### IN THE COURT OF COMMON PLEAS HOLMES COUNTY, OHIO

STATE OF OHIO, ex rel. WILLIAM J. BROWN ATTORNEY GENERAL OF OHIO,

Plaintiff,

Case No. 80-C-216

39-12272

JUDGE ESTILL

HOLMES BY-PRODUCTS COMPANY

and

vs.

STIPULATION AND JUDGMENT ENTRY

ABE MILLER,

Defendants.

- 1. This Court has jurisdiction of the subject matter herein and of the parties consenting hereto. The Complaint states a cause of action against the Defendants under Section 3704.05(A) and (G) of the Ohio Revised Code.
- 2. Defendant Holmes By-Products Company is an Ohio corporation having its principal place of business in Berlin Township, Holmes County, Ohio.
- 3. Defendant Holmes By-Products Company owns and operates a rendering plant at Route 5, Millersburg, Holmes County, Ohio.
- 4. Defendant Abe L. Miller is President and Treasurer of Holmes By-Products Company and controls the operation and conduct of the business of Holmes By-Products Company.
- 5. At the rendering plant referred to in paragraph 4, <u>supra</u>
  Defendant Holmes By-Products Company owns, and Defendants operate,
  three boilers. Of the aforementioned boilers, one is an International coal-fired boiler with an input capacity of approximately
  6.7 million British Thermal Units per hour; the other two boilers
  are Continental oil-fired boilers with approximate input capacities
  of 12.56 and 15.75 million British Thermal Units per hour, respectively.

- 6. Defendants' operation of each of the three boilers referred to in the preceding paragraph results in the emission of air contaminants as defined in Ohio Revised Code Section 3704.01(A) and Ohio Administrative Code Rule 3745-15-01(C).
- 7. Ohio Administrative Code Rule 3745-35-02(A) and Section 3704.05(G) of the Ohio Revised Code prohibit theoperation of each of the aforementioned boilers without a valid, unexpired permit to operate or a variance issued by the Director of Environmental Protection.
- 8. The Director of Environmental Protection has never issued a permit to operate the coal-fired boiler referred to in paragraph 5, supra.
- 9. Since the expiration, on September 3, 1977, of permits to operate the oil-fired boilers referred to in paragraph 5, supra, the Director of Environmental Protection has not issued any valid, unexpired permit to operate either of said oil-fired boilers.
- 10. Since September 3, 1977, Defendants have regularly operated each of the boilers referred to in paragraph 5, supra, in violation of Ohio Revised Code Section 3704.05(G) and Ohio Administrative Code Rule 3745-35-02(A).
- 11. Operation of the coal-fired boiler referred to in paragraph 5, supra, results in violation of emission limitations requirements of Ohio Administrative Code Rules 3745-17-07 and 3745-17-10 and in violation of Ohio Revised Code Section 3704.05(A).
- Agency received from Defendants' applications for permits to operate the oil-fired boilers referred to in paragraph 5, <u>supra</u>. In said applications, Defendants indicated that No. 2 oil would be used as a fuel in the oil-fired boilers; however, subsequent to the filing of the permit application, Defendants indicated that recycled No. 5 oil had been substituted as a fuel in said boilers.

- 13. On July 6, 1981, Defendants provided data on the quality of such No. 5 fuel to representatives of the Ohio Environmental Protection Agency. At the same time, Defendants sought approval of the conversion from No. 2 to No. 5 fuel oil by submitting to representatives of the Ohio Environmental Protection Agency an application for a permit to install.
- 14. After reviewing the aforementioned fuel quality data and the information set forth in Defendants' applications for permits to install and for permits to operate said oil-fired boilers, the Director of Environmental Protection has determined that operation of Defendants' oil-fired boilers, using No. 5 fuel oil of the quality described by Defendants, satisfies applicable current requirements for obtaining permits to install and operate said boilers.
- 15. The parties to this proceeding desire to resolve all issues raised by Plaintiff's Amended Complaint, all issues raised by the actions of Defendants described in these Stipulations, to the extent that such actions preceded the filing of this Stipulation and Judgment Entry, and all issues presented by the operation of Defendants' coal-fired boiler prior to October 10, 1981.

