK	1851-1852
GEORGE E. PUGH	1852-1854
GEORGE W. McCOOK	
FRANCIS D. KIMBALL	1856-1857
C. P. WOLCOTT	1857-1861
JAMES MURRAY	1861-1863
LYMAN R. CRITCHFIELD	1863-1865
WILLIAM P. RICHARDSON	1865
CHAUNCEY N. OLDS	1865-1866
WILLIAM H. WEST	1866-1870
FRANCIS B. POND	1870-1874
JOHN LITTLE	1874-1878
ISAIAH PILLARS	1878-1880
GEORGE K. NASH	1880-1883
D. A. HOLLINGSWORTH	1883-1884
JAMES LAWRENCE	1884-1886
JACOB KOHLER	1886-1888
DAVID K. WATSON	1888-1892
JOHN K. RICHARDS	1892-1896
F. S. MONNETT	1896-1900
J. M. SHEETS	1900-1904
WADE H. ELLIS	1904-1908
U. G. DENMAN	1908-1911
TIMOTHY S. HOGAN	1911-1915
EDWARD C. TURNER	1915-1917
JOSEPH McGHEE	1917-1919
JOHN C. PRICE	1919-1923
C. C. CRABBE	1923-1927
EDWARD C. TURNER	1927-1929
GILBERT BETTMAN	1929

#### OFFICE OF ATTORNEY GENERAL

## 1931

GILBERT BETTMAN	Attorney General
EARL C. SHIVELY	First Assistant Attorney General
LEWIS F. LAYLIN	Chief Counsel
ROBERT B. BARCUS	Assistant Attorney General
FRANK T. BOW	
	Assistant Attorney General
WILLIAM S. EVATT	
WILLIAM J. FORD	
JOSEPH A. GODOWN	Assistant Attorney General
*PERRY L. GRAHAM	
THOMAS J. HERBERT	Assistant Attorney General
EARL R. HOOVER	Assistant Attorney General
*HARRY G. LEVY	Assistant Attorney General
CHARLES F. OHL	Assistant Attorney General
RAYMOND S. POWERS	Assistant Attorney General
JOSEPH V. RALSTON	
*İSADORE TOPPER	Assistant Attorney General
HOWARD C. WALKER	Assistant Attorney General
CHARLES G. WILLIAMS	
LYTLE G. ZUBER	Assistant Attorney General
ROLLIN R. ZURMEHLY	Assistant Attorney General
E. FRANK BROWN	Superintendent, Claims Division
AGNES B. DICKINSON	Secretary
*GEORGE J. RICHARD	
MADGE SANFORD	
HARRY C. SHUNK	
BIRD O. WHITE	
PERMELIA BAILEY	Stenographer
GRACE BARTHOLOMEW	Stenographer
AGNES E. CRAIGLOW	
K. MARIE DAMRON	Stenographer
DOROTHY KOCHENDORFER	Stenographer
KATHERINE MILHAM	Stenographer
ESTELLA ST. CLAIR	Stenographer
HARRIET SIMONS	Stenographer
NONNIE THEISSE	Stenographer
HELEN N. WALDO	Stenographer
EULA K. WOODHEAD	Stenographer
FRANK E. CALKINS	Special Counsel, Toledo District
ARTHUR KRAUSE	Special Counsel, Cleveland District
RAYMOND J. KUNKEL	Special Counsel, Cincinnati District

<sup>\*</sup> Perry L. Graham entered office on November 15. 1931.
\* Harry G. Levy left office on February 1, 1931.
\* Isadore Topper entered office on February 1, 1931.
\* George J. Richard left office on August 1, 1931.