WHEREFORE THE PARTIES AGREE AND THE COURT HEREBY ORDERS THAT:

- I. The Director of Environmental Protection shall issue to Defendant Holmes By-Products Company a permit to install authorizing the burning of suitable No. 5 fuel oil in the oil-fired boilers referred to in paragraph 5 of the foregoing Stipulations. A true and accurate copy of said permit to install is attached hereto as Appendix A and incorporated herein by reference as if fully set forth.
- II. The Director of Environmental Protection shall issue to Holmes By-Products Company permits to operate the oil-fired boilers referred to in paragraph 5 of the foregoing Stipulations. True and accurate copies of said permits to operate are attached hereto as Appendices B and C.

III. Defendants hereby waive any right to contest the lawfulness and reasonableness of any of the permits referred to in paragraphs I or II of these Orders in any proceeding before the Ohio Environmental Board of Review or any court of competent jurisdiction, in either law or equity.

- IV. No later than October 30, 1981, Defendants shall either: (a) cease all operation of the coal-fired boiler referred to in paragraph 5 of the foregoing Stipulations, render said boiler incapable of further operation by permanently removing the coal stoker from the boiler, and thereafter refrain from any operation of said coalfired boiler, or
  - (b) modify the coal-fired boiler referred to in paragraph 5 of the foregoing Stipulations to permit said boiler to burn either natural gas or fuel oil, permanently remove the coal stoker from said boiler, and thereafter burn only natural gas or a fuel oil approved by the Director of Environmental Protection in said boiler.

In the event that Defendants are unable to obtain an adequate supply of natural gas or fuel oil by October 30, 1981, or in the event that Defendants fail to complete any boiler modifications or fuel transmission or supply facilities, including natural gas lines, by October 30, 1981, Defendants shall cease and thereafter refrain from any and all operation of the coal-fired boiler referred to in paragraph 5 of the foregoing Stipulations. Furthermore, Defendants shall comply with all provisions of this Order whether or not Defendant has completed installation of, and obtained approval to operate, by October 30, 1981, any other boiler intended as a replacement for the coal-fired boiler referred to in paragraph 5 of the foregoing Stipulations.

Defendants shall pay a civil penalty of \$5,000.00. Said sum shall be paid in six equal monthly installments by delivering to Plaintiff's counsel, for payment into the State Treasury, certified checks drawn to the order of "Treasurer, State of Ohio". The first monthly installment shall be due within ten (10) days of the entry of this Stipulation and Judgment Entry, and each successive installment shall be due no later than the 30th day of the next succeeding month. If the Defendants shall fail to pay any installment when such installment becomes due, a representative of the Attorney General's office shall notify the Defendants of such default and shall afford Defendants ten (10) days after notification to cure such default. If the Defendants default on a payment on more than three occasions, whether the default is cured or not, or if Defendants fail to cure a default within ten (10) days after receiving the notification herein provided, then all of the installments and amounts remaining unpaid shall immediately become due and payable in full.

VI. This Stipulation and Judgment Entry shall apply to, and be binding upon, the parties to this action, their successors and assigns, immediate or otherwise, all officers, agents or employees of the parties or their successors and assigns, any transferees of the parties, their successors and assigns, and to all other persons having notice of this Stipulation and Judgment Entry who are, or will be, acting in concert or privity with any of the foregoing.

VII. This Court retains jurisdiction of this suit for the purposes of making any order or decree which it may deem at any time to be necessary to carry out this Stipulation and Judgment Entry.

For the State of Ohio:

WILLIAM J. BROWN ATTORNEY GENERAL OF OHIO

BY:
STEVEN J. WILLEY
Assistant Attorney General

For the Defendants:

HOLMES BY-PRODUCTS COMPANY

ABE L. MILDER, as President of Holmes By-Products
Company

JUDGMENT ENTERED

in accordance with the foregoing consents this

day of

JAMES H. ESTILL, Judge Court of Common Pleas



State of Ohio Environmental Protection Agency

### Permit to Install Terms and Conditions

Application No. 06-798

APS Premise No. 0638000004

Permit Fee: \$260.00

Name of Facility:

Holmes By-Products Company

Person to Contact:

Abe L. Miller

Address:

Route 5

Millersburg, Ohio

Location of proposed source(s):

Route 5

Millersburg, Ohio

Description of proposed source(s):

Conversion of two Continental oil-fired boilers from No. 2 fuel oil firing to No. 5 fuel oil firing

Date of Issuance:

Effective Date:

The above named entity is hereby granted a permit to install for the above described source(s) pursuant to Chapter 3745-31 of the Ohio Administrative Code. Issuance of this permit does not constitute expressed or implied approval or agreement that, if constructed or modified in accordance with the plans included in the application, the above described source(s) of environmental pollutants will operate in compliance with applicable State and Federal laws and regulations, and does not constitute expressed or implied assurance that if constructed or modified in accordance with those plans and specifications, the above described source(s) of pollutants will be granted the necessary permits to operate (air) or NPDES permits as applicable.

This permit is granted subject to the conditions attached hereto.

Ohio Environmental Protection Agency

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SUBJECT TO REVISION
OHIO EPA

Director

EPA 3156

Holmes By-Products Company - Appl. No. 06-798 Page 2

Substantial construction for installation must take place within eighteen months of the effective date of this permit. This deadline may be extended by up to twelve months, if application is made to the Director no less than sixty days before the expiration of this permit and the party shows good cause for any such extension.

The Director of the Ohio Environmental Protection Agency, or his authorized representatives, may enter upon the premises of the above named applicant during construction and operation at any reasonable time for the purpose of making inspections, conducting tests, examining records or reports pertaining to the construction, modification or installation of the above described source of environmental pollutants.

If the construction of the proposed source has already begun or has been completed prior to the date the Director of the Ohio Environmental Protection Agency approves the permit application and plans, the approval does not constitute expressed or implied assurance that the proposed facility has been constructed in accordance with the approved plans. The action of beginning and/or completing construction prior to obtaining the Director's approval constitutes a violation of OAC Rule 3745-31-02 (former EP-30-02). Furthermore, issuance of the Permit to Install does not constitute an assurance that the proposed source will operate in compliance with all Ohio laws and regulations. Approval of the plans in any case is not to be construed as an approval of the facility as constructed and/or completed. Moreover, issuance of the Permit to Install is not to be construed as a waiver of any rights that the Ohio Environmental Protection Agency (or other persons) may have against the applicant for starting construction prior to the effective date of the permit. Additional facilities shall be installed upon orders of the Ohio Environmental Protection Agency if the proposed facilities prove to be inadequate or cannot meet applicable standards.

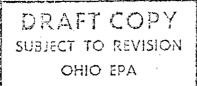
The specified permit fee must be remitted within 15 days of the effective date of this permit to install.

This permit shall apply only to the source(s) shown on the application approved by the Ohio Environmental Protection Agency.

The appropriate District Office of the Ohio EPA or Local Air Pollution Control Agency shall be notified, in writing as to (a) the construction starting date (b) the construction completion date and (c) the date the facilities were placed into operation.

#### Special Terms & Conditions

1. Approval of the conversion of the two Continental oil-fired boilers to No. 5 fuel oil is hereby granted subject to the following conditions and consistent with the materials and data included in the application filed by the company.