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F. Hehr
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Director—A. P. Cooper
Bonds for the faithful performance of their duties as Resident District
Deputy Directors—Russell L. Harvey—John S. Dennis
Bond for the faithful performance of his duty as Resident District
Deputy Director—Bert Beucler
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Notes of Miles Heights Village School District, Cuyahoga County, Ohio—\$15,000.00
Notes of Concord Rural School District, Delaware County, Ohio-\$2,846.00
Notes of Madison Township Rural School District, Franklin County, Ohio—\$7,000.00
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Notes of City of Cambridge, Guernsey County, Ohio—\$4,000.00
Notes of Village of Greenfield, Highland County, Ohio—\$2,800.00  Notes of Coal Township Rural School District, Jackson County, Ohio —\$2,000.00
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Bonds of Jackson Rural School District, Allen County, Ohio—\$16,200.00	435
Bonds of LaFayette Village School District, Allen County, Ohio—	400
\$5,300.00	489
Bonds of Sugar Creek Rural School District, Allen County, Ohio-	
\$2,000.00	489
Bonds of Sugar Creek Rural School District, Allen County, Ohio-	
\$50,000.00	1162
Bonds of City of Lima, Allen County, Ohio—\$34,700.00.	1213
Bonds of City of Lima, Allen County, Ohio—\$7,000.00	1213
Bonds of New Lyme Township Rural School District, Ashtabula	=/0
County, Ohio—\$5,000.00	762
Bonds of City of Ashtabula, Ashtabula County, Ohio—\$35,000.00	951
\$5,000.00	820
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\$88,000.00
Bonds of Holloway Village School District, Belmont County, Ohio— \$18,000.00532
Bonds of Bellaire City School District, Belmont County, Ohio— \$14,000.00
Bonds of Bellaire City School District, Belmont County, Ohio— \$9,000.00
Bonds of Georgetown Village School District, Brown County, Ohio— \$40,000.00
Bonds of Butler County, Ohio—\$5,000.00
Bonds of Magnolia Rural School District, Carroll County, Ohio— \$70,000.00
Bonds of Village of Minerva, Carroll and Stark Counties, Ohio— \$4,000.00
Bonds of Village of Minerva, Carroll and Stark Counties, Ohio— \$8,250.00
Bonds of City of Urbana, Champaign County, Ohio-\$15,380.00 1281
Bonds of Clark County, Ohio-\$10,461.15
Bonds of Clark County, Ohio-\$9,600.24
Bonds of Clark County, Ohio—\$28,250.00
Bonds of Clark County, Ohio—\$9,946.33
Bonds of Clark County, Ohio—\$12,909.54
Bonds of Jackson Township Rural School District, Clermont County, Ohio—\$12,000.00
Bonds of Pierce Township Rural School District, Clermont County, Ohio—\$20,000.00
Bonds of Perry Township, Columbiana County, Ohio—\$800.00
Bonds of Village of West Lafayette, Coshocton County, Ohio— \$10,000.00
Bonds of Bucyrus City School District, Crawford County, Ohio— \$10,000.00
Bonds of Bucyrus City School District, Crawford County, Ohio— \$6,000.00
Bonds of Cleveland Heights Village School District, Cuyahoga County, Ohio—\$10,000.00
Bonds of Cleveland Heights Village School District, Cuyahoga County, Ohio—\$6,000.00
Bonds of the City of Bedford, Cuyahoga County, Ohio—\$28,616.28 1230
Bonds of East Cleveland City School District, Cuyahoga County, Ohio  \$\_\$5,000.00 \tag{5}\$
Bonds of Cuyahoga County, Ohio—\$200,000.00
Bonds of Bedford City School District, Cuyahoga County, Ohio— \$19,250.00
Bonds of Village of Shaker Heights, Cuyahoga County, Ohio— \$30,000.00
Bonds of Shaker Heights Village School District, Cuyahoga County,
Ohio—\$21,000,00