Holmes By-Products Company - Appl. No. 06-798 Page 3

2. The fuel oil utilized in these boilers shall be of a quality such that the constituents do not exceed the following:

Constituent		Limitatio	<u>on</u>		
Ash		0.1%			
Sulfur		0.8%			٠.
Chlorine	•	0.4%			
Vanadium		30 part	s per	million	1 .
Polychlorinate	d biphenyl	(PCB) 10	parts	per mil	llion

- 3. The heat content of the oil shall be no less than 130,000 BTU/Gal.
- 4. Unrefined waste oils cannot be burned in these boilers.
- fourth quarter of 1981, a chemical analysis of the fuel oil being burned at this facility. This analysis, at a minimum, must determine the content of the following quantities in the oil; heat content, ash, sulfur, vanadium, chlorine, mercury, lead, chromium, PCB. The quarterly useage of this oil shall be included in this report.

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Director

### Terms and Conditions

Date of Issuance	Application	Number <u>0638000004</u> B00	02
Effective Date	Permit Fee	\$15	
This document constitutes issuance to:	Holmes By Prod Inc Route 5		
	Millersburg, Ohio	44654	
of a permit to operate: Continental 12.56 MMBTU/H #1 Boiler	R Gas-Oil Boiler		
The following terms and conditions are t	nereby expressly incorporated in	nto this permit to operate:	
Condition 1			- *
The above described air contaminant so operated, in full compliance with all applic			rmit will be
Condition 2			,
Prior to any physical change in, or change the amount of any air pollutant emitted, or to-install must be granted by the Ohio Emicode).  Condition 3	r results in the emission of any a	air pollutant not previously emitte	ed, a permit
The Director of the Ohio Environmental premises of the source operation at any roof the premises for the purpose of making any emission of air contaminants and deteand regulations and the terms and conditions.	easonable time and subject to s g inspections, conducting tests, ermining compliance with all app	safety requirements of the person examining records or reports pe	n in control ertaining to
Condition 4 (This condition applicable if c	hecked: 🗌 )		
Upon declaration of an Air Pollution Aler those emission reduction procedures ent source.	rt, Warning or Emergency Episo Imerated in the Emergency Act	ode this air contaminant source ion Plan approved by the Direc	will follow tor for this
Condition 5			
This permit to operate shall be effective ur prior to this date regarding the renewal o	ntil You w f this permit. If you are not cont	rill be contacted approximately six racted, please write to this agenc	months
Condition 6			
A permit fee in the amount specified above	e must be remitted within fifteen	(15) days of the effective date of	this permit.
Condition 7			
Any transferee of this permit shall, personally, nust be notified in writing of any transfer of		original permit holder-transferor. The	e Ohio EPA
Condition 8 (This condition is applicable i	f checked: 🎇)	Jungstrage before generally his discussion and an extension and the second second second second second second	·
This permit is subject to the supplementa	ry conditions attached.	DRAFT COPY	
		SUBJECT TO REVISION	
OHIO ENVIRONMENTAL PROTECTION A	GENCY	OHIO EPA	
		Onio EPA	-

EPA 3834

#### SPECIAL TERMS AND CONDITIONS

1. Application Number:

06 38 00 0004 B002

2. Facility Name:

Holmes By-Products Inc.

3. Company ID:

#1 Boiler

4. Equipment Description:

Continental 12.56 MMBTU/HR Gas-Oil Boiler

5. Special Terms and Conditions:

- 1. Approval of the conversion of the Continental oil-fired boiler to No. 5 fuel oil is hereby granted subject to the following conditions and consistent with the materials and data included in the application filed by the company.
- 2. The fuel oil utilized in this boiler shall be of a quality such that the constituents do not exceed the following:

Constituent			<u>Limitation'</u>		
Ash			0.1%		
Sulfur			0.8%		
Chlorine			0.4%		
Vanadium			30 parts	per	million
Polychlorinate	d biphenyl	(PCB)	10 parts		

- 3. The heat content of the oil shall be no less than 130,000 BTU/Gal.
- 4. Unrefined waste oils cannot be burned in these boilers.
- 5. Holmes By-Products shall submit on a quarterly basis, beginning the fourth quarter of 1981, a chemical analysis of the fuel oil being burned at this facility. This analysis, at a minimum, must determine the content of the following quantities in the oil; heat content, ash, sulfur, vanadium, chlorine, mercury, lead, chromium, PCB. The quarterly usage of this oil shall be included in this report.

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OHIO EPA

Prepared by: R. Hodanbosi Date Prepared: 7/15/81



Director

## Terms and Conditions

Date of Issuance	Application	Number 0638000004 B003
Effective Date	Permit Fee	\$15
This document constitutes issuance to:	Holmes By Prod Inc Route 5	
of a permit to operate:  Continental 16.75 MMBTU/HF #2 Boiler		
The following terms and conditions are he	ereby expressly incorporated in	nto this permit to operate:
Condition 1		
The above described air contaminant sou operated, in full compliance with all applica		r the period covered by the permit will be regulations.
Condition 2		
the amount of any air pollutant emitted, or	results in the emission of any a	his air contaminant source which increases ir pollutant not previously emitted, a permit See Chapter 3745-31 of the Ohio Administra-
premises of the source operation at any re of the premises for the purpose of making	asonable time and subject to s inspections, conducting tests, mining compliance with all app	orized representative, may enter upon the afety requirements of the person in control examining records or reports pertaining to blicable State and Federal air pollution laws
Condition 4 (This condition applicable if ch	ecked: [])	
Upon declaration of an Air Pollution Alert those emission reduction procedures enur source.	, Warning or Emergency Epison nerated in the Emergency Act	ode this air contaminant source will follow ion Plan approved by the Director for this
Condition 5		
This permit to operate shall be effective unt prior to this date regarding the renewal of		
Condition 6		
A permit fee in the amount specified above	must be remitted within fifteen	(15) days of the effective date of this permit.
Condition 7		
Any transferee of this permit shall, personally, a must be notified in writing of any transfer of t		original permit holder-transferor. The Ohio EPA
Condition 8 (This condition is applicable if	checked: [X])	·
This permit is subject to the supplementary	y conditions attached.	DRAFT COPY
		SUBJECT TO REVISION
OHIO ENVIRONMENTAL PROTECTION AG	ENCY	OHIO EPA

EPA 3834 4/12/78

#### SPECIAL TERMS AND CONDITIONS

1. Application Number:

06 38 00 0004 B003

2. Facility Name:

Holmes By-Products Inc.

3. Company ID:

#2 Boiler

4. Equipment Description:

Continental 16.75 MMBTU/HR Gas-Oil Boiler

- 5. Special Terms and Conditions:
  - 1. Approval of the conversion of the Continental oil-fired boiler to No. 5 fuel oil is hereby granted subject to the following conditions and consistent with the materials and data included in the application filed by the company.
  - 2. The fuel oil utilized in this boiler shall be of a quality such that the constituents do not exceed the following:

Constituent		:	<u>Limitation</u>	
Ash			0.1%	
Sulfur	•	•	0.8%	
Chlorine			0.4%	
Vanadium		•	30 parts	per million
Polychlorinated	biphenyl	(PCB)		per million

- 3. The heat content of the oil shall be no less than 130,000 BTU/Gal.
- 4. Unrefined waste oils cannot be burned in these boilers.
- 5. Holmes By-Products shall submit on a quarterly basis, beginning the fourth quarter of 1981, a chemical analysis of the fuel oil being burned at this facility. This analysis, at a minimum, must determine the content of the following quantities in the oil; heat content, ash, sulfur, vanadium, chlorine, mercury, lead, chromium, PCB. The quarterly usage of this oil shall be included in this report.

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SUBJECT TO REVISION
OHIO EPA

Prepared by: R. Hodanbosi Date Prepared: 7/15/81

#### IN THE COURT OF COMMON PLEAS

HOLVES COUNTY, OHIO

FILED

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STATE OF OHIC, ex rel., WILLIAM J. BROWN ATTORNEY GENERAL OF OHIO,

Plaintiffs,

OLERK OF COUNTY OF

Case No. 80-C-216

vs.