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Approval—Continued. Pa Bonds of Village of University Heights, Cuyahoga County, Ohio— \$13,000.00
Bonds of Village of University Heights, Cuyahoga County, Ohio— \$10,000.00
Bonds of City of Bedford, Cuyahoga County, Ohio—\$31,500.00
Bonds of Parma Rural School District, Cuyahoga County, Ohio— \$25,000.00
Bonds of Shaker Heights Village School District, Cuyahoga County, Ohio—\$10,000.00
Bonds of Cleveland Heights City School District, Cuyahoga County, Ohio—\$173,500.00
Bonds of City of Shaker Heights, Cuyahoga County, Ohio-\$36,185.66 11
Bonds of Cleveland Heights Village School District, Cuyahoga County, Ohio—\$14,000.00
Bonds of Village of University Heights, Cuyahoga County, Ohio— \$6,000.00
Bonds of Village of Shaker Heights, Cuyahoga County, Ohio— \$9,000.0012
Bonds of City of Euclid, Cuyahoga County, Ohio—\$100,000.00
Bonds of North Olmsted Village School District, Cuyahoga County, Ohio—\$13,544.7514
Bonds of Village of Maple Heights, Cuyahoga County, Ohio— \$20,000.0014
Bonds of City of Garfield Heights, Cuyahoga County, Ohio—\$9,280.00 14 Bonds of Maple Heights City School District, Cuyahoga County, Ohio —\$41,000.00
Bonds of Village of Brook Park, Cuyahoga County, Ohio—\$12,847.92 15 Bonds of City of Garfield Heights, Cuyahoga County, Ohio—\$27,554.56
Bonds of City of Garfield Heights, Cuyahoga County, Ohio— \$8,000.0015
Bonds of village of University Heights, Cuyahoga County, Ohio— \$9,000.00
Bonds of Fairview Village School District, Cuyahoga County, Ohio— \$21,000.00
Bonds of Butler Township Rural School District, Darke County, Ohio— \$21,000.00
Bonds of Village of Vermillion, Erie County, Ohio—\$5,000.00
\$20,000.00
Bonds of Erie County, Ohio—\$23,400.00
Bonds of Brown Township Rural School District, Franklin County,

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Bonds of Franklin Township, Franklin County, Ohio-\$1,000.00
Bonds of Village of Marble Cliff, Franklin County, Ohio—\$12,271.12 8 Bonds of Marion Township Rural School District, Franklin County, Ohio—\$14,000.00
Bonds of Village of Groveport, Franklin County, Ohio-\$4,200.00 11
Bonds of City of Bexley, Franklin County, Ohio-\$29,000.00
Bonds of City of Bexley, Franklin County, Ohio-\$5,800.00
Bonds of City of Bexley, Franklin County, Ohio-\$14,400.00
Bonds of City of Bexley, Franklin County, Ohio-\$16,200.00
Bonds of City of Bexley, Franklin County, Ohio-\$4,830.00
Bonds of City of Bexley, Franklin County, Ohio-\$41,300.00
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Bonds of North College Hill Village School District, Hamilton County, Ohio—\$25,000.00
Bonds of Monfort Heights Rural School District, Hamilton County, Ohio—\$1250.00
Bonds of Blue Ash Rural School District, Hamilton County, Ohio— \$1,000.00
Notes of Hamilton County, Ohio-\$360,000.00

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Bonds of Hancock County, Ohio-\$17,000.00	
Bonds of Henry County, Ohio-\$10,000.00	1
Bonds of Napoleon Village School District, Henry County, Ohio- \$10,000.00	
Bonds of New Market Township Rural School District, Highland County, Ohio—\$8,000.00	1
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Bonds of Buford Rural School District, Highland County, Ohio-	-
Bonds of Village of Lynchburg, Highland County, Ohio-\$17,475.00	
Bonds of Village of Greenfield, Highland County, Ohio-\$2,400.00	
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Bonds of Holmes County, Ohio-\$12,160.00.	
Bonds of Jackson City School District, Jackson County, Ohio- \$250,000.00	
Bonds of Jefferson Rural School District, Jackson County, Ohio— \$18,000.00	
Bonds of Jefferson County, Ohio-\$10,000.00.	
Bonds of Fairport Village School District, Lake County, Ohio-\$4,500.00	
Bonds of Perry Rural School District, Lake County, Ohio-\$73,500.00	
Bonds of Mentor Rural School District, Lake County, Ohio-\$200,000.	
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Bonds of Painesville City School District, Lake County, Ohio—\$20,000.00  Bonds of Coal Grove Village School District, Lawrence County, Ohio—	-
\$25,000.00	-
Bonds of Coal Grove Village School District, Lawrence County, Ohio- \$7,000.00	-
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Bonds of Camden Township Rural School District, Lorain County, Ohio —\$9,000.00	1
Bonds of City of Elyria, Lorain County, Ohio-\$7,500.00	
Bonds of Waterville Village School District, Lucas County, Ohio-	-