HOLMES BY-PRODUCTS COMPANY, INC.

JOURNAL ENTRY

AHID

ARE L. MILLER, as President of Holmes By-Products Company, Inc.,

Defendants

This matter has come forward on Verbal Motion of the defendant Holmes By-Products Company asking for stay of the injunction prohibiting the use of a coal fired boiler by defendant as per court order dated July 27, 1981.

The court finds from the evidence presented that the Onio Attorney General and the Onio E.P.A. have given consent to the operation of the coal boiler under certain conditions outlined in a letter to the Court dated August 4, 1982 and filed with Court August 9, 1982 (copy of said letter is attached herto and made a part thereof by reference thereto and marked Exhibit A.) The Court also finds that condition (1) has been complied with by the defendant. (Attached receipt of Federal Express delivery receipt which is made a part of this motion by reference to and marked Exhibit B.)

The court hereby orders that the injunction prohibiting the operation of the coal fired boiler is hereby stayed per the conditions contained in the aforementioned letter as if rewritten herein.

The court further orders that the event of failure of defendant to comply with any of the conditions set down by the Ohio E.P.A. governing the operation of said boiler the stay of the injunction of July 27, 1981 will be nullified and the injunction in force and effect.

Cost of this proceeding to defendant.

STATE OF OHIO WILLIAM J. BROWN

FRANCIS C. SMITH, Atty-for Defendant

# State of Ohio Office of the Attorney General



William J. Brown Attorney General FILED

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Bruce J. Rakay
First Assistant Attorney General
Alex Shumate
Executive Assistant Attorney General
James R. Rishel
Chief Counsel
Joel S. Taylor
General Counsel

OLERK OF COUNTY ONLO

Jack Wilmer, Esquire Vorys, Sater, Seymour & Pease 52 East Gay Street Columbus, Ohio 43216

RE: State of Ohio, ex rel. Brown v. Holmes By-Products
Company

Dear Jack:

On July 27, 1981, Judge Estill executed a Judgment Entry in the above-captioned action, agreed to by Holmes By-Products Company, which imposed a penalty of five thousand dollars upon the company. The Judgment Entry also forbade operation of the coal-fired boiler after October 30, 1981, unless the company performed certain tasks which were not performed. To this date the penalty has not been paid, and the boiler has been unlawfully operated on numerous occasions. Mr. Miller has now requested this office to agree to operation of the boiler even though such operation would be in violation of the Judgment Entry, and even though such operation would occur without the company having obtained a permit to operate the source from Ohio EPA.

We have discussed the matter with Ohio EPA, and we have reluctantly decided to agree to operation of the boiler provided, that each and every condition set forth below is strictly complied with by the company. Failure to so comply will render our agreement a nullity, and we will consider asking the court for sanctions for operation of the boiler in violation of law and the Judgment Entry.

Jack Wilmer, Esquire August 4, 1982 Page 2

The conditions for our refraining from seeking sanctions for operation of the boiler are as follows:

- 1. The five thousand dollar judgment shall be paid in full no later than August 15, 1982 by forwarding a check to me made out to Treasurer, State of Ohio. The check will be deposited in the General Revenue Fund.
- 2. Operation of the boiler shall not occur prior to payment of the judgment.
- 3. Except as provided in paragraph 6 below, the boiler shall not be operated using coal having an ash content of greater than 7%.
- 4. A certified analysis of the ash content of each shipment of coal shall be provided to Glen Greenwood of Ohio EPA's Southeast District Office within three days of receipt of the shipment.
- 5. All necessary modifications to the boiler and associated equipment, and installation of all emission control equipment, must be completed by August 31, 1982.
- 6. An emissions test ("stack test") must be conducted by September 15, 1982, in accordance with OAC 3745-17-03. During the test, the company must use coal of the quality and ash content that the company wishes to demonstrate can be used in compliance with applicable emission standards.
- 7. The results of the stack test must be submitted to Mr. Greenwood by October 15, 1982.
- 8. If the test demonstrates compliance with applicable emission standards, the company shall submit to Mr. Greenwood a complete application for a permit to operate the boiler by October 15, 1982. If the test shows non-compliance, the boiler will be shut down immediately upon receipt by the company of the test results.

Jack Wilmer, Esquire August 4, 1982 Page 3

9. The company must pay the permit fee within fifteen days of receipt of the permit to operate.

Let me again emphasize that if <u>any</u> of the above conditions are not strictly observed by the company, this office is not bound by the above agreement, and will consider seeking sanctions for unlawful operation of the boiler.

Please advise me of your intentions with regard to the above.

Very truly yours,

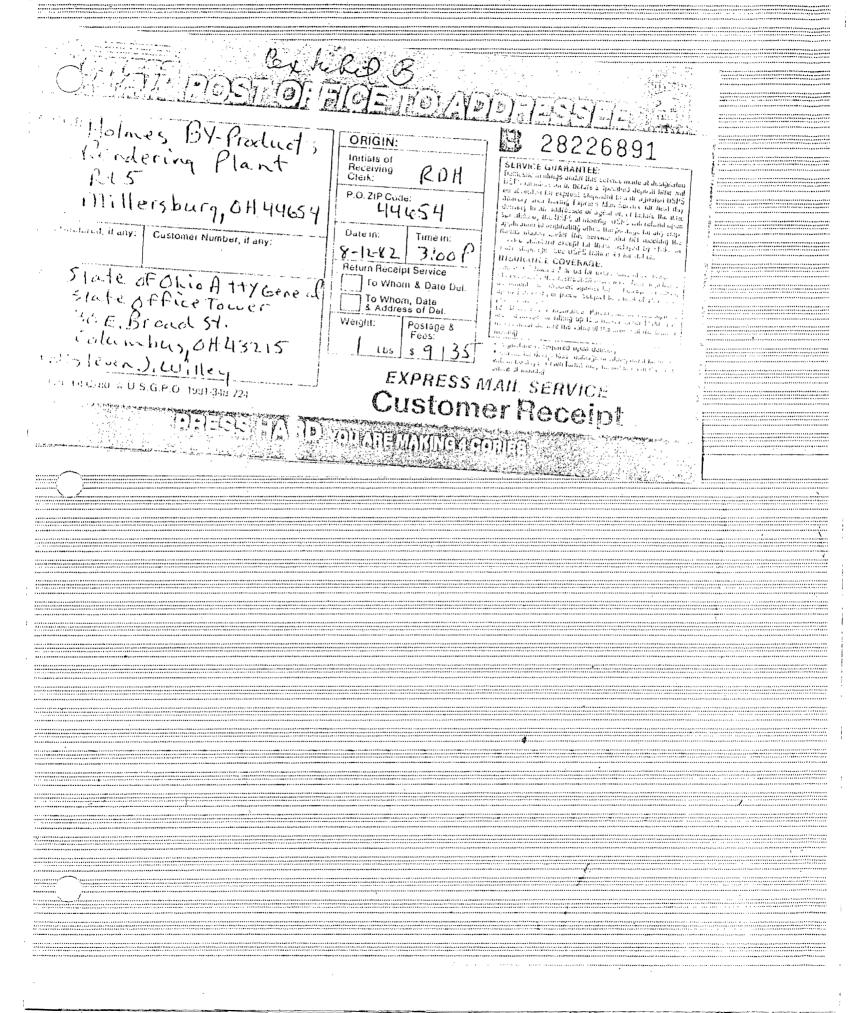
For Steven J. Willey

Assistant Attorney General

(614) 466-2766

SJW: CW

cc: Judge Estill



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