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ontinued.
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Bonds of Ottawa Hills Village School District, Lucas County, Ohio-
\$106,000.00
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Bonds of Washington Township Rural School District, Lucas County, Ohio—\$200,000.00
Bonds of Washington Township Rural School District, Lucas County, Ohio—\$43,000.00
Bonds of Lucas County, Ohio-\$24,000.00
Bonds of Lucas County, Ohio-\$105,000.00
Bonds of Lucas County, Ohio-\$157,000.00
Bonds of Lucas County, Ohio-\$75,000.00
Bonds of Village of Maumee, Lucas County, Ohio-\$12,000.00
Bonds of Village of Maumee, Lucas County, Ohio-\$7,500.00
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—\$70,000.00
Bonds of Goshen Rural School District, Mahoning County, Ohio-
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Bonds of Struthers City School District, Mahoning County, Ohio— \$16,000.00
Bonds of Boardman Rural School District, Mahoning County, Ohio—
\$17,000.00
\$25,000.00
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Bonds of Springfield Township, Mahoning County, Ohio—\$10,000.00
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Bonds of Grand Township, Marion County, Ohio—\$4,100.00
Bonds of Marion County, Ohio—\$43,000.00
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Bonds of LaRue Village School District, Marion County, Ohio—\$6,000.00
Bonds of Tully Township, Marion County, Ohio—\$1,682.29
Bonds of City of Marion, Marion County, Ohio—\$23,700.00
Bonds of Village of Medina, Medina County, Ohio-\$10,512.00
Bonds of Village of Medina, Medina County, Ohio—\$5,000.00
Bonds of Liverpool Township Rural School District, Medina County,
Ohio—\$18,000.00
Bonds of Medina County, Ohio—\$18,500.00
Bonds of Village of Middleport, Meigs County, Ohio—\$9,750.00
Bonds of Village of Middleport, Meigs County, Ohio-\$4,500.00
Bonds of Middleport Exempted Village School District, Meigs County, Ohio—\$6,000.00
Bonds of Fort Recovery Village School District, Mercer County, Ohio  \$58,000.00
Bonds of Covington Village School District, Miami County, Ohio— \$150,000.00
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Bonds of Montgomery County, Ohio—\$9,000.00	1542
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Bonds of York Township Rural School District, Morgan County, Ohio	
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Bonds of Salt Creek Township Rural School District, Muskingum	
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Bonds of Village of New Concord, Muskingum County, Ohio-\$5,275.00	1059
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Bonds of Sharon Township Rural School District, Noble County, Ohio —\$5,500.00	328
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Bonds of Village of New Lexington, Perry County, Ohio-\$8,000.00	762
Bonds of Hopewell Township Rural School District, Perry County,	
Ohio-\$65,000.00	931
Bonds of Perry County, Ohio-\$16,000.00	1016
Bonds of Village of New Lexington, Perry County, Ohio-\$19,000.00	
Bonds of Village of New Lexington, Perry County, Ohio—\$5,000.00	
Bonds of Pike Township, Perry County, Ohio—\$2,000.00	1538
Bonds of Wayne Township Rural School District, Pickaway County, Ohio—\$35,000.00	782
Bonds of Village of Aurora, Portage County, Ohio—\$23,350.00	204
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Bonds of Woodville Village School District, Sandusky County, Ohio—\$5,000.00
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\$3,000.00
\$5,000.00
Bonds of Portsmouth City School District, Scioto County, Ohio—\$10,000.00
Bonds of City of Portsmouth, Scioto County, Ohio—\$100,000.00
Bonds of Wheelersburg Rural School District, Scioto County, Ohio—\$51,500.00
Bonds of Tiffin City School District, Seneca County, Ohio—\$155,000.00.  Bonds of Sidney City School District, Shelby County, Ohio—\$250,000.00.  Bonds of Jackson Township Rural School District, Stark County, Ohio—\$80,000.00  Bonds of Louisville Village School District, Stark County, Ohio—\$90,000.00  Bonds of Plain Township Rural School District, Stark County, Ohio—\$165,000.00  Bonds of Brewster Village School District, Stark County, Ohio—\$2,900.00  Bonds of Brewster Village School District, Stark County, Ohio—\$9,000.00  Bonds of Lawrence Township Rural School District, Stark County, Ohio—\$43,000.00  Bonds of Tuscarawas Township Rural School District, Stark County, Ohio—\$35,000.00  Bonds of Massillon City School District, Stark County, Ohio—\$11,000.00  Bonds of Canton Township, Stark County, Ohio—\$15,000.00  Bonds of Springfield Township Rural School District, Summit County, Ohio—\$210,000.00  Bonds of Village of Macedonia, Summit County, Ohio—\$18,000.00  Bonds of Cuyahoga Falls City School District, Summit County, Ohio—\$33,000.00  Bonds of City of Cuyahoga Falls, Summit County, Ohio—\$12,000.00  Bonds of Akron City School District, Summit County, Ohio—\$33,000.00  Bonds of Akron City School District, Summit County, Ohio—\$12,000.00  Bonds of Cuyahoga Falls City School District, Summit County, Ohio—\$12,000.00  Bonds of Cuyahoga Falls City School District, Summit County, Ohio—\$12,000.00  Bonds of Akron City School District, Summit County, Ohio—\$12,000.00  Bonds of Akron City School District, Summit County, Ohio—\$10,000.00  Bonds of Akron City School District, Summit County, Ohio—\$10,000.00  Bonds of Akron City School District, Summit County, Ohio—\$10,000.00  Bonds of Akron City School District, Summit County, Ohio—\$10,000.00  Bonds of Akron City School District, Summit County, Ohio—\$10,000.00
Bonds of Sidney City School District, Shelby County, Ohio—\$250,000.00.  Bonds of Jackson Township Rural School District, Stark County, Ohio—\$80,000.00.  Bonds of Louisville Village School District, Stark County, Ohio—\$90,000.00.  Bonds of Plain Township Rural School District, Stark County, Ohio—\$165,000.00.  Bonds of Brewster Village School District, Stark County, Ohio—\$2,900.00.  Bonds of Brewster Village School District, Stark County, Ohio—\$9,000.00.  Bonds of Lawrence Township Rural School District, Stark County, Ohio—\$43,000.00.  Bonds of Tuscarawas Township Rural School District, Stark County, Ohio—\$35,000.00.  Bonds of Canton Township, Stark County, Ohio—\$11,000.00.  Bonds of Springfield Township Rural School District, Stark County, Ohio—\$15,000.00.  Bonds of Village of Macedonia, Summit County, Ohio—\$18,000.00.  Bonds of Cuyahoga Falls City School District, Summit County, Ohio—\$33,000.00.  Bonds of City of Cuyahoga Falls, Summit County, Ohio—\$12,000.00.  803  Bonds of Akron City School District, Summit County, Ohio—\$15,000.00.  804  Bonds of City of Cuyahoga Falls, Summit County, Ohio—\$15,000.00.  805  Bonds of Akron City School District, Summit County, Ohio—\$12,000.00.  807  808  809  809  809  809  809  809
Bonds of Jackson Township Rural School District, Stark County, Ohio—\$80,000.00
Bonds of Louisville Village School District, Stark County, Ohio—\$90,000.00
Bonds of Plain Township Rural School District, Stark County, Ohio—\$165,000.00
Bonds of Brewster Village School District, Stark County, Ohio—\$2,900.00
Bonds of Brewster Village School District, Stark County, Ohio—\$9,000.00
Bonds of Lawrence Township Rural School District, Stark County, Ohio—\$43,000.00
—\$43,000.00
Bonds of Tuscarawas Township Rural School District, Stark County, Ohio—\$35,000.00
Bonds of Canton Township, Stark County, Ohio—\$6,000.00
Bonds of Canton Township, Stark County, Ohio—\$6,000.00
Bonds of Canton City School District, Stark County, Ohio—\$15,000.00
Bonds of Springfield Township Rural School District, Summit County, Ohio—\$210,000.00
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Bonds of Cuyahoga Falls City School District, Summit County, Ohio— \$33,000.00
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\$3,000.00
